

IOWA PUBLIC INFORMATION BOARD

MEMBERS

Althea Cole, Cedar Rapids (Media Representative, 2026-2030)
Joan Corbin, Pella (Government Representative, 2024-2028)
E. J. Giovannetti, Urbandale (Public Representative, 2026-2030)
Barry Lindahl, Dubuque (Government Representative, 2024-2028)
Catherine Lucas, Johnston (Government Representative, 2024-2028)
Luke Martz, Ames (Public Representative, 2024-2028)
Monica McHugh, Zwingle (Public Representative, 2026-2030)
Jackie Schmillen, Urbandale (Media Representative, 2026-2030)
Vacant

STAFF

Charlotte Miller, Executive Director
Charissa Flege, Deputy Director

Use the following link to watch the IPIB meeting live:

<https://youtube.com/@IowaPublicInformationBoard>

Note: If you wish to make public comment to the Board, please send an email to IPIB@iowa.gov prior to the meeting.

Agenda

June 18, 2026, 1:00 p.m.

Conference Room

Jessie Parker Building, East

510 East 12th Street, Des Moines

1:00 PM – IPIB Meeting

- I. Approval of agenda***
- II. Approval of the May 21, 2026 minutes ***
- III. Public Forum (5-minute limit per speaker)**
- IV. Comments from the board chair. (Lucas)**
- V. Cases involving Board Deliberation/Action.* (Miller)**
 - a. 25FC:0076 (Ken Allsup - Both- Oskaloosa School Board) 6/17/2025 -Informal Resolution IR Agreed to by Parties
25FC:0089 (Charlie Comfort - Chapter 22- Oskaloosa Community School District) 7/7/2025 -Informal Resolution IR Agreed to by Parties
 - b. 25FC:0167 (Jacob Hall - Chapter 22- City of Storm Lake) 10/28/2025 -Final Report Completed IR/Final Report
 - c. 25FC:0191 (Jonathan Uhl - Chapter 22- City of Davenport) 12/9/2025 - Investigative Report Draft Order
 - d. 25FC:0201 (Lori White - Chapter 22- City of Missouri Valley Iowa) 12/9/2025 - Investigative Report Draft Order
 - e. 25FC:0215 (William Daggett - Chapter 22- City of Baxter) 12/16/2025 - Investigative Report Probable Cause Investigation
 - f. 26FC:0003 (Jacob Hall - Chapter 22- City of Sioux Center) 1/2/2026 -Final Report Completed IR/Final Report

- g. 26FC:0006 (Jacob Hall - Chapter 22- Sioux Center Library - City of Sioux Center) 1/5/2026 -Final Report Completed IR/Final Report
- h. 26FC:0018 (Steven Bowman - Chapter 22- City of Des Moines) 1/30/2026 - Investigative Report Probable Cause Investigation
- i. 26FC:0028 (Curtis Bloes - Chapter 21- Sac County Iowa Board of Supervisors) 1/27/2026 -Final Report Board Acceptance of IR
- j. 26FC:0048 (Melissa Duffield - Chapter 22- City of Robins) 2/20/2026 - Investigative Report Probable Cause Investigation
- k. 26FC:0121 (Tim Brown - Chapter 21- Conference Realignment Committee - Department of Education) 5/7/2026 - Information Gathering/IR Process

VI. Consent Agenda *

a. Dismissals

- i. Dismiss 26FC:0097 (Billy Frazier - Chapter 22- Linn County) 4/9/2026 - Board Approval of A/D
- ii. Dismiss 26FC:0098 (David Woods – Chapter 22- Muscatine County) 4/1/2026 – Accept/Dismiss
- iii. Dismiss 26FC:0133 (Lynne Flynn - Chapter 21- City of Montrose, Iowa City Council) 5/20/2026 - Accept/Dismiss

b. Acceptance

- i. Accept 26FC:0088 (Thomas Colnot - Chapter 22- Waterloo Police Department) 3/26/2026 - Accept/Dismiss
- ii. Accept 26FC:0096 (Jacob Franklin - Chapter 22- South Iowa Area Crime Commission (SIACC), South Iowa Area Detention Service Agency (SIADSA)) 4/2/2026 - Board Approval of A/D
- iii. Accept 26FC:0111 (Gustoff Carlson - Chapter 22- City of Ames Police Department) 4/23/2026 - Accept/Dismiss
- iv. Accept 26FC:0114 (Celina Charles - Chapter 22- Dubuque Police Department) 4/24/2026 - Board Approval of A/D
- v. Accept 26FC:0001 (Richard Francis - Chapter 22- Dave Anderson Mayor of Manson Iowa. Jessica Hammen Police Chief of Manson Iowa) 5/19/2026 - Board Approval of A/D
- vi. Accept 26FC:0005 (Claire Logsdon - Chapter 22- Cedar Rapids Police Department) 5/22/2026 - Board Approval of A/D
- vii. Accept 26FC:0007 (Mary Clark - Chapter 22- Dallas County Sheriff's Office) 5/26/2026 - Board Approval of A/D
- viii. Accept 26FC:0008 (JoAnn Bohn - Chapter 21- Runnells City Council) 5/26/2026 - Board Approval of A/D
- ix. Accept 26FC:0009 (Kira Werstein - Chapter 22- Ames Public School District) 5/26/2026 - Board Approval of A/D
- x. Accept 26FC:0010 (Dan McReavy - Chapter 22- Iowa Department of Public Safety, Public Information Officer) 5/26/2026 - Board Approval of A/D
- xi. Accept 26FC:0126 (Michael Benson - Chapter 22- City of Merville) 5/26/2026 - Accept/Dismiss

- xii. Accept 26FC:0142 (Samantha Edgerton - Both- Clarke County Board of Public Health) 5/28/2026 - Complaint Opened/Acknowledged
- xiii. Accept 26FC:0015 (Kelly Goodwin-Ackerman - Both- Linn County Board of Supervisors) 6/2/2026 - Board Approval of A/D
- xiv. Accept 26FC:0147 (Jeremy Anderson - Chapter 22- City of Bettendorf / Bettendorf Police Department, 1609 State Street, Bettendorf, IA 52722.) 6/4/2026 - Accept/Dismiss
- xv. Accept 26FC:0148 (Kristin Steele - Chapter 21- City Council of Runnells, Iowa) 6/4/2026 - Accept/Dismiss
- xvi. Accept 26FC:0140 (Tiffany Seward - Both- City of Clinton) 6/4/2026 - Accept/Dismiss
- xvii. Accept 26FC:0011 (Justin Crawford - Chapter 22- City of Shellsburg) 6/4/2026 - Board Approval of A/D
- xviii. Accept 26FC:0131 (Summer Schooler - Chapter 22- City of Windsor Heights) 6/11/2026 - Accept/Dismiss
- xix. Accept 26FC:0128 (Tami Curry - Chapter 22- City of Runnells) 6/11/2026 - Complaint Opened/Acknowledged

VII. Staff Question for Board.

- a. Staff is requesting clarity on how to interpret the following in Iowa Code section 22.7(5): “is part of an ongoing investigation, except where disclosure is authorized elsewhere in this Code...”, does that mean a trial is complete, plea is completed and accepted, or appeals have been accepted? When is an investigation considered finished.

VIII. Matters Withdrawn, No Action Necessary. (Miller)

- a. 25FC:0075 (Chris Stevens - Chapter 22- City of Swea City IA) 6/17/2025 - Withdrawn Resolved/Withdrawn
- b. 26FC:0020 (Smith - Chapter 21- Des Moines Co. Supervisors, Des Moines Co. Engineer, Sara Doty Auditor Des Moines Co.) 1/26/2026 -Withdrawn Resolved/Withdrawn
- c. 26FC:0043 (Judith Lee - Chapter 22- City of Davenport) 2/6/2026 -Withdrawn Resolved/Withdrawn
- d. 26FC:0054 (Tyler Jett - Chapter 22- Polk County Sheriff's Office) 2/25/2026 - Withdrawn Resolved/Withdrawn
- e. 26FC:0056 (Jacquelynn Zugg - Both- City of Centerville) 2/27/2026 - Withdrawn Resolved/Withdrawn
- f. 26FC:0130 (Ryan Prahm - Chapter 22-) 6/11/2026 -Withdrawn Resolved/Withdrawn

IX. Pending Complaints. Informational Only (Miller)

- 1. 25FC:0054 (Tim Ferguson - Chapter 22- City of Davenport) 5/19/2025 - Information Gathering/IR Process
- 2. 25FC:0055 (Justin Cole - Chapter 21- Mount Union Benefited Fire District) 5/21/2025 - Board Acceptance of IR
- 3. 25FC:0061 (Dylan Southall - Chapter 22- Cedar Falls Utilities - Cedar Falls, Iowa) 5/23/2025 - Probable Cause Investigation

4. 25FC:0058 (Rachel Doyle - Both- City of Rolfe) 5/27/2025 - Information Gathering/IR Process
5. 25FC:0082 (Tim Ferguson - Chapter 22- Davenport Police Department) 6/24/2025 - Information Gathering/IR Process
6. 25FC:0092 (Keith Wieland - Chapter 21- Buchanan County Solid Waste Commission) 7/9/2025 - Information Gathering/IR Process
7. 25FC:0099 (Mount Pleasant Municipal Utilities - Chapter 21- Resale Power Group of Iowa) 7/28/2025 - Information Gathering/IR Process
8. 25FC:0104 (Tim Ferguson - Chapter 22- City of Davenport and Davenport Police Department) 8/13/2025 - Information Gathering/IR Process
9. 25FC:0109 (Jaicy Skaggs - Chapter 21- City of Kellogg) 8/18/2025 - Contested Case
10. 25FC:0119 (Tim Ferguson - Chapter 22- City of Davenport custodian) 8/21/2025 - Information Gathering/IR Process
11. 25FC:0120 (Tim Ferguson - Chapter 22- Davenport Police Department & City of Davenport) 8/26/2025 - Complaint Opened/Acknowledged
12. 25FC:0121 (Tim Ferguson - Chapter 22- Scott County) 8/26/2025 - Information Gathering/IR Process
13. 25FC:0126 (Don McGregor - Chapter 22- Kossuth County Board of Supervisors) 9/11/2025 - Information Gathering/IR Process
14. 25FC:0127 (Vince Johnson - Chapter 22- Kossuth County board of supervisors and trustees of Drainage district DD4) 9/11/2025 - Information Gathering/IR Process
15. 25FC:0151 (Gregory Armstrong - Chapter 22- Hamburg Community School Board) 10/8/2025 - Information Gathering/IR Process
16. 25FC:0166 (James Possehl - Chapter 21- City of Parnell - city council) 10/27/2025 - Information Gathering/IR Process
17. 25FC:0176 (Mikayla Simpson - Chapter 22- Madison County Board of Supervisors) 11/6/2025 - Information Gathering/IR Process
18. 25FC:0187-2 (Mikayla Simpson - Chapter 22- Madison County Board of Supervisors) 11/19/2025 - Information Gathering/IR Process
19. 25FC:0187-1 (Mikayla Simpson - Chapter 22- Madison County) 11/19/2025 - Information Gathering/IR Process
20. 25FC:0202 (Lori White - Chapter 22- City of Missouri Valley) 12/9/2025 - Information Gathering/IR Process
21. 25FC:0214 (Shannon Martinez - Chapter 22- Wilton Police Department) 12/18/2025 - Information Gathering/IR Process
22. 25FC:0221 (Gregory Armstrong - Chapter 22- Hamburg Community School Board) 12/22/2025 - Probable Cause Investigation
23. 26FC:0001 (Coltin Hatfield - Chapter 21- City of Kellerton) 1/1/2026 - Information Gathering/IR Process
24. 26FC:0002 (Lori White - Chapter 22- Harrison County Sherrif) 1/2/2026 - Information Gathering/IR Process
25. 26FC:0005 (Stephen Swanson - Chapter 21- Madison County Board of Supervisors) 1/5/2026 - Information Gathering/IR Process
26. 26FC:0010 (Jennifer Benbow - Chapter 22- Marshall County Sheriff's Office) 1/8/2026 - Information Gathering/IR Process

27. 26FC:0027 (Tim Ferguson - Both- Scott County and Scott County Attorney's Office) 1/21/2026 - Complaint Opened/Acknowledged
28. 26FC:0015 (James Phillips - Chapter 22- Madison County Board of Supervisors) 1/22/2026 - Information Gathering/IR Process
29. 26FC:0023 (Jacquelynn Zugg - Chapter 22- City of Centerville) 1/23/2026 - Information Gathering/IR Process
30. 26FC:0021 (Tim Ferguson - Both- City of Davenport and Davenport Police) 1/26/2026 - Information Gathering/IR Process
31. 26FC:0030 (Anthony Teninty - Chapter 22- Wapello County) 1/29/2026 - Information Gathering/IR Process
32. 26FC:0036 (William Daggett - Chapter 22- City of Baxter, Iowa) 1/30/2026 - Information Gathering/IR Process
33. 26FC:0025 (Linda Smithson - Chapter 21- Bettendorf Community School District Board of Directors) 1/30/2026 - Information Gathering/IR Process
34. 26FC:0037 (Shane Martinson - Chapter 22- City of Stuart, Stuart, Iowa) 1/30/2026 - Information Gathering/IR Process
35. 26FC:0039 (Wellington - Chapter 22- Henry County) 2/2/2026 - Information Gathering/IR Process
36. 26FC:0040 (Jacquelynn Zugg - Chapter 22- City of Centerville) 2/2/2026 - Information Gathering/IR Process
37. 26FC:0035 (Judith Lee - Chapter 22- City of Davenport) 2/6/2026 - Information Gathering/IR Process
38. 26FC:0045 (Vendetta CeCe-Jackowiak - Chapter 22- Davenport Police Department & City of Davenport, Iowa) 2/12/2026 - Information Gathering/IR Process
39. 26FC:0047 (Tim Ferguson - Both- Scott County and Scott County Attorney's office) 2/15/2026 - Information Gathering/IR Process
40. 26FC:0053 (Lori White - Chapter 22- Harrison County Sheriff and Harrison county attorney) 2/19/2026 - Information Gathering/IR Process
41. 26FC:0052 (Justin Scott - Chapter 22- Denver Community School District) 2/24/2026 - Information Gathering/IR Process
42. 26FC:0051 (Matthew Rollinger - Chapter 22- Iowa Department of Education) 2/25/2026 - Information Gathering/IR Process
43. 26FC:0057 (Jacquelynn Zugg - Chapter 22- City of Centerville) 2/27/2026 - Information Gathering/IR Process
44. 26FC:0058 (Laura Johnston - Chapter 21- Story County Board of Health) 2/27/2026 - Information Gathering/IR Process
45. 26FC:0059 (Susan Lemon - Chapter 21- Woodward Public Library) 2/27/2026 - Information Gathering/IR Process
46. 26FC:0065 (Kari Friedmann - Both- City of Sac City) 3/5/2026 - Information Gathering/IR Process
47. 26FC:0063 (Jonathan Uhl - Chapter 22- City of Davenport) 3/5/2026 - Information Gathering/IR Process
48. 26FC:0068 (Nicholas Bargren - Chapter 22- Iowa City Police Department) 3/6/2026 - Information Gathering/IR Process
49. 26FC:0070 (Henkel - Chapter 22- Henry County supervisors@henrycountyiowa.us) 3/10/2026 - Information Gathering/IR Process

