

IOWA PUBLIC INFORMATION BOARD

MEMBERS

Althea Cole, Cedar Rapids (Media Representative, 2026-2030)
 Joan Corbin, Pella (Government Representative, 2024-2028)
 E. J. Giovannetti, Urbandale (Public Representative, 2026-2030)
 Barry Lindahl, Dubuque (Government Representative, 2024-2028)
 Catherine Lucas, Johnston (Government Representative, 2024-2028)
 Luke Martz, Ames (Public Representative, 2024-2028)
 Monica McHugh, Zwingle (Public Representative, 2026-2030)
 Jackie Schmillen, Urbandale (Media Representative, 2026-2030)
 Vacant

STAFF

Charlotte Miller, Executive Director
 Charissa Flege, Deputy Director
 J.T. Harris, Staff Attorney

Use the following link to watch the IPIB meeting live:

<https://youtube.com/@IowaPublicInformationBoard>

Note: If you wish to make public comment to the Board, please send an email to IPIB@iowa.gov prior to the meeting.

Agenda

July 16, 2026, 1:00 p.m.
Conference Room
Jessie Parker Building, East
510 East 12th Street, Des Moines

1:00 PM – IPIB Meeting

- I. Approval of agenda***
- II. Approval of the June 18, 2026 minutes ***
- III. Public Forum (5-minute limit per speaker) ***
- IV. Comments from the board chair. (Lucas)**
 - a. Discussion and action on raise for Executive Director as a continuation of evaluation process
- V. Advisory Opinion – Deliberation/Action.**
 - a. **26AO:00008** - Changes to Notice Requirements, Confidentiality Exceptions, and Injunctions Against Vexatious Requestors.
- VI. Cases involving Board Deliberation/Action.* (Miller)**
 - a. 26FC:0059 (Susan Lemon - Chapter 21- Woodward Public Library) 2/27/2026 - Investigative Report Board Approval of Investigative Report
 - b. 26FC:0094 (Daniella Jensen - Chapter 22- City of Mitchellville) 3/28/2026 - Investigative Report Information Gathering/Inf Resolution Process
 - c. 26FC:0102 (Jayden Smith - Chapter 22- Nevada police department) 4/20/2026 - Investigative Report Board Approval of Investigative Report

- d. 26FC:0116 (Jacquelynn Zugg - Chapter 22- City of Centerville) 4/17/2026 - Board Approval of Investigative Report

VII. Consent Agenda *

a. Dismissals

- i. Dismiss 26FC:0118 (Seth Johnson - Both- City of Hampton) 5/12/2026 - Board Approval of Facial Dismissal
- ii. Dismiss 26FC:0152 (Stephen Swanson - Chapter 21- Madison County Board of Supervisors) 6/8/2026 - Board Approval of Facial Dismissal

a. Acceptance

- 1. Accept 26FC:0122 (Emily Schinstock - Both- Mt Pleasant Community School District) 6/24/2026 - Board Approval of Acceptance
- 2. Accept 26FC:0135 (Navarre Sissel - Chapter 22- Marengo police department) 6/12/2026 - Board Approval of Acceptance
- 3. Accept 26FC:0138 (Brenda Naaktgeboren - Chapter 21- City of Harvey) 5/26/2026 - Board Approval of Acceptance
- 4. Accept 26FC:0141 (Mitch Giese - Chapter 21- City of Sheldon) 5/27/2026 - Board Approval of Acceptance
- 5. Accept 26FC:0144 (Lynne Chalfant - Both- Hamilton County, Brigg's Woods Conference Center) 6/2/2026 - Board Approval of Acceptance
- 6. Accept 26FC:0149 (Paige Smith - Chapter 21- Iowa City Community School Board Members) 6/5/2026 - Board Approval of Acceptance
- 7. Accept 26FC:0150 (Michael Hardy - Chapter 22- Iowa Department of State) 6/6/2026 - Board Approval of Acceptance
- 8. Accept 26FC:0151 (Roger Slade - Both- Cedar Rapids, IA Mayor and City Council) 6/7/2026 - Board Approval of Acceptance
- 9. Accept 26FC:0156 (Stephen Figg - Chapter 21- Clinton Iowa; Grow Clinton) 6/12/2026 - Board Approval of Acceptance
- 10. Accept 26FC:0157 (Stephen Peters - Chapter 21- Clinton City Council; Clinton County Board of Supervisors) 6/17/2026 - Board Approval of Acceptance
- 11. Accept 26FC:0158 (James Madison - Chapter 22- Johnston School District) 6/23/2026 - Board Approval of Acceptance
- 12. Accept 26FC:0159 (Eric Henely - Chapter 21- Gilbert Community School District Board of Directors) 6/19/2026 - Board Approval of Acceptance
- 13. Accept 26FC:0160 (Tyler McGhghy - Chapter 21- Keokuk Community School District Board of Education) 6/16/2026 - Board Approval of Acceptance
- 14. Accept 26FC:0161 (Anthony Wynkoop - Chapter 22- Clinton PD) 6/15/2026 - Board Approval of Acceptance
- 15. Accept 26FC:0163 (John Smith - Chapter 22- City of Eldon) 6/25/2026 - Board Approval of Acceptance
- 16. Accept 26FC:0165 (J Richards - Chapter 21- Des Moines County Iowa) 6/29/2026 - Board Approval of Acceptance
- 17. Accept 26FC:0169 (Mark Harting - Chapter 21- Zwingle City Council) 6/29/2026 - Board Approval of Acceptance

18. Accept 26FC:0171 (Kathy Butler - Chapter 22- Oskaloosa Community School District) 6/30/2026 - Board Approval of Acceptance

VIII. Matters Withdrawn, No Action Necessary. (Miller)

- a. 26FC:0063 (Jonathan Uhl - Chapter 22- City of Davenport) 3/5/2026 -Withdrawn Withdrawn
- b. 26FC:0170 (Kristy Eisentrager - Chapter 21- City of Tama Board of Adjustments) 6/29/2026 -Withdrawn Withdrawn

IX. Pending Complaints. Informational Only (Miller)*

1. 25FC:0054 (Tim Ferguson - Chapter 22- City of Davenport) 5/19/2025 - Information Gathering/Inf Resolution Process
2. 25FC:0055 (Justin Cole - Chapter 21- Mount Union Benefited Fire District) 5/21/2025 - Board Approval of Informal Resolution Report
3. 25FC:0058 (Rachel Doyle - Both- City of Rolfe) 5/27/2025 - Information Gathering/Inf Resolution Process
4. 25FC:0061 (Dylan Southall - Chapter 22- Cedar Falls Utilities - Cedar Falls, Iowa) 5/23/2025 - Investigation
5. 25FC:0076 (Ken Allsup - Both- Oskaloosa School Board) 6/17/2025 - Board Approval of Informal Resolution Report
6. 25FC:0082 (Tim Ferguson - Chapter 22- Davenport Police Department) 6/24/2025 - Information Gathering/Inf Resolution Process
7. 25FC:0089 (Charlie Comfort - Chapter 22- Oskaloosa Community School District) 7/7/2025 - Board Approval of Informal Resolution Report
8. 25FC:0092 (Keith Wieland - Chapter 21- Buchanan County Solid Waste Commission) 7/9/2025 - Information Gathering/Inf Resolution Process
9. 25FC:0099 (Mount Pleasant Municipal Utilities - Chapter 21- Resale Power Group of Iowa) 7/28/2025 - Information Gathering/Inf Resolution Process
10. 25FC:0104 (Tim Ferguson - Chapter 22- City of Davenport and Davenport Police Department) 8/13/2025 - Information Gathering/Inf Resolution Process
11. 25FC:0109 (Jaicy Skaggs - Chapter 21- City of Kellogg) 8/18/2025 - Contested Case
12. 25FC:0119 (Tim Ferguson - Chapter 22- City of Davenport custodian) 8/21/2025 - Information Gathering/Inf Resolution Process
13. 25FC:0120 (Tim Ferguson - Chapter 22- Davenport Police Department & City of Davenport) 8/26/2025 - Complaint Opened/Acknowledged
14. 25FC:0121 (Tim Ferguson - Chapter 22- Scott County) 8/26/2025 - Information Gathering/Inf Resolution Process
15. 25FC:0126 (Don McGregor - Chapter 22- Kossuth County Board of Supervisors) 9/11/2025 - Information Gathering/Inf Resolution Process
16. 25FC:0127 (Vince Johnson - Chapter 22- Kossuth County board of supervisors and trustees of Drainage district DD4) 9/11/2025 - Information Gathering/Inf Resolution Process
17. 25FC:0151 (Gregory Armstrong - Chapter 22- Hamburg Community School Board) 10/8/2025 - Information Gathering/Inf Resolution Process
18. 25FC:0166 (James Possehl - Chapter 21- City of Parnell - city council) 10/27/2025 - Information Gathering/Inf Resolution Process
19. 25FC:0176 (Mikayla Simpson - Chapter 22- Madison County Board of Supervisors) 11/6/2025 - Information Gathering/Inf Resolution Process

20. 25FC:0187-1 (Mikayla Simpson - Chapter 22- Madison County) 11/19/2025 - Information Gathering/Inf Resolution Process
21. 25FC:0187-2 (Mikayla Simpson - Chapter 22- Madison County Board of Supervisors) 11/19/2025 - Information Gathering/Inf Resolution Process
22. 25FC:0202 (Lori White - Chapter 22- City of Missouri Valley) 12/9/2025 - Information Gathering/Inf Resolution Process
23. 25FC:0214 (Shannon Martinez - Chapter 22- Wilton Police Department) 12/18/2025 - Information Gathering/Inf Resolution Process
24. 25FC:0215 (William Daggett - Chapter 22- City of Baxter) 12/16/2025 - Information Gathering/Inf Resolution Process
25. 25FC:0221 (Gregory Armstrong - Chapter 22- Hamburg Community School Board) 12/22/2025 - Investigation
26. 26FC:0001 (Coltin Hatfield - Chapter 21- City of Kellerton) 1/1/2026 - Information Gathering/Inf Resolution Process
27. 26FC:0002 (Lori White - Chapter 22- Harrison County Sherrif) 1/2/2026 - Information Gathering/Inf Resolution Process
28. 26FC:0005 (Stephen Swanson - Chapter 21- Madison County Board of Supervisors) 1/5/2026 - Information Gathering/Inf Resolution Process
29. 26FC:0010 (Jennifer Benbow - Chapter 22- Marshall County Sheriff's Office) 1/8/2026 - Information Gathering/Inf Resolution Process
30. 26FC:0015 (James Phillips - Chapter 22- Madison County Board of Supervisors) 1/22/2026 - Information Gathering/Inf Resolution Process
31. 26FC:0021 (Tim Ferguson - Both- City of Davenport and Davenport Police) 1/26/2026 - Information Gathering/Inf Resolution Process
32. 26FC:0023 (Jacquelynn Zugg - Chapter 22- City of Centerville) 1/23/2026 - Information Gathering/Inf Resolution Process
33. 26FC:0025 (Linda Smithson - Chapter 21- Bettendorf Community School District Board of Directors) 1/30/2026 - Information Gathering/Inf Resolution Process
34. 26FC:0027 (Tim Ferguson - Both- Scott County and Scott County Attorney's Office) 1/21/2026 - Complaint Opened/Acknowledged
35. 26FC:0030 (Anthony Teninty - Chapter 22- Wapello County) 1/29/2026 - Information Gathering/Inf Resolution Process
36. 26FC:0035 (Judith Lee - Chapter 22- City of Davenport) 2/6/2026 - Information Gathering/Inf Resolution Process
37. 26FC:0036 (William Daggett - Chapter 22- City of Baxter, Iowa) 1/30/2026 - Information Gathering/Inf Resolution Process
38. 26FC:0037 (Shane Martinson - Chapter 22- City of Stuart, Stuart, Iowa) 1/30/2026 - Information Gathering/Inf Resolution Process
39. 26FC:0039 (Wellington - Chapter 22- Henry County) 2/2/2026 - Information Gathering/Inf Resolution Process
40. 26FC:0040 (Jacquelynn Zugg - Chapter 22- City of Centerville) 2/2/2026 - Information Gathering/Inf Resolution Process
41. 26FC:0045 (Vendetta CeCe-Jackowiak - Chapter 22- Davenport Police Department City of Davenport, Iowa) 2/12/2026 - Information Gathering/Inf Resolution Process
42. 26FC:0047 (Tim Ferguson - Both- Scott County and Scott County Attorney's office) 2/15/2026 - Information Gathering/Inf Resolution Process

43. 26FC:0051 (Matthew Rollinger - Chapter 22- Iowa Department of Education) 2/25/2026 - Information Gathering/Inf Resolution Process
44. 26FC:0052 (Justin Scott - Chapter 22- Denver Community School District) 2/24/2026 - Information Gathering/Inf Resolution Process
45. 26FC:0053 (Lori White - Chapter 22- Harrison County Sheriff and Harrison county attorney) 2/19/2026 - Information Gathering/Inf Resolution Process
46. 26FC:0057-1 (Jacquelynn Zugg - Chapter 22- City of Centerville) 2/27/2026 - Information Gathering/Inf Resolution Process
26FC:0057-2 (Jacquelynn Zugg - Chapter 22- City of Centerville, Iowa) 3/13/2026 - Information Gathering/Inf Resolution Process
47. 26FC:0058 (Laura Johnston - Chapter 21- Story County Board of Health) 2/27/2026 - Information Gathering/Inf Resolution Process
48. 26FC:0065 (Kari Friedmann - Both- City of Sac City) 3/5/2026 - Information Gathering/Inf Resolution Process
49. 26FC:0066 (Michael Dyer - Both- Decatur city council) 3/23/2026 - Information Gathering/Inf Resolution Process
50. 26FC:0068 (Nicholas Bargren - Chapter 22- Iowa City Police Department) 3/6/2026 - Information Gathering/Inf Resolution Process
51. 26FC:0070 (Henkel - Chapter 22- Henry County supervisors@henrycountyiowa.us) 3/10/2026 - Information Gathering/Inf Resolution Process
52. 26FC:0071 (Chelsea Plaster - Chapter 22- City of Davenport Public Works- Neighborhood Services) 3/11/2026 - Information Gathering/Inf Resolution Process
53. 26FC:0072 (Elaine Webb - Chapter 21- City of Mitchellville) 3/26/2026 - Information Gathering/Inf Resolution Process
54. 26FC:0074 (Rachel Doyle - Chapter 22- City of Rolfe) 3/12/2026 - Complaint Opened/Acknowledged
55. 26FC:0076 (Kaylene Jackson - Chapter 21- Okoboji Community School District School Board) 3/25/2026 - Information Gathering/Inf Resolution Process
56. 26FC:0077 (Gregory Armstrong - Chapter 22- Hamburg Community School District) 3/15/2026 - Information Gathering/Inf Resolution Process
57. 26FC:0082 (Chris Baldus - Chapter 22- City of Clinton) 3/19/2026 - Information Gathering/Inf Resolution Process
58. 26FC:0084 (Mark Beardmore - Both- City of Carroll) 3/20/2026 - Information Gathering/Inf Resolution Process
59. 26FC:0087 (Citizen of Iowa - Chapter 22- Melcher Dallas Public Library, Melcher Dallas City Council) 3/23/2026 - Information Gathering/Inf Resolution Process
60. 26FC:0088 (Thomas Colnot - Chapter 22- Waterloo Police Department) 3/26/2026 - Board Approval of Acceptance
61. 26FC:0090 (Dan Lett - Both- Delaware County Conference Board-Delaware County Board of Supervisors, Delaware County Auditor/HR Director, Delaware County HR Attorney) 3/25/2026 - Information Gathering/Inf Resolution Process
62. 26FC:0090-02 (Dan Lett - Both- Delaware County Conference Board-Delaware County Board of Supervisors, Delaware County Auditor/HR Director, Attorney for Delaware County HR,) 3/25/2026 - Information Gathering/Inf Resolution Process

63. 26FC:0091 (Gustoff Carlson - Chapter 22- Marshalltown Police Department and the Marshall County Communications Commission) 3/26/2026 - Information Gathering/Inf Resolution Process
64. 26FC:0095 (Sean Canto - Chapter 22- Wapello County Supervisors, Wapello County Emergency Management, Wapello County Emergency Medical Advisory Committee) 3/31/2026 - Information Gathering/Inf Resolution Process
65. 26FC:0096 (Jacob Franklin - Chapter 22- South Iowa Area Crime Commission (SIACC), South Iowa Area Detention Service Agency (SIADSA)) 4/2/2026 - Information Gathering/Inf Resolution Process
66. 26FC:0099 (Claire Logsdon - Chapter 22- Fort Dodge Police Department) 4/8/2026 - Information Gathering/Inf Resolution Process
67. 26FC:0100 (Claire Logsdon - Chapter 22- West Des Moines Police Department) 4/8/2026 - Information Gathering/Inf Resolution Process
68. 26FC:0100-2 (Claire Logsdon - Chapter 22- West Des Moines Police Department) 4/10/2026 - Information Gathering/Inf Resolution Process
69. 26FC:0101 (Andrew Hansen - Chapter 22- City of Tabor Police Department) 4/10/2026 - Information Gathering/Inf Resolution Process
70. 26FC:0103 (Vendetta CeCe-Jackowiak - Chapter 22- Scott Emergency Communications Center) 4/23/2026 - Information Gathering/Inf Resolution Process
71. 26FC:0105 (Thomas Green - Chapter 22- Fort Dodge Police Department & City of Fort Dodge) 4/14/2026 - Information Gathering/Inf Resolution Process
72. 26FC:0106 (David Raymond - Both- City of Lewis Iowa) 4/15/2026 - Complaint Opened/Acknowledged
73. 26FC:0107 (Claire Logsdon - Chapter 22- Perry Police Department) 4/10/2026 - Information Gathering/Inf Resolution Process
74. 26FC:0108 (Claire Logsdon - Chapter 22- Waukee Police Department) 4/10/2026 - Information Gathering/Inf Resolution Process
75. 26FC:0110 (Claire Logsdon - Chapter 22- Davenport police department) 4/24/2026 - Information Gathering/Inf Resolution Process
76. 26FC:0111 (Gustoff Carlson - Chapter 22- City of Ames Police Department) 4/23/2026 - Information Gathering/Inf Resolution Process
77. 26FC:0112 (Kristin Steele - Chapter 21- City of Runnells) 4/28/2026 - Information Gathering/Inf Resolution Process
78. 26FC:0113 (Joshua James Burkholder - Chapter 22- Johnson County Sheriff's Office) 4/23/2026 - Information Gathering/Inf Resolution Process
79. 26FC:0114 (Celina Charles - Chapter 22- Dubuque Police Department – DCI IA DPS) 4/24/2026 - Information Gathering/Inf Resolution Process
80. 26FC:0115 (Justin Crawford - Chapter 21- Shellsburg, IA) 4/23/2026 - Information Gathering/Inf Resolution Process
81. 26FC:0117 (Erin Latona - Chapter 22- Iowa Department of Transportation and the Iowa Department of Administrative Services) 5/7/2026 - Information Gathering/Inf Resolution Process
82. 26FC:0121 (Tim Brown - Chapter 21- Conference Realignment Committee - Department of Education) 5/7/2026 - Information Gathering/Inf Resolution Process
83. 26FC:0123 (Claire Logsdon - Chapter 22- Iowa City Police Department) 5/11/2026 - Information Gathering/Inf Resolution Process

84. 26FC:0124 (Stephanie Gabriel - Chapter 22- City of West Des Moines) 5/7/2026 - Information Gathering/Inf Resolution Process
85. 26FC:0125 (Justin Crawford - Chapter 22- City of Shellsburg) 6/4/2026 - Information Gathering/Inf Resolution Process
86. 26FC:0126 (Michael Benson - Chapter 22- City of Moville) 5/26/2026 - Information Gathering/Inf Resolution Process
87. 26FC:0127 (Tyler Hunt - Chapter 22- Anamosa) 5/11/2026 - Information Gathering/Inf Resolution Process
88. 26FC:0128 (Tami Curry - Chapter 22- City of Runnells) 6/11/2026 - Information Gathering/Inf Resolution Process
89. 26FC:0129 (Claire Logsdon - Chapter 22- Cedar Rapids Police Department) 5/22/2026 - Information Gathering/Inf Resolution Process
90. 26FC:0131 (Summer Schooler - Chapter 22- City of Windsor Heights) 6/11/2026 - Information Gathering/Inf Resolution Process
91. 26FC:0132 (Richard Francis - Chapter 22- Dave Anderson Mayor of Manson Iowa. Jessica Hammen Police Chief of Manson Iowa) 5/19/2026 - Information Gathering/Inf Resolution Process
92. 26FC:0134 (JoAnn Bohn - Chapter 21- Runnells City Council) 5/26/2026 - Information Gathering/Inf Resolution Process
93. 26FC:0136 (Kira Werstein - Chapter 22- Ames Public School District) 5/26/2026 - Information Gathering/Inf Resolution Process
94. 26FC:0137 (Mary Clark - Chapter 22- Dallas County Sheriff's Office) 5/26/2026 - Information Gathering/Inf Resolution Process
95. 26FC:0139 (Dan McReavy - Chapter 22- Iowa Department of Public Safety, Public Information Officer) 5/26/2026 - Information Gathering/Inf Resolution Process
96. 26FC:0140 (Tiffany Seward - Both- City of Clinton) 6/4/2026 - Information Gathering/Inf Resolution Process
97. 26FC:0142 (Samantha Edgerton - Both- Clarke County Board of Public Health) 5/28/2026 - Information Gathering/Inf Resolution Process
98. 26FC:0143 (Melissa Duffield - Both- City of Cedar Rapids) 6/1/2026 - New / Complaint Information Reviewed
99. 26FC:0145 (Kelly Goodwin-Ackerman - Both- Linn County Board of Supervisors) 6/2/2026 - Information Gathering/Inf Resolution Process
100. 26FC:0146 (Phil - Chapter 21- City of Shellsburg) 6/4/2026 - Complaint Opened/Acknowledged
101. 26FC:0147 (Jeremy Anderson - Chapter 22- City of Bettendorf / Bettendorf Police Department, 1609 State Street, Bettendorf, IA 52722.) 6/4/2026 - Information Gathering/Inf Resolution Process
102. 26FC:0148 (Kristin Steele - Chapter 21- City Council of Runnells, Iowa) 6/4/2026 - Information Gathering/Inf Resolution Process
103. 26FC:0154 (AL WELLS - Chapter 22- City of Solon, Iowa) 6/9/2026 - Complaint Opened/Acknowledged
104. 26FC:0155 (Smith - Chapter 22- City of Runnells) 6/8/2026 - New / Complaint Information Reviewed
105. 26FC:0162 (Jenny Hartman-Mendoza - Chapter 21- City of Westfield) 6/4/2026 - New / Complaint Information Reviewed

- 106. 26FC:0164 (Eric Henely - Chapter 21- Gilbert Community School District Board of Directors) 6/26/2026 - Complaint Opened/Acknowledged
- 107. 26FC:0166 (Ben Ward - Chapter 22-) 7/2/2026 - New / Complaint Information Reviewed
- 108. 26FC:0167 (Summer Schooler - Chapter 22- City of Windsor Heights and the Windsor Heights Police Department) 7/2/2026 - New / Complaint Information Reviewed
- 109. 26FC:0172 (Nicholas Bargren - Chapter 22- Iowa City Police Records Divison) 7/1/2026 - New / Complaint Information Reviewed
- 110. 26FC:0174 (Agnitsch - Chapter 22- Iowa Valley Community College District) 7/1/2026 - Complaint Opened/Acknowledged
- 111. 26FC:0175 (Gregory Armstrong - Chapter 22- Hamburg) 7/4/2026 - Complaint Opened/Acknowledged
- 112. 26FC:0176 (Scott Wilson - Chapter 21- Fruitland City Council) 7/6/2026 - Complaint Opened/Acknowledged
- 113. 26FC:0177 (Kerry Stewart - Chapter 22- Albia, Iowa, Police Department) 7/9/2026 - New / Complaint Information Reviewed
- 114. (Naveen Kalia - - Iowa City Assessor's Office) 6/24/2026 - New / Complaint Information Reviewed

X. Committee Reports

- a. Training – (Miller)
- b. Legislative – (Miller)
- c. Rules – (Miller)

XI. Office status report.

- a. Office Update * (Miller)
- b. Financial/Budget Update (FY25) * (Miller)
- c. Presentations/Trainings (Miller)
- d. District Court Update (Miller)

XII. Next IPIB Board Meeting will be held on August 20, 2026, at 1:00 p.m.

XIII. Adjourn

*** Attachments**

IOWA PUBLIC INFORMATION BOARD

MEMBERS

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 Joan Corbin, Pella (Government Representative, 2024-2028)
 E. J. Giovannetti, Urbandale (Public Representative, 2026-2030)
 Barry Lindahl, Dubuque (Government Representative, 2024-2028)
 Catherine Lucas, Johnston (Government Representative, 2024-2028)
 Luke Martz, Ames (Public Representative, 2024-2028)
 Monica McHugh, Zwingle (Public Representative, 2026-2030)
 Jackie Schmillen, Urbandale (Media Representative, 2026-2030)
 Vacant

STAFF

Charlotte Miller, Executive Director
 Charissa Flege, Deputy Director

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DRAFT MINUTES

June 18, 2026, 1:00 p.m.

Conference Room

Jessie Parker Building, East

510 East 12th Street, Des Moines

The Iowa Public Information Board (IPIB) met on June 18, 2026, for a board meeting at 1 p.m. at the offices of the Iowa Public Information Board located at 510 East 12th Street, Des Moines. The following members participated: Catherine Lucas (remote), Barry Lindahl, Joan Corbin (remote), Althea Cole (remote), Luke Martz and Monica McHugh (remote). Also present was IPIB staff: Executive Director, Charlotte Miller and Deputy Director, Charissa Flege. A quorum was declared present.

1:00 PM – IPIB Meeting

- I. Approval of agenda*.** Motion by Martz, second by Cole, to approve the agenda.
Approved, 5-0.
- II. Approval of the May 21, 2026 minutes *** Martz moved to approve the minutes as amended, Lucas second. **Approved 5-0.**
- III. Public Forum** (5-minute limit per speaker).
- IV. Comments from the board chair.** (Lucas) . Lucas welcomed the public and fellow members.
- V. Cases involving Board Deliberation/Action.*** (Miller)
 1. *25FC:0076 (Ken Allsup - Both- Oskaloosa School Board) 6/17/2025 -Informal Resolution IR Agreed to by Parties.*
25FC:0089 (Charlie Comfort - Chapter 22- Oskaloosa Community School District) 7/7/2025 -Informal Resolution IR Agreed to by Parties.

- Flege presented on behalf of staff. Justin Devore, on behalf of respondent, addressed the board. Board discussion occurred. On a motion by Martz, second by McHugh, to approve staff recommendation. **Approved, 5-0.**
2. 25FC:0167 (*Jacob Hall - Chapter 22- City of Storm Lake*) 10/28/2025 -*Final Report Completed IR/Final Report*. Flege presented on behalf of staff. City Clerk from the City of Storm Lake addressed the board. On a motion by Martz, second by Lucas, to approve final report. **Approved, 5-0.**
 3. 25FC:0191 (*Jonathan Uhl - Chapter 22- City of Davenport*) 12/9/2025 - *Investigative Report Draft Order*. Miller presented on behalf of staff. On a motion by McHugh, second by Martz, to approve staff recommendation. **Approved, 5-0.**
 4. 25FC:0201 (*Lori White - Chapter 22- City of Missouri Valley Iowa*) 12/9/2025 - *Investigative Report Draft Order*. Miller presented on behalf of staff. The Complainant, Lori White, addressed the Board. City Administrator for Missouri Valley, addressed the Board on behalf of Respondent. Board discussion occurred. On a motion by Lucas, second by Cole, to approve staff recommendation. **Approved, 4-1; McHugh voted Nay.**
 5. 25FC:0215 (*William Daggett - Chapter 22- City of Baxter*) 12/16/2025 - *Investigative Report Probable Cause Investigation*. Flege presented on behalf of staff. Luke Zielinski, counsel for City of Baxter, addressed the Board on behalf of the Respondent. William Daggett, Complainant, addressed the Board. Board discussion occurred. Martz asked clarifying questions from parties. On a motion by Martz, second by Lucas, to redirect back to staff for informal resolution and mediation. **Approved, 5-0.**
 6. 26FC:0003 (*Jacob Hall - Chapter 22- City of Sioux Center*) 1/2/2026 -*Final Report Completed IR/Final Report*. Flege presented on behalf of staff. On a motion by Martz, second by Lucas, to approve staff recommendation. **Approved, 5-0.**
 7. 26FC:0006 (*Jacob Hall - Chapter 22- Sioux Center Library*) 1/5/2026 -*Final Report Completed IR/Final Report*. Flege presented on behalf of staff. On a motion by McHugh, second by Lucas, to approve staff recommendation. **Approved, 5-0.**
 8. 26FC:0018 (*Steven Bowman - Chapter 22- City of Des Moines*) 1/30/2026 - *Investigative Report Probable Cause Investigation*. Flege presented on behalf of staff. Meg Morberg, Deputy City Attorney for the City, addressed the Board on behalf of Respondent. Martz provided comment. On a motion by Martz, second by Lucas, to approve staff recommendation. **Approved, 5-0.**
 9. 26FC:0028 (*Curtis Bloes - Chapter 21- Sac County Iowa Board of Supervisors*) 1/27/2026 -*Final Report Board Acceptance of IR*. Flege presented on behalf of staff. On a motion by Lucas, second by McHugh, to approve staff informal resolution report and final report. **Approved, 5-0.**
 10. 26FC:0048 (*Melissa Duffield - Chapter 22- City of Robins*) 2/20/2026 - *Investigative Report Probable Cause Investigation*. Flege presented on behalf of staff. Melissa Duffield, Complainant, addressed the Board. Rhonda Kortenkamp, City Clerk, and Holly Corkery, counsel for the City of Robins, addressed the Board on behalf of the Respondent. On a motion by Lucas, second by Martz, to approve staff recommendation. Martz provided comment. **Approved, 5-0.**

Mr. Bowman addressed the Board regarding his matter.

11. *26FC:0121 (Tim Brown - Chapter 21- Conference Realignment Committee - Department of Education) 5/7/2026 - Information Gathering/IR Process.* Miller presented on behalf of staff. Marty Fonley, superintendent/chair of the committee, addressed the board on behalf of Respondent. On a motion by Lucas, second by Cole, to approve staff recommendation. **Approved, 5-0.**

VI. Consent Agenda *

Lynne Flynn addressed the board on behalf of complaint 26FC:0133. Lucas made a motion to remove 25FC:0133, 26FC:0010, and 26FC:0114 from the consent agenda, second by Martz. **Approved 5-0.**

- i. *Dismiss 26FC:0133 (Lynne Flynn - Chapter 21- City of Montrose, Iowa City Council) 5/20/2026 - Accept/Dismiss.* Miller presented on behalf of staff. Lynne Flynn addressed the Board. Motion by Martz, second by Lucas, to dismiss 26FC:0133. **Approved, 5-0.**

Luke was appointed as chair for matters 26FC:0010 and 26FC:0114. McHugh moved to accept staff recommendation of acceptance, Cole seconded. **Approved 3-0. Lindahl and Lucas abstained.**

- i. Accept 26FC:0010 (Dan McReavy - Chapter 22- Iowa Department of Public Safety, Public Information Officer) 5/26/2026 - Board Approval of A/D
- ii. Accept 26FC:0114 (Celina Charles - Chapter 22- Dubuque Police Department) 4/24/2026 - Board Approval of A/D.
1. **Dismissals.** On a motion to accept the dismissal consent agenda by Martz, second by Lucas. **Approved 5-0.**
 - i. Dismiss 26FC:0097 (Billy Frazier - Chapter 22- Linn County) 4/9/2026 - Board Approval of A/D
 - ii. Dismiss 26FC:0098 (David Woods – Chapter 22- Muscatine County) 4/1/2026 – Accept/Dismiss
2. **Acceptance.** On a motion to accept the consent agenda acceptances by Lucas, second by Martz. **Approved, 5-0.**
 - i. Accept 26FC:0088 (Thomas Colnot - Chapter 22- Waterloo Police Department) 3/26/2026 - Accept/Dismiss
 - ii. Accept 26FC:0096 (Jacob Franklin - Chapter 22- South Iowa Area Crime Commission (SIACC), South Iowa Area Detention Service Agency (SIADSA)) 4/2/2026 - Board Approval of A/D
 - iii. Accept 26FC:0111 (Gustoff Carlson - Chapter 22- City of Ames Police Department) 4/23/2026 - Accept/Dismiss
 - iv. Accept 26FC:0001 (Richard Francis - Chapter 22- Dave Anderson Mayor of Manson Iowa. Jessica Hammen Police Chief of Manson Iowa) 5/19/2026 - Board Approval of A/D
 - v. Accept 26FC:0005 (Claire Logsdon - Chapter 22- Cedar Rapids Police Department) 5/22/2026 - Board Approval of A/D
 - vi. Accept 26FC:0007 (Mary Clark - Chapter 22- Dallas County Sheriff's Office) 5/26/2026 - Board Approval of A/D

- vii. Accept 26FC:0008 (JoAnn Bohn - Chapter 21- Runnells City Council) 5/26/2026 - Board Approval of A/D
- viii. Accept 26FC:0009 (Kira Werstein - Chapter 22- Ames Public School District) 5/26/2026 - Board Approval of A/D
- ix. Accept 26FC:0126 (Michael Benson - Chapter 22- City of Merville) 5/26/2026 - Accept/Dismiss
- x. Accept 26FC:0142 (Samantha Edgerton - Both- Clarke County Board of Public Health) 5/28/2026 - Complaint Opened/Acknowledged
- xi. Accept 26FC:0015 (Kelly Goodwin-Ackerman - Both- Linn County Board of Supervisors) 6/2/2026 - Board Approval of A/D
- xii. Accept 26FC:0147 (Jeremy Anderson - Chapter 22- City of Bettendorf / Bettendorf Police Department, 1609 State Street, Bettendorf, IA 52722.) 6/4/2026 - Accept/Dismiss
- xiii. Accept 26FC:0148 (Kristin Steele - Chapter 21- City Council of Runnells, Iowa) 6/4/2026 - Accept/Dismiss
- xiv. Accept 26FC:0140 (Tiffany Seward - Both- City of Clinton) 6/4/2026 - Accept/Dismiss
- xv. Accept 26FC:0011 (Justin Crawford - Chapter 22- City of Shellsburg) 6/4/2026 - Board Approval of A/D
- xvi. Accept 26FC:0131 (Summer Schooler - Chapter 22- City of Windsor Heights) 6/11/2026 - Accept/Dismiss
- xvii. Accept 26FC:0128 (Tami Curry - Chapter 22- City of Runnells) 6/11/2026 - Complaint Opened/Acknowledged

VII. Staff Question for Board.

1. *Staff is requesting clarity on how to interpret the following in Iowa Code section 22.7(5): "is part of an ongoing investigation, except where disclosure is authorized elsewhere in this Code...", does that mean a trial is complete, plea is completed and accepted, or appeals have been accepted? When is an investigation considered finished.* Flege presented on behalf of staff. Board members provided comment. No action taken.