50. 26FC:0071 (Chelsea Plaster - Chapter 22- City of Davenport Public Works- Neighborhood Services) 3/11/2026 - Information Gathering/IR Process
51. 26FC:0074 (Rachel Doyle - Chapter 22- City of Rolfe) 3/12/2026 - Complaint Opened/Acknowledged
52. 26FC:0057 -2 (Jacquelynn Zugg - Chapter 22- City of Centerville, Iowa) 3/13/2026 - Information Gathering/IR Process
53. 26FC:0077 (Gregory Armstrong - Chapter 22- Hamburg Community School District) 3/15/2026 - Information Gathering/IR Process
54. 26FC:0082 (Chris Baldus - Chapter 22- City of Clinton) 3/19/2026 - Information Gathering/IR Process
55. 26FC:0084 (Mark Beardmore - Both- City of Carroll) 3/20/2026 - Information Gathering/IR Process
56. 26FC:0087 (Citizen of Iowa - Chapter 22- Melcher Dallas Public Library, Melcher Dallas City Council) 3/23/2026 - Information Gathering/IR Process
57. 26FC:0066 (Michael Dyer - Both- Decatur city council) 3/23/2026 - Information Gathering/IR Process
58. 26FC:0090 (Dan Lett - Both- Delaware County) 3/25/2026 - Information Gathering/IR Process
59. 26FC:0090-02 (Dan Lett - Both- Delaware County) 3/25/2026 - Information Gathering/IR Process
60. 26FC:0076 (Kaylene Jackson - Chapter 21- Okoboji Community School District School Board) 3/25/2026 - Information Gathering/IR Process
61. 26FC:0091 (Gustoff Carlson - Chapter 22- Marshalltown Police Department and the Marshall County Communications Commission) 3/26/2026 - Information Gathering/IR Process
62. 26FC:0072 (Elaine Webb - Chapter 21- City of Mitchellville) 3/26/2026 - Information Gathering/IR Process
63. 26FC:0094 (Daniella Jensen - Chapter 22- City of Mitchellville) 3/28/2026 - Information Gathering/IR Process
64. 26FC:0095 (Sean Canto - Chapter 22- Wapello County) 3/31/2026 - Information Gathering/IR Process
65. 26FC:0100 (Claire Logsdon - Chapter 22- West Des Moines Police Department) 4/8/2026 - Information Gathering/IR Process
66. 26FC:0099 (Claire Logsdon - Chapter 22- Fort Dodge Police Department) 4/8/2026 - Information Gathering/IR Process
67. 26FC:0101 (Andrew Hansen - Chapter 22- City of Tabor Police Department) 4/10/2026 - Information Gathering/IR Process
68. 26FC:0100-2 (Claire Logsdon - Chapter 22- West Des Moines Police Department) 4/10/2026 - Information Gathering/IR Process
69. 26FC:0107 (Claire Logsdon - Chapter 22- Perry Police Department) 4/10/2026 - Information Gathering/IR Process
70. 26FC:0108 (Claire Logsdon - Chapter 22- Waukee Police Department) 4/10/2026 - Information Gathering/IR Process
71. 26FC:0105 (Thomas Green - Chapter 22- Fort Dodge Police Department & City of Fort Dodge) 4/14/2026 - Information Gathering/IR Process

72. 26FC:0106 (David Raymond - Both- City of Lewis Iowa) 4/15/2026 - Board Approval of A/D
73. 26FC:0116 (Jacquelynn Zugg - Chapter 22- City of Centerville) 4/17/2026 - Board Approval of A/D
74. 26FC:0102 (Jayden Smith - Chapter 22- Nevada police department) 4/20/2026 - Information Gathering/IR Process
75. 26FC:0113 (Joshua James Burkholder - Chapter 22- Johnson County Sheriff's Office) 4/23/2026 - Information Gathering/IR Process
76. 26FC:0115 (Justin Crawford - Chapter 21- Shellsburg, IA) 4/23/2026 - Information Gathering/IR Process
77. 26FC:0103 (Vendetta CeCe-Jackowiak - Chapter 22- Scott Emergency Communications Center) 4/23/2026 - Information Gathering/IR Process
78. 26FC:0110 (Claire Logsdon - Chapter 22- Davenport police department) 4/24/2026 - Information Gathering/IR Process
79. 26FC:0112 (Kristin Steele - Chapter 21- City of Runnells) 4/28/2026 - Information Gathering/IR Process
80. 23FC:0104-2 (Hendrik van Pelt - Chapter 22- City of West Des Moines / West Des Moines Police Department) 4/30/2026 - Information Gathering/IR Process
81. 26FC:0117 (Erin Latona - Chapter 22- Iowa Department of Transportation and the Iowa Department of Administrative Services) 5/7/2026 - Information Gathering/IR Process
82. 26FC:0124 (Stephanie Gabriel - Chapter 22- City of West Des Moines) 5/7/2026 - Information Gathering/IR Process
83. 26FC:0122 (Landis Cross - Chapter 22-) 5/11/2026 - New / Complaint Information Reviewed
84. 26FC:0123 (Claire Logsdon - Chapter 22- Iowa City Police Department) 5/11/2026 - Information Gathering/IR Process
85. 26FC:0127 (Tyler Hunt - Chapter 22- Anamosa) 5/11/2026 - Information Gathering/IR Process
86. 26FC:0118 (Seth Johnson - Both- City of Hampton) 5/12/2026 - Complaint Opened/Acknowledged
87. 26FC:0138 (Brenda Naaktgeboren - Chapter 21- City of Harvey) 5/26/2026 - Complaint Opened/Acknowledged
88. 26FC:0141 (Mitch Giese - Chapter 21- City of Sheldon) 5/27/2026 - New / Complaint Information Reviewed
89. 26FC:0143 (Melissa Duffield - Both- City of Cedar Rapids) 6/1/2026 - New / Complaint Information Reviewed
90. 26FC:0144 (Lynne Chalfant - Both- Hamilton County) 6/2/2026 - New / Complaint Information Reviewed
91. 26FC:0146 (Phil - Chapter 21- City of Shellsburg) 6/4/2026 - Complaint Opened/Acknowledged
92. 26FC:0148 (Jenny Hartman-Mendoza - Chapter 21- City of Westfield) 6/4/2026 - New / Complaint Information Reviewed
93. 26FC:0149 (Paige Smith - Chapter 21- Iowa City Community School Board Members) 6/5/2026 - New / Complaint Information Reviewed

94. 26FC:0150 (Michael Hardy - Chapter 22- Iowa Department of State) 6/6/2026 - New / Complaint Information Reviewed
95. 26FC:0151 (Roger Slade - Both- Cedar Rapids, IA Mayor and City Council) 6/7/2026 - New / Complaint Information Reviewed
96. 26FC:0152 (Stephen Swanson - Chapter 21- Madison County Board of Supervisors) 6/8/2026 - New / Complaint Information Reviewed
97. 26FC:0155 (Smith - Chapter 22- City of Runnells) 6/8/2026 - New / Complaint Information Reviewed
98. 26FC:0154 (AL WELLS - Chapter 22- City of Solon, Iowa) 6/9/2026 - New / Complaint Information Reviewed

X. Committee Reports

- a. Training – (Miller)
- b. Legislative – (Miller)
- c. Rules – (Miller)

XI. Office status report.

- a. Office Update * (Miller)
- b. Financial/Budget Update (FY25) * (Miller)
- c. Presentations/Trainings (Miller)
- d. District Court Update (Miller)

XII. Next IPIB Board Meeting will be held on July 16, 2026, at 1:00 p.m.

XIII. Adjourn

*** Attachments**

IOWA PUBLIC INFORMATION BOARD

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E. J. Giovannetti, Urbandale (Public Representative, 2022-2026)
Barry Lindahl, Dubuque (Government Representative, 2024-2028)
Catherine Lucas, Johnston (Government Representative, 2024-2028)
Luke Martz, Ames (Public Representative, 2024-2028)
Monica McHugh, Zwingle (Public Representative, 2022-2026)
Jackie Schmillen, Urbandale (Media Representative, 2022-2026)
Althea Cole, Cedar Rapids (Media Representative, 2026-2030)
Vacant

STAFF

Charlotte Miller, Executive Director
Charissa Flege, Deputy Director
Vacant, Agency Counsel

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DRAFT MINUTES

May 21, 2026, 1:00 p.m.

Conference Room

Jessie Parker Building, East

510 East 12th Street, Des Moines

The Iowa Public Information Board (IPIB) met on April 16, 2026, for a board meeting at 1 p.m. at the offices of the Iowa Public Information Board located at 510 East 12th Street, Des Moines. The following members participated: E.J. Giovannetti, Catherine Lucas, Barry Lindahl, Joan Corbin, Althea Cole, and Monica McHugh (remote). Also present was IPIB staff: IPIB Executive Director, Charlotte Miller; IPIB Deputy Director, Charissa Flege. Former IPIB Agency Counsel, Alexander Lee, was present, as well as, members of the public. A quorum was declared present.

1:00 PM – IPIB Meeting

Meeting began at 1:05 PM

- I. Approval of agenda***. On a motion by Giovannetti, second by Lindahl, to approve the agenda. **Approved, 6-0**
- II. Approval of the April 16, 2026 minutes *** On a motion by Lindahl, second by Cole, to approve the minutes. **Approved, 6-0.**
- III. Public Forum** (5-minute limit per speaker). David Raymond, 26FC:0106, made comments, his matter was moved from the consent agenda to cases involving board deliberation/action.
- IV. Comments from the board chair.** Lucas welcomed new board member Althea Cole. Althea Cole addressed the board and public.
- V. Advisory Opinion – Deliberation/Action.**

- a. 25AO:0003 *The Relationship Between Iowa Code § 22.7(11)(a)(1)–(5) and Other Confidentiality*. Lee presented. On a motion by Giovannetti, second by Lindahl, to adopt the advisory opinion. **Approved, 5-0.**
- b. 26AO:0006 *Status of the SUDAS Corporation Under Chapter 21*. Lee presented. On a motion by Giovannetti, second by Lindahl, to adopt the advisory opinion. **Approved, 5-0.**
- c. 26AO:0007 *Applicability of Chapter 21 to Conference Boards*. Lee presented. On a motion by Giovannetti, second by Lindahl, to adopt the amended advisory opinion to include the best practices. **Approved, 5-0.**

VI. Cases involving Board Deliberation/Action.* (Miller)

- a. *Dismiss 26FC:0106 (David Raymond - Both- City of Lewis Iowa) 4/15/2026 – Draft Order*. Raymond addressed the board during public comment. This matter was originally on the consent agenda and moved by the Chair to board deliberation. Flege presented on behalf of staff. Roy Reed also addressed the board. On a motion by Giovannetti, second by Lindahl, to table the matter for further investigation. **Approved 6-0.**
- b. 25FC:0072 *(Jonathan Uhl - Chapter 22- Scott County / Scott County Attorney's Office) 6/13/2025 -Final Report Completed IR/Final Report*. Miller presented on behalf of staff. On a motion by Lindahl, second by Cole, to approve staff recommendation. **Approved 6-0.**
- c. 25FC:0109 *(Jaicy Skaggs - Chapter 21- City of Kellogg) 8/18/2025 -Investigative Report Probable Cause Investigation*. Lee presented. Skagg provided a written statement. Board discussion ensued. On a motion by Lindahl, second by Giovannetti, to approve staff recommendation to find probable cause exists and commence contested case proceedings and dismiss the portion of the matter related substantive discussion held in closed session. **Approved, 6-0.**
- d. 25FC:0136 *(Alisha Beers - Chapter 22- City council of Pisgah and Clerk Heather) 9/22/2025 -Investigative Report Probable Cause Investigation*. Flege presented on behalf of staff. On a motion by Cole, second by McHugh, to approve staff recommendation. **Approved, 6-0.**
- e. 25FC:0155 *(Paullina Resident - Chapter 21- Paullina City Council Paullina Personnel Board) 10/20/2025 -Investigative Report Probable Cause Investigation*. Lee presented. Lindahl provided comment. On a motion by Lindahl, second by Corbin, to approve staff recommendation. **Approved, 6-0.**
- f. 25FC:0192 *(Rachel Doyle - Chapter 22- City of Rolfe) 11/27/2025 – Investigative Report Probable Cause Investigation*. Miller presented on behalf of IPIB staff. Brian Yung, City Attorney, addressed the board. Board discussion occurred. On a motion by Lindahl, second by Cole, to approve staff recommendation. **Approved, 6-0.**
- g. 25FC:0200 *(John Doe - Chapter 22- Keokuk, IA Police Department) 12/8/2025 - Investigative Report Probable Cause Investigation*. Flege presented on behalf of staff. Board discussion occurred. On a motion by Giovannetti, second by Lindahl, to approve staff recommendation to dismiss the matter for lack of probable cause.
- h. 25FC:0206 *(William Hendrikson - Chapter 22- City of Clear Lake Police Department) 12/18/2025 -Investigative Report Probable Cause Investigation*. Flege presented on behalf of staff. Written statements were provided by

Hendrikson and the City. Board discussion occurred. On a motion by Lindahl, second by Corbin, to approve staff recommendation and dismiss for lack of probable cause. **Approved, 6-0.**

McHugh left the meeting at 2:01PM. Quorum remained.

- i. (1) 25FC:0208 (William Hendrikson - Chapter 22- Sheriff David Hepperly - Cerro Gordo County Sheriff's Office) 12/17/2025 - Information Gathering/IR Process.
(2) 25FC:0209 (William Hendrikson - Chapter 22- Cerro Gordo County) 12/17/2025 -Investigative Report Probable Cause Investigation.
Flege presented on behalf of staff. Written statements were provided by Hendrikson and the County. Board discussion occurred. On a motion by Giovannetti, second by Lindahl, to approve staff recommendation to dismiss for lack of probable cause. **Approved, 5-0.**
- j. 26FC:0003 (Jacob Hall - Chapter 22- City of Sioux Center) 1/2/2026 -Informal Resolution Board - Acceptance of IR. Flege presented on behalf of staff. Board discussion occurred. On a motion by Cole, second by Corbin, to approve staff recommendation. **Approved, 5-0.**
- k. 26FC:0006 (Jacob Hall - Chapter 22- Sioux Center Library - City of Sioux Center) 1/5/2026 - Information Gathering/IR Process. Flege presented on behalf of staff. On a motion by Cole, second by Corbin, to approve staff recommendation. **Approved, 5-0.**
- l. 26FC:0024-1 (Jarrod Diers - Chapter 22- Oskaloosa School District) 1/23/2026 -Investigative Report Draft Order. Lee presented. Justin DeVore, Director of Communication, addressed the Board on behalf of the School District. Diers provided written statement. On a motion by Lindahl, second by Cole, to approve staff recommendation. **Approved, 5-0.**
- m. 26FC:0034 (Gregory Armstrong - Chapter 21- Hamburg City Council) 1/29/2026 -Investigative Report Probable Cause Investigation. Flege presented on behalf of staff. On a motion by Giovannetti, second by Corbin, to approve staff recommendation. **Approved, 5-0.**
- n. 26FC:0049 (Jacquelynn Zugg - Chapter 21- City of Centerville) 2/16/2026 - Investigative Report Probable Cause Investigation. Flege presented on behalf of staff. James Theobald, City Attorney, addressed the Board. Board discussion occurred. On a motion by Corbin, second by Cole, to approve staff recommendation to dismiss for lack of probable cause. **Giovannetti abstained. Approved, 4-0.**
- o. 26FC:0073 (Benjamin Ward - Chapter 22- Fort Des Moines Correctional Facility / Iowa Department of Corrections (IDOC)) 3/16/2026 -Investigative Report Probable Cause Investigation. Flege presented on behalf of staff. Ward provided a written response. Board discussion occurred. On a motion by Lindahl, second by Giovannetti, to approve staff recommendation as amended. **Approved, 5-0.**
- p. 26FC:0080 (Tanner Mikel - Chapter 22- City of Clive) 3/19/2026 -Investigative Report Probable Cause Investigation. Flege presented on behalf of staff. Mark

Rehberg, Police Chief for the City of Clive, addressed the Board. On a motion by Lindahl, second by Cole, to approve staff recommendation. **Approved, 5-0.**

- q. 26FC:0085 (*Andrew Oltrogge - Chapter 22- City of West Des Moines*) 3/27/2026 -*Investigative Report Probable Cause Investigation*. Flege presented on behalf of staff. Molly Tracy, counsel for the City, addressed the Board. Oltrogee provided a written statement. On a motion by Corbin, second by Lindahl, to approve staff recommendation to dismiss the matter for lack of probable cause. **Approved, 5-0.**
- r. 26FC:0089 (*Gabe Schaapveld - Open Meetings Law- Johnson County Board of Supervisors*) 3/24/2026 -*Investigative Report Probable Cause Investigation*. Flege presented on behalf of staff. Ryan Maas, Assistant County Attorney for the County, addressed the Board. On a motion by Giovannetti, second by Lindahl, to approve staff recommendation to dismiss the matter for lack of probable cause. **Approved, 5-0.**

Recessed at 2:50PM for 5 minute break.