VIII. Matters Withdrawn, No Action Necessary. (Miller)

1. 25FC:0075 (Chris Stevens - Chapter 22- City of Swea City IA) 6/17/2025 - Withdrawn Resolved/Withdrawn
2. 26FC:0020 (Smith - Chapter 21- Des Moines Co. Supervisors, Des Moines Co. Engineer, Sara Doty Auditor Des Moines Co.) 1/26/2026 -Withdrawn Resolved/Withdrawn
3. 26FC:0043 (Judith Lee - Chapter 22- City of Davenport) 2/6/2026 -Withdrawn Resolved/Withdrawn
4. 26FC:0054 (Tyler Jett - Chapter 22- Polk County Sheriff's Office) 2/25/2026 - Withdrawn Resolved/Withdrawn
5. 26FC:0056 (Jacquelynn Zugg - Both- City of Centerville) 2/27/2026 - Withdrawn Resolved/Withdrawn
6. 26FC:0130 (Ryan Prahm - Chapter 22-) 6/11/2026 -Withdrawn Resolved/Withdrawn

IX. Pending Complaints. Informational Only (Miller)

1. 25FC:0054 (Tim Ferguson - Chapter 22- City of Davenport) 5/19/2025 - Information Gathering/IR Process
2. 25FC:0055 (Justin Cole - Chapter 21- Mount Union Benefited Fire District) 5/21/2025 - Board Acceptance of IR
3. 25FC:0061 (Dylan Southall - Chapter 22- Cedar Falls Utilities - Cedar Falls, Iowa) 5/23/2025 - Probable Cause Investigation
4. 25FC:0058 (Rachel Doyle - Both- City of Rolfe) 5/27/2025 - Information Gathering/IR Process
5. 25FC:0082 (Tim Ferguson - Chapter 22- Davenport Police Department) 6/24/2025 - Information Gathering/IR Process
6. 25FC:0092 (Keith Wieland - Chapter 21- Buchanan County Solid Waste Commission) 7/9/2025 - Information Gathering/IR Process
7. 25FC:0099 (Mount Pleasant Municipal Utilities - Chapter 21- Resale Power Group of Iowa) 7/28/2025 - Information Gathering/IR Process
8. 25FC:0104 (Tim Ferguson - Chapter 22- City of Davenport and Davenport Police Department) 8/13/2025 - Information Gathering/IR Process
9. 25FC:0109 (Jaicy Skaggs - Chapter 21- City of Kellogg) 8/18/2025 - Contested Case
10. 25FC:0119 (Tim Ferguson - Chapter 22- City of Davenport custodian) 8/21/2025 - Information Gathering/IR Process
11. 25FC:0120 (Tim Ferguson - Chapter 22- Davenport Police Department & City of Davenport) 8/26/2025 - Complaint Opened/Acknowledged
12. 25FC:0121 (Tim Ferguson - Chapter 22- Scott County) 8/26/2025 - Information Gathering/IR Process
13. 25FC:0126 (Don McGregor - Chapter 22- Kossuth County Board of Supervisors) 9/11/2025 - Information Gathering/IR Process
14. 25FC:0127 (Vince Johnson - Chapter 22- Kossuth County board of supervisors and trustees of Drainage district DD4) 9/11/2025 - Information Gathering/IR Process
15. 25FC:0151 (Gregory Armstrong - Chapter 22- Hamburg Community School Board) 10/8/2025 - Information Gathering/IR Process
16. 25FC:0166 (James Possehl - Chapter 21- City of Parnell - city council) 10/27/2025 - Information Gathering/IR Process
17. 25FC:0176 (Mikayla Simpson - Chapter 22- Madison County Board of Supervisors) 11/6/2025 - Information Gathering/IR Process
18. 25FC:0187-2 (Mikayla Simpson - Chapter 22- Madison County Board of Supervisors) 11/19/2025 - Information Gathering/IR Process
19. 25FC:0187-1 (Mikayla Simpson - Chapter 22- Madison County) 11/19/2025 - Information Gathering/IR Process
20. 25FC:0202 (Lori White - Chapter 22- City of Missouri Valley) 12/9/2025 - Information Gathering/IR Process
21. 25FC:0214 (Shannon Martinez - Chapter 22- Wilton Police Department) 12/18/2025 - Information Gathering/IR Process
22. 25FC:0221 (Gregory Armstrong - Chapter 22- Hamburg Community School Board) 12/22/2025 - Probable Cause Investigation
23. 26FC:0001 (Coltin Hatfield - Chapter 21- City of Kellerton) 1/1/2026 - Information Gathering/IR Process

24. 26FC:0002 (Lori White - Chapter 22- Harrison County Sherrif) 1/2/2026 - Information Gathering/IR Process
25. 26FC:0005 (Stephen Swanson - Chapter 21- Madison County Board of Supervisors) 1/5/2026 - Information Gathering/IR Process
26. 26FC:0010 (Jennifer Benbow - Chapter 22- Marshall County Sheriff's Office) 1/8/2026 - Information Gathering/IR Process
27. 26FC:0027 (Tim Ferguson - Both- Scott County and Scott County Attorney's Office) 1/21/2026 - Complaint Opened/Acknowledged
28. 26FC:0015 (James Phillips - Chapter 22- Madison County Board of Supervisors) 1/22/2026 - Information Gathering/IR Process
29. 26FC:0023 (Jacquelynn Zugg - Chapter 22- City of Centerville) 1/23/2026 - Information Gathering/IR Process
30. 26FC:0021 (Tim Ferguson - Both- City of Davenport and Davenport Police) 1/26/2026 - Information Gathering/IR Process
31. 26FC:0030 (Anthony Teninty - Chapter 22- Wapello County) 1/29/2026 - Information Gathering/IR Process
32. 26FC:0036 (William Daggett - Chapter 22- City of Baxter, Iowa) 1/30/2026 - Information Gathering/IR Process
33. 26FC:0025 (Linda Smithson - Chapter 21- Bettendorf Community School District Board of Directors) 1/30/2026 - Information Gathering/IR Process
34. 26FC:0037 (Shane Martinson - Chapter 22- City of Stuart, Stuart, Iowa) 1/30/2026 - Information Gathering/IR Process
35. 26FC:0039 (Wellington - Chapter 22- Henry County) 2/2/2026 - Information Gathering/IR Process
36. 26FC:0040 (Jacquelynn Zugg - Chapter 22- City of Centerville) 2/2/2026 - Information Gathering/IR Process
37. 26FC:0035 (Judith Lee - Chapter 22- City of Davenport) 2/6/2026 - Information Gathering/IR Process
38. 26FC:0045 (Vendetta CeCe-Jackowiak - Chapter 22- Davenport Police Department & City of Davenport, Iowa) 2/12/2026 - Information Gathering/IR Process
39. 26FC:0047 (Tim Ferguson - Both- Scott County and Scott County Attorney's office) 2/15/2026 - Information Gathering/IR Process
40. 26FC:0053 (Lori White - Chapter 22- Harrison County Sheriff and Harrison county attorney) 2/19/2026 - Information Gathering/IR Process
41. 26FC:0052 (Justin Scott - Chapter 22- Denver Community School District) 2/24/2026 - Information Gathering/IR Process
42. 26FC:0051 (Matthew Rollinger - Chapter 22- Iowa Department of Education) 2/25/2026 - Information Gathering/IR Process
43. 26FC:0057 (Jacquelynn Zugg - Chapter 22- City of Centerville) 2/27/2026 - Information Gathering/IR Process
44. 26FC:0058 (Laura Johnston - Chapter 21- Story County Board of Health) 2/27/2026 - Information Gathering/IR Process
45. 26FC:0059 (Susan Lemon - Chapter 21- Woodward Public Library) 2/27/2026 - Information Gathering/IR Process
46. 26FC:0065 (Kari Friedmann - Both- City of Sac City) 3/5/2026 - Information Gathering/IR Process

47. 26FC:0063 (Jonathan Uhl - Chapter 22- City of Davenport) 3/5/2026 - Information Gathering/IR Process
48. 26FC:0068 (Nicholas Bargren - Chapter 22- Iowa City Police Department) 3/6/2026 - Information Gathering/IR Process
49. 26FC:0070 (Henkel - Chapter 22- Henry County supervisors@henrycountyiowa.us) 3/10/2026 - Information Gathering/IR Process
50. 26FC:0071 (Chelsea Plaster - Chapter 22- City of Davenport Public Works- Neighborhood Services) 3/11/2026 - Information Gathering/IR Process
51. 26FC:0074 (Rachel Doyle - Chapter 22- City of Rolfe) 3/12/2026 - Complaint Opened/Acknowledged
52. 26FC:0057 -2 (Jacquelynn Zugg - Chapter 22- City of Centerville, Iowa) 3/13/2026 - Information Gathering/IR Process
53. 26FC:0077 (Gregory Armstrong - Chapter 22- Hamburg Community School District) 3/15/2026 - Information Gathering/IR Process
54. 26FC:0082 (Chris Baldus - Chapter 22- City of Clinton) 3/19/2026 - Information Gathering/IR Process
55. 26FC:0084 (Mark Beardmore - Both- City of Carroll) 3/20/2026 - Information Gathering/IR Process
56. 26FC:0087 (Citizen of Iowa - Chapter 22- Melcher Dallas Public Library, Melcher Dallas City Council) 3/23/2026 - Information Gathering/IR Process
57. 26FC:0066 (Michael Dyer - Both- Decatur city council) 3/23/2026 - Information Gathering/IR Process
58. 26FC:0090 (Dan Lett - Both- Delaware County) 3/25/2026 - Information Gathering/IR Process
59. 26FC:0090-02 (Dan Lett - Both- Delaware County) 3/25/2026 - Information Gathering/IR Process
60. 26FC:0076 (Kaylene Jackson - Chapter 21- Okoboji Community School District School Board) 3/25/2026 - Information Gathering/IR Process
61. 26FC:0091 (Gustoff Carlson - Chapter 22- Marshalltown Police Department and the Marshall County Communications Commission) 3/26/2026 - Information Gathering/IR Process
62. 26FC:0072 (Elaine Webb - Chapter 21- City of Mitchellville) 3/26/2026 - Information Gathering/IR Process
63. 26FC:0094 (Daniella Jensen - Chapter 22- City of Mitchellville) 3/28/2026 - Information Gathering/IR Process
64. 26FC:0095 (Sean Canto - Chapter 22- Wapello County) 3/31/2026 - Information Gathering/IR Process
65. 26FC:0100 (Claire Logsdon - Chapter 22- West Des Moines Police Department) 4/8/2026 - Information Gathering/IR Process
66. 26FC:0099 (Claire Logsdon - Chapter 22- Fort Dodge Police Department) 4/8/2026 - Information Gathering/IR Process
67. 26FC:0101 (Andrew Hansen - Chapter 22- City of Tabor Police Department) 4/10/2026 - Information Gathering/IR Process
68. 26FC:0100-2 (Claire Logsdon - Chapter 22- West Des Moines Police Department) 4/10/2026 - Information Gathering/IR Process

69. 26FC:0107 (Claire Logsdon - Chapter 22- Perry Police Department) 4/10/2026 - Information Gathering/IR Process
70. 26FC:0108 (Claire Logsdon - Chapter 22- Waukee Police Department) 4/10/2026 - Information Gathering/IR Process
71. 26FC:0105 (Thomas Green - Chapter 22- Fort Dodge Police Department & City of Fort Dodge) 4/14/2026 - Information Gathering/IR Process
72. 26FC:0106 (David Raymond - Both- City of Lewis Iowa) 4/15/2026 - Board Approval of A/D
73. 26FC:0116 (Jacquelynn Zugg - Chapter 22- City of Centerville) 4/17/2026 - Board Approval of A/D
74. 26FC:0102 (Jayden Smith - Chapter 22- Nevada police department) 4/20/2026 - Information Gathering/IR Process
75. 26FC:0113 (Joshua James Burkholder - Chapter 22- Johnson County Sheriff's Office) 4/23/2026 - Information Gathering/IR Process
76. 26FC:0115 (Justin Crawford - Chapter 21- Shellsburg, IA) 4/23/2026 - Information Gathering/IR Process
77. 26FC:0103 (Vendetta CeCe-Jackowiak - Chapter 22- Scott Emergency Communications Center) 4/23/2026 - Information Gathering/IR Process
78. 26FC:0110 (Claire Logsdon - Chapter 22- Davenport police department) 4/24/2026 - Information Gathering/IR Process
79. 26FC:0112 (Kristin Steele - Chapter 21- City of Runnells) 4/28/2026 - Information Gathering/IR Process
80. 23FC:0104-2 (Hendrik van Pelt - Chapter 22- City of West Des Moines / West Des Moines Police Department) 4/30/2026 - Information Gathering/IR Process
81. 26FC:0117 (Erin Latona - Chapter 22- Iowa Department of Transportation and the Iowa Department of Administrative Services) 5/7/2026 - Information Gathering/IR Process
82. 26FC:0124 (Stephanie Gabriel - Chapter 22- City of West Des Moines) 5/7/2026 - Information Gathering/IR Process
83. 26FC:0122 (Landis Cross - Chapter 22-) 5/11/2026 - New / Complaint Information Reviewed
84. 26FC:0123 (Claire Logsdon - Chapter 22- Iowa City Police Department) 5/11/2026 - Information Gathering/IR Process
85. 26FC:0127 (Tyler Hunt - Chapter 22- Anamosa) 5/11/2026 - Information Gathering/IR Process
86. 26FC:0118 (Seth Johnson - Both- City of Hampton) 5/12/2026 - Complaint Opened/Acknowledged
87. 26FC:0138 (Brenda Naaktgeboren - Chapter 21- City of Harvey) 5/26/2026 - Complaint Opened/Acknowledged
88. 26FC:0141 (Mitch Giese - Chapter 21- City of Sheldon) 5/27/2026 - New / Complaint Information Reviewed
89. 26FC:0143 (Melissa Duffield - Both- City of Cedar Rapids) 6/1/2026 - New / Complaint Information Reviewed
90. 26FC:0144 (Lynne Chalfant - Both- Hamilton County) 6/2/2026 - New / Complaint Information Reviewed

91. 26FC:0146 (Phil - Chapter 21- City of Shellsburg) 6/4/2026 - Complaint Opened/Acknowledged
92. 26FC:0148 (Jenny Hartman-Mendoza - Chapter 21- City of Westfield) 6/4/2026 - New / Complaint Information Reviewed
93. 26FC:0149 (Paige Smith - Chapter 21- Iowa City Community School Board Members) 6/5/2026 - New / Complaint Information Reviewed
94. 26FC:0150 (Michael Hardy - Chapter 22- Iowa Department of State) 6/6/2026 - New / Complaint Information Reviewed
95. 26FC:0151 (Roger Slade - Both- Cedar Rapids, IA Mayor and City Council) 6/7/2026 - New / Complaint Information Reviewed
96. 26FC:0152 (Stephen Swanson - Chapter 21- Madison County Board of Supervisors) 6/8/2026 - New / Complaint Information Reviewed
97. 26FC:0155 (Smith - Chapter 22- City of Runnells) 6/8/2026 - New / Complaint Information Reviewed
98. 26FC:0154 (AL WELLS - Chapter 22- City of Solon, Iowa) 6/9/2026 - New / Complaint Information Reviewed

X. Committee Reports. Miller provided the Board with committee report.

1. Training – (Miller)
2. Legislative – (Miller)
3. Rules – (Miller)

XI. Office status report. Miller provided the Board with office status update.

1. Office Update * (Miller)
2. Financial/Budget Update (FY25) * (Miller)
3. Presentations/Trainings (Miller)
4. District Court Update (Miller)

XII. Next IPB Board Meeting will be held on July 16, 2026, at 1:00 p.m.

XIII. Adjourn at 3:22 PM.

*** Attachments**



Miller, Charlotte <charlotte.miller@iowa.gov>

Iowa Public Information Board Complaint 25FC:0191 - Acceptance

12 messages

Miller, Charlotte <charlotte.miller@iowa.gov>

Thu, Dec 11, 2025 at 6:30 PM

To: Jonathan Uhl <uhl.jonathan@yahoo.com>, Samuel Huff <samuel.huff@davenportiowa.com>, Bailey Mallonee <bailey.mallonee@davenportiowa.com>, Alison Kanne <akanne@wandrolaw.com>, Brian Krup <brian.krup@davenportiowa.com>, "Nicole.Gleason@davenportiowa.com" <nicole.gleason@davenportiowa.com>, Rena Schulte <rena.schulte@davenportiowa.com>

Good Evening,

On November 20, 2025, the Iowa Public Information Board received a formal complaint, 25FC:0191, alleging a violation of Chapter 22. After conducting an initial facial review of this complaint under Iowa Code § 23.8, we have decided to accept the case for further investigation.

Facial review means the IPIB considers only the facts alleged by the complainant and, assuming they are true, determines whether the complaint presents a potential violation of Iowa's open meeting or public records law. If there is no potential violation, the complaint is dismissed. If further investigation is required to determine whether a violation occurred, the complaint is accepted and the respondent government body is contacted.

Applying this standard, IPIB has accepted formal complaint 25FC:0191 for further review, to consider the following allegations:

- Failure to produce requested public records

Please review this email and the attached information and provide a response to the allegations to the IPIB within two weeks. To ensure all parties are copied on the information, please use the "reply all" function to respond to this email.

Upon acceptance of this complaint, IPIB is directed to seek an informal, expeditious resolution of the complaint. Iowa Code § 23.9. If any party declines informal assistance or if informal assistance fails to resolve the matter to the satisfaction of all parties, the IPIB is to initiate a formal investigation concerning the facts and circumstances set forth in the complaint. Iowa Code § 23.10.



Charlotte J.M. Miller, JD

Executive Director
Iowa Public Information Board (IPIB)
510 E 12th Street
Jessie M. Parker Building, East
Des Moines, Iowa 50319
(515) 393-8339
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19 of 66

Miller, Charlotte <charlotte.miller@iowa.gov>

Thu, Dec 11, 2025 at 6:31 PM

To: Jonathan Uhl <uhl.jonathan@yahoo.com>, Samuel Huff <samuel.huff@davenportiowa.com>, Bailey Mallonee <bailey.mallonee@davenportiowa.com>, Alison Kanne <akanne@wandrolaw.com>, Brian Krup <brian.krup@davenportiowa.com>, "Nicole.Gleason@davenportiowa.com" <nicole.gleason@davenportiowa.com>, Rena Schulte <rena.schulte@davenportiowa.com>

Please find attached the formal complaint filed by Mr. Uhl.

[Quoted text hidden]



Formal Complaint 25FC_0191.pdf
138K

Miller, Charlotte <charlotte.miller@iowa.gov>

Wed, Feb 11, 2026 at 4:40 PM

To: Jonathan Uhl <uhl.jonathan@yahoo.com>, Samuel Huff <samuel.huff@davenportiowa.com>, Bailey Mallonee <bailey.mallonee@davenportiowa.com>, Alison Kanne <akanne@wandrolaw.com>, Brian Krup <brian.krup@davenportiowa.com>, "Nicole.Gleason@davenportiowa.com" <nicole.gleason@davenportiowa.com>, Rena Schulte <rena.schulte@davenportiowa.com>

Good Afternoon,

I have yet to hear back from either party regarding the status of this complaint. Mr. Uhl have your received the records from your FOIA PRR-414-2025 Request, originally requested on Sept 24, 2025?

Best,

Charlotte Miller



Charlotte J.M. Miller, JD

Executive Director
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[Quoted text hidden]

Huff, Samuel <samuel.huff@davenportiowa.com>

Fri, Feb 13, 2026 at 11:52 AM

To: "Miller, Charlotte" <charlotte.miller@iowa.gov>
Cc: "Krup, Brian" <Brian.Krup@davenportiowa.com>

Ms. Miller,

The City's response is as follows. This information, requested by Mr. Uhl in Request 414 has been produced to him as part of many other requests.

Of particular note is request 300-2025 produced over 6000 records, most of which were procured by manually having to open each request individually and downloading the information contained within. All of it done without charge to Mr. Uhl. Within 1 hour he sent an email saying it was incomplete.

After recently reviewing 24AO:0003, this quote seems specifically relevant to request 414 "The purpose of Chapter 22 is to provide scrutiny of a government's decision-making activities through a requirement to provide public records to the public upon request." And while this statement is made in the context of custom searches, its meaning resonates beyond that. This request, in particular, has nothing to do with "scrutiny of government decision-making activities".

In addition, the requester notes that this request is a "repeat or substantially similar request". Please review the attachments.

Samuel Huff

Corporation Counsel | Legal Department

City of Davenport

226 W 4th St, Davenport, IA 52801

T 563-326-7735

davenportiowa.com

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From: Miller, Charlotte <charlotte.miller@iowa.gov>

Sent: Wednesday, February 11, 2026 4:40 PM

To: Jonathan Uhl <uhl.jonathan@yahoo.com>; Huff, Samuel <samuel.huff@davenportiowa.com>; Mallonee, Bailey <bailey.mallonee@davenportiowa.com>; Alison Kanne <akanne@wandrolaw.com>; Krup, Brian <brian.krup@davenportiowa.com>; Gleason, Nicole <nicole.gleason@davenportiowa.com>; Schulte, Rena <rena.schulte@davenportiowa.com>

Subject: [EXT] Re: Iowa Public Information Board Complaint 25FC:0191 - Acceptance

ATTENTION: This is an external email.

[Quoted text hidden]

8 attachments

 **PRR-300-2025.pdf**
963K

 **PRR-546-2024.pdf**
49K

 **PRR-172-2025.pdf**
66K

 **PRR-482-2024.pdf**
74K

 **PRR-13-2026 1.pdf**
45K

 **PRR-480-2024.pdf**
53K

 **PRR-170-2025.pdf**
59K

 **PRR-77-2025.pdf**
58K

Miller, Charlotte <charlotte.miller@iowa.gov>

Fri, Jun 12, 2026 at 11:45 AM

To: Jonathan Uhl <uhl.jonathan@yahoo.com>, Samuel Huff <samuel.huff@davenportiowa.com>, Brian Krup
<brian.krup@davenportiowa.com>, Alison Kanne <akanne@wandrolaw.com>

Good Afternoon,

The Iowa Public Information Board (IPIB) will review this Investigative Report for case 25FC:0191 at its meeting on **June 18, 2026. The meeting will begin at 1:00 p.m.** The meeting agenda will be posted to the IPIB website (<https://ipib.iowa.gov/iowa-public-information-board-meetings/2025-board-meetings>) on the afternoon of Tuesday, June 16, 2026. Cases are generally considered in order of case number, meaning older cases are heard first.

The IPIB normally allows brief (under five minutes) comments from the parties to a case, though Board members may ask questions for further clarification after both sides have had the opportunity to present. You are under no obligation, but if you wish to speak at the meeting, please reply to this email and indicate your agreement to this statement:

_____ I want to address the Board and respond to any questions Board members may have when the initial processing of this complaint is considered. In the event this complaint proceeds to a contested case, I waive any objection that I might have concerning personal investigation of this complaint by a Board member.

The IPIB meeting will be held in open session, accessible to the public. You may attend in person at the Jessie Parker Building (East) in Des Moines, IA or join us remotely using Google Meet. If you would like to attend remotely, you may log into the following meeting:

Google Meet joining info

Video call link: <https://meet.google.com/ewe-mmsy-hhi>

Or dial: (US) +1 712-318-2666 PIN: 813 715 048#

If you prefer, you may also provide written comments to the Board prior to the meeting, which will be considered alongside the IPIB staff report. If you would like to submit written materials, please forward those to me no later than **10:00 a.m. on Tuesday, June 16, 2026**, so they may be included in the meeting packet. Please make sure you copy all parties on the email as well.

**Charlotte J.M. Miller, JD**

Executive Director
 Iowa Public Information Board (IPIB)
 510 E 12th Street
 Jessie M. Parker Building, East
 Des Moines, Iowa 50319
 (515) 393-8339
charlotte.miller@iowa.gov
www.ipib.iowa.gov
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 **25FC0191 Uhl Investigative Report.pdf**
 156K

Miller, Charlotte <charlotte.miller@iowa.gov>

Thu, Jun 18, 2026 at 4:26 PM

To: Jonathan Uhl <uhl.jonathan@yahoo.com>, Samuel Huff <samuel.huff@davenportiowa.com>, Brian Krup
 <brian.krup@davenportiowa.com>, Alison Kanne <akanne@wandrolaw.com>

Good Afternoon:

The Iowa Public Information Board (IPIB) approved the following Order at its meeting on June 18, 2026.

Best regards,

Charlotte Miller

**Charlotte J.M. Miller, JD**

Executive Director
 Iowa Public Information Board (IPIB)
 510 E 12th Street
 Jessie M. Parker Building, East
 Des Moines, Iowa 50319
 (515) 393-8339
charlotte.miller@iowa.gov
www.ipib.iowa.gov
 [Quoted text hidden]

2 attachments

 **26FC0191 PC Order.pdf**
 143K

 **25FC0191 Uhl Investigative Report.pdf**
 156K

Jonathan Uhl <uhl.jonathan@yahoo.com>

Thu, Jun 25, 2026 at 8:14 AM

To: "Miller, Charlotte" <charlotte.miller@iowa.gov>, Samuel Huff <samuel.huff@davenportiowa.com>, Brian Krup
 <brian.krup@davenportiowa.com>, Alison Kanne <akanne@wandrolaw.com>

I just noticed this email. It should be noted that his response was received eight months after my original request.

That his response was incomplete when originally provided.

And that his response was within 24 hours After I provided my interrogatory response.

Can you reopen this since I was unaware?

Jon

Sent from Yahoo Mail for iPhone

[Quoted text hidden]

Miller, Charlotte <charlotte.miller@iowa.gov>

Mon, Jun 29, 2026 at 3:10 PM

To: Jonathan Uhl <uhl.jonathan@yahoo.com>, Samuel Huff <samuel.huff@davenportiowa.com>, Brian Krup <brian.krup@davenportiowa.com>, Alison Kanne <akanne@wandrolaw.com>

Mr. Uhl, your matter (25FC:00191) was adjudicated at IPIB'S board meeting on June 18, 2026. If you do not agree with the ruling made by IPIB you are able to appeal the decision in the district court.

Best regards,
Charlotte Miller

[Quoted text hidden]

Jonathan Uhl <uhl.jonathan@yahoo.com>

Mon, Jun 29, 2026 at 3:47 PM

To: "Miller, Charlotte" <charlotte.miller@iowa.gov>, Alison Kanne <akanne@wandrolaw.com>

Received, thank you.

Am I missing any communication from you. When was I first notified that there would be a hearing? Was it while I was tdy/ deployed?

Are there any other outstanding cases between myself and IPIB?

May I request a foia for all communication between the Iowa public information Board and the city of Davenport related since this complaint was filed.

Thank you,

Jon

Sent from Yahoo Mail for iPhone

[Quoted text hidden]

Miller, Charlotte <charlotte.miller@iowa.gov>

Mon, Jun 29, 2026 at 3:53 PM

To: Jonathan Uhl <uhl.jonathan@yahoo.com>, "Huff, Samuel" <samuel.huff@davenportiowa.com>, Alison Kanne <akanne@wandrolaw.com>

Mr. Uhl you were notified on June 12, 2026 along with Ms. Kanne about your matter being considered at the June 18th meeting. I have attached the case file which includes all emails related to this matter.

Best Regards,
Charlotte

[Quoted text hidden]

 **Case File 25FC0191.pdf**
446K

Jonathan Uhl <uhl.jonathan@yahoo.com>

Mon, Jun 29, 2026 at 4:14 PM

To: "Miller, Charlotte" <charlotte.miller@iowa.gov>, "Huff, Samuel" <samuel.huff@davenportiowa.com>, Alison Kanne <akanne@wandrolaw.com>, Jaswinder Nagra <jnagra@wandrolaw.com>

Mrs Miller,

Mrs. Kanne represents me for specific matters, but does not represent me in this case. I suppose we've created a circumstance where I may now need additional legal representation.

It appears that I was afforded less than five business days notice, is that correct? What is the standard protocol for notification?

I'm going to ask to speak before the board at the next meeting. I also humbly ask you to forward this email chain to them.

Had I known about this hearing, you bet I would have been prepared and I would be very surprised if the Board's opinion would have been in my favor.

It is very important for me to have all communication between the city of Davenport and IPIB. Please forward this at your earliest convenience.

Humbly and very respectfully,

Jon Uhl

[Sent from Yahoo Mail for iPhone](#)

[Quoted text hidden]

Miller, Charlotte <charlotte.miller@iowa.gov>

Mon, Jun 29, 2026 at 4:20 PM

To: Jonathan Uhl <uhl.jonathan@yahoo.com>

Cc: "Huff, Samuel" <samuel.huff@davenportiowa.com>, Alison Kanne <akanne@wandrolaw.com>, Jaswinder Nagra <jnagra@wandrolaw.com>

Yes, it is standard practice to sent out notice the Friday before the upcoming Board meeting and request parties provide written responses by the Tuesday prior to the board meeting. You are welcome to attend our next board meeting on July 16, 2026 at 1pm and address the Board during the public comment section.

I have made note of your FOIA request and I will work on gathering the records and providing you the timeline for production. Is there a certain time frame of correspondence between IPIB and the City or IPIB matter you would like to customize this public records request to?

Best,
Charlotte Miller

[Quoted text hidden]



510 East 12th Street
Des Moines, Iowa 50319
www.ipib.iowa.gov

Charlotte Miller, JD
Executive Director
(515) 393-8339
charlotte.miller@iowa.gov

Advisory Opinion 26AO:0008

DATE: July 16, 2026

SUBJECT: Changes to Notice Requirements, Confidentiality Exceptions, and Injunctions Against Vexatious Requestors

This advisory opinion is issued to provide clarification on the new provisions of House File 2490, which took force on July 1, 2026 and amend Chapter 21's provisions on notice, supervision and fees associated with examining and copying public records, the status of certain employment separation information and adds a new section which authorizes judicial injunctions to restrain vexatious requesters.

"Any person may request a board advisory opinion construing or applying Iowa Code chapters 21, 22, and 23. An authorized agent may seek an opinion on behalf of any person. The board will not issue an opinion to an unauthorized third party. The board may on its own motion issue opinions without receiving a formal request." We note at the outset that IPIB's jurisdiction is limited to the application of Iowa Code chapters 21, 22, and 23, and rules in Iowa Administrative Code chapter 497. Advice in a Board opinion, if followed, constitutes a defense to a subsequent complaint based on the same facts and circumstances.

FACTS PRESENTED

On May 15, 2026, Governor Reynolds signed House File 2490 into law. By its own terms, HF 2490 is "an Act relating to public meetings and records, including public notice requirements for meetings of a governmental body, supervision and fees associated with examining and copying public records, employment separation information for certain government employees, contractors, or appointees, and injunctions to restrain vexatious requesters." Amongst the changes made, the new law adds additional notice requirements of governmental bodies before public meetings, expands the confidentiality exceptions to personnel files, and adds a new subsection authorizing a district court to issue an injunction to restrain vexatious public requestors. Governmental bodies conducting public meetings must comply with these changes effective July 1, 2026.

OPINION:

AMENDED NOTICE REQUIREMENTS 21.4(1)(a)(1)

HF2490 (91) amends Iowa Code Section 21.4, subsection 1, paragraph "a" to create a three-part compliance for lawful notice under Chapter 21. The new language explicitly states that *all* three paragraphs "a"- "c" must be

Board Members

Joan Corbin • E. J. Giovannetti • Barry Lindahl • Luke Martz
Althea Cole • Monica McHugh • Jackie Schmillen • Catherine Johnson • vacant

complied with in order to provide adequate notice. Paragraph “a” remains substantially the same in requiring that the governmental body must provide the notice to all news media who have filed a request for notice.

New paragraph “b” changes the requirements for physical posting of notice. It removes the requirement that the notice be placed at the principal office of the body holding the meeting, or if no office exists, where the meeting will be held. This is no longer required at all. Instead, the body must “annually designate [a location] for such purposes by the governmental body.” This alleviates the challenges for bodies that do not have a physical office and meet electronically. It also would allow, for example, a city library that doesn’t have access to an exterior location visible at all times to designate the city hall’s exterior public bulletin board as their notice location to comply with the new notice requirements. If a government body is required by other local ordinance or law to place notice in a specific location, new paragraph “b” would allow body to designate the same as their notice location for purpose of Chapter 21. Even if the government body is required by the local ordinance or law to use that location, they should still acknowledge annually that it will use the notice location required by the ordinance or bylaw for the purpose of Chapter 21 in order to comply with paragraph “b”.

Paragraph “b” also removes the language requiring the notice location to be “easily accessible to the public” – language which was the subject of previous advisory opinions¹ and court decisions debating what locations and how many hours of public access were required to be “easily accessible.” The new requirement is that physical notice be posted “in a prominent and conspicuous place which is annually designated for such purposes by the governmental body, in a manner such that the notice is *visible at all times*.” This new language takes the guess work out of trying to determine whether a posting is “easily accessible” or how many hours the notice has to be available to the public in order to meet notice requirements. Instead, the new language makes clear that the notice must be visible at all times. Several arrangements could accommodate this. Exterior glass bulletin boards that many government entities own would clearly meet this requirement. Additionally, posting on the window next to a main door would also meet this requirement, as long as the public is able walk up and view the notice through the window without needing to access the building.

Paragraph “c” adds a new requirement that the body also posts “the notice on the *primary* internet site owned or maintained and regularly updated by the governmental body or other primary internet presence moderated by the governmental body, if applicable.” The term “primary” requires a governmental body to post electronic notice in one location that it designates as its primary internet site or internet presence, *not* on every internet site or internet presence it maintains. The internet site or internet presence contemplated by paragraph “c” does *not* include websites or social media profiles created and maintained by other organizations for the benefit of the governmental body. For example, if a website about a city is created and maintained by a chamber of commerce, that website would not be considered an internet site *owned or maintained and regularly updated by the governmental body*. Conversely, if a city contracts with an outside IT consultant to create and assist in maintaining the city’s website, that website would be considered “owned or maintained” by the governmental body through its contractual relationship with the consultant.

New paragraph “c” also anticipates that many governmental bodies may not maintain a website, but instead primarily use a social media platform to interact with the public. This is permissible under the new provision. As long as the governmental body owns or maintains the platform *and* regularly updates it, the social media platform may be used to comply with paragraph “c.”

Paragraph “c” also concludes with the phrase “if applicable.” This language recognizes that some smaller governmental bodies may not have any internet presence—whether a website or a social media profile—and clarifies that electronic notice is required only if the governmental body has an internet site or internet presence on which to post it. Nothing in the new language indicates that a governmental body must *create* a website or other internet presence in order to comply with the amendments to Chapter 21.

Lastly, although paragraph "c" does not *require* a governmental body to annually designate its primary internet site or internet presence for notice purposes, as paragraph "a" requires for physical notice, it would be a best practice and promote greater transparency for the governmental body to also designate which electronic location, if applicable, it intends to use for electronic notice. Doing so would also reduce the risk of confusion regarding which internet site or internet presence the governmental body considers its "primary" location.

NEW NOTICE REQUIREMENTS FOR AMENDED AGENDAS 21.4(1)(a)(2)

HF2490 adds a new subparagraph to Iowa Code section 21.4 providing clarification on the posting of amended agendas to comply with notice requirements. The new language provides:

"If a tentative agenda has been posted and is amended within the time frame established in subsection 2, paragraph 'a', the governmental body shall mark the agenda 'AMENDED' and identify the amended provisions. Upon amendment, the governmental body shall give notice in accordance with subparagraph (1)."

This language clarifies that an amended agenda must still be posted in the same manner as any other meeting notice, including compliance with the requirements of section 21.4(1)(a)(1) and the twenty-four-hour notice requirement. It also requires that the amended agenda be clearly marked "AMENDED" and identify the provisions that were added, removed, or modified.

The statute does not prescribe a specific method for identifying amended provisions. For example, a governmental body could highlight modified provisions and include a legend explaining the highlighting, place an asterisk next to amended provisions with a corresponding explanation, or include a list describing the amendments made to the agenda. These are merely examples of methods that would likely satisfy the requirements of section 21.4(1)(a)(2). The list is not exhaustive, and a governmental body may use any method that reasonably alerts the public to the amendments made to the agenda.

NEW EXCEPTIONS TO CONFIDENTIALITY OF PERSONNEL INFORMATION 22.7(11)

Iowa Code section 22.7(11), addressing the confidentiality of certain personnel records, was amended. Subsection 11 designates "[p]ersonal information in confidential personnel records of government bodies relating to identified or identifiable individuals who are officials, officers, or employees of the government bodies" as confidential unless an exception applies. The subsection recognizes that these personnel records are categorically confidential unless an exception exists in the Iowa Code or is recognized by case law. Section 22.7(11)(a) previously included five exceptions to the personnel records rule. The new law adds two additional paragraphs.

New subparagraph (6) provides that the "last date the individual, who resigned from or was discharged by the government body, performed work or actively carried out essential functions of the position, regardless of whether the information is contained in a written document, contract, agreement, or arrangement" is now non-confidential personnel record information.

New subparagraph (7) provides that the "amount of moneys and public benefits provided to the individual for any continuation of pay, severance, or other compensation or benefits in excess of the amounts owed for work performed by the individual prior to the individual's last day as an employee, contractor, or appointee for the government body, regardless of whether the information is contained in a written document, contract, agreement, or arrangement" is also non-confidential personnel record information.

NEW SECTION AUTHORIZING INJUNCTION RESTRAINING VEXATIOUS REQUESTERS 22.8A

HF2490 also created a new section within Chapter 22. New Iowa Code section 22.8A authorizes the district court to grant an injunction “restraining the right of a person found to be a vexatious requester to examine public records from a specific government body, or may impose reasonable limitations on the manner, frequency, or scope of such requests”, if the petition for an injunction meets the requirements specified in the section.