VII. Consent Agenda *

- a. **Dismissals.** On a motion by Lindahl, second by Corbin, to approve the dismissal consent agenda. **Approved, 5-0.**
(Note that 26FC:0106 was moved from consent agenda to deliberation section.)
 - 1. Dismiss 26FC:0004 (Rebecca Bianchi - Both- City of Mitchellville) 1/4/2026 - Draft Order
 - 2. Dismiss 26FC:0046 (Tim Ferguson - Both- Scott County and Scott County Attorney's Office) 2/15/2026 - Draft Order
 - 3. Dismiss 26FC:0055 (Curtis Bloes - Chapter 22- Kids World Advisory Board) 2/26/2026 - Draft Order
 - 4. Dismiss 26FC:0078-1 (Tony Jensen - Chapter 21- City of Mitchellville) 3/13/2026 - Draft Order
 - 5. Dismiss 26FC:0078-2 (Amber Turner - Chapter 21- Mitchellville City Council) 3/13/2026 - Draft Order
 - 6. Dismiss 26FC:0093-1 (Vendetta CeCe-Jackowiak - Chapter 22- Davenport Police Department) 4/2/2026 - Draft Order
 - 7. Dismiss 26FC:0093-2 (Vendetta CeCe-Jackowiak - Chapter 22- Davenport Police Department) 4/24/2026 - Draft Order
 - 8. Dismiss 26FC:0109-1 (Jenny Hartman-Mendoza - Chapter 21- City of Westfield) 4/13/2026 - Draft Order
 - 9. Dismiss 26FC:0109-2 (Dustin Brunsting - Both- City of Westfield) 4/13/2026 - Draft Order
 - 10. Dismiss 26FC:0119 (Stuart McGruff - Chapter 22- Representative Helena Hayes) 4/30/2026 - Draft Order
- b. **Acceptance.** On a motion by Lindahl, second by Giovannetti, to approve acceptance consent agenda except for 26FC:0114 and 26FC:0101.
 - 1. Accept 23FC:0104-2 (Hendrik van Pelt - Chapter 22- City of West Des Moines / West Des Moines Police Department) 4/30/2026 - Accept/Dismiss
 - 2. Accept 26FC:0021 (Tim Ferguson - Both- City of Davenport and Davenport Police) 1/26/2026 - Accept/Dismiss

3. Accept 26FC:0039 (Wellington - Chapter 22- Henry County) 2/2/2026 - Accept/Dismiss
4. Accept 26FC:0052 (Justin Scott - Chapter 22- Denver Community School District) 2/24/2026 - Board Approval of A/D
5. Accept 26FC:0059 (Susan Lemon - Chapter 21- Woodward Public Library) 2/27/2026 - Accept/Dismiss
6. Accept 26FC:0063 (Jonathan Uhl - Chapter 22- City of Davenport) 3/5/2026 - Accept/Dismiss
7. Accept 26FC:0077 (Gregory Armstrong - Chapter 22- Hamburg Community School District) 3/15/2026 - Accept/Dismiss
8. Accept 26FC:0084 (Mark Beardmore - Both- City of Carroll) 3/20/2026 - Accept/Dismiss
9. Accept 26FC:0087 (Citizen of Iowa - Chapter 22- Melcher Dallas Public Library, Melcher Dallas City Council) 3/23/2026 - Accept/Dismiss
10. Accept 26FC:0094 (Daniella Jensen - Chapter 22- City of Mitchellville) 3/28/2026 - Accept/Dismiss
11. Accept 26FC:0095 (Sean Canto – Chapter 22- Wapello County Supervisors, Wapello County Emergency Management , Wapello County Emergency Medical Advisory Committee) 3/31/2026 - Board Approval of A/D
12. Accept 26FC:0099 (Claire Logsdon - Chapter 22- Fort Dodge Police Department) 4/8/2026 - Board Approval of A/D
13. Accept 26FC:0100 (Claire Logsdon - Chapter 22- West Des Moines Police Department) 4/8/2026 - Accept/Dismiss
14. Accept 26FC:0100-2 (Claire Logsdon - Chapter 22- West Des Moines Police Department) 4/10/2026 - Accept/Dismiss
15. Accept 26FC:0101 (Andrew Hansen - Chapter 22- City of Tabor Police Department) 4/10/2026 - Accept/Dismiss
16. Accept 26FC:0102 (Jayden Smith - Chapter 22- Nevada Police Department) 4/20/2026 - Board Approval of A/D
17. Accept 26FC:0103 (Vendetta CeCe-Jackowiak - Chapter 22- Scott Emergency Communications Center) 4/23/2026 - Accept/Dismiss
18. Accept 26FC:0105 (Thomas Green - Chapter 22- Fort Dodge Police Department & City of Fort Dodge) 4/14/2026 - Accept/Dismiss
19. Accept 26FC:0107 (Claire Logsdon - Chapter 22- Perry Police Department) 4/10/2026 - Accept/Dismiss
20. Accept 26FC:0108 (Claire Logsdon - Chapter 22- Waukee Police Department) 4/10/2026 - Board Approval of A/D
21. Accept 26FC:0110 (Claire Logsdon - - Davenport police department) 4/24/2026 - Board Approval of A/D
22. Accept 26FC:0112 (Kristin Steele - Chapter 21- City of Runnells) 4/28/2026 - Board Approval of A/D
23. Accept 26FC:0113 (Joshua James Burkholder - Chapter 22- Johnson County Sheriff's Office) 4/23/2026 - Accept/Dismiss
24. Accept 26FC:0115 (Justin Crawford - Chapter 21- Shellsburg, IA) 4/23/2026 - Accept/Dismiss

25. Accept 26FC:0117 (Erin Latona - Chapter 22- Iowa Department of Transportation and the Iowa Department of Administrative Services) 5/7/2026 - Accept/Dismiss
26. Accept 26FC:0121 (Tim Brown - Chapter 21- Conference Realignment Committee - Department of Education) 5/7/2026 - Accept/Dismiss
27. Accept 26FC:0124 (Stephanie Gabriel - Chapter 22- City of West Des Moines) 5/7/2026 - Accept/Dismiss
28. Accept 26FC:0123 (Claire Logsdon - Chapter 22- Iowa City Police Department) 5/11/2026 - Board Approval of A/D
29. Accept 26FC:0127 (Tyler Hunt - Chapter 22- Anamosa) 5/11/2026 - Board Approval of A/D
- c. Accept 26FC:0114 (Celina Charles - Chapter 22- Dubuque Police Department DCI IA DPS) 4/24/2026 - Board Approval of A/D – On a motion by Cole, second by, Giovannetti, to table the matter. **Lucas and Lindahl abstain. Approved 3-0.**
- d. *Accept 26FC:0101 (Andrew Hansen - Chapter 22- City of Tabor Police Department) 4/10/2026 - Accept/Dismiss.* On a motion by Lindahl, second by Giovannetti, to accept. **Lucas abstained. Approved 4-0.**

VIII. Matters Withdrawn, No Action Necessary. (Miller)

- a. 25FC:0153 (Michael Merritt - Chapter 22- Iowa Attorney General’s Office) 10/16/2025 -Withdrawn Resolved/Withdrawn
- b. 25FC:0188 (Kyle Ocker - Chapter 22- City of Pleasantville) 12/10/2025 - Withdrawn Resolved/Withdrawn
- c. 26FC:0062 (Jonathan Uhl - Chapter 22- Scott County, IA) 3/5/2026 - Resolved/Withdrawn

IX. Pending Complaints. Informational Only (Miller)

1. 25FC:0054 (Tim Ferguson - Chapter 22- City of Davenport) 5/19/2025 - Information Gathering/IR Process
2. 25FC:0055 (Justin Cole - Chapter 21- Mount Union Benefited Fire District) 5/21/2025 - Board Acceptance of IR
3. 25FC:0061 (Dylan Southall - Chapter 22- Cedar Falls Utilities - Cedar Falls, Iowa) 5/23/2025 - Probable Cause Investigation
4. 25FC:0058 (Rachel Doyle - Both- City of Rolfe) 5/27/2025 - Information Gathering/IR Process
5. 25FC:0075 (Chris Stevens - Chapter 22- City of Swea City IA) 6/17/2025 - Information Gathering/IR Process
6. 25FC:0076 (Ken Allsup - Both- Oskaloosa School Board) 6/17/2025 - Information Gathering/IR Process
7. 25FC:0082 (Tim Ferguson - Chapter 22- Davenport Police Department) 6/24/2025 - Information Gathering/IR Process
8. 25FC:0089 (Charlie Comfort - Chapter 22- Oskaloosa Community School District) 7/7/2025 - Information Gathering/IR Process
9. 25FC:0092 (Keith Wieland - Chapter 21- Buchanan County Solid Waste Commission) 7/9/2025 - Information Gathering/IR Process

10. 25FC:0099 (Mount Pleasant Municipal Utilities - Chapter 21- Resale Power Group of Iowa) 7/28/2025 - Information Gathering/IR Process
11. 25FC:0104 (Tim Ferguson - Chapter 22- City of Davenport and Davenport Police Department) 8/13/2025 - Information Gathering/IR Process
12. 25FC:0119 (Tim Ferguson - Chapter 22- City of Davenport custodian) 8/21/2025 - Information Gathering/IR Process
13. 25FC:0120 (Tim Ferguson - Chapter 22- Davenport Police Department & City of Davenport) 8/26/2025 - Board Approval of A/D
14. 25FC:0121 (Tim Ferguson - Chapter 22- Scott County) 8/26/2025 - Information Gathering/IR Process
15. 25FC:0126 (Don McGregor - Chapter 22- Kossuth County Board of Supervisors) 9/11/2025 - Information Gathering/IR Process
16. 25FC:0127 (Vince Johnson - Chapter 22- Kossuth County board of supervisors and trustees of Drainage district DD4) 9/11/2025 - Information Gathering/IR Process
17. 25FC:0151 (Gregory Armstrong - Chapter 22- Hamburg Community School Board) 10/8/2025 - Information Gathering/IR Process
18. 25FC:0166 (James Possehl - Chapter 21- City of Parnell - city council) 10/27/2025 - Information Gathering/IR Process
19. 25FC:0167 (Jacob Hall - Chapter 22- City of Storm Lake) 10/28/2025 - Board Acceptance of IR
20. 25FC:0176 (Mikayla Simpson - Chapter 22- Madison County Board of Supervisors) 11/6/2025 - Information Gathering/IR Process
21. 25FC:0187-2 (Mikayla Simpson - Chapter 22- Madison County Board of Supervisors) 11/19/2025 - Information Gathering/IR Process
22. 25FC:0187-1 (Mikayla Simpson - Chapter 22- Madison County) 11/19/2025 - Information Gathering/IR Process
23. 25FC:0191 (Jonathan Uhl - Chapter 22- City of Davenport) 12/9/2025 - Information Gathering/IR Process
24. 25FC:0201 (Lori White - Chapter 22- City of Missouri Valley Iowa) 12/9/2025 - Information Gathering/IR Process
25. 25FC:0202 (Lori White - Chapter 22- City of Missouri Valley) 12/9/2025 - Information Gathering/IR Process
26. 25FC:0215 (William Daggett - Chapter 22- City of Baxter) 12/16/2025 - Information Gathering/IR Process
27. 25FC:0214 (Shannon Martinez - Chapter 22- Wilton Police Department) 12/18/2025 - Information Gathering/IR Process
28. 25FC:0221 (Gregory Armstrong - Chapter 22- Hamburg Community School Board) 12/22/2025 - Probable Cause Investigation
29. 26FC:0001 (Coltin Hatfield - Chapter 21- City of Kellerton) 1/1/2026 - Information Gathering/IR Process
30. 26FC:0002 (Lori White - Chapter 22- Harrison County Sherrif) 1/2/2026 - Information Gathering/IR Process
31. 26FC:0005 (Stephen Swanson - Chapter 21- Madison County Board of Supervisors) 1/5/2026 - Information Gathering/IR Process
32. 26FC:0010 (Jennifer Benbow - Chapter 22- Marshall County Sheriff's Office) 1/8/2026 - Information Gathering/IR Process

33. 26FC:0027 (Tim Ferguson - Both- Scott County and Scott County Attorney's Office) 1/21/2026 - Complaint Opened/Acknowledged
34. 26FC:0015 (James Phillips - Chapter 22- Madison County Board of Supervisors) 1/22/2026 - Information Gathering/IR Process
35. 26FC:0023 (Jacquelynn Zugg - Chapter 22- City of Centerville) 1/23/2026 - Information Gathering/IR Process
36. 26FC:0020 (Smith - Chapter 21- Des Moines County Board of Supervisors) 1/26/2026 - Information Gathering/IR Process
37. 26FC:0028 (Curtis Bloes - Chapter 21- Sac County Board of Supervisors) 1/27/2026 - Information Gathering/IR Process
38. 26FC:0030 (Anthony Teninty - Chapter 22- Wapello County) 1/29/2026 - Information Gathering/IR Process
39. 26FC:0036 (William Daggett - Chapter 22- City of Baxter, Iowa) 1/30/2026 - Information Gathering/IR Process
40. 26FC:0025 (Linda Smithson - Chapter 21- Bettendorf Community School District Board of Directors) 1/30/2026 - Information Gathering/IR Process
41. 26FC:0018 (Steven Bowman - Chapter 22- City of Des Moines) 1/30/2026 - Information Gathering/IR Process
42. 26FC:0037 (Shane Martinson - Chapter 22- City of Stuart) 1/30/2026 - Information Gathering/IR Process
43. 26FC:0040 (Jacquelynn Zugg - Chapter 22- City of Centerville) 2/2/2026 - Information Gathering/IR Process
44. 26FC:0035 (Judith Lee - Chapter 22- City of Davenport) 2/6/2026 - Information Gathering/IR Process
45. 26FC:0043 (Judith Lee - Chapter 22- City of Davenport) 2/6/2026 - Information Gathering/IR Process
46. 26FC:0045 (Vendetta CeCe-Jackowiak - Chapter 22- Davenport Police Department
47. City of Davenport, Iowa) 2/12/2026 - Information Gathering/IR Process
48. 26FC:0047 (Tim Ferguson - Both- Scott County and Scott County Attorney's office) 2/15/2026 - Information Gathering/IR Process
49. 26FC:0053 (Lori White - Chapter 22- Harrison County Sheriff and Harrison county attorney) 2/19/2026 - Information Gathering/IR Process
50. 26FC:0048 (Melissa Duffield - Chapter 22- City of Robins) 2/20/2026 - Information Gathering/IR Process
51. 26FC:0054 (Tyler Jett - Chapter 22- Polk County Sheriff's Office) 2/25/2026 - Information Gathering/IR Process
52. 26FC:0051 (Matthew Rollinger - Chapter 22- Iowa Department of Education) 2/25/2026 - Information Gathering/IR Process
53. 26FC:0056 (Jacquelynn Zugg - Both- City of Centerville) 2/27/2026 - Information Gathering/IR Process
54. 26FC:0057 (Jacquelynn Zugg - Chapter 22- City of Centerville) 2/27/2026 - Information Gathering/IR Process
55. 26FC:0058 (Laura Johnston - Chapter 21- Story County Board of Health) 2/27/2026 - Information Gathering/IR Process
56. 26FC:0065 (Kari Friedmann - Both- City of Sac City) 3/5/2026 - Information Gathering/IR Process

57. 26FC:0068 (Nicholas Bargren - Chapter 22- Iowa City Police Department) 3/6/2026 - Information Gathering/IR Process
58. 26FC:0070 (Henkel - Chapter 22- Henry County supervisors@henrycountyiowa.us) 3/10/2026 - Information Gathering/IR Process
59. 26FC:0071 (Chelsea Plaster - Chapter 22- City of Davenport Public Works- Neighborhood Services) 3/11/2026 - Information Gathering/IR Process
60. 26FC:0074 (Rachel Doyle - Chapter 22- City of Rolfe) 3/12/2026 - Complaint Opened/Acknowledged
61. 26FC:0057 -2 (Jacquelynn Zugg - Chapter 22- City of Centerville, Iowa) 3/13/2026 - Complaint Opened/Acknowledged
62. 26FC:0082 (Chris Baldus - Chapter 22- City of Clinton) 3/19/2026 - Information Gathering/IR Process
63. 26FC:0066 (Michael Dyer - Both- Decatur city council) 3/23/2026 - Information Gathering/IR Process
64. 26FC:0090 (Dan Lett - Both- Delaware County Conference Board-Delaware County Board of Supervisors) 3/25/2026 - Information Gathering/IR Process
65. 26FC:0090-02 (Dan Lett - Both- Delaware County) 3/25/2026 - Information Gathering/IR Process
66. 26FC:0076 (Kaylene Jackson - Chapter 21- Okoboji Community School District School Board) 3/25/2026 - Information Gathering/IR Process
67. 26FC:0088 (Thomas Colnot - Chapter 22- Waterloo Police Department) 3/26/2026 - Complaint Opened/Acknowledged
68. 26FC:0091 (Gustoff Carlson - Chapter 22- Marshalltown Police Department and the Marshall County Communications Commission) 3/26/2026 - Information Gathering/IR Process
69. 26FC:0072 (Elaine Webb - Chapter 21- City of Mitchellville) 3/26/2026 - Information Gathering/IR Process
70. 26FC:0097 (Billy Frazier - Chapter 22- Linn County) 4/9/2026 - New / Complaint Information Reviewed
71. 26FC:0116 (Jacquelynn Zugg - Chapter 22- City of Centerville) 4/17/2026 - Information Gathering/IR Process
72. 26FC:0111 (Gustoff Carlson - Chapter 22- City of Ames Police Department) 4/23/2026 - Complaint Opened/Acknowledged
73. 26FC:0024-2 (Jarrod Diers - Chapter 22- Mahaska Police Department) 5/7/2026 - Complaint Opened/Acknowledged
74. 26FC:0122 (Landis Cross - Chapter 22-) 5/11/2026 - New / Complaint Information Reviewed
75. 26FC:0118 (Seth Johnson - Both- City of Hampton) 5/12/2026 - Complaint Opened/Acknowledged

- X. Committee Reports.** Miller provided an update to the board regarding legislation, training, and administrative rules.
- a. Training – (Miller)
 - b. Legislative – (Miller)
 - c. Rules – (Miller)

XI. Office status report. Miller provided the Board with office status updates including staff, financials, trainings, and pending court cases.

- a. Office Update * (Miller)
- b. Financial/Budget Update (FY25) * (Miller)
- c. Presentations/Trainings (Miller)
- d. District Court Update (Miller)

XII. Next IPIB Board Meeting will be held on June 18, 2026, at 1:00 p.m.

XIII. Adjourn at 3:55PM.

*** Attachment**

Iowa Public Information Board

<p>In re the Matter of:</p> <p style="padding-left: 40px;">Charlie Comfort, Complainant; and</p> <p style="padding-left: 40px;">Ken Allsup, Complainant</p> <p>And Concerning:</p> <p style="padding-left: 40px;">Oskaloosa Community School District, Respondent</p>	<p>Case Number: 25FC:0076; 25FC:0089</p> <p style="text-align: center;">Informal Resolution Report</p>
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On June 17, 2025, Ken Allsup (“Allsup”) filed formal complaint 25FC:0076, alleging that the Oskaloosa Community School District (“Respondent”) violated Iowa Code Chapter 22.

On July 8, 2025, Charlie Comfort (“Comfort”) filed formal complaint 25FC:0089, alleging that the Oskaloosa Community School District (“Respondent”) violated Iowa Code Chapter 22.

The IPIB accepted 25FC:0076 at its meeting on July 17, 2025 and 25FC:0089 at its meeting on July 17, 2025.

Facts

Complainants alleged that Respondent declined to substantially comply with Chapter 22 when responding to their public records requests.

Law

“Every person shall have the right to examine and copy a public record and to publish or otherwise disseminate a public record or the information contained in a public record. Unless otherwise provided for by law, the right to examine a public record shall include the right to examine a public record without charge while the public record is in the physical possession of the custodian of the public record. The right to copy a public record shall include the right to make photographs or photographic copies while the public record is in the possession of the custodian of the public record. All rights under this section are in addition to the right to obtain a certified copy of a public record under section 622.46.” Iowa Code 22.2(1).

Analysis

The parties both expressed a desire to remedy the notice error through an informal agreement.

Pursuant to Iowa Code §23.9, the parties negotiated and reached an informal resolution.

The parties agreed to the following terms:

Pursuant to Iowa Code § 23.9, IPIB presents the following terms for an informal resolution of this matter:

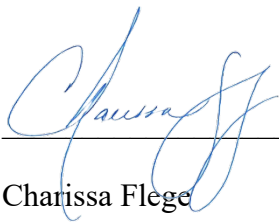
1. The District, as a governmental body, did due diligence and substantially complied with the requirements of Chapter 22.
2. The District reasonably relied on legal counsel when determining which documents to release, redact or withhold.
3. The parties agree to submit to the Iowa Public Information Board the determination of whether three individual board members withheld records in their individual capacity as school board members in violation of Chapter 22.
4. The parties agree that the District will work with IPIB staff to review withheld records and produce any individual records determined to be public (with redactions if appropriate).
5. A District staff or board member with personal knowledge of the process undertaken to search personal devices provide an affidavit outlining the process undertaken in response to the records requests at issue, and specifically the approach to retrieving public records off of personal devices. This affidavit would be provided to the public to provide greater transparency about the District's response in this case.
6. The District will review current policies addressing how and where public records of the school board are maintained, searched, and retrieved in response to public records requests. Parties agree that the District will include language in the policy requiring use official government email or devices when conducting official government business. A copy of the updated policy will be provided to IPIB for review and feedback.
7. Five school board members completed Chapter 22 training on November 19, 2025. Any remaining board members that have not taken Chapter 22 training will complete the training within 60 days of the date of approval of this Informal Resolution by the Iowa Public Information Board.
8. The signed Informal Resolution will be formally reviewed at a meeting of the school board. The terms will be approved if necessary and read into the record. Minutes verifying this action will be provided to IPIB.
9. The terms of the Informal Resolution will be completed within 60 days of the date of approval of this Informal Resolution by all parties. Upon a showing of proof of compliance, the IPIB will dismiss this complaint as successfully resolved.

Complainants approved the informal resolution terms on May 7, 2026.

Respondent approved the terms of the informal resolution on May 26, 2026 at a school board meeting.

The IPIB staff recommend the IPIB approve the Informal Resolution Report.

By the IPIB Deputy Director



Charissa Flege

CERTIFICATE OF MAILING

This document was sent on June 2, 2026, to:

Charlie Comfort and Ken Allsup, Complainants

Oskaloosa Community School District, Respondent

Iowa Public Information Board

In re the Matter of: Jacob Hall, Complainant And Concerning: City of Storm Lake, Respondent	Case Number: 25FC:0167 Final Report
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On September 16, 2025, Jacob Hall (“Complainant”) filed formal complaint 25FC:0167, alleging that the City of Storm Lake (“Respondent”) violated Iowa Code Chapter 21.

The IPIB accepted this complaint at its meeting on November 20, 2025.

Facts

Complainant alleged that in July 2025, the mayor spoke with council members individually to get consent regarding changing the terms of a service for the city. A separate allegation was made that an unnoticed meeting occurred when a majority of council members discussed policy within their decision-making duties via group messages.

Law

“Every person shall have the right to examine and copy a public record and to publish or otherwise disseminate a public record or the information contained in a public record. Unless otherwise provided for by law, the right to examine a public record shall include the right to examine a public record without charge while the public record is in the physical possession of the custodian of the public record. The right to copy a public record shall include the right to make photographs or photographic copies while the public record is in the possession of the custodian of the public record. All rights under this section are in addition to the right to obtain a certified copy of a public record under section 622.46.” Iowa Code 22.2(1).

“All reasonable expenses of the examination and copying shall be paid by the person desiring to examine or copy. The lawful custodian may charge a reasonable fee for the services of the lawful custodian or the custodian’s authorized designee in supervising the examination and copying of the records. If copy equipment is available at the office of the lawful custodian of any public records, the lawful custodian shall provide any person a reasonable number of copies of any public record in the custody of the office upon the payment of a fee. The fee for the copying service as determined by the lawful custodian shall not exceed the actual cost of providing the service. Actual costs shall include only those reasonable expenses directly attributable to supervising the examination of and making and providing copies of public records. Actual costs shall not include charges for ordinary expenses or costs such as employment benefits, depreciation, maintenance,

electricity, or insurance associated with the administration of the office of the lawful custodian. Costs for legal services should only be utilized for the redaction or review of legally protected confidential information. However, a county recorder shall not charge a fee for the examination and copying of public records necessary to complete and file claims for benefits with the Iowa department of veterans affairs or the United States department of veterans affairs.” Iowa Code 22.3(2).

Procedure

IPIB accepted this complaint at its meeting on November 20, 2025. Upon acceptance, the parties worked toward an informal resolution.

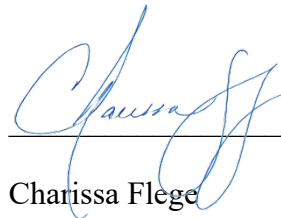
Complainant approved the informal resolution terms on April 2, 2026.

Respondent approved the terms of the informal resolution on April 6, 2026 at a city council meeting.

IPIB approved the Informal Resolution Report on April 16, 2026.

All terms of the Informal Resolution have been met. IPIB staff recommend this Final Report be adopted and the complaint be dismissed as resolved.

By the IPIB Deputy Director



Charissa Flege

CERTIFICATE OF MAILING

This document was sent on June 12, 2026, to:

Jacob Hall, Complainant

City of Storm Lake, Respondent

The Iowa Public Information Board

In re the Matter of:	Case Number: 25FC:0191
Jonathan Uhl, Complainant	Investigative Report
And Concerning:	
City of Davenport, Respondent	

COMES NOW, Charlotte Miller, Executive Director for the Iowa Public Information Board (“IPIB”), and enters this Investigative Report:

On November 20, 2025, Jonathan Uhl (Complainant) filed formal complaint 25FC:0191, alleging City of Davenport (Respondent) violated Iowa Code Iowa Code Chapter 22.

The IPIB accepted this Complaint on December 18, 2025

Facts

On September 24, 2025, Complaint submitted a public records request, PRR-414-2025, to Respondent pursuant to Iowa Code Chapter 22. The request sought all public records, correspondence, communications, and documentation involving or referencing the complainant, another individual, and any aliases, alternative spellings, pseudonyms, or other identifiers used by either individual or Respondent in connection with public records matters from January 1, 2017 to the present. The request specifically included all public records requests submitted by or on behalf of either individual, associated request numbers and tracking identifiers, any portal login credentials associated with those requests, all communications between Respondent and these individuals, and any internal communications among the respondent officials or departments referencing or discussing requests submitted by either individual. Complainant noted in the request that it was a repeat or substantially similar request to a prior submission and asked that it be fulfilled with minimal effort by relying on previously collected or reviewed records.

Respondent provided Complainant notice of receipt on September 26, 2025.

On November 18, 2025, Complainant follow up with Respondent requesting the status of his complaint, stating that he had repeatedly asked for updates regarding the status of the request but had been met with silence.

On November 20, 2025, Complainant submitted formal complaint 25FC:0191 to the Iowa Public Information Board, alleging that Respondent had failed to respond professionally and was in violation of Iowa law. Complainant also referenced separate litigation then pending against the City for failure to comply with Chapter 22 and asserted that the matter reflected a broader pattern of noncompliance by Respondent.

On December 9, 2025, the IPIB received the formal complaint, 25FC:0191. On December 11, 2025, the IPIB accepted the complaint for further investigation, notifying both parties and directing the City to respond within two weeks. The accepted allegation was failure to produce requested public records.

On February 11, 2026, IPIB staff sent a follow-up inquiry to both parties noting that they had not received a response from either side and asking specifically whether Complainant had received the records responsive to PRR-414-2025.

On February 13, 2026, Respondent submitted its response. Respondent represented that the information requested in PRR-414-2025 had been produced to Complainant as part of numerous other requests. The City noted in particular that a prior request, PRR-300-2025, had resulted in the production of over 6,000 records, most of which required staff to manually open each request individually and download the contained information, all provided at no charge to Complainant. Respondent further stated that within one hour of that production, Complainant had sent an email characterizing the response as incomplete. Respondent also argued, citing IPIB Advisory Opinion 24AO:0003, that the purpose of Chapter 22 is to provide scrutiny of a government body's decision-making activities, and that PRR-414-2025 did not bear on governmental decision-making in that sense. Respondent additionally characterized the request as a repeat or substantially similar request, consistent with language Complainant himself had used in the original submission.

Applicable Law

“Every person shall have the right to examine and copy a public record and to publish or otherwise disseminate a public record or the information contained in a public record. Unless otherwise provided for by law, the right to examine a public record shall include the right to examine a public record without charge while the public record is in the physical possession of the custodian of the public record. The right to copy a public record shall include the right to make photographs or photographic copies while the public record is in the possession of the custodian of the public record. All rights under this section are in addition to the right to obtain a certified copy of a public record under section 622.46.” Iowa Code § 22.2(1).

Analysis

Complainant submitted multiple records requests to Respondent for records. The question is whether the Respondent has violated Chapter 22 by failing to produce the records at issue.

Chapter 22 does not require a government body to produce the same records multiple times. If responsive records have already been provided to a requester in response to a prior request, the government body's obligation under Chapter 22 is satisfied with respect to those records regardless of whether a subsequent request seeks them again. The statute requires that public records be made available upon request; it does not require that a government body conduct duplicative searches and productions of materials already in the requester's possession.

Respondent provides that the records sought in PRR-414-2025 were previously produced to Complainant as part of other requests, and specifically identified prior production PRR-300-2025 as having included the responsive records. Notably, Complainant himself characterized PRR-414-2025 in the request itself as a repeat or substantially similar request to a prior submission, and asked that it be fulfilled by relying on previously collected or reviewed records. It appears that Respondent indicating which previous production contained the responsive records satisfies Complainant's request.

IPIB Action

The Board may take the following actions upon receipt of a probable cause report:

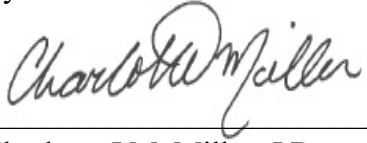
- a. Redirect the matter for further investigation;
- b. Dismiss the matter for lack of probable cause to believe a violation has occurred;
- c. Make a determination that probable cause exists to believe a violation has occurred, but, as an exercise of administrative discretion, dismiss the matter; or
- d. Make a determination that probable cause exists to believe a violation has occurred, designate a prosecutor and direct the issuance of a statement of charges to initiate a contested case proceeding.

Iowa Admin. Code r. 497-2.2(4).

Recommendation

Because Respondent can demonstrate they acted in good faith and compliance with Chapter 22 in searching and identifying responsive records, there is insufficient evidence to find probable cause that a violation of Chapter 22 occurred. Therefore, it is recommended the Board dismiss for a lack of probable cause to believe a violation has occurred.

By the IPIB Executive Director:

A handwritten signature in cursive script that reads "Charlotte J.M. Miller". The signature is written in black ink and is positioned above a horizontal line.

Charlotte J.M. Miller, J.D.

CERTIFICATE OF MAILING

This document was sent on June 12, 2026, to:

Jonathon Uhl, Complainant
City of Davenport, Respondent

The Iowa Public Information Board

In re the Matter of:	Case Number: 25FC:0201
Lori White, Complainant	Investigative Report
And Concerning:	
City of Missouri Valley, Respondent	

COMES NOW, Charlotte Miller, Executive Director for the Iowa Public Information Board (IPIB), and enters this Investigative Report:

On December 9, 2025, Lori White (Complainant) filed formal complaint 25FC:0201, alleging that the City of Missouri Valley (Respondent) violated Iowa Code Chapter 22.

The Iowa Public Information Board accepted this complaint at its meeting on February 19, 2026.

Facts

On December 5, 2025, Complainant submitted a public records request to the City of Missouri Valley for “unredacted copies of all public records related to the courtesy notice issued to a Missouri Valley resident regarding alleged livestock or poultry at their property” Specifically, the request sought all complaints including the identities of complainants, photographs or videos, internal emails and communications among City staff, inspection logs or reports, and any documentation or basis the City relied upon in determining that livestock may be present.