To obtain an injunction under the new section, a governmental body has the burden to establish several conditions by clear and convincing evidence. Those conditions are as follows: (1) the requests, considered in their totality, would clearly not be in the public interest; (2) the requests constitute a pattern of vexatious conduct; (3) continued requests would substantially and irreparably injure the governmental body's ability to perform its duties or functions; and (4) less restrictive measures under Chapter 22 are inadequate to provide sufficient relief.

Under section 22.8A, the court is instructed to consider the intent of Chapter 22 to encourage the free and open examination of public records and to promote government transparency. The section also allows the court to consider the following factors when determining whether a person's actions rise to the level of "vexatious conduct": (1) the number, frequency, timing, scope, and content of public records requests; (2) the nature of oral and written communications related to the public records requests; (3) any prior administrative or judicial findings regarding the conduct of the requestor; and (4) all other relevant circumstances.

The section specifies that “vexatious conduct” does not include solely a large volume of requests made by a person or a representative of the news media. “News media” is defined as “any person who regularly gathers, prepares, photographs, records, writes, edits, reports, or publishes news for monetary consideration” in section 22.8A, subsection "4", paragraph "a". The section further defines the term “vexatious conduct” as a “pattern of public records requests” that meets *at least* one of the following scenarios: (1) the “requests are designed primarily to harass the government body...”; (2) there is “clear and convincing evidence that the requests impose an unreasonable burden on the government body and compliance would substantially interfere with essential governmental options”; or (3) the requests “are submitted in a manner or accompanied by communication that constitutes harassment of public officer or employees as provided in section 718.4.”

Lastly, section 22.8A(5) requires the governmental body to pay all court costs and reasonable attorney fees if it is unsuccessful in meeting its burden under section 22.8A.

In summary, while the new section creates a potential avenue of relief for governmental bodies facing public records requests that strain their resources, it also intentionally establishes a high bar for obtaining that relief and places the financial burden on the governmental body if it is unable to make the showing required by the new section. These provisions seek to balance the public's right of access to public records with the need for governmental bodies to carry out their essential governmental functions.

BY DIRECTION AND VOTE OF THE BOARD:

Joan Corbin
 E.J. Giovannetti
 Barry Lindahl
 Luke Martz
 Althea Cole
 Catherine Johnson
 Monica McHugh
 Jackie Schmillen

SUBMITTED BY:


Charlotte Miller

Executive Director

Iowa Public Information Board



Charissa Flege

Deputy Director

Iowa Public Information Board

ISSUED ON:

July 16, 2026

Pursuant to Iowa Administrative Rule 497-1.3(3), a person who has received a board opinion may, within 30 days after the issuance of the opinion, request modification or reconsideration of the opinion. A request for modification or reconsideration shall be deemed denied unless the board acts upon the request within 60 days of receipt of the request. The IPIB may take up modification or reconsideration of an advisory opinion on its own motion within 30 days after the issuance of an opinion.

Pursuant to Iowa Administrative Rule 497-1.3(5), a person who has received a board opinion or advice may petition for a declaratory order pursuant to Iowa Code section 17A.9. The IPIB may refuse to issue a declaratory order to a person who has previously received a board opinion on the same question, unless the requestor demonstrates a significant change in circumstances from those in the board opinion.

ⁱ See 24AO:0005, Required Notice Pursuant to Chapter 21

The Iowa Public Information Board

In re the Matter of: Susan Lemon, Complainant And Concerning: Woodward Public Library Board, Respondent	Case Number: 26FC:0059 Investigative Report
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COMES NOW, Johnathon T. Harris, Staff Attorney for the Iowa Public Information Board (“IPIB”), and enters this Investigative Report:

On February 27, 2026, Susan Lemon (Complainant) filed formal complaint 26FC:0059, alleging the Woodward Public Library Board (Respondent) violated Iowa Code Chapter 21.

Facts

On February 27, 2026 Complainant submitted a complaint to the Iowa Public Information Board alleging that Respondent Violated Iowa Code Chapter 21 the previous day on February 26, 2026. Complainant, who was an employee of the Woodward Public Library, stated that on February 26, after members of the library board attended meetings in the back of the library while Complainant was on shift, she was brought back into a meeting room by Library Board member P.N.. P.N. did not stay in the meeting room. In the meeting room, Complainant was terminated from her employment with the Woodward Public Library by the library director, M.G.. Complaint does not specifically list out who all was in in the meeting room at the time, however Complainant does specifically mention the library director, M.G.; the library board vice-president, D.B.; and J.G. who serves as the liaison to library from the city council as being involved in her termination. Complainant asserted that her termination had quorum to be considered a meeting of the Woodward Public Library Board (hereinafter “Library Board”) and that there was no public notice of the meeting in violation of Iowa Code Chapter 21.

On May 7, 2026, IPIB staff completed facial review and accepted the complaint for further investigation. On May 14, 2026, Respondent provided two statements from parties present during the termination of Complainant: the library director (M.G.) and a city council member who acts as a liaison to the library (J.G.). Both statements made substantially similar accounts.

First, they stated that the meetings they were attending at the library that evening were not meetings of the Library Board, but a meeting of the Friends of the Woodward Public Library Foundation Board (hereinafter “the Foundation”). The Foundation is a private non-profit entity that provides support and programming to the library.

Following the meeting of the Foundation, M.G. and J.G. remained behind at the library. Neither of these individuals are Library Board members. Another individual, D.E., who sits on both the Foundation’s board and the Library Board also stayed at the library briefly after the meeting. Shortly thereafter, the library board president (Z.M.) arrived at the library. D.E. left the library shortly after Z.M. arrived. After D.E. left, two more members of the library board, vice-president (D.B.) and a library board member (P.N.), arrived at the library. Following the foundation meeting, according to Respondent, there were only ever three library board members present at the library at the same time.

The Library Board is made up of seven members. Of those seven only, D.B. (library board vice president) and Z.M.(library board president) were present for the termination, along with M.G. and J.G. who are not library board members. According to all the statements provided to IPIB, P.N. was also present in the library at the time but not in the room where the termination occurred. Therefore, at the time of the meeting in which the termination was conducted, three Library Board members were present at the library and two were present in the meeting room: less than a majority of the body.

Complainant provided no response to the May 14, 2026 statements by M.G. and J.G..

Applicable Law

“Meetings of governmental bodies shall be preceded by public notice as provided in section 21.4 and shall be held in open session unless closed sessions are expressly permitted by law. Except as provided in section 21.5, all actions and discussions at meetings of governmental bodies, whether formal or informal, shall be conducted and executed in open session.” Iowa Code § 21.3(1).

“‘Meeting’ means a gathering in person or by electronic means, formal or informal, of a majority of the members of a governmental body where there is deliberation or action upon any matter within the scope of the governmental body’s policy-making duties. Meetings shall not include a gathering of members of a governmental body for purely ministerial or social purposes when there is no discussion of policy or no intent to avoid the purposes of this chapter.” Iowa Code § 21.2(2).

Analysis

A threshold issue in determining whether there has been a Chapter 21 violation is whether a meeting has in fact occurred. To determine whether a meeting took place one must determine whether a gathering had (1) a majority of the members of a governmental body present and (2) whether “there is deliberation or action upon any matter within the scope of the governmental body’s police-making duties.” If a majority of the members of a governmental body are gathering and if the members discuss or deliberate on policy matters, that gathering will be classified as a “meeting” subject to the requirements of Iowa Code Chapter 21. Iowa Code § 21.2(2).

Here, there are two overlapping boards, the Foundation and Respondent (the Library Board). The Foundation is a non-profit private entity (not subject to certain specific statutory exceptions) and is not subject to Chapter 21. *See* Iowa Code § 21.2(f) and Iowa Code § 21.2 (g). Respondent clearly is a “governmental body” as a “board, council, commission, or other governing body of a political subdivision or tax-supported district in this state.” Iowa Code § 21.2(1)(b). As a governmental body, a “majority of the members of a governmental body” must be present in order for Chapter 21’s meeting and notice requirements to apply. Because Respondent consists of seven members, this requirement would be met by the presence of four members *of the Library Board*. Iowa Code § 21.2(2).

Of the persons who were at the library at the time of the termination of Complainant, only D.B, Z.M., and P.N, were members of the Library Board. D.E. left before D.B. and P.N. arrived. The other two individuals at the library and present for the termination, J.G. and M.G., are not members of the Library Board. Because there was never a quorum of four library board members at the library, and only two members of the governmental body were actually present for Complainant’s termination in the room, a Chapter 21 meeting never took place on February 26, 2026.

Because at no point during the gathering was a majority of the Respondent governmental body present, a meeting did not occur. Because a meeting cannot be said to have occurred, there can therefore be no violation of Chapter 21’s provision regarding public notice.

IPIB Action

The Board may take the following actions upon receipt of a probable cause report:

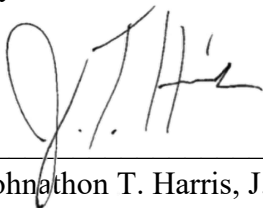
- a. Redirect the matter for further investigation;
- b. Dismiss the matter for lack of probable cause to believe a violation has occurred;
- c. Make a determination that probable cause exists to believe a violation has occurred, but, as an exercise of administrative discretion, dismiss the matter; or
- d. Make a determination that probable cause exists to believe a violation has occurred, designate a prosecutor and direct the issuance of a statement of charges to initiate a contested case proceeding.

Iowa Admin. Code r. 497-2.2(4).

Recommendation

Because a meeting subject to Chapter 21 did not take place on February 26, 2026, there is insufficient evidence to find probable cause that a violation of Chapter 21 occurred and it is recommended the Board dismiss for lack of probable cause to believe a violation has occurred.

By the IPIB Staff Attorney

A handwritten signature in black ink, appearing to read "J. T. Harris", is written over a horizontal line.

Johnathon T. Harris, J.D.

CERTIFICATE OF MAILING

This document was sent on July 9, 2026, to:

Susan Lemon, Complainant
Woodward Public Library Board, Respondent

The Iowa Public Information Board

In re the Matter of: Daniella Jensen, Complainant And Concerning: City of Mitchellville, Respondent	Case Number: 26FC:0094 Investigative Report
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COMES NOW, Charlotte Miller, Executive Director for the Iowa Public Information Board (“IPIB”), and enters this Investigative Report:

On March 28, 2026, Daniella Jensen (Complainant) filed formal complaint 26FC:0094, alleging City of Mitchellville (Respondent) violated Iowa Code Iowa Code Chapter 22.

The IPIB accepted this Complaint on April 8, 2026

Facts

On March 11, 2026, Complainant submitted two separate public records requests to Respondent. The requests sought, among other things, documents related to compensation paid to fire department volunteers and camera footage or records related to cameras on city buildings. Neither request had been fulfilled as of the date the complaint was filed.

On March 28, 2026, Complainant filed formal complaint 26FC:0094 with the Iowa Public Information Board, alleging that the City of Mitchellville had failed to produce responsive records for lawful Chapter 22 records requests.

IPIB accepted the complaint for further investigation on April 8, 2026, after conducting a facial review and determining the allegations presented a potential violation of Iowa Code Chapter 22. IPIB notified both the Complainant and the City Clerk, directing the City to provide a response within two weeks.

During the course of IPIB's initial correspondence with Complainant, two specific records disputes came into focus. First, Complainant inquired whether pay documents for volunteer firefighters constituted public records, as the City's attorney had represented they were not. Second, Complainant asked whether records related to cameras on city buildings were public records, to which IPIB indicated that location and type of camera information would generally be a public record, though potentially confidential depending on the circumstances.

In its response dated April 22, 2026, the City, through counsel, acknowledged that Complainant had submitted multiple records requests beginning March 9, 2026, and that responses to those requests were provided on April 3, 2026, and April 6, 2026. The City maintained that its response form communicated a turnaround time of 10 to 20 business days and that it had met that standard. With respect to the volunteer firefighter pay records, the City took the position that Iowa Code section 22.7(11) does not treat the granular pay information requested as a public record, and that the statute provides only for a report of "compensation," which Complainant had not requested. With respect to the camera footage requests, the City stated that the technical capabilities and circumstances surrounding those records were addressed in its written response to Complainant and incorporated by reference.

The City also provided broader context, noting that since January 5, 2026, it had received a high volume of public records requests and had produced over 4,981 pages of responsive documents at a cost of at least \$12,000 in attorney fees, while operating with a single employee serving as both acting City Administrator and City Clerk. The City further noted that Complainant is the wife of the Mayor and has submitted multiple records requests, and suggested the volume of requests may be an effort to overwhelm the City's capacity to comply.

On June 29, 2026, Respondent's counsel informed IPIB that the records requested by Complainant has been ready at City Hall and Complainant has failed to retrieve them. Complainant also, to date, has not paid the production fee for the request records.

Applicable Law

"Every person shall have the right to examine and copy a public record and to publish or otherwise disseminate a public record or the information contained in a public record. Unless otherwise provided for by law, the right to examine a public record shall include the right to examine a public record without charge while the public record is in the physical possession of the custodian of the public record. The right to copy a public record shall include the right to make photographs or photographic copies while the public record is in the possession of the custodian of the public record. All rights under this section are in addition to the right to obtain a certified copy of a public record under section 622.46." Iowa Code § 22.2(1).

Analysis

Under Chapter 22, anyone is allowed to request public records and is entitled to view them. The complainant submitted several record requests to Respondent. The Respondent has dutifully answered and provided the records that have been requested. Respondent has not unlawfully withheld any production of records. Respondent has completed the request (which is available for retrieval upon payment of fees) or provided a reason for denial. Based on the information provided by both parties, it does not appear to be an violation of Iowa Code Chapter 22.

IPIB Action

The Board may take the following actions upon receipt of a probable cause report:

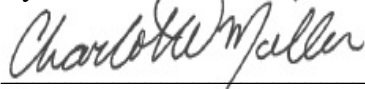
- a. Redirect the matter for further investigation;
- b. Dismiss the matter for lack of probable cause to believe a violation has occurred;
- c. Make a determination that probable cause exists to believe a violation has occurred, but, as an exercise of administrative discretion, dismiss the matter; or
- d. Make a determination that probable cause exists to believe a violation has occurred, designate a prosecutor and direct the issuance of a statement of charges to initiate a contested case proceeding.

Iowa Admin. Code r. 497-2.2(4).

Recommendation

Because Respondent has completed the records request and the records are available for retrieval at City Hall upon payment of the production fee, there is insufficient evidence to find probable cause that a violation of Chapter 22 occurred. Therefore, it is recommended the Board dismiss for a lack of probable cause to believe a violation has occurred.

By the IPIB Executive Director:



Charlotte J.M. Miller, J.D.

CERTIFICATE OF MAILING

This document was sent on July 10, 2026, to:

Daniella Jensen, Complainant
City of Mitchellville, Respondent

The Iowa Public Information Board

In re the Matter of: Jaden Smith, Complainant And Concerning: Nevada Public Safety Department, Respondent	Case Number: 26FC:0102 Investigative Report
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COMES NOW, Johnathon T. Harris, Staff Attorney for the Iowa Public Information Board (“IPIB”), and enters this Investigative Report:

On April 10, 2026, Jaden Smith (Complainant) filed formal complaint 26FC:0102, alleging Nevada Public Safety Department (Respondent) violated Iowa Code chapter 22.

IPIB accepted this Complaint on May 21, 2026.

Facts

On April 7, 2026, Complainant was denied a request for public records by Respondent. Complainant’s request was for body-worn camera footage related to a law enforcement incident involving the death of a minor child. Respondent’s denial stated “I am in receipt of your records request. This case is still in the court process and subject to an active status. No records are able to be released at this time.” Complainant asserts two violations with regard to this denial. First, Complainant seeks a reversal of the denial overall and the release of the requested body-worn camera footage. Second Complainant states that the substance of the denial is statutorily insufficient under Iowa Code Chapter 22 in that Chapter 22 requires a greater degree of specificity as to the specific statutory provisions allowing the withholding of public records.

IPIB staff opened this complaint on April 16, 2026. On May 14, 2026, Respondent responded with a statement. Respondent provided more context to the records request. Specifically, Respondent stated that the records requested were associated with a recent a high-profile law enforcement action involving two specific individuals. Respondent then provided a fuller explanation of the legal basis they are asserting behind their denial to produce the footage requested. Respondent stated records associated with those suspects were not subject to release under Iowa Code § 22.7(5). The main reason provided by Respondent was related to the ongoing

nature of the investigation. Specifically, Respondent stated that sentencing in the case had not been held and no final judgment had been entered in the case. Respondent also correctly cited the balancing test from *Hawk Eye v. Jackson*, in weighing whether police investigative records should be released. *See* 521 N.W.2d 750 (Iowa 1994). Respondent argued that the factors in *Hawk Eye* as interpreted through IPIB advisory opinions support the position that disclosure while the case is still pending is not required. *See id.*

Complainant never provided a rebuttal to Respondent's position. Complainant was asked if they wished to provide any additional statements on May 19, 2026 and IPIB staff has, as of this opinion being drafted, received no further information from Complainant.

Since receiving this information from the parties, sentencing in these cases has occurred. The two individual persons who were the subject of body-worn camera footage requested in this case were convicted.

Applicable Law

"The following public records shall be kept confidential, unless otherwise ordered by a court, by the lawful custodian of the records or by another person duly authorized to release such information: ... Peace officers' investigative reports, privileged records or information specified in section 80G.2, and specific portions of electronic mail and telephone billing records of law enforcement agencies if that information is part of an ongoing investigation, except where disclosure is authorized elsewhere in this Code." Iowa Code § 22.7(5).

"[a]n official claiming the privilege must satisfy a three-part test: (1) a public officer is being examined, (2) the communication [to the officer] was made in official confidence, and (3) the public interest would suffer by disclosure." *Mitchell v. City of Cedar Rapids*, 926 N.W.2d 222, 232 (Iowa 2019) (*citing Hawk Eye v. Jackson*, 521 N.W.2d 750, 752 (Iowa 1994)).

Analysis

IPIB Advisory Opinion 24AO:0014: *Is a government body required to produce bodycam video and lifeguard statements in response to a public record request pursuant to Chapter 22?*, is on point. In that case, the public records request was related to an investigation into the tragic death of a minor child at a public swimming pool. Specifically, the advisory opinion considered whether the body camera footage from that incident was subject to disclosure.