On December 9, 2025, Respondent provided a written response to Complainant’s records request stating that the matter was “currently part of an open and active code enforcement investigation” and denied production of all requested categories of records. As the basis for denial, Respondent cited Iowa Code §22.7(5), characterizing code enforcement as a law enforcement function, and Iowa Code §22.7(18), characterizing complainant communications as confidential. Respondent further stated that records would be reviewed for release only after the investigation was closed, and that the only releasable record was the courtesy notice itself, which had already been provided.

On the same date, Complainant submitted a follow-up response seeking clarification for the refusal of any records and requested any non-confidential information be released. Complainant argued that §22.7(18) is inapplicable because the City's own adopted nuisance complaint procedure

requires complaints to be submitted in writing and signed, making such complaints communications required by City procedure and therefore outside the scope of the exemption. Complainant further noted that Respondent had previously produced approximately three years of code enforcement complaints in response to a prior Chapter 22 request without redacting any complainant names or invoking either exemption, and that the City's reversal in position was inconsistent with that prior practice. Complainant also challenged the City's reliance on §22.7(5). Complainant stated her intention to submit the matter to the Iowa Public Information Board for review.

On December 10, 2025, Respondent responded to the Complainant and explained that after search and review of written complaints within the last 30 days relating to chickens or poultry, no records were found. The respondent amended its initial response and provided that no responsive records existed in regards to complaints, letters or notices sent in the last 30 days, and Respondent's nuisance complaint process and policy.

On December 10, 2025, Respondent replied and changed the City's position. Respondent stated that after review, no written complaints existed for the time period requested, and that because no written complaint records existed, there were no complainant identities, dates, or descriptions to produce, redact, or withhold. Respondent further stated that Respondent had not adopted a formal written complaint intake policy by ordinance or resolution, and that while Respondent had historically utilized a written complaint form, no formal written complaint policy existed. Respondent attached copies of six courtesy notices dated December 3, 2025, addressed to properties, along with a blank citizen complaint form.

On the same date, Complainant submitted a further response presenting two items as evidence.: (1) a screenshot of a public Facebook comment made by Respondent's building official on the Missouri Valley Voices page in which he stated that citizens had made complaints about chickens and that the notices were not enforcement demands but rather a communication that Respondent's building official was aware of the situation and (2) a copy of the City of Missouri Valley City Council meeting minutes from October 7, 2025, which reflected that a discussion was held on the City's nuisance complaint procedure. Complainant argued that the City could not simultaneously claim that enforcement was triggered by citizen complaints, invoke confidentiality exemptions to withhold complaint information, and then assert that no written complaints existed and no complaint policy was in place.

On December 11, 2025, Respondent replied that provided a complete response and that the information referenced had been previously addressed. On December 12, 2025, Complainant followed up seeking clarification on whether the City was representing that no evidentiary basis of any kind existed for the courtesy notices, or whether the City was withholding such documentation.

On December 15, 2025, Respondent responded and confirmed that at the time of its response, no photographs, inspection reports, or investigative documentation existed related to the courtesy

notices, that no inspections or evidence-gathering activities had occurred, and that the compliance date referenced in the notices reflected a future check that had not yet taken place. Respondent stated that they were not withholding records, but rather that no additional responsive records currently existed. Later that same day, Complainant replied requesting that Respondent clarify what specifically prompted issuance of the courtesy notices and the selection of the compliance date, including whether the notices were issued at the direction of another city official or the city attorney. The record reflects no response to that final inquiry.

The IPIB accepted the complaint for further investigation on January 23, 2026.

On January 26, 2026, Respondent's city administrator responded on behalf of Respondent. Respondent acknowledged that it should have stated more directly at the outset that no responsive records existed, and attributed the confusion to imprecise language in Respondent's initial response. The Respondent represented that the underlying complaint had been verbal only, that the complainant's identity was not documented, and that the verbal complaint had not been memorialized in writing. The Respondent further stated that as of the date of the request, no inspection had occurred, no investigative findings had been made, no photographs or field notes existed, and no enforcement or abatement case had been opened. The Respondent represented that the references to §§ 22.7(5) and 22.7(18) in Respondent's initial response were intended to explain how records would be evaluated if investigatory records were later created, not to assert that responsive records existed and were being withheld. Regarding complaint procedures, Respondent stated that while council discussions had occurred in November 2016 and October 2025 addressing nuisance complaint procedures, those discussions were limited to abatement actions and were not adopted by ordinance, resolution, or written citywide policy at the time relevant to the request. The Respondent further stated that following the October 7, 2025 discussion, it was later determined that no formally adopted policy existed and that new guidelines were adopted at the December 16, 2025 council meeting under which verbal complaints are accepted and anonymous complaints are not.

On February 2, 2026, Complainant responded to the IPIB disputing the Respondent's characterization and identifying what she described as material inaccuracies. Complainant argued that Respondent's December 9, 2025 written response explicitly stated that the matter was part of an open and active code enforcement investigation, that this representation was used as the sole basis for withholding records under §§22.7(5) and 22.7(18), and that the Respondent's later assertion that no investigation had occurred and no investigatory records existed was irreconcilable with Respondent's original written statements. Complainant further argued that Respondent had not addressed whether the respondent's building official possessed law enforcement authority sufficient to invoke §22.7(5), and that the issuance of a courtesy notice necessarily implied some internal decision-making process, even if the initiating complaint was verbal. Complainant submitted as attachments the original Chapter 22 correspondence and screenshots of Respondent's building official public Facebook comment acknowledging citizen complaints as the basis for the notices.

On February 3, 2026, the Respondent submitted a supplemental response reiterating that no responsive records had existed at the time of the request and expressly withdrawing its prior reliance on §§22.7(5) and 22.7(18), stating that those exemptions were unnecessary and that the City was not asserting law enforcement authority in connection with the request. Respondent acknowledged that their reference to an open and active investigation was imprecise and that a clearer response would have been to state expressly that no responsive records existed.

On February 3, 2026, Complainant submitted a final response to the IPIB stating that she understood and accepted that Chapter 22 does not require a governmental body to produce records that do not exist. Complainant clarified that her remaining concern was not to compel the creation of records, but to obtain confirmation that a building official does not carry law enforcement authority and that the investigative exemption under §22.7 does not apply to routine code enforcement. Complainant requested that the IPIB acknowledge the distinction and recognize that reliance on an inapplicable exemption, followed by a retroactive shift to a non-existence rationale, undermines public trust and chills the exercise of statutory rights.

Applicable Law

“Every person shall have the right to examine and copy a public record and to publish or otherwise disseminate a public record or the information contained in a public record. Unless otherwise provided for by law, the right to examine a public record shall include the right to examine a public record without charge while the public record is in the physical possession of the custodian of the public record. The right to copy a public record shall include the right to make photographs or photographic copies while the public record is in the possession of the custodian of the public record. All rights under this section are in addition to the right to obtain a certified copy of a public record under section 622.46.” Iowa Code 22.2(1).

Analysis

Complaint alleges that Respondent (1) improperly invoked exemptions to withhold records and (2) was inconsistent in justifications for non-disclosure of requested records

IPIB has consistently taken the position that a public record must exist to hold a government body responsible for production of the public record. In this complaint, Respondent maintains there is no public record stored or preserved in any medium responsive to Complainant’s request. This resolves Complainant’s first allegation. If no responsive records existed at the time of the request, the City cannot be held to have improperly withheld them. Chapter 22 does not require a governmental body to create records, and the IPIB has consistently held that it cannot compel production of records that do not exist. To the extent Complainant’s first allegation depends on the premise that records existed and were being withheld, the City’s representation that no such records existed, if accepted, defeats that claim.

The second allegation is not as cleanly resolved, the question is not only whether records existed, but whether Respondent accurately represented the basis for non-disclosure at the time of the request. Respondent's December 9, 2025 response did not tell Complainant that no records existed. It told Complainant that records existed but were confidential due to an open and active investigation, and that the records would be evaluated for release after the investigation closed. That representation, whether accurate or not, was the functional denial. Complainant acted in reliance on that explanation, challenged the exemptions, and only learned through subsequent exchanges that the Respondent's actual position was that no records had ever existed. Respondent acknowledged in its February 3, 2026 supplemental response that the respondent's building official's language was imprecise and that a clearer response would have stated expressly that no responsive records existed.

The practical consequence of that imprecision is significant under Chapter 22. A requester who is told records are being withheld under an active investigation exemption has a different set of remedies and a different understanding of their situation than a requester who is told no records exist. The former may challenge the exemption's applicability; the latter may resubmit after the triggering event concludes. By invoking exemptions rather than stating non-existence, Respondent gave Complainant an assumption that records indeed existed.

However, whether that such error rises to a violation of Chapter 22 is the central question. The statute requires that when a request is denied in whole or in part, the governmental body state the specific legal authority for the refusal. Respondent's initial response appeared to do that by citing Iowa Code §§22.7(5) and 22.7(18), but those citations were, by Respondent's own admission, inapplicable. The citations were inapplicable because no records existed to which any exemption could apply. Citing an exemption to records that do not exist is a different kind of error than citing the wrong exemption to records that do exist, but it is still an inaccurate response to a Chapter 22 request. Respondent acknowledges that the December 9, 2026 email lacked clarity which led to the inaccurate impression that records did in fact exist. Nevertheless, it appears that Respondent acted in good faith and was not attempting to circumvent compliance with Iowa Code Chapter 22.

IPIB Action

The Board may take the following actions upon receipt of an Investigative Report:

- a. Redirect the matter for further investigation;
- b. Dismiss the matter for lack of probable cause to believe a violation has occurred;
- c. Make a determination that probable cause exists to believe a violation has occurred, but, as an exercise of administrative discretion, dismiss the matter; or
- d. Make a determination that probable cause exists to believe a violation has occurred, designate a prosecutor and direct the issuance of a statement of charges to initiate a contested case proceeding.

Iowa Admin. Code r. 497-2.2(4).

Recommendation

Because Respondent can demonstrate they acted in good faith and compliance with Chapter 22 in searching and identifying responsive records and did not improperly withhold any non-confidential public records, there is insufficient evidence to find probable cause that a violation of Chapter 22 occurred. Therefore, it is recommended the Board dismiss for a lack of probable cause to believe a violation has occurred.

By the IPIB Executive Director,

A handwritten signature in cursive script that reads "Charlotte Miller". The signature is written in black ink and is positioned above a horizontal line.

Charlotte Miller, J.D.

CERTIFICATE OF MAILING

This document was sent on June 12, 2026, to:

Lori White, Complainant

City of Missouri Valley, Respondent

The Iowa Public Information Board

<p>In re the Matter of:</p> <p>William Daggett, Complainant</p> <p>And Concerning:</p> <p>City of Baxter, Respondent</p>	<p>Case Number:</p> <p>25FC:0215; 26FC:0036</p> <p>Investigative Report</p>
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COMES NOW, Charissa Flege, Deputy Director for the Iowa Public Information Board (“IPIB”), and enters this Investigative Report:

On December 16, 2025, William Daggett (“Complainant”) filed formal complaint 25FC:0215, alleging that the City of Baxter (“Respondent”) violated Iowa Code Chapter 22.

On January 30, 2026, William Daggett (“Complainant”) filed formal complaint 26FC:0036, alleging that the City of Baxter (“Respondent”) violated Iowa Code Chapter 22.

The Iowa Public Information Board accepted 26FC:0215 at its meeting on January 16, 2025 and 26FC:0036 at its meeting on February 19, 2026.

Facts

These two complaints arise from a series of records requests sent by Complainant to the Respondent between November and January. Because they deal with the same parties and similar records requests, they have been administratively combined.

Mr. Daggett is a former employee of Baxter. The results of a state audit seem to have initiated his series of requests, as he sought to obtain copies of materials related to his employment and the terms of his employment. Below is a summarized timeline as presented to IPIB during our investigation:

November 14, 2025	Complainant sent a request to the city clerk. The request stated “per 22.1, I am requesting copies of public records” for the following items: 1) “My complete employee files. <i>I am willing to sign any other documents necessary for the release of this file.</i> ” (emphasis added)
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	<ol style="list-style-type: none"> 2) "A copy of my time sheets from the start of my employment July 1, 2022, through my last day of employment on approximately February 16th, 2024." 3) "A copy of my pay stubs from July 1, 2022, through my last pay stub in February of 2024." 4) "A copy of the City of Baxter Employee Handbook in effect from July 1, 2022, through February of 2024 including any changes made to the handbook since that time." 5) "A copy of my employment contract with signatures and dates." 6) "A copy of all bills related to the police chief phone number from July 1, 2022 through February of 2024 containing the dates and times phone calls or text messages were sent and received including the length of such communication. This may be number 641-417-8342." 7) "The sending and receiving addresses, dates and times of all emails sent and received on the email account I had for the City of Baxter. That being bdaggett@baxter-iowa.com. I do not need the content of the emails currently but strictly the requested information." 8) "A copy of any inventory of the Baxter Police Department property provided by the Jasper County Sheriff's Office since July 1, 2022." 9) "A copy of all correspondence including but not limited to emails and text messages between employees/elected officials with the City of Baxter, Iowa and any person(s) employed or elected at the Iowa State Auditor's Office." 10) "A copy of any contract between the City of Baxter and the Iowa State Auditor's Office." 11) "A copy of the agenda, minutes and any audio or video recordings of the council meetings in January and February of 2024 maintained by the City of Baxter."
<p>December 5, 2025</p>	<p>Complainant submitted a second records request, similar but removing his reference to the personnel file, addressed to the clerk under Chapter 22 for the following records:</p> <ol style="list-style-type: none"> 1) "A copy of my time sheets from the start of my employment July 1, 2022, through my last day of employment on approximately February 16th, 2024. 2) A copy of my pay stubs from July 1, 2022, through my last pay stub in February of 2024. 3) A copy of the City of Baxter Employee Handbook in effect from July 1, 2022, through February of 2024 including any changes made to the handbook since that time. 4) A copy of all bills related to the police chief phone number from July 1, 2022 through February of 2024 containing the dates and times phone calls or text messages were sent and received

	<p>including the length of such communication. This may be number 641-417-8342.</p> <ol style="list-style-type: none"> 5) The sending and receiving addresses, dates and times of all emails sent and received on the email account I had for the City of Baxter. That being bdaggett@baxter-iowa.com. I do not need the content of the emails currently but strictly the requested information. 6) A copy of any inventory of the Baxter Police Department property provided by the Jasper County Sheriff’s Office since July 1, 2022. 7) A copy of all correspondence including but not limited to emails and text messages between employees/elected officials with the City of Baxter, Iowa and any person(s) employed or elected at the Iowa State Auditor’s Office between January 1, 2024 and December 5, 2025. 8) A copy of any contract between the City of Baxter and the Iowa State Auditor’s Office. 9) A copy of the agenda, minutes and any audio or video recordings of the council meetings in January and February of 2024 maintained by the City of Baxter.”
December 5, 2025	Complainant submitted another formal request of the city clerk for a copy of his personnel file under Iowa Code Chapter 91A.6(7). He requested that they contact him within seven days to schedule the review of the file.
December 6, 2025	Complainant submitted a records request to legal counsel for the city.
December 9, 2025	Complainant sent an email to legal counsel for the city, requesting that his public records request be modified “to remove the request for my personnel file and employment contract, as those items are being addressed under a separate request submitted pursuant to Iowa Code Chapter 91.”
December 16, 2025	Legal counsel for the Respondent emailed complainant responding to the modified December 6 th request and asking that future communications about the matters be directed to legal counsel. Counsel for Respondent also attached a formal letter dated 12/14/2025 acknowledging the demand letter and responding to the request. It also acknowledged that records requests had been made under Chapter 22 and Iowa Code 91A.6. (On this matter is where the confusion appears to stem. Complainant alleged rights to review his personnel records under 91B, but legal counsel was responding to a request made for wage informal under 91A.)
December 16, 2025	Complainant sent a demand letter to the Respondent.
December 16, 2026	Complainant emailed legal counsel for the Respondent explaining that he was asserting rights separately under Chapter 22 and Chapter 91B.1 as to his request for his personnel record. He resisted the request to sign a release authorizing the city to release his personnel and other requested records. Complainant also refused the city’s request that further communication from the Complainant about this

	and related matters go directly to legal counsel stating, “all communications regarding records requests will be directed to the City’s lawful custodian [the city clerk], with copies to your office as you deem appropriate. He then gave the city seven days to produce the “copies of [his] personnel file” or he will proceed with all legal remedies.
December 16, 2026	The first IPIB complaint was filed the same day.
December 19, 2026	IPIB staff acknowledged and opened complaint 25FC:0215.
December 23, 2026	IPIB staff requested copies of the original request and subsequent correspondence between the parties from the Complainant.
December 29, 2025	Complainant emailed an introductory statement summarizing his arguments for his Chapter 22 complaint. In that statement, he acknowledged that legal counsel had informed him they reached out to IPIB for guidance on how to respond to his request right before Christmas.
January 1, 2026	Complainant mails the city clerk another public records request for the following items: 1) “A copy of the email and/or text message(s) sent by Mayor Doug Bishop in or about January 2024,” 2) “A copy of all text messages (including message content, date, time, sender recipient(s), and any attachments) sent to or from Mayor Doug Bishop’s cellular telephone, whether City-issued or personally owned, between January 1, 2024 and December 31, 2024, that relate to or document City employees’ “clocking in” or “clocking out,” coming on duty, going off duty, shift status, or work hours,” 3) “Any written policies, memoranda, emails, or directives in effect at any time from January 1, 2024 to the present date regarding: The use of personal cellular telephones or other personal devices by the Mayor, Council members, or City employees to conduct City of Baxter business; and The retention, retrieval, and production of public records that are created, sent, or received on personal devices or personal accounts when used for City business,” 4) “Any correspondence (including emails, letters, or memoranda) between the City of Baxter, the Mayor, or the City Clerk and the Iowa State Auditor’s Office from January 1, 2024 to the present that discusses or references: The use of personal devices by the Mayor or other City officials to conduct City business; The use of the Mayor’s cellular telephone to record or track employee work hours; or The retention, availability, or production of those records for audit or public records purposes.”
January 5, 2026	Complainant sent an email to the investigator stating that the following records had been requested and not produced in violation of Chapter 22:

	<ul style="list-style-type: none"> • A copy of my time sheets from July 1, 2022, through my last day of employment on or about February 16, 2024. • A copy of my pay stubs from July 1, 2022, through my last pay stub in February 2024. • A copy of the City of Baxter Employee Handbook in effect from July 1, 2022, through February 2024, including any amendments made since that time. • A copy of my employment contract, with signatures and dates. • A copy of all bills relating to the police chief’s phone number for the period July 1, 2022, through February 2024, including dates, times, and duration of calls and text messages, for the number believed to be 641-417-8342. • The sending and receiving email addresses, dates, and times for all emails sent or received on my City of Baxter email account (bdaggett@baxter-iowa.com), expressly excluding content and requesting only addressing and timing information. • Any inventory of Baxter Police Department property provided by the Jasper County Sheriff’s Office since July 1, 2022. • All correspondence, including but not limited to emails and text messages, between any City of Baxter employees or elected officials and any employee or elected official of the Iowa Office of Auditor of State. • Any contract between the City of Baxter and the Iowa Office of Auditor of State. • The agendas, minutes, and any audio or video recordings of the Baxter City Council meetings held in January and February 2024, as maintained by the City.
January 9, 2026	Respondent was provided notice of this complaint.
January 23, 2026	Respondent filed an answer to this complaint, including information about the confusion related to whether certain confidential records were being requested under Chapter 22 or under other legal provisions specific to the Complainant’s special status as a former employee.
January 30, 2026	Complainant filed a second complaint, based upon the same series of interactions and the same parties, which was administratively combined with 25FC:0215.
February 10, 2026	<p>In response to the filing of this complaint, Respondent’s counsel submitted a general fee estimate break down for the public records request to both IPIB and the Complainant. The estimate included the following information for non-confidential records:</p> <ol style="list-style-type: none"> 1) Employee Handbook <ol style="list-style-type: none"> a. 30 minutes = \$20.44 2) Phone Bills <ol style="list-style-type: none"> a. 10 hours = \$408.70 3) Emails for Mr. Daggett’s Email Addresses <ol style="list-style-type: none"> a. 12 hours = \$490.44

	<p>4) City Council Meeting Minutes, Agenda, and Recording a. 8 hours = \$326.96</p>
March 19, 2026	<p>Upon IPIB’s request, Respondent’s legal counsel provided a more detailed fee estimate for all the public records requested. It broke the fee down by time and seven categories of records requested. Each category details about the type of work that would be required to search for and produce the records requested.</p> <p>The estimate totaled the entirety of the request at 90 to 144 hours, at \$40.87 hourly wage of the responsible employee, for a total of \$3,678.30-\$5,885.28. He again reiterated the city’s willingness to narrow the scope to try to reduce the cost of the request.</p>
May 20, 2026	<p>Respondent provided another, updated fee estimate to IPIB, with details about how the estimate was calculated, including where it could the number of records expected to be reviewed. It estimated the following:</p> <ol style="list-style-type: none"> 1) Calendars, Schedules, Time Logs, Time Sheets, and Agenda Entries for Mayor Doug Bishop for the Period January 1, 2024 – December 31, 2025. <ol style="list-style-type: none"> a) 8-12 hours to complete b) Unknown exact number of documents, as there’s no data tracking program for this information. c) Total \$326.96-\$490.44 2) All Payroll Records, Payroll Registers, and Wage Statements for Mayor Doug Bishop for the Period January 1, 2024 – December 31, 2025. <ol style="list-style-type: none"> a) 1-2.5 hours to complete b) Appx 75-150 documents 3) Various Requests for Emails sent by Mayor Doug Bishop or Received by Doug Bishop and Sent from any City Employee for the Period January 1, 2024 – December 31, 2025. <ol style="list-style-type: none"> a) Initial IT inquiry produced 9,164 emails, totaling likely more than 50 hours of work. Given the size and cost of this request, Respondent offered to update the estimate if Complainant would like to narrow his search. 4) Various Requests for Text Messages sent by Mayor Doug Bishop or Received by Doug Bishop and Sent from any City Employee for the Period January 1, 2024 – December 31, 2025.

During IPIB’s staff involvement, former agency counsel attempted to clarify the request being made and mediate communications between the parties. Above is a summary of the communications, but does not include all communications, which were extensive and often involved what appeared to be lengthy, computer-generated arguments.

Former staff attorney also attempted to get clarification between the parties as to which statute records were being sought under (Chapter 22) or other code sections governing personnel files, over which we had no jurisdiction. He sought to further clarify the fee estimate breakdown and get that detailed information to the Complainant. Eventually, it appeared to IPIB that Complainant wanted his personnel records under Chapter 22, even though they could potentially be withheld or redacted so heavily that they would not be helpful.

Complainant has maintained throughout the attempts at informal resolution that various personnel records and the letter he submitted to his employer regarding ADA Accommodations were public because it was “a document created and maintained by a government body (the City of Baxter) in connection with an official employment matter”. Former staff attorney spent time trying to explain the limitations of Chapter 22, particularly in that requestors have to pay for production and redaction, even if that information would be available without redaction or fees under another provision.

Complainant then submitted evidence that another citizen requested four documents from the Respondent and promptly received to support his argument that the Respondent’s answer and fee estimate for his requests were “retaliatory” and “obstructive”. However, when reviewed, the scope of the other request is drastically narrower from the requests at issue here. Further, the requests at issue in this complaint involve a personnel file and confidential records, which would expose Respondent to possible liability if improperly handled. These two circumstances seem to distinguish the Respondent’s response and would seem to reasonably explain why the requests may have been handled differently.

At no time did Respondent’s legal counsel refuse to provide additional information or details sought by IPIB or the records sought by Complainant. Once they understood the records to be requested under Chapter 22, they requested pre-payment be made before production, which they are entitled to do.

After current staff was assigned this matter, the Complainant requested the complaint be immediately submitted to the Board via an Investigative Report for a decision on its merits. He specifically requested the Board decide:

1. “Whether the ADA accommodation letter and my employment contract are public records subject to disclosure under Iowa Code § 22.2, as a document created and maintained by a government body (the City of Baxter) in connection with an official employment matter;
2. Whether any applicable exemption under Iowa Code § 22.7 bars disclosure of these records to me, the subject of the record and the person to whom it was issued — noting that § 22.7(11)'s confidentiality provisions are designed to protect personnel information from public disclosure, not to bar the subject employee from accessing their own records;

3. Whether the City's failure to respond to this specific item of my November 2025 Chapter 22 request within a reasonable time constitutes a violation of Iowa Code § 22.8, which requires government bodies to respond to records requests promptly and in good faith.

This investigative report is submitted to resolve the Complainant's allegations of unreasonable fees, constructive denial, and improperly asserting confidentiality of personnel records.

Applicable Law

“Every person shall have the right to examine and copy a public record and to publish or otherwise disseminate a public record or the information contained in a public record. Unless otherwise provided for by law, the right to examine a public record shall include the right to examine a public record without charge while the public record is in the physical possession of the custodian of the public record. The right to copy a public record shall include the right to make photographs or photographic copies while the public record is in the possession of the custodian of the public record. All rights under this section are in addition to the right to obtain a certified copy of a public record under section 622.46.” Iowa Code 22.2(1).

“All reasonable expenses of the examination and copying shall be paid by the person desiring to examine or copy.... The fee for the copying service as determined by the lawful custodian shall not exceed the actual cost of providing the service. Actual costs shall include only those reasonable expenses directly attributable to supervising the examination of and making and providing copies of public records. Actual costs shall not include charges for ordinary expenses or costs such as employment benefits, depreciation, maintenance, electricity, or insurance associated with the administration of the office of the lawful custodian. Costs for legal services should only be utilized for the redaction or review of legally protected confidential information.” Iowa Code 22.3(2).

“...Although fulfillment of a request for a copy of a public record may be contingent upon receipt of payment of reasonable expenses, the lawful custodian shall make every reasonable effort to provide the public record requested at no cost other than copying costs for a record which takes less than thirty minutes to produce. In the event expenses are necessary, such expenses shall be reasonable and communicated to the requester upon receipt of the request. A person may contest the reasonableness of the custodian's expenses as provided for in this chapter...” Iowa Code 22.3(1).

“The following public records shall be kept confidential, unless otherwise ordered by a court, by the lawful custodian of the records, or by another person duly authorized to release such information:...Personal information in confidential personnel records of government bodies relating to identified or identifiable individuals who are officials, officers, or employees of the government bodies. However, the following information relating to such individuals contained in personnel records shall be public records, except as otherwise provided in section 80G.3 [a

provision protecting the confidentiality of personnel information for undercover law enforcement officers]:

(5) The fact that the individual resigned in lieu of termination, was discharged, or was demoted as the result of a disciplinary action, and the documented reasons and rationale for the resignation in lieu of termination, the discharge, or the demotion.” Iowa Code § 22.7(11)(a)(5).

Analysis

IPIB staff were not provided with any evidence that Respondent engaged in the deliberate withholding of records or intentionally delayed their production. Based on the communications provided herein, as well as numerous similar exchanges, IPIB staff strongly believe that the initial difficulties in producing the requested records stemmed from misunderstandings caused by strained communication between the parties and confusion about which statute governed the production of the records, rather than from any unlawful withholding of records or intentional delay. Respondent’s initial understanding that some of the disputed records were being requested pursuant to other employment-law provisions was reasonable based on the communications provided to IPIB.

Following IPIB’s involvement, staff believed that the parties had reached a mutual understanding regarding which records were being sought under Chapter 22 and which were not. The parties were informed that requests for certain types of confidential records under Chapter 22 could result in the withholding of records or the production of heavily redacted materials. This earlier confusion helps explain why Respondent requested that Complainant sign documentation to obtain his personnel file. However, in his statements submitted for the Board’s consideration, Complainant appears to reassert that his ADA-related records should be disclosed to him under Chapter 22 based on his status as the former employee for whom those records were created.

Unlawful Withholding of Confidential Records

“Iowa Code § 22.7(11)(a) provides a broad category of confidentiality for “personal information in confidential personnel files relating to identified or identifiable individuals who are officials, officers, or employees of the government bodies.” 25FC:0091, *Southeast Iowa Union/City of Washington*. In 2019, the Iowa Supreme Court ruled that this is intended to be a categorical exemption, for which the legislature “has performed its own balancing and made the policy choice to protect such records categorically.” *Mitchell v. City of Cedar Rapids*, 926 N.W.2d 222, 234 (Iowa 2019). In *Southeast Iowa Union/City of Washington*, IPIB reasoned that “unless information contained in a record falls into one of the five exempted categories set forth by Iowa Code § 22.7(11)(a)(1) – (5), a government body is entitled to assert confidentiality to withhold personnel file records.” 25FC:0091.

Based on the information provided to IPIB staff, the Respondent properly asserted confidentiality over records within the Complainant's personnel, including disability related information and other protected personnel records file, and reasonably understood they were initially sought under other legal provisions. If Complainant wants to seek those records under Chapter 22, he is entitled to do so; however, the Respondent is also proper in withholding personnel file and disability related records and/or charging for the redaction of any records that can lawfully be released. They did not violate Chapter 22 by seeking clarification as to what legal basis the records were sought under. Rather they have other legal obligations that mandate they handle confidential personnel records properly which are not negated by Chapter 22.

Unreasonable Fees

IPIB staff attempted to work with the parties to clarify the fee estimate. During this process, Respondent was asked for and provided significant details for the fee estimate. Because this complaint was filed so early in the process of the public records request, it is not unreasonable that the fee estimate details were provided during the course of IPIB's investigation.

“A reasonable cost for a public records request continues to be determined by the facts and circumstances of retrieving and copying the record. Reasonable fees for retrieving a public record are meant to only offset the cost of retrieving, reviewing, and copying the record.” Iowa Pub. Info. Bd., *What Kind of Fees Can Be Charged for Producing a Records Request?* (June 2, 2023), <https://ipib.iowa.gov/standard/2023-06-02/reasonable-fees>. The Supreme Court has acknowledged that “retrieval fees may in fact hamper access to public documents. However, such fees may also ensure continuing access to public records through increased funding and deterring excessive or overly broad requests. In any event, weighing these policy interests is for the general assembly. [citation omitted] We hold that in allowing for the recovery of expenses incurred in fulfilling requests for public records, Iowa Code section 22.3(1) authorizes reasonable fees for the time spent by the custodian or its employees in fulfilling the request.” *Teig v. Chavez*, 8 N.W.3d 484, 497 (Iowa 2024).

IPIB's review of the fee estimate indicates that the breakdown is based upon direct, actual and reasonable expenses. Complainant argues that the cost itself makes the request unreasonable; however, that is not what the legal precedent holds. Both the statute and our prior cases find that larger fees in response to large, resource consuming requests, may be lawful as long as the expenses are direct, actual and reasonable based upon the circumstances. Over two separate requests, with several categories of requests on each, time frames spanning years for some of the categories, the Respondent is looking at locating and reviewing probably thousands if not tens of thousands of records. The details provided in the fee estimate by Respondent show exactly what efforts would be performed for each category of request, the hourly wage, and how many hours they estimated it would take. For the categories available, they also provided an estimate of the

number of records that would be retrieved and reviewed. The law doesn't require more of the Respondent in this case.

Often initial fee estimates are higher than anticipated, that is why our precedent encourages requestors and governmental bodies to engage in an interactive process to prioritize records or narrow requests, which serves the important balance of ensuring access to public records while ensuring government resources are not wasted searching for records that are not the true interest of a requestor. Unfortunately, it appears that the Complainant declined to participate in those conversations and elected to move directly to filing a complaint with IBIP when it was still possible that their request could have been narrowed, the fee consequently decreased, and production completed in a more efficient timeline.

Based on the scope of the request and the detailed fee estimate provided to the Complainant, the fees requested for the retrieval of the records appear to be actual, direct costs and do not appear to be unreasonable. Complainant can pay the estimate and receive the records or may work with the Respondent to revise the scope of his search to reduce the costs.