To begin, body-worn camera footage of a law enforcement action is unambiguously part of the peace officer investigative report. *See Klein v. Iowa Public Information Board*, 968 N.W.2d 220, 222 (Iowa 2021) (Finding the 911 call, body camera video, and dash camera video were part of the peace officers' investigative reports and thus were confidential records under § 22.7(5)).

However, simply being part of the investigative report does not alone create total confidentiality. The Iowa Supreme Court has held that peace officer's investigative reports are subjected to a qualified privilege of confidentiality, not a categorical one. *See Mitchell v. City of Cedar Rapids*, 926 N.W. 2d 222 (Iowa 2019).

In order to determine whether the privilege applies a balancing test is used that weighs the interests in confidentiality of police investigations against the liberal thrust of the rules in favor of disclosure. "In addition to demonstrating the public record is part of a peace officer investigative report, '[a]n official claiming the privilege must satisfy a three-part test: (1) a public officer is being examined, (2) the communication [to the officer] was made in official confidence, and (3) the public interest would suffer by disclosure.'" 24AO:0014: *Is a government body required to produce bodycam video and lifeguard statements in response to a public record request pursuant to Chapter 22?*, IPIB, (Jan. 14, 2025) (quoting *Mitchell v. City of Cedar Rapids*, 926 N.W.2d 222, 232 (Iowa 2019) (citing *Hawk Eye v. Jackson*, 521 N.W.2d 750, 752 (Iowa 1994)).

The first two elements of the balancing test are met in that the records being requested are those created by a public officer and the recording was made during a confidential investigation. The question now is whether the public interest would suffer by disclosure. In order to determine whether the public interest would suffer from disclosure, several factors must be weighed. These include whether the records contain confidential informants, if there is are named but innocent suspects in the records, the presence of hearsay, rumor or libelous comment, whether the investigation is ongoing, and whether the investigation involves a matter of public interest and debate such as a police shooting or police misconduct. 24AO:0014: *Is a government body required to produce bodycam video and lifeguard statements in response to a public record request pursuant to Chapter 22?*, IPIB, (Jan. 14, 2025).

In 24AO:0014, IPIB determined the factors weighed in favor of confidentiality. Specifically, the body-worn camera footage that was the subject of the records request likely showed a minor child receiving critical medical care and revealed their partially unclothed body, the investigation was ongoing, and there was not a matter of public interest or debate such as a police shooting or improper cover-up presented in the records sought. Additionally, IPIB specifically stated that "there is potential harm attached to the release of the Video due to significant privacy interests involving the minor child and the minor child's family. There is also potential harm to the general public in releasing graphic and sensitive images." *id.* Therefore, IPIB found that the balancing test, based on the facts presented, weighed in favor of confidentiality.

In the present case many of the same factors are present. Here the law enforcement action also involves the death of a minor child, specifically an infant. In this case the infant was also taken to the hospital. There is additionally no matter of public interest or debate in this instance such as an allegation of police misconduct. These factors, particularly the potential harm related to the

privacy of the family of victim and the potentially graphic and sensitive images in record, weigh in favor of confidentiality.

However, the present case differs from 24AO:0014 as well. Namely, the investigation has been completed and sentencing has been carried out in this case. However, the court has been clear that the ongoing nature of an investigation is merely one factor in determining confidentiality and is not alone dispositive. *See Mitchell v. City of Cedar Rapids*, 926 N.W.2d 222 (Iowa 2019) (“We hold that police investigative reports do not lose their confidential status under section 22.7(5) when the investigation closes.”). There are additionally no claims of other special areas of confidentiality, such as confidential informants, being present in the records. These factors weigh in favor of disclosure.

In looking at all of the factors together, IPIB precedent leans in favor of confidentiality in this case. Most importantly, the similarities between 24AO:0014’s decision relating to the privacy and potentially graphic nature of body-worn camera footage related to the death of a child are persuasive in this matter. The facts of the criminal case that the records sought are the subject of are disturbing and graphic. While IPIB has not had the chance to actually review the footage sought, it is likely that it contains some of the same kind of private and graphic material related to the death of a minor child that was found in 24AO:0014. Therefore, because, on balance, the disclosure of the peace officer investigative report records requested by Complainant would cause the public interest to suffer by their release, Respondent may maintain its confidentiality and not provide the records to Complainant per Complainant’s request.

Second is the matter of whether Respondent provided a legally sufficient reason for the lack of disclosure. However, there is no provision of Iowa Chapter 22 relating to how detailed or specific a denial of a public records request must be. While the governmental body does bear the ultimate burden in *litigation* for showing compliance with Chapter 22, there is simply not the kind of requirement for details or specificity that Complainant suggests under Iowa Chapter 22. *See Iowa Code § 22.10(2)* (describing defendant’s burden when a party seeks judicial enforcement of Chapter 22). That being said, Respondent should take notice that an ongoing criminal court case alone does not automatically mean that police investigative records are *per se* confidential and Respondent must make sure that they have a sufficient legal basis for denials of records requests in the future, even when those records are part of an active police investigation. *See Mitchell v. City of Cedar Rapids*, 926 N.W.2d 222 (Iowa 2019) (Finding police investigative records were not confidential, over defendant’s argument that the records could taint the potential jury pool).

Because on balance the public interest would likely be harmed by disclosure, Respondent is within their rights to choose to maintain the confidentiality of the requested peace officer investigative report records.

IPIB Action

The Board may take the following actions upon receipt of a probable cause report:

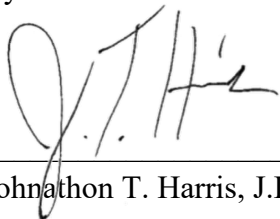
- a. Redirect the matter for further investigation;
- b. Dismiss the matter for lack of probable cause to believe a violation has occurred;
- c. Make a determination that probable cause exists to believe a violation has occurred, but, as an exercise of administrative discretion, dismiss the matter; or
- d. Make a determination that probable cause exists to believe a violation has occurred, designate a prosecutor and direct the issuance of a statement of charges to initiate a contested case proceeding.

Iowa Admin. Code r. 497-2.2(4).

Recommendation

Because Respondent is within their rights to determine the records requested require confidentiality to prevent public harm, there is insufficient evidence to find probable cause that a violation of Chapter 22 occurred and it is recommended the Board dismiss for lack of probable cause to believe a violation has occurred.

By the IPIB Staff Attorney:



Johnathon T. Harris, J.D.

CERTIFICATE OF MAILING

This document was sent on July 9, 2026, to:

Jaden Smith
Nevada Public Safety Department

The Iowa Public Information Board

In re the Matter of: Jacquelynn Zugg, Complainant And Concerning: City of Centerville, Respondent	Case Number: 26FC:0116 Investigative Report
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COMES NOW, Charissa Flege, Deputy Director for the Iowa Public Information Board (IPIB), and enters this Investigative Report:

On April 17, 2026, Jacquelynn Zugg (Complainant) filed formal complaint 26FC:0116, alleging that the City of Centerville (Respondent) violated Iowa Code Chapter 22.

The Iowa Public Information Board accepted this complaint at its meeting on July 16, 2026.

Facts

On March 24, 2026, Complainant submitted a public records request to the City of Centerville for records related to a fire department employee's separation. The record request was substantially similar to an earlier request related to an employment separation with another of Respondent's employees. That first public records request was already before IPIB in Case # 26FC:0057 and involved several allegations of Chapter 22 violations, one of which was an unreasonable fee estimate. The first request was made in January and filed as a complaint with IPIB on March 5, 2026. Case #26FC:0057 remains open with IPIB.

Complainant asserted when making the first request that the Respondent could not use (and therefore charge) for an attorney to review and redact a personnel file until another (less expensive) employee had done a preliminary review of the personnel records to ensure only confidential records were sent to the attorney for review.

On April 10, the city administrator acknowledged the request and told Complainant he would have an answer for her soon.

On April 17, 2026, when responding to a request for an update from the Complainant, the Respondent in essence stated that they were going to have the same issue (as to a fee dispute) for this production as the other matter already pending before IPIB. Complainant then filed this

complaint with IPiB for resolution of two alleged Chapter 22 violations 1) unreasonable fee estimate and 2) unreasonable delay.

Applicable Law

“Every person shall have the right to examine and copy a public record and to publish or otherwise disseminate a public record or the information contained in a public record. Unless otherwise provided for by law, the right to examine a public record shall include the right to examine a public record without charge while the public record is in the physical possession of the custodian of the public record. The right to copy a public record shall include the right to make photographs or photographic copies while the public record is in the possession of the custodian of the public record. All rights under this section are in addition to the right to obtain a certified copy of a public record under section 622.46.” Iowa Code 22.2(1).

“Fulfillment of a request for a copy of a public record may be contingent upon receipt of payment of reasonable expenses. The lawful custodian shall make every reasonable effort to provide the public record requested at no cost other than copying costs for a record which takes less than thirty minutes to produce. In the event expenses are necessary, such expenses must be reasonable and shall be communicated to the requester upon receipt of the request. A person may contest the reasonableness of the lawful custodian's expenses as provided for in this chapter.” Iowa Code 22.3(2)(a)-(c).

“The lawful custodian may charge a reasonable fee for the services of the lawful custodian or the custodian’s authorized designee in supervising the examination and copying of the public records. All reasonable expenses of the examination and copying shall be paid by the person desiring to examine or copy. If copy equipment is available at the office of the lawful custodian of any public records, the lawful custodian shall provide any person a reasonable number of copies of any public record in the custody of the office upon the payment of a fee. The fee for the copying service as determined by the lawful custodian shall not exceed the actual cost of providing the service. Actual costs shall include only those reasonable expenses directly attributable to supervising the examination of and making and providing copies of public records. Actual costs shall not include charges for ordinary expenses or costs such as employment benefits, depreciation, maintenance, electricity, or insurance associated with the administration of the office of the lawful custodian. Costs for legal services should only be utilized for the redaction or review of legally protected confidential information.” Iowa Code 22.3(5)(a)-(c).

Analysis

Unreasonable Delay

Iowa Code chapter 22 does not establish a specific deadline for producing public records. Instead, whether a response is timely depends on the particular facts and circumstances of each request. In *Horsfield Materials, Inc. v. City of Dyersville*, the Court relied on the Uniform Rules on Agency Procedure to articulate the following standard for production under Chapter 22:

Access to an open record shall be provided promptly upon request unless the size or nature of the request makes prompt access infeasible. If the size or nature of the request for access to an open record requires additional time for compliance, the custodian shall comply with the request as soon as feasible.

Horsfield Materials, Inc. v. City of Dyersville, 834 N.W.2d 444, 461 (Iowa 2013).

The Court further explained that "practical considerations can enter into the time required for responding to an open records request, including 'the size or nature of the request.' But the records must be provided promptly, unless the size or nature of the request makes that infeasible." *Id.*

In this matter, the primary reason for the filing of 26FC:0116 was that the Complainant and Respondent were at an impasse as to how the fees for a personnel file could be calculated. It would have been best practice for the Respondent to provide the fee estimate (even knowing it would be contested), as their response to the request. This would have allowed the Complainant to elect to pay the estimate or contest it separately from her other pending case. However, it doesn't appear it was bad faith on the part of the Respondent, only that they believed a resolution as to the fee issue would resolve the processing of the second records request.

This complaint was filed only twenty-four days after the complaint was made. Further, 26FC:0116 did, as Respondent predicted, contest the manner in which the fee estimate was calculated.

Respondent has made clear that as soon as there is a resolution on the fee issue, the Complainant can pay for the desired records and the city will promptly produce them. There was no evidence of a constructive denial. At worst, the Respondent is guilty of trying to streamline two requests into one to save on attorney fees and staff time. In the future, it would be best to treat a new request received as a separate matter, regardless of whether there is another pending Chapter 22 complaint before IPIB. However, the city's response in this public records request does not rise to show probable cause of a violation of Chapter 22.

Unreasonable Fees

Complainant also alleges that the Respondent must utilize the lowest paid employee to review the personnel file before turning it over an attorney for review.

Iowa Code § 22.3(2) provides that “actual costs” incurred by the government body may be charged to a requestor as a condition of production. “Such a fee is limited to the actual, direct costs of responding, including the hourly rates of employees assigned to the task and the cost of materials, such as paper and ink, if physical copies are provided.” 25FC:0011 *Cliff Williams v. City of Keomah*, citing 22AO:0003, *Reasonable Fees for Producing Records Requests*. Iowa Code § 22.3(2) allows recouping legal service fees “for the reaction or review of legally protected confidential information.”

Personnel records have received a somewhat unique protection from public records disclosure in the past. Under Iowa Code § 22.7(11)(a) provides confidentiality for “[p]ersonal information in confidential personnel records of government bodies relating to identified or identifiable individuals who are officials, officers, or employees of government bodies.” The Iowa Supreme Court has described this as a “categorical” exception, reasoning that, “where the legislature has used broadly inclusive language in the exception, we do not mechanically apply the narrow-construction rule.” *ACLU Foundation of Iowa, Inc. v. Recs. Custodian, Atl. Cmty. Sch. Dist.*, 818 N.W.2d 231, 233 (Iowa 2012) (quoting *DeLaMater v. Marion Civ. Serv. Comm’n.*, 554 N.W.2d. 875, 878 (Iowa 1996)). The means that the Respondent can reasonably treat the employees’ personnel records as a confidential record for purposes of attorney review and redaction without additional assessment and reasoning by another lower paid employee.

The fee calculation was a half hour at the attorney’s hourly rate. Such a calculation is a direct cost of production for the Respondent. And the use of an attorney for the redaction of a confidential personnel file is both allowed under the statute and reasonable to ensure that the protected information in personnel records is not inadvertently or improperly disclosed by the employer. For these reasons, the fee estimate calculation was not unreasonable or unlawful under Chapter 22.

IPIB Action

The Board may take the following actions upon receipt of an Investigative Report:

- a. Redirect the matter for further investigation;
- b. Dismiss the matter for lack of probable cause to believe a violation has occurred;
- c. Make a determination that probable cause exists to believe a violation has occurred, but, as an exercise of administrative discretion, dismiss the matter; or

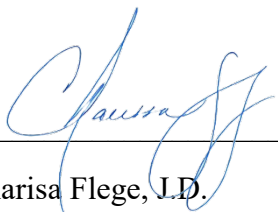
- d. Make a determination that probable cause exists to believe a violation has occurred, designate a prosecutor and direct the issuance of a statement of charges to initiate a contested case proceeding.

Iowa Admin. Code r. 497-2.2(4).

Recommendation

Because Respondent can demonstrate there was not an unreasonable delay before the filing of this complaint and their fee estimate calculation was permissible under Chapter 22, it is recommended the Board dismiss for a lack of probable cause.

By the IPIB Deputy Director,



Charisa Flege, I.D.

CERTIFICATE OF MAILING

This document was sent on July 10, 2026, to:

Jacquelynn Zugg, Complainant

City of Centerville, Respondent

The Iowa Public Information Board

In re the Matter of: Seth Johnson, Complainant And Concerning: City of Hampton, Respondent	Case Number: 26FC:0118 Dismissal Order
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COMES NOW, Charlotte Miller, Executive Director for the Iowa Public Information Board (IPIB), and enters this Dismissal Order:

On April 27, 2026, Jack Elder (“Complainant”) filed formal complaint 26FC:0118, alleging the City of Hampton (“Respondent”) violated Iowa Code Chapter 21 and 22.

Facts

In their initial complaint to IPIB, the Complainant alleged that Respondent engaged in a “pattern of administrative misconduct and intentional obstruction of public oversight”, “illegal transition to private ‘journey’ meetings”, “unlawful fee structures,” “fraudulent documentation”, and “retaliatory conduct”. Additional details under these sections was sparse and/or did not include the details necessary to state a violation of Chapter 21 or 22.

On May 12, 2026, IPIB reached out to the complainant to request additional information and context so that the agency could make a determination on facial acceptance. Staff requested clarification with the following questions:

1. On what date did the city deny the ability to record an open session?
2. On what date did the city meet in closed session or outside of a properly noticed public meeting?
3. What date did you make a public records request?
 1. When did the city respond?

2. What was the request for?
3. What was the proposed fee estimate?

Complainant used an AI generated response which left the first several questions blank with [DATE – please confirm before sending]. In response to the last question, the Complainant provided the following:

“The City’s pattern of obstruction has moved beyond simple record-keeping failures into active procedural sabotage. As of May 14, 2026, the following actions demonstrate a willful attempt to "de-sync" the public record and deny due process: The "Ghost" Proceeding: I was issued a "court date" for May 21, 2026. However, a check of the official courthouse records shows no such hearing on the docket. Active Document Suppression: When I attempted to file a formal legal response to the City’s claims, the Clerk of Court (J.K.’s office) physically returned my paperwork, refusing to enter it into the public record. The Logic of Obstruction: This is not a "clerical error." By refusing to accept my filings while simultaneously maintaining the "threat" of a hearing, the City is attempting to create a "Black Hole" in the legal record. They are trying to ensure that my evidence—regarding the \$453,000 unexplained budget approval and the asbestos hazards at 13 Fourth St. SE—never officially exists. Conclusion for the Board: A government that returns a citizen's legal response and operates via "shadow" court dates is a government that has fundamentally failed its mandate of transparency. I am asking the IPIB to recognize that the City’s refusal to "retrieve" and "record" my filings is a direct violation of Chapter 22. This isn't just about a missing document; it's about a system that is intentionally "playing stupid" to hide the truth. I am happy to provide any additional documentation as needed.”

IPIB staff engaged in five additional back and forth emails which attempted to understand what the Complainant was alleging and if there was sufficient information to accept the complaint. The emails were increasingly hostile and difficult to decipher. On May 20, 2026, staff explained what information we were seeking and why. Staff also explained, “the other matters you discussed are not violations of Chapter 21 & 22 under the current law, and therefore our agency has no authority to investigate them.” In response, Complainant stated: “That is all I will give you for a your needs to intervene in this cuz they are a legal things that you are required to acknowledge whether you want to or not that’s the difference story so just remember that and that’s all I say.” No further communication was received from Complainant.

Applicable Law

“Upon receipt of a complaint alleging a violation of chapter 21 or 22, the [Iowa Public Information Board] shall do either of the following:

1. Determine that, on its face, the complaint is within the board's jurisdiction, appears legally sufficient, and could have merit. In such a case the board shall accept the complaint, and shall notify the parties of that fact in writing.
2. Determine that, on its face, the complaint is outside its jurisdiction, is legally insufficient, is frivolous, is without merit, involves harmless error, or relates to a specific incident that has previously been finally disposed of on its merits by the board or a court." Iowa Code § 23.8.

Analysis

Chapter 22 only delegates enforcement power to this Board when 1) "the defendant is subject to the requirements of this chapter, [] the records in question are government records, and [] the defendant refused to make those government records available for the examination and copying by the plaintiff..." Iowa Code § 22.10(2) In this case, IPIB repeatedly requested the contextual information the Agency needed to make a facial acceptance. Complainant repeatedly ignored and sidestepped the requests for necessary information, causing IPIB to have insufficient information to proceed with an investigation or make a determination regarding a violation. Therefore, because we do not have sufficient information to determine that a violation within our jurisdiction occurred within 60 days of the filing deadline, the Complaint should be facially dismissed.

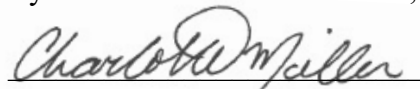
Conclusion

Iowa Code § 23.8 requires that a complaint be within the IPIB's jurisdiction, appear legally sufficient, and have merit before the IPIB accepts a complaint. Due to lack of cooperation by the Complainant and insufficient evidence before IPIB, it is found that this complaint does not meet those requirements.

IT IS SO ORDERED: Formal complaint 26FC:0118 is dismissed as legally insufficient for IPIB to proceed with an investigation pursuant to Iowa Code § 23.8(2) and Iowa Administrative Rule 497-2.1(2)(b).

Pursuant to Iowa Administrative Rule 497-2.1(3), the IPIB may "delegate acceptance or dismissal of a complaint to the executive director, subject to review by the board." The IPIB will review this Order on June 19, 2025. Pursuant to IPIB rule 497-2.1(4), the parties will be notified in writing of its decision.

By the IPIB Executive Director,


Charlotte J.M. Miller, J.D.

CERTIFICATE OF MAILING

This document was sent via email on July 10, 2026, to:

Seth Johnson, Complainant

The Iowa Public Information Board

In re the Matter of: Stephen Swanson, Complainant And Concerning: Madison County Board of Supervisors, Respondent	Case Number: 26FC:0152 Dismissal Order
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COMES NOW, Charlotte Miller, Executive Director for the Iowa Public Information Board (IPIB), and enters this Dismissal Order:

On June 8, 2026, Stephen Swanson filed formal complaint 26FC:0152, alleging the Madison County Board of Supervisors violated Iowa Code Chapter 21.

Facts

In the initial complaint to IPIB, the complainant alleged the Respondent on June 4, 2026, entered into a closed session for “the purported reason of discussing [three] different topics. The three topics were allegedly a) to discuss how to proceed in the current Jan 5 IPIB complaint, b) to discuss imminent litigation involving the county auditor and c) to discuss pending litigation brought by the auditor.” Complaint further provides that the attorney with whom they determined to have the closed session was not the Madison County Attorney, rather hired outside counsel. Complaint states during the meeting Respondent discussed various topics outside of the alleged reasons for having the closed session, including whether surveillance equipment was in the room. Also discussed during the closed session was payment to outside counsel for the matters discussed.

Complainant alleges that Respondent violated Chapter 21 by entering into an improper closed session. No other violations were alleged.

Applicable Law

“Upon receipt of a written complaint alleging a violation of Iowa Code chapter 21 or 22, the board shall either:

(a) Accept the complaint, following a review of the allegations on their face, having determined that

the complaint is within the board's jurisdiction, appears legally sufficient, and could have merit; or

(b) Dismiss the complaint, following a review of the allegations on their face, having determined that the complaint is outside the board's jurisdiction, appears legally insufficient, is frivolous, is without merit, involves harmless error, or relates to a specific incident that has previously been disposed of on its merits by the board or a court." Iowa Code § 497-2.1(2).

Analysis

Chapter 21 only delegate enforcement power to this Board when a complaint appears legally sufficient on its face. The allegations posed by the Complainant, even if true, would not state a violation of Chapter 21. Under Iowa Code chapter 21, a governmental body is allowed to enter into closed session "[t]o discuss strategy with counsel in matters that are presently in litigation or where litigation is imminent where its disclosure would be likely to prejudice or disadvantage the position of the governmental body in that litigation" so long as counsel is present. Iowa Code § 21.5(1)(c). In this matter, counsel was present and advised the governmental body to enter a closed session. The code does not specify that it cannot be outside counsel instead of the county attorney to be the one recommending the closed session. Therefore, the matter should be dismissed by IPIB.

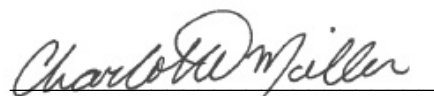
Conclusion

Iowa Code § 23.8 requires that a complaint be within the IPIB's jurisdiction, appear legally sufficient, and have merit before the IPIB accepts a complaint. Due to failure to state a violation of Chapter 21 or 22, it is found that this complaint does not meet those requirements.

IT IS SO ORDERED: Formal complaint 26FC:0152 is dismissed as legally insufficient for IPIB to proceed with an investigation pursuant to Iowa Code § 23.8(2) and Iowa Administrative Rule 497-2.1(2)(b).

Pursuant to Iowa Administrative Rule 497-2.1(3), the IPIB may "delegate acceptance or dismissal of a complaint to the executive director, subject to review by the board." The IPIB will review this Order on February 19, 2026. Pursuant to IPIB rule 497-2.1(4), the parties will be notified in writing of its decision.

By the IPIB Executive Director



Charlotte J.M. Miller, J.D.

CERTIFICATE OF MAILING

This draft document was sent via email on July 10, 2026, to:
Stephen Swanson, Complainant

Consent Agenda Accept Cases

As of 2026-07-10 12:38:27 Pacific Standard Time/PST • Generated by Charlotte Miller

Filtered By

Show: All cases

Units: Hours

Board Meeting Consent equals Accept

Subject	Contact Name	Name of Entity Involved	Complaint Type	Description	Board Meeting Consent
26FC:0116	Jacquelynn Zugg	City of Centerville	Chapter 22	I submitted a Chapter 22 request on March 24, 2026, for records regarding Fire Captain Ryan Moore's separation. The City projected a response by April 3, 2026. No records have been produced to date. On April 17, 2026, the City stated it is "holding off" until IPIB Case #26FC:0057 is determined. My request regarding a different employee is independent and cannot be delayed based on that case. The delay already exceeds the 20-day limit under Iowa Code §22.8(4)(d), constituting a constructive denial. I request IPIB enforce compliance and require the City to provide the responsive records for Captain Moore at the lowest possible cost.	Accept
26FC:0138	Brenda Naaktgeboren	City of Harvey	Chapter 21	On May 11, 2026, the Harvey City Council violated Iowa Code Chapter 21 by voting on and approving a \$2,100.00 contract with DeFreece Land Services to mulch areas and utility easements. This major financial expenditure and infrastructure project was entirely missing from the published public agenda provided to citizens by the City Clerk. The published agenda items only included generic lines like "Discuss city clean-up plans and timeline" and "Water/Sewer Report." Under Iowa law, generic catch-all topics cannot be used to pass non-agendized, binding financial contracts behind closed doors. The council's actions denied the public their statutory right to advance notice and public comment before tax funds were allocated for private easement work. The official meeting minutes published in the newspaper confirm the vote carried with "all ayes," directly contradicting the posted public agenda.	Accept
26FC:0141	Mitch Giese	City of Sheldon	Chapter 21	According to a person privy to the proceedings within the closed session for the May 20th Sheldon City Council meeting, the subject (Sam Kooiker, City Manager) who was to undergo his annual performance review requested an open session. This request was denied, and closed session was held without the subject's presence, or at least not for the duration of the closed session. Additionally, topics not related to the agenda item were discussed, including a dispute over legal fees incurred by Brad Hindt due to a state audit requested by Sam Kooiker relating to a fire department matter. This discussion was a request for reimbursement from the city or Sam personally, not a discussion on this action as it pertains to Sam's duties as City Manager. Greg Geels reportedly offered to pay Brad's legal fees himself to keep the discussion private and prevent public knowledge of the situation. I request that the discussions held be made public and the City of Sheldon be reprimanded for this violation.	Accept

26FC:0144	Lynne Chalfant	Hamilton County, Brigg's Woods Conference Center	Both	Rick came into our office and told us that we were all going to be "relieved of our duties" effective July 31st. There was no public meeting prior where this was discussed with the other two supervisors. The public meeting is scheduled for June 3rd where this will be discussed, after we were already told.	Accept
26FC:0149	Paige Smith	Iowa City Community School Board Members	Chapter 21	During the public meeting that is online, board members repeated openly evaluated both the superintendent and assistant superintendent. I beleive that both have asked only to have their qualifications and abilities talked about in close sessions. This is all within their public meeting https://www.youtube.com/watch?v=m5kNi5Jz0X8 . They make statements questioning the jobs being done, their qualifications, and even if they can do the job. The president only called one person out for this behave but didn't address others.	Accept
26FC:0150	Michael Hardy	Iowa Department of State	Chapter 22	I emailed a FOIA request to the Secretary of states office in regards to what information was shared with the federal government's in regards to my voting information that was shared. I have not received any reply from the Secretary of State since I submitted my request on May 11th 2025	Accept
26FC:0151	Roger Slade	Cedar Rapids, IA Mayor and City Council	Both	On May 26th, 2026, public comments were reduced from five (5) minutes to three (3) minutes at the City Council meeting, with zero public notice, no agenda item, and no public discussion. There was also no discussion of this at the previous City Council meeting nor was it on the agenda. This policy change was deliberated and decided by a quorum of the Council outside of public session, constituting a "serial meeting" in clear violation of Iowa Code § 21.8. The refusal to produce deliberative emails regarding this change confirms the secret nature of the decision. I requested details on the origination of the request to change the public comment from 5 to 3 minutes (as in emails, texts, meetings) but was emailed the blanket statement that is given to multiple people and myself over the years stating "Please be aware that requests for information are charged at a rate of \$20 per hour after the first 30 minutes..." I have many examples of several emails with the same response.	Accept
26FC:0135	Navarre Sissel	Marengo police department	Chapter 22	On June 8, 2026, at 11:10 AM, an on-duty Marengo Police officer confronted me after a non-violent gesture, called me an "asshole," and flipped me the bird. To report this misconduct, I called the non-emergency line at 11:20 AM to obtain the names and badge numbers of the officers on duty. The department was obstructive, stating I was required to provide my ID and personal information before they would release this public information. Under Iowa Code Chapter 22, a requester is not required to identify themselves or provide a reason for a records request. This obstruction is part of a larger pattern of retaliatory harassment, including an admitted illegal seizure of my firearm and a subsequent coerced search of my medications while I was held on bond. The refusal to provide public officer identification is a direct attempt to shield misconduct from accountability. I now know after attending city council, and recognizing the offending officer, the perpetrator is police chief Ben gray	Accept

				----- Forwarded message ----- From: Allan King <allan.king@ianerdz.com> Date: Tue, Jun 9, 2026 at 8:12 AM Subject: FORMAL COMPLAINT: Intentional Circumvention of Iowa Open Meetings Law (Chapter 21) & Public Records Act (Chapter 22) – Clinton, IA To: <webteam@ag.iowa.gov>, <dan.breitbarth@ag.iowa.gov>, <ipib@iowa.gov> To the Office of the Attorney General & the Iowa Public Information Board: I am writing to formally request an immediate investigation into a systematic and deliberate effort by Greater Clinton Partners for Growth, Inc. (dba "Grow Clinton"), an economic development entity heavily funded by public municipal tax dollars, and members of the Clinton City Council to intentionally circumvent Iowa Code Chapter 21 (Open Meetings) and Iowa Code Chapter 22 (Public Records). Background and Core Violations: Grow Clinton acts as the primary economic broker and de facto administrative arm for the City of Clinton, Iowa, regarding a proposed, high-impact hyp	
26FC:0156	Stephen Figg	Clinton Iowa; Grow Clinton	Chapter 21		Accept
26FC:0161	Anthony Wynkoop	Clinton PD	Chapter 22	Unreasonable fees being applied to bodycam footage.	Accept
26FC:0160	Tyler McGhghy	Keokuk Community School District Board of Education	Chapter 21	I would like to report a possible violation of Iowa Code Chapter 21, Iowa's Open Meetings Law, during the June 15, 2026, meeting of the Keokuk Community School District Board. During constituent communications, a parent addressed the Board regarding an alleged sexual assault involving his daughter that reportedly occurred on a school bus. Board President Clint Wray instructed the parent to contact law enforcement, despite the matter already having been reported to both school officials and police. After the parent and child had left the meeting, Mr. Wray revisited the matter before adjournment, offered his version of events, described the issue as "overblown," and discussed information related to the incident. The parent and child were not present to respond, and there was no indication consent had been given for public discussion of a student-related matter. An audience member recorded the comments and can provide the video can be provided.	Accept

26FC:0157	Stephen Peters	Clinton City Council; Clinton County Board of Supervisors	Chapter 21	In an email dated May 13, 2026, Andy Sokolovich of Grow Clinton set up some meetings between the Clinton City Councilmembers, Clinton County Board of Supervisors, and QTS (a developer interested in building a data center in Clinton). However, they staggered these meetings as follows: 9 am - 10 am: Councilwoman Turpen & Councilman Seeley 10:15 am - 11:15 am: Supervisor George and Councilman Winter 11:30 am - 12:30 pm: Supervisor Irwin, Councilmen Determan and Councilman Lee 12:45 pm - 1:45 pm: Supervisor Srp, Councilwoman Kearns and Mayor Maddasion Andy then stated in the email, "If you have a conflict, please let me know as soon as possible. It is a bit tricky to ensure compliance with open meeting laws." This is a clear attempt to bypass the law by holding separate meetings and avoid this information becoming public.	Accept
26FC:0159	Eric Henely	Gilbert Community School District Board of Directors	Chapter 21	On April 21, 2026, the Gilbert CSD Board of Directors violated Iowa Code Chapter 21 during a board meeting by voting to non-renew the probationary contract of an administrator without naming the administrator that they were voting on. On or about April 21, 2026, the Gilbert CSD Board of Directors violated Iowa Code Chapter 21 by failing to place it its minutes the name of the administrator that they voted to non-renew. The video of the April 21, 2026 board meeting is available at https://www.youtube.com/watch?v=L5afYx_PygY.	Accept
26FC:0158	James Madison	Johnston School District	Chapter 22	I submitted two public records requests to the Johnston Community School District. One request sought photographs taken during a public meeting, and the second sought electronic communications created, transmitted, or received by Board Member Lya Williams from a handheld device during that same meeting. The District produced a photograph taken during the meeting but denied that any additional responsive records exist, asserting that no electronic communications were created, maintained, or retained. The video shows Board Member Williams actively using her device in a manner consistent with composing or transmitting electronic communications. Based on the totality of the evidence, I firmly believe that additional responsive records were created. https://drive.google.com/file/d/1vWWoINecFCKC-K5EUh7Z01q5LGlywNN/view	Accept

26FC:0122	Emily Schinstock	Mt Pleasant Community School District	Both	Iowa Code §22.8(4) requires a governmental body denying access to a public record to state the specific reason for the denial, including the provision of law authorizing the withholding of the record. The District provided no such justification for the redactions. The mere fact that text messages were sent or received during a closed session does not render them exempt from disclosure. Iowa Code §21.5 authorizes closed sessions for specific, limited purposes, but does not categorically exempt all records created during a closed session. The content of private text messages exchanged by a board member during closed session must be evaluated individually against applicable exemptions under §22.7 — which the District did not do or document. Under Iowa Code §22.2, "every person shall have the right to examine and copy a public record." The burden is on the governmental body to justify withholding, not on the requestor to justify access. No such justification was provided here. I am a City of Eldon Public Works employee filing this complaint for ongoing violations of Iowa Code Ch. 22 (Open Records). On June 3 and 4, 2026, I emailed formal records requests to City Clerk Carrie. The city has stonewalled and refused to provide them, verbally claiming the records were sent to the city's lawyer. I request the IPIB compel the City of Eldon to immediately produce these specific records: All documents, emails, text messages, internal notes, and personnel files regarding anything about me, my hiring, or my employment since last year when I was originally hired a year ago. The official City Council-approved Drug/Alcohol Testing Policy	Accept
26FC:0163	John Smith	City of Eldon	Chapter 22	Iowa Code § 21.5 (Open Meetings): On June 9, 2026, the Des Moines County Board of Supervisors voted in closed session to sell Douglas Ave land to Troy Thompson. They failed to reconvene in public to vote, later passing Resolution #2026-039. Iowa Code § 331.361/.305 (Notice): The Board failed to publish a public hearing notice in The Hawk Eye newspaper 4–20 days prior to the sale. Broker use does not exempt them. Iowa Code § 21.3 (Minutes): June 2, 2026 work session minutes had only two vague sentences, omitting attendance and content. Pattern of Behavior: This follows a Dec 23, 2025 health building transfer violation (Res #2025-066). It persists despite Dec 10, 2024 mandatory IPIB training (Res #2024-050). NEW VIOLATIONS & REMEDY UPDATES • March 31, 2026 (Iowa Code § 21.3): Board quorum held work session ("Tour of 5-Year Construction Projects") with Engineer Brian Carter. No legal minutes kept. One vague sentence buried below the 10:39 AM adjournment line hid public policy deliberat	Accept
26FC:0165	J Richards	Des Moines County Iowa	Chapter 21		Accept

26FC:0169	Mark Harting	Zwingle City Council P.O. Box 527 Zwingle Iowa 52079	Chapter 21	A secret meeting took place [25-26 June, 2026]. Zwingle City Council met to overturn a ruling to remove a vicious dog in the city limits [5-0 vote remove dog motioned/voted on 9 June by ZCC with Zwingle attorney present]. Zwingle atty sent letter 12 June, giving dog owners 15 days [27 June] to remove dog. A previous letter from Zwingle atty dated 10 March, 2025 explaining violations of Zwingle city ordinances concerning their dog also sent. This special meeting was not posted on the 3 areas [City Zwingle Face Book, Zwingle Post Office, Zwingle library], within 24 hours of the meeting taking place. The mayor & clerk, 25 June both emailed, called both on 26 June & left a message. All attempts ignored, concerning removal of dog on 27 June, Sat. On 26 June, 2026, mayor emailed me a 60 day extension was given to owners to remove dog & no further info would be given. Serious conflict of interest between mayor and dog owner. Mayor works for dog owner.	Accept
26FC:0171	Kathy Butler	Oskaloosa Community School District	Chapter 22	I requested a minimal request on May 15, 2026 regarding legal expenses for the FOIA request for Charlie Comfort and Mr. Ken Alsup. I was quoted \$140 total in a response from De Vore on June 3, 2026. I paid the deposit on June 8 due to late response and office being closed Friday's. On June 15, I inquired again about completion of the records and didn't receive a response until June 22, 2026. The price increased to \$183.75 due vs the \$70. I enquired on the total number of documents retrieved and it as a total of 31 documents. My concern is the delayed response and defamation from this district and its employees on social media. This request was not met with the urgency of March 2025 and May 2025 of Ken Alsup and past president Comfort and the price was drastically different for thousands of documents. The information I requested in item 1 was used in public comment to accuse me of unapproved legal transactions as President. I am done with the character defamation by this crew.	Accept
Total	Count	19			

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Miller, Charlotte <charlotte.miller@iowa.gov>

Iowa Public Information Board Complaint 25FC:0191 - Acceptance

Jonathan Uhl <uhl.jonathan@yahoo.com>

Mon, Jun 29, 2026 at 4:40 PM

To: "Miller, Charlotte" <charlotte.miller@iowa.gov>, Alison Kanne <akanne@wandrolaw.com>, Jaswinder Nagra <jnagra@wandrolaw.com>

Please close 63 as well.