Unreasonable Delay

“The Iowa Code does not prescribe a specific timeline for governmental entities to respond to records requests. Instead, whether a response time is reasonable depends on the factual circumstances of each case.” 26FC:0008, *Torry Peck and Caleb Housh / Seymour Community School District*. “[P]ractical considerations can enter into the time required for responding to an open records request, including ‘the size or nature of the request.’ But the records must be provided promptly, unless the size or nature of the request makes that infeasible,” *Horsfield Materials, Inc. v. City of Dyersville*, 834 N.W.2d 444, 461 (Iowa 2013).

In the current circumstances, the Complainant filed his first records request on November 14, 2025. Between that date and December 16, when legal counsel responded, he submitted at least two extensive public records requests and two communications modifying those requests.

Respondent replied with a formal letter on the 16th acknowledging the requests, providing an initial response, and requesting that further communications regarding the records be directed through legal counsel. The Complainant responded the same day with a demand letter threatening litigation and refusing to communicate with legal counsel because they were “not the lawful custodian” of the records. He also filed formal complaint 25FC:0215 the same day.

The Complainant continued to direct at least some of his communications to the city clerk after that point, requiring those communications to be rerouted through counsel. Considering this timeline, Respondent acknowledged the requests and provided at least an initial response within one month of receiving a complex records request that also involved a former employee's request for personnel records, a matter for which the City reasonably sought legal advice.

Based on the facts and circumstances presented here, Respondent's response did not constitute an unreasonable delay. If anything, the early filing of a formal complaint may have delayed the request and the fee estimate further than it otherwise would have been. Nevertheless, Respondent has acted in good faith by providing any information requested by IPIB to determine whether an informal resolution could be reached until the matter was redirected for an investigative report. Respondent repeatedly stated throughout the investigation they were willing to revise the fee estimate for a narrowed request and provide requested non-confidential records after payment was provided, which they are entitled to request prior to commencing production. IPIB staff are confident that Respondent will promptly turn over public, non-confidential records as soon as they receive payment. For these reasons, there was no unreasonable delay under Chapter 22.

IPIB Action

The Board may take the following actions upon receipt of an Investigative Report:

- a. Redirect the matter for further investigation;
- b. Dismiss the matter for lack of probable cause to believe a violation has occurred;
- c. Make a determination that probable cause exists to believe a violation has occurred, but, as an exercise of administrative discretion, dismiss the matter; or
- d. Make a determination that probable cause exists to believe a violation has occurred, designate a prosecutor and direct the issuance of a statement of charges to initiate a contested case proceeding.

Iowa Admin. Code r. 497-2.2(4).

Recommendation

Therefore, because Respondent's fee estimate was reasonable, Respondent remained willing to provide any records that they received payment for, and properly identified disability related records and other personnel file records as potentially confidential under Chapter 22.7(11), the Respondent has substantially complied with Chapter 22's requirements, and it is recommended the Board dismiss for a lack of probable cause.

By the IPIB Deputy Director,



Charisa Flege, J.D.

CERTIFICATE OF MAILING

This document was sent on June 11, 2026, to:

William Daggett, Complainants

City of Baxter, Respondent



IPIB, IPIB <ipib@iowa.gov>

Re: Request to Speak During Public Forum at June 18 Meeting

1 message

Bill Daggett (SGT - Six Gun Tactical) <bdaggett01@gmail.com>
To: "IPIB@iowa.gov" <IPIB@iowa.gov>, "Fleige, Charissa" <charissa.fleige@iowa.gov>

Wed, Jun 3, 2026 at 9:41 AM

William J. Daggett
[1028 25th Street SE](#)
Altoona, IA 50009
515-627-7939
bdaggett01@gmail.com

June 3, 2026

Iowa Public Information Board
Wallace State Office Building
[502 East 9th Street](#)
Des Moines, Iowa 50319

Via Email: IPIB@iowa.gov**Re: Request to Speak During Public Forum at June 18 Meeting**

Dear Members of the Iowa Public Information Board:

I respectfully request the opportunity to speak during the public forum portion of the Iowa Public Information Board meeting scheduled for June 18. I am submitting this request in advance of the meeting and ask that I be placed on the public forum agenda for that date.

The matters I wish to address relate to the following case reference number(s): **IPIB Case #25FC:0215; 26FC:0036.**

My proposed testimony is relevant to complaints 25FC0215 and 26FC0036 because it explains, from the perspective of a former Baxter administrator with formal training and experience in public administration and Chapter 22 compliance, how the City of Baxter and its outside counsel handled my November and December 2025 public-records requests in ways that implicate core issues within the Board's jurisdiction: months-long nonproduction of plainly public records, the imposition of a non-statutory release form and routing of ordinary Chapter 22 requests through counsel, the use of broad criminal-investigation and Auditor-of-State confidentiality theories instead of record-specific 22.7 analyses, fee estimates that functioned as barriers to access rather than reasonable cost recovery, and differential treatment of my requests compared to an ordinary requester such as Mr. Carlisle, who received the same employment agreement directly from the City Administrator/Clerk within twenty-four hours at no cost; together with the already presented legal authorities, this testimony is offered to assist the Board in determining whether

Baxter's practices constitute constructive refusal, unreasonable fees, improper confidentiality claims, and selective disclosure under Iowa Code chapter 22.

I respectfully request the standard 5-minute allocation for my presentation during the public forum. Please confirm whether my request has been received and whether I have been added to the public forum schedule for the June 18 meeting.

Thank you for your time and consideration.

Respectfully submitted,

William J. Daggett

Iowa Public Information Board

In re the Matter of: Jacob Hall, Complainant And Concerning: City of Sioux Center, Respondent	Case Number: 26FC:0003 Final Report
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On January 2, 2026, Jacob Hall (“Complainant”) filed formal complaint 26FC:0003, alleging that the City of Sioux Center (“Respondent”) violated Iowa Code Chapter 21.

The IPIB accepted this complaint at its meeting on February 19, 2025.

Facts

Complainant alleged that Respondent declined to fulfill public records request unless he used a specific form, that some records were not produced, and he was charged unreasonable legal fees in violation of Chapter 22.

Law

“Every person shall have the right to examine and copy a public record and to publish or otherwise disseminate a public record or the information contained in a public record. Unless otherwise provided for by law, the right to examine a public record shall include the right to examine a public record without charge while the public record is in the physical possession of the custodian of the public record. The right to copy a public record shall include the right to make photographs or photographic copies while the public record is in the possession of the custodian of the public record. All rights under this section are in addition to the right to obtain a certified copy of a public record under section 622.46.” Iowa Code 22.2(1).

“All reasonable expenses of the examination and copying shall be paid by the person desiring to examine or copy. The lawful custodian may charge a reasonable fee for the services of the lawful custodian or the custodian’s authorized designee in supervising the examination and copying of the records. If copy equipment is available at the office of the lawful custodian of any public records, the lawful custodian shall provide any person a reasonable number of copies of any public record in the custody of the office upon the payment of a fee. The fee for the copying service as determined by the lawful custodian shall not exceed the actual cost of providing the service. Actual costs shall include only those reasonable expenses directly attributable to supervising the examination of and making and providing copies of public records. Actual costs shall not include charges for ordinary expenses or costs such as employment benefits, depreciation, maintenance, electricity, or insurance associated with the administration of the office of the lawful custodian.

Costs for legal services should only be utilized for the redaction or review of legally protected confidential information. However, a county recorder shall not charge a fee for the examination and copying of public records necessary to complete and file claims for benefits with the Iowa department of veterans affairs or the United States department of veterans affairs.” Iowa Code 22.3(2).

Procedure

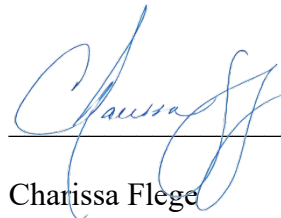
IPIB accepted this complaint on January 2, 2026. Upon acceptance, the parties worked toward an informal resolution.

Complainant approved the informal resolution terms on April 2, 2026.

Respondent approved the terms of the informal resolution on April 20, 2026 at a city council meeting.

All terms of the Informal Resolution have been met. IPIB staff recommend this Final Report be adopted and the complaint be dismissed as resolved.

By the IPIB Deputy Director



Charissa Flege

CERTIFICATE OF MAILING

This document was sent on June 2, 2026, to:

Jacob Hall, Complainant

City of Sioux Center, Respondent

Iowa Public Information Board

In re the Matter of: Jacob Hall, Complainant And Concerning: Sioux Center Public Library, Respondent	Case Number: 26FC:0006 Final Report
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On January 1, 2026, Jacob Hall (“Complainant”) filed formal complaint 26FC:0006, alleging that the Sioux Center Public Library (“Respondent”) violated Iowa Code Chapter 22.

IPIB accepted this complaint at its meeting on February 19, 2026.

Facts

Complainant alleged that the Sioux Center Public Library public record policy violated Chapter 22 by charging the public impermissible types of legal fees.

Law

“The examination and copying of public records shall be done under the supervision of the lawful custodian of the records or the custodian’s authorized designee. The lawful custodian shall not require the physical presence of a person requesting or receiving a copy of a public record and shall fulfill requests for a copy of a public record received in writing, by telephone, or by electronic means. Although fulfillment of a request for a copy of a public record may be contingent upon receipt of payment of reasonable expenses, the lawful custodian shall make every reasonable effort to provide the public record requested at no cost other than copying costs for a record which takes less than thirty minutes to produce. In the event expenses are necessary, such expenses shall be reasonable and communicated to the requester upon receipt of the request. A person may contest the reasonableness of the custodian's expenses as provided for in this chapter. The lawful custodian may adopt and enforce reasonable rules regarding the examination and copying of the records and the protection of the records against damage or disorganization. The lawful custodian shall provide a suitable place for the examination and copying of the records, but if it is impracticable to do the examination and copying of the records in the office of the lawful custodian, the person desiring to examine or copy shall pay any necessary expenses of providing a place for the examination and copying.

All reasonable expenses of the examination and copying shall be paid by the person desiring to examine or copy. The lawful custodian may charge a reasonable fee for the services of the lawful custodian or the custodian’s authorized designee in supervising the examination and copying of the records. If copy equipment is available at the office of the lawful custodian of any public

records, the lawful custodian shall provide any person a reasonable number of copies of any public record in the custody of the office upon the payment of a fee. The fee for the copying service as determined by the lawful custodian shall not exceed the actual cost of providing the service. Actual costs shall include only those reasonable expenses directly attributable to supervising the examination of and making and providing copies of public records. Actual costs shall not include charges for ordinary expenses or costs such as employment benefits, depreciation, maintenance, electricity, or insurance associated with the administration of the office of the lawful custodian. Costs for legal services should only be utilized for the redaction or review of legally protected confidential information. However, a county recorder shall not charge a fee for the examination and copying of public records necessary to complete and file claims for benefits with the Iowa department of veterans affairs or the United States department of veterans affairs.” Iowa Code 22.3(1)-(2).

Procedure

IPIB accepted this complaint on February 19, 2026. Upon acceptance, the parties worked toward an informal resolution.

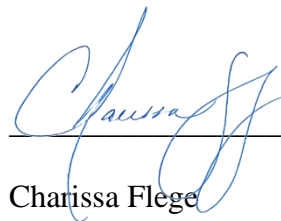
Complainant approved the informal resolution terms on April 8, 2026.

Respondent approved the terms of the informal resolution on May 18, 2026 at a city council meeting.

IPIB approved the informal resolution report on May 21, 2026 at a regular meeting.

All terms of the Informal Resolution have been met. IPIB staff recommend this Final Report be adopted and the complaint be dismissed as resolved.

By the IPIB Deputy Director



Charissa Flege

CERTIFICATE OF MAILING

This document was sent on June 16, 2026, to:

Jacob Hall, Complainant

Sioux Center Public Library, Respondent

The Iowa Public Information Board

In re the Matter of:	Case Number: 26FC:0018
Steven Bowman, Complainants	Investigative Report
And Concerning:	
City of Des Moines, Respondent	

COMES NOW, Charissa Flege, Deputy Director for the Iowa Public Information Board (“IPIB”), and enters this Investigative Report:

On January 19, 2026, Steven Bowman (“Complainant”) filed formal complaint 26FC:0018, alleging that the City of Des Moines (“Respondent”) violated Iowa Code Chapter 22.

The Iowa Public Information Board accepted this complaint at its meeting on February 19, 2026.

Facts

On September 21, 2025, Respondent received a public records request from the Complainant for the following information: “The original sale contract(s) and transfers for the property,” “Any quitclaim deeds or other transfer documents associated with the sales,” “Any correspondence or documentation related to the sale, including disclosures or representations made by the purchaser(s).”

On September 23, 2025, Respondent emailed the requestor and attached some responsive documents. The records coordinator notified the requestor that if they wanted their request for “correspondence” to include emails, they would need a timeframe and terms to execute an email search. The same email stated they would put together a fee estimate after that was provided and 50% of the estimated cost will be due before fulfillment begins.

On September 27, 2025, Complainant responded stated, “While I understand that search terms and date ranges may assist in locating records, I want to clarify that I am requesting all ‘responsive records’ including email, regardless of the terms and dates used. Please let me know if the intended search will be limited to certain custodians, date ranges, and terms.”

The parties then engaged in a series of many emails between September 17th and October 13th as the city tried to explain how email searches work and the requestor continued to refuse to provide the search parameters. Key communications are reproduced here:

- Requestor: “Please send me the codified language IT uses to conduct searches so I will have a better/full understanding of the search requirements and limitations.”
- Records Coordinator: “It does not use additional search terms, only the timeframe and search terms you provide. You can make the timeframe and search terms anything you want. The City is not required to guess at what you want. Please provide a timeframe and searches. At that point, I can have them perform a preliminary search and I will provide you with an estimated number of returned emails and the codified language it used to obtain them.”
- Requestor: “Please provide the codified language now.”
- Records Coordinator: “Please re-read my previous email carefully. If you wish to proceed, please provide a timeframe and search terms for the email search.”
- Requestor: “I have asked for documentation of the procedures and search parameters your office will use in responding. I understand you may choose to use search terms and dates internally to assist your search. If you are declining to provide that information, please state the legal basis for withholding it.
- Records Coordinator: “Please be advised that the City is not declining to provide records. What you are asking for is not a record, as it has not yet been written. Again, once you have provided the requested timeframe and search terms you wish to have searched, the IT Department can then perform the search as requested.”
- Requestor: “What I am requesting is public record under Iowa Code § 22.1(3)(a), if parameters have been established in any form – whether written correspondence, internal notes, or electronically entered in your records system, they constitute existing public records under Iowa Code § 22.1(3)(a). To provide clarification of the previous email, are you saying the City’s has no such documentation or written search parameters?”
- Records Coordinator: “Attached please find the City’s Administrative Policy 1.6... You have all the records that were provided to me from the Engineering/Real Estate Department in response to your request. It is still unknown whether any responsive emails exist. The City would have to perform an email search before that could be determined. Before the City can perform the search, you must provide the parameters: a timeframe and search terms for the search... If you are still unclear about what the City is asking of you, you may contact [the deputy city attorney] ...”

After that date, the Records Coordinator and City Attorney continued to communicate with the Complainant, including explaining the possible departments that would retain the type of property records he sought, how long emails are retained and how long property records are kept by different divisions. Complainant continued to insist that nothing in Chapter 22 required him to provide directions for the electronic search and insisted that the city search everything.

Eventually, the City Attorney suggested searching the address in question for a timeframe around the sale. The Requestor consented to this search. That search resulted in no records. The City Attorney explained that is likely because the sale was over 10 years earlier and emails older than 10 years had been purged.

In response, Complainant stated all official records related to municipal property transactions are subject to long-term or permanent retention. He asked the city to “verify whether IT has documents and if it maintains documents pertaining only to general email storage...Also, please verify whether responsive records exist in: the city clerk’s archives or permanent records, real estate, planning or legal department files, or any archived medium...If records were lawfully destroyed, please identify that schedule and the destruction dates.” In response to this additional requested information, the Respondent explained the IT Department was not the custodian of any of the records he sought, but only assisted in searching and locating records. She then summarized which records had already been provided matching his request, that the requested departments don’t have a written records retention policy, but all official property records are kept indefinitely and were already provided. She then stated, “The City has no other documents to offer you in response to your request.”