I appreciate you. I appreciate IPIB. It's possible that I should have been clearer in the past. Mrs. Miller, your office does great public service, and I can't tell you how important that is! Thank you.

We will get to the bottom of this. I apologize that I was deployed and also took a few days of personal vacation and did not see your email.

have a blessed week to come.

Jon

Sent from Yahoo Mail for iPhone

[Quoted text hidden]

Harris, J.T. <johnathon.harris@iowa.gov>

Withdraw of IPIB Case #26FC:0170

1 message

Harris, J.T. <johnathon.harris@iowa.gov>
To: kristy_eisentrager@yahoo.com

Fri, Jul 10, 2026 at 10:00 AM

Good Morning,

I am writing this morning to verify our telephone conversation from Monday July 6, 2026. During our conversation you consented to withdraw your Iowa Public Information Board complaint # 26FC:0170. This email is to provide a record of that conversation as well as to provide notice that the decision to withdraw will be confirmed by the Board at its meeting on July 16, 2026. You do not need to take any action if you wish to continue with the withdrawal.

Best regards,
J.T. Harris

--

**J.T. Harris, J.D.**

Staff Attorney
Iowa Public Information Board (IPIB)
510 E 12th Street
Jessie M. Parker Building, East
Des Moines, Iowa 50319
(515) 401-4461
johnathon.harris@iowa.gov
www.ipib.iowa.gov

IPIB has been experiencing a substantial increase in the number of complaints the agency is receiving, which has outpaced our current resources. As a result, we anticipate delays in the processing of complaints for the foreseeable future. We appreciate your patience as we manage this unprecedented volume, and we encourage you to reach out to us at any time regarding your case

Report: Cases
Active Cases Report

Enable Field Editing

Q

Add Chart

▼

↺

Edit

▼

Total Records
11

Median Age
48

Filters →

Show Me
My cases

Board Accept Date
Jun 1, 2026 - Jul 1, 2026

Units
Days

Closed
equals False

Case Record Type
equals Complaint

Open	Board Meeting	Case Owner	Subject	Contact Name	Complaint Type	Status	Opened Date
☒ (11)	☐ (11)	Charissa Flege (11)	26FC:0096	Jacob Franklin	Chapter 22	Information Gathering/Inf Resolution Process	4/2/2026
			26FC:0114	Celina Charles	Chapter 22	Information Gathering/Inf Resolution Process	4/24/2026
			26FC:0125	Justin Crawford	Chapter 22	Information Gathering/Inf Resolution Process	6/4/2026
			26FC:0129	Claire Logsdon	Chapter 22	Information Gathering/Inf Resolution Process	5/22/2026
			26FC:0132	Richard Francis	Chapter 22	Information Gathering/Inf Resolution Process	5/19/2026
			26FC:0134	JoAnn Bohn	Chapter 21	Information Gathering/Inf Resolution Process	5/26/2026
			26FC:0136	Kira Werstein	Chapter 22	Information Gathering/Inf Resolution Process	5/26/2026
			26FC:0137	Mary Clark	Chapter 22	Information Gathering/Inf Resolution Process	5/26/2026
			26FC:0139	Dan McReavy	Chapter 22	Information Gathering/Inf Resolution Process	5/26/2026
			26FC:0145	Kelly Goodwin-Ackerman	Both	Information Gathering/Inf Resolution Process	6/2/2026
			26FC:0148	Kristin Steele	Chapter 21	Information Gathering/Inf Resolution Process	6/4/2026
		Subtotal					
	Subtotal						
Subtotal							
Total (11)							

Department 592
Iowa Public Information Board

To: Charlotte Miller
cc: Mirela Jusic, Jennifer Caldwell

From: Marty Musser

Date: July 8, 2026

Re: **FY 2026 FINANCIAL ANALYSIS**
Period 12 - June 2026

Unit	Current Cash Balance	Projected FYE Cash Balance	CB - Iowa Advantage	Difference
0P22 - General Fund	118,698.86	93,361.74		
P22T - Training and Technology	0.00	0.00		
Totals	\$ 118,698.86	\$ 93,361.74	\$ 118,698.86	\$ -

Areas to Monitor:

RED:

YELLOW:

GREEN:

Outstanding issues that may affect the financial statements

Questions and review of financials:

Accounting conventions:

Financial statements that have been prepared are on Cash basis.
For Fiscal 2026, September and March are "3 Payroll" months.
Budget or forecast updates will be discussed during the monthly financial review meetings and will be included in the next months financials.

0001 Unit Sub Unit Approp:	General Fund 0P22 Blank P22																EDas Customer Number: 1882 Percent of Year Complete 100.00%		Forecast Actual			
Obj/Rev Class	Obj/Rev Class Name	JULY	AUG	SEPT	OCT	NOV	DEC	JAN	FEB	MAR	APR	MAY	JUNE	HO13	HO14	HO15	YTD	End of Year Forecast	Annual Budget	Percent of Budget	Percent of Budget	
		Actual	Actual	Actual	Actual	Actual	Actual	Actual	Actual	Actual	Actual	Actual	Actual	Forecast	Forecast	Forecast	Actual	(C=A+B)	(D)	To Date	Forecasted EOY	
	Appropriation	467,227																		467,227		
	Revenue Collected																					
401	Fees	-	-	-	45	-	-	71	-	-	-	-	-	-	-	-	116	116	-	0%	0%	
	Total Revenue Collected:	-	-	-	45	-	-	71	-	-	-	-	-	-	-	-	116	116	467,227	0%	0%	
	Expenditures																					
101	Personal Services	15,883	19,083	25,865	23,061	26,676	26,578	26,569	26,710	41,892	27,376	20,354	20,137	11,680	-	-	300,185	311,865	329,979	91%	95%	
202	In State Travel	186	-	17	122	91	67	273	170	146	-	169	-	-	-	-	1,241	1,241	3,487	36%	36%	
301	Office Supplies	-	33	240	-	273	360	120	435	1,599	(705)	120	120	651	-	-	2,595	3,247	2,000	130%	162%	
309	Printing & Binding	-	-	-	-	-	-	-	1	-	-	-	-	-	-	-	1	1	100	1%	1%	
313	Postage	-	14	-	6	3	10	3	7	12	5	1	7	1	-	-	69	70	75	92%	93%	
401	Communications	-	-	115	-	489	-	308	154	154	-	154	-	462	-	-	1,374	1,836	2,240	61%	82%	
406	Outside Services	-	-	-	-	-	-	-	-	-	-	340	-	-	-	-	340	340	100,800	0%	0%	
414	Reimbursements To Other Agency	-	2,150	2,551	2,986	2,013	1,875	2,045	2,022	2,435	2,433	2,388	2,500	2,457	-	-	25,397	27,853	17,734	143%	157%	
416	ITD Reimbursements	-	2,247	2,410	(78)	10,850	(5,736)	343	1,269	343	450	(197,473)	199,090	6,323	-	-	13,714	20,037	7,371	186%	272%	
418	IT Outside Services	-	-	154	77	154	154	154	175	154	154	154	154	154	-	-	1,483	1,637	2,341	63%	70%	
434	Gov Transfer Other Agencies	-	-	-	-	-	-	99	-	-	-	-	-	-	-	-	99	99	-	0%	0%	
503	Equipment-Non Inventory	-	-	-	-	-	-	-	-	-	-	-	1,322	3,610	-	-	1,322	4,932	-	0%	0%	
510	IT Equipment & Software	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	0%	0%	
701	Licenses	-	-	-	-	-	-	-	-	-	825	-	-	-	-	-	825	825	1,100	75%	75%	
	Total Expenditures:	16,069	23,527	31,352	26,173	40,550	23,308	29,914	30,943	46,734	30,537	(173,792)	223,329	25,337	-	-	348,644	373,982	467,227	75%	80%	
	Current Month Operations	451,158	(23,527)	(31,352)	(26,173)	(40,550)	(23,308)	(29,914)	(30,943)	(46,734)	(30,537)	173,792	(223,329)	(25,337)	-	-						
	Cash Balance	451,158	427,631	396,279	370,151	329,601	306,293	276,450	245,507	198,773	168,236	342,028	118,699	93,362	93,362	93,362						

Footnotes:
Unit should be managed to \$0 at year end.

Revenues

401 - Charged fees for large records requests.

Expenditures

- 101 - Months of September and March have 3 payroll warrants written.
Alex Lee's last day is May 7th, position was filled by JT Harris on June 19th.
- 202 - Costs include monthly board member cost traveling for meetings, misc training costs, and car rentals for staff to travel to training.
- 301 - Costs include West Publishing Corporation for \$120/month, Ricoh Quarterly billings estimated at \$30/month and misc office supplies.
March included copy machine toner and supplies from Staples and annual law licenses that were moved to 701 in April.
H013 includes supplies from Staples.
- 313 - Costs include postage charges.
- 401 - Verizon and T-Mobile (moved in May) cell phone expenses.
- 406 - May is for Language Training interpreter.
- 414 - Monthly costs are located on eDAS tab - approx. \$2,200 including Finance support costs which will vary each month.
- 416 - Monthly costs are located on eDAS tab - approx. \$350 and can vary each month depending on usage for storage.
May includes eDAS correction from October billing that was manually corrected. Manual correction will be reversed in June.
June includes reversal of manual correction made in November to correct eDAS error and quarterly OCIO charges of \$926.
H013 includes \$5,979 for system improvements by Carahsoft.
- 418 - Insight bill for current employees.
- 503 - June is docking stations and monitors for new hires.
H013 is Laptops for new hires.
- 701 - April is for annual law license renewal of \$275 per employee.

FTE's:

					Original	Updated
Name/Employee Number	WD EI	Job Class	Budgeted	Filled	Budget \$	Budget
Charlotte Miller 80071	115682	09617 - Executive Director	1.0	1.0		
Charissa Flege 105703	115690	90644 - Attorney II	1.0	1.0		
JT Harris (Alexander Lee) 102526	115691	90643 - Attorney I	1.0	1.0		
Jayde Hilton 95304	151623	70006 - Temporary Worker	0.0	0.2		
E.J. Giovannetti - Urbandale N/A	115683	14000 - Board Member - Public Rep.				
Althea Cole - Cedar Rapids (wa N/A	115684	14000 - Board Member - Media Rep.				
Jackie Schmillen, Urbandale N/A	115685	14000 - Board Member - Media Rep.				
Luke Martz(per diem), Ames 94509	115686	14000 - Board Member - Public Rep.				
Joan Corbin(mileage), Pella 81714	115687	14000 - Board Member - Government Rep.				
Monica McHugh, Zwingle 75146	115688	14000 - Board Member - Public Rep.				
Barry Lindahl, Dubuque 83315	115689	14000 - Board Member - Government Rep.				
Vacant	141688	14000 - Board Member				
Total Funded Positions			3.00		\$ 329,979	\$ 311,865
Total Filled Positions				3.20		

Fund:	0001	General Fund																EDas Customer Number:		1882	
Unit	P22T																	Percent of Year Complete		100.00%	
Sub Unit	Blank	FY2026																			
Approp:	P22	Iowa Public Information Board																			
Obj/Rev Class	Obj/Rev Class Name	JULY	AUG	SEPT	OCT	NOV	DEC	JAN	FEB	MAR	APR	MAY	JUNE	HO13	HO14	HO15	YTD	End of Year Forecast	Annual Budget	Percent of Budget	Percent of Budget
		Actual	Actual	Actual	Actual	Actual	Actual	Actual	Actual	Actual	Actual	Actual	Actual	Forecast	Forecast	Forecast	Actual	(C=A+B)	(D)	To Date	Forecasted EOY
	BBF (T&T)	6,080																			
Expenditures																					
401	Communications	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	0%	0%
406	Outside Services	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	0%	0%
416	ITD Reimbursements	-	-	-	-	-	6,080	-	-	-	-	-	-	-	-	-	6,080	6,080	-	0%	0%
503	Equipment-Non Inventory	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	0%	0%
Total Expenditures:		-	-	-	-	-	6,080	-	-	-	-	-	-	-	-	-	6,080	6,080	-	#DIV/0!	#DIV/0!
Current Month Operations		6,080	-	-	-	-	(6,080)	-	-	-	-	-	-	-	-	-					
Cash Balance		6,080	6,080	6,080	6,080	6,080	-	-	-	-	-	-	-	-	-	-					

Footnotes:

Expenditures

416 - Carahsoft - Salesforce licenses

Spent FY26	6,079.94
Obligated FY26	-
Revert FY26	-
	<u>6,079.94</u>

Active Cases Report



145

[View Report \(Active Cases\)](#) As of Jul 10, 2026, 12:54 PM

Active Questions



12

[View Report \(Active Questions\)](#) As of Jul 10, 2026, 12:54 PM

Active AO Requests



4

[View Report \(Active AO Requests\)](#) As of Jul 10, 2026, 12:54 PM

New complaints &/or question last 30 day



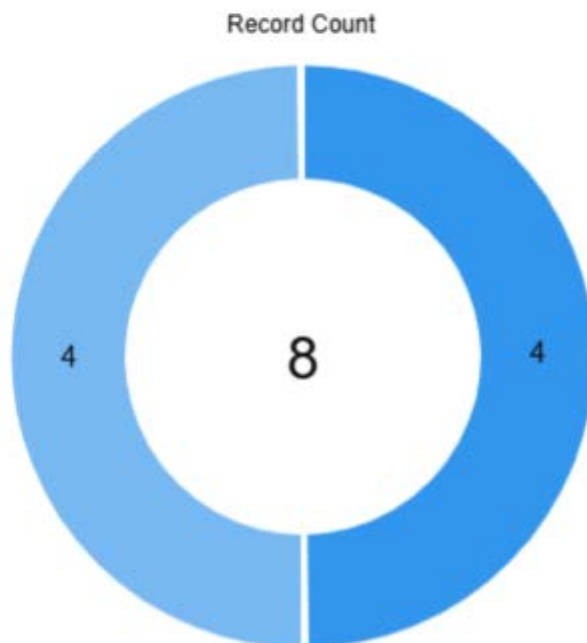
65 of 66



[View Report \(New complaints &/or questions\)](#)

As of Jul 10, 2026, 12:54 PM

Broad Type (Filed in Current Year)



Complaint Type

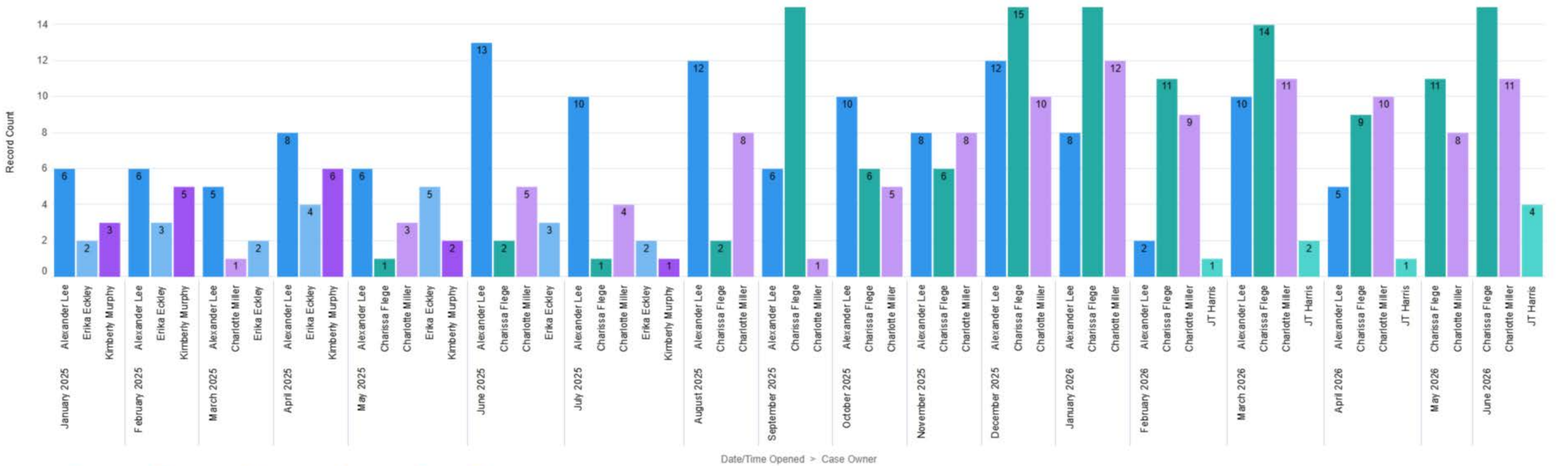
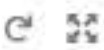
Chapter 21

Chapter 22

[View Report \(Broad Type \(Cases Filed in Current Year\)\)](#)

As of Jul 10, 2026, 12:54 PM

Case Opening Timeline (IPIB Version)



Case Closure Timeline (IPIB Version)