The parties continued to communicate in a similar exchange between October and February—when this complaint was filed. The additional emails included communications between legal counsel, the records coordinator, and other departments confirming that no other records existed in other departments or storage locations they may have missed. The Respondent provided 33 exhibits, including copies of the communications summarized herein.

Applicable Law

“Every person shall have the right to examine and copy a public record and to publish or otherwise disseminate a public record or the information contained in a public record. Unless otherwise provided for by law, the right to examine a public record shall include the right to examine a public record without charge while the public record is in the physical possession of the custodian of the public record. The right to copy a public record shall include the right to make photographs or photographic copies while the public record is in the possession of the custodian of the public record. All rights under this section are in addition to the right to obtain a certified copy of a public record under section 622.46.” Iowa Code 22.3(1).

Analysis

The evidence provided to IPIB indicates that the request was responded to in an extremely timely manner. The first batch of records were provided at no cost within days. Ongoing communications were maintained with the Complainant throughout the period leading up to this complaint. Despite

their best efforts to clarify what information was sought, the Complainant repeatedly refused to assist in identifying parameters that would clarify what he sought.

Complainant was correct in stating that Chapter 22 doesn't *require* a requestor to provide any specific electronic search terms or providing additional information to assist a governmental body in identifying matching records; however, their choice to do so can leave a governmental body with insufficient information to conduct a search or locate responsive records. It is also true that nothing in Chapter 22 requires that a governmental body guess at what a requestor is looking for. Instead, our precedent consistently encourages a governmental body to seek clarification from a requestor on their parameters so that the request is as targeted as possible, results in better record production, and doesn't waste administrative resources or a requestor's money while searching for unwanted records. When a requestor declines to provide clarification, that may necessarily result in a less accurate public records production, or in some cases, the governmental body may be unable to conduct a search at all or have to charge a requestor for hours of unnecessary work. It's generally a better outcome for all if the requestor provides additional context and clarification whenever possible for the government body; however, Complainant is correct that Chapter 22 doesn't mandate that of him.

Chapter 22 generally requires that the governmental body exercise due diligence in responding to a records request and locating responsive records. The emails provided by the Respondent show that they were diligent in explaining the search process and seeking clarification on exactly what the Complainant sought. The governmental body went above and beyond to explain the process and even offered a starting search parameter when Complainant repeatedly declined to provide one. They searched the locations where they had reason to believe the records would be stored. They remained in contact with the Complainant for several months in an attempt to fulfill their duty to provide public records. Although no email records responsive to the request were located, that is not, in and of itself, a Chapter 22 violation. Chapter 22 has no required retention schedule and it does not require the governmental body to generate records because a requestor believes records *should* exist.

For these reasons, the Respondent met their obligation and no evidence of a violation of Chapter 22 was provided to IPIB. The evidence shows that the Respondent was acting in good faith at all times and met their obligation to identify and produce responsive records in a timely manner.

IPIB Action

The Board may take the following actions upon receipt of an Investigative Report:

- a. Redirect the matter for further investigation;
- b. Dismiss the matter for lack of probable cause to believe a violation has occurred;
- c. Make a determination that probable cause exists to believe a violation has occurred, but, as an exercise of administrative discretion, dismiss the matter; or

- d. Make a determination that probable cause exists to believe a violation has occurred, designate a prosecutor and direct the issuance of a statement of charges to initiate a contested case proceeding.

Iowa Admin. Code r. 497-2.2(4).

Recommendation

Therefore, because Respondent promptly completed provided existing and available responsive public records, repeatedly sought input from the Complainant to ensure their search efforts met his goals, and searched all locations that they reasonably believed responsive records to exist, no violation of Chapter 22's requirement occurred, and it is recommended the Board dismiss for a lack of probable cause.

By the IPIB Deputy Director,



Charisa Flege, J.D.

CERTIFICATE OF MAILING

This document was sent on June 11, 2026, to:

Steven Bowman, Complainant

City of Des Moines, Respondent

June 16, 2026

Greeting Iowa public Information Board. Below you will find a chronological listing of events and responses pertaining to the Investigation for case 26FC:0018. Additionally, I have provided justification for why the Board should not accept the staff recommendation to dismiss.

Chronological events and Responses

1-19-2026 Complaint Filed

The City has repeatedly confirmed in writing that it limited its search to select departments, declined to search others it unilaterally deemed “non-recordholders,” refused to search archived or legacy email systems, and declined to conduct any email search at all based on its own retention assumptions rather than a verified search. The City has further stated that its response constitutes a final action under Chapter 22.

2-20-2026 IPIB Acceptance/Statement

- The city responded to a public records request by Complainant. They completed a partial production, stating that the remaining records do not exist.
- The city declined to ask the council offices and treasurer for additional records, alleging these offices are not the record holders for said records.

3-4-2026 City Responds, Providing Documents/Exhibits

4-15-2026 IPIB Finding

Based on the evidence provided the city conducted a records search in compliance with Chapter 22’s requirements.

I will submit my investigative report recommending dismissal to the Iowa Public Information Board at its May meeting on May 21, 2026.

4-15-2026 Complainant asked for a copy of the report, notes, etc. to review.

IPIB responds: The report is not written yet.

I anticipate that I will be able to complete your request by the end of the week & it shouldn't

take more than a half an hour of staff time.

4-17-2026 IPIB Responds

Attached are the responsive records to your request.

The file "all communication history" includes all communications related to this case number. There are no other responsive communications. All staff have searched their devices. No further written communications about this complaint exist.

There are no 'draft findings, analyses, or recommendations' outside of the email I sent to the parties outlining next steps and why IPIB staff are submitting the investigative report recommending dismissal, which you were a party to, but is also included in the "all communication history" document.

4-17-2026 Complainant question

Were any steps taken to independently verify the City's claim that no email or other records exist? IPIB provided no response/answer.

6-12-2026 IPIB Meeting Notice Received

The Iowa Public Information Board (IPIB) will review this Investigative Report for case 26FC:0018 at its meeting on June 18, 2026.

6-16-2026

Complainant Response to IPIB Analysis:

Sufficient information was provided to conduct a fully responsive search. I have attached an email from 2023, email regarding the sale of subject properties that existed prior to the records request.

To summarize:

1. The City refuses to search and denies the existence of records.
2. IPIB investigates and reports no finding of violation
3. Complainant asked for a copy of the report and was advised a report would be provided.
4. IPIB responds there is no draft findings or analysis.
5. Complainant asked IPIB whether they conducted an independent investigation.

6. No direct answer was provided.
7. The recommendation appears to rely substantially on the City's representations
8. Complainant subsequently identified City correspondence that existed when the request was processed but was not produced by the City (See email Attachment).
9. The City acknowledged that certain offices were not searched because they were deemed non-recordholders.

I respectfully request that the Board deny the recommendation to dismiss and instead proceed to a contested case. The record shows the City affirmatively told the requester that specific offices had no responsive documents, yet a basic search of office email accounts would have produced responsive records—suggesting purposeful exclusion or, at minimum, a deliberately incomplete search in violation of IA Admin Code 497-2.2(4). Because these omitted documents are material to the underlying transaction, I ask the Board to order a contested case so the full record can be developed.

I plan to attend the meeting in person or via video.

Thank you for your consideration.

Steven Bowman
/Steven Bowman/
Complainant

CITY ATTORNEY
Jeffrey D. Lester

DEPUTY CITY ATTORNEYS
Thomas G. Fisher Jr.
Glenna K. Frank
Megan E. Norberg

SENIOR LITIGATORS
John O. Haraldson
Shellie Mackel

ASSISTANT CITY ATTORNEYS
Cassie Bonafas
Nathan Britton
Chas Cahill

Marcus Coleman
Luke DeSmet
Emily Duffy
Gary Goudelock
Grant Hyland
Reagan E. Peterson



March 4, 2026

Charissa Flege, J.D.
Deputy Director
Iowa Public Information Board
510 E. 12th Street
Jessie M. Parker Building, East
Des Moines, Iowa 50319

Delivery by email only: charissa.flege@iowa.gov

Re: Complaint 26FC:0018 – Steven Bowman

Dear Deputy Director Flege:

On February 20, 2026, a complaint from Mr. Steven Bowman (Complainant) submitted to the Iowa Public Information Board (IPIB) was forwarded to the City of Des Moines (City).

The complaint has been forwarded to me for response; please address all further communications regarding 26FC:0018 to my attention at the address listed below or to menorberg@dmgov.org.

This response is based upon the City's understanding of the facts as of the date of this response. The City does not waive its right to update information as it becomes known. This response is not intended as an affidavit, and it is not intended to be used as an exhibit or evidence in any related subsequent action. Further, the City of Des Moines does not waive and preserves any substantive or procedural defenses it may have in this matter.

The City complies with the requirements of Iowa Code Chapter 22 and a policy has been adopted (and amended as needed) as authorized by Iowa Code Section 22.3, to provide guidance to its employees towards a goal of being responsive to public records requests (See attached, City's Exhibit 1, Policy 1.6 of the City's Administrative Manual.)

The City of Des Moines employs a full-time Open Records Coordinator. That individual, Lisa Mickey, assists employees who have knowledge of the records being sought, determines



what the cost of providing such records may be according to the City's policy and the Iowa Code and assists in fulfillment of requests that take longer than 30 minutes to complete.

Contrary to the allegations of the Complainant, there has been no violation of Iowa Code Chapter 22 for the reasons set forth below.

On September 21, 2025, the City's Open Records Coordinator ("Coordinator") received an open records request from the Complainant. The documents requested consisted of 1. The original sale contract(s) and transfers for the property; 2. Any quitclaim deeds or other transfer documents associated with the sales; and 3. Any correspondence or documentation related to the sale, including disclosures or representations made by the purchaser(s). (See attached, City's Exhibit 2, 9/21/25 at 3:26 p.m. Records Request) Then again on September 21, 2025, the Coordinator received a second request for the same documentation as the first request, albeit with additional information concerning the request. (See attached, City's Exhibit 3, 9/21/25 at 4:15 p.m. Records Request)

On September 23, 2025, the Coordinator responded to the Complainant's request, which contained Roll Call 08-663 (Set Hearing); Roll Call 08-813 (Hold Hearing); Vacated 18th St. Ex A; Offer to Purchase (Aterra); Offer to Purchase (Kenoyer); Quit Claim Deed (Aterra); Quit Claim Deed (Kenoyer); Roll Call 08-485 (P&Z Approval); Roll Call 08-607(Rezoning). In that response, the Coordinator informed the Complainant that, to perform a search for email communications, a timeframe and search terms would need to be provided for the search. (See attached, City's Exhibit 4 and 4-1 through 4-10, Response to Request with Attachments.)

On September 27, 2025, the Coordinator received an email from the Complainant, clarifying that he was requesting all "responsive records" including email, regardless of the terms and dates used. (See attached, City's Exhibit 5, 9/27/25 Email from Complainant.)

On September 29, 2025, the Coordinator sent an email to the Complainant, explaining to him that the City's IT Department performs all email searches, and that those searches must have beginning and ends dates, and must contain at least one search term, and that any results would be determined by those dates and search terms, and that associated costs would be determined by the size of the search and the number of resulting emails to be reviewed (See attached, City's Exhibit 6, 9/29/25 Coordinator Email to Complainant.)

On September 29, 2025, the Complainant emailed asking if the IT Department used additional search terms and requested the codified language IT uses to conduct searches. (See attached, City's Exhibit 7, 9/29/25 Complainant Email to Coordinator). On September 29, 2025, the Coordinator responded, explaining that IT did not use additional search terms, only the timeframes and search terms provided by the Complainant. The Coordinator clarified that the City was not required to guess what the Complainant wanted and again requested timeframes and search terms for the email search the Complainant

wished to have performed. (See attached, City’s Exhibit 8, 9/29/25 Coordinator Email to Complainant.)

On September 29, 2025, the Complainant emailed the Coordinator, requesting “the codified language now.” (See attached, City’s Exhibit 9, 9/29/25 Complainant Email to Coordinator.) The Coordinator responded, again requesting a timeframe and search terms. (See attached, City’s Exhibit 10, 9/29/25 Coordinator Email to Complainant.) On September 29, 2025, the Complainant requested the procedures and search parameters the City will use in responding, stating that, if the City declined that information, to state the legal basis for withholding it. (See attached, City’s Exhibit 11, 9/29/25 Complainant Email to Coordinator.) On September 29, 2025, the Coordinator responded, directing the Complainant to Iowa Code Chapter 22. The Coordinator informed the Complainant that the City was not declining to provide records and again requested a timeframe and search terms so that the City could perform the search as requested. (See attached, City’s Exhibit 12, 9/29/25 Coordinator Email to Complainant.)

On October 5, 2025, the Complainant emailed the Coordinator requesting documentation of written search parameters. (See attached, City’s Exhibit 13, 10/5/26 Complainant Email to Coordinator.) On October 6, 2025, the Coordinator responded to the Complainant, providing the City’s Administrative Policy 1.6, which includes a section for “Electronic Information Requests,” and again requested parameters for the email search. (See attached, City’s Exhibits 1 and 14, City of Des Moines Policy 1.6 and 10/6/25 Coordinator Email to Complainant.)

On October 13, 2025, the Complainant emailed the Coordinator, and CC’d the undersigned, asking the City to proceed with a good-faith search using parameters “you deem appropriate,” and that if the search will be limited in scope, to state the specific basis for doing so. (See attached, City’s Exhibit 15, Complainant’s Email to Coordinator.)

On October 16, 2025, the undersigned who is the Coordinator’s supervisor emailed the Complainant, again explaining that an email search requires the City to input search terms and time parameters and that the request for “any correspondence or documentation related to the sale” was very broad. The undersigned then suggested that the City could run a search with the address at a timeframe around the sale – noting that may not produce all of the documents responsive to the request, and that if the Complainant wanted a search done beyond the address in question around the time of the sale, the Complainant would have to provide the City with those parameters. (See attached, City’s Exhibit 16, 10/16/25 Norberg Email to Complainant.) On October 16, 2025, the Complainant wrote back to the undersigned, requesting the search as suggested. (See attached, City’s Exhibit 17, 10/16/25 Complainant Email to Norberg.)

On October 17, 2025, the Coordinator emailed the Complainant, explaining that the requested search could not be run as the City has a 10-year email retention policy and that

any emails from 2008, as requested, have already been purged from the City's system. (See attached, City's Exhibit 18, 10/17/25 Coordinator Email to Complainant.)

On October 20, 2025, the Complainant emailed the Coordinator, again requested whether IT had any documents, and whether any documents existed in the City Clerk's office, real estate, planning or legal department files, or any archived mediums. The Complainant also requested schedules for destruction of documents. (See attached, City's Exhibit 19, 10/20/25 Complainant Email to Coordinator.) On October 27, 2025, the Coordinator responded to the Complainant, stating that the IT Department is utilized to search and collect requested/responsive email communications only – they are not a recordholder. The Coordinator also informed the Complainant that the City's Real Estate Division does not have a written retention policy, but keeps land/property records indefinitely, which were provided to the Complainant. The City's Planning and Zoning Division (P&Z) also does not have a written retention policy; however, the documents maintained by P&Z were also provided to the Complainant. The City Clerk's office did not have any additional documents responsive to the Complainant's request and this was also relayed to the Complainant. (See attached, City's Exhibit 20, 10/27/25 Coordinator Email to Complainant).

On October 28, 2025, the Complainant emailed the Coordinator, requesting email search parameters – email accounts searched, the date range, and the keywords or filters used, whether the IT Department's search included archived or legacy email systems, backup storage, or offsite retention media...that may include correspondence from 2008 or earlier, and a request for Real Estate and P&Z's retention policies. (See attached, City's Exhibit 21, 10/28/25 Complainant Email to Coordinator.) On October 28, 2025, the Coordinator responded to the Complainant, stating that an email search was not performed as it was determined that the sale of the property occurred in 2008 and retained emails only go back to 2015, and that Real Estate and P&Z do not have retention policies in place. (See attached, City's Exhibit 22, 10/28/25 Coordinator Email to Complainant.)

Again, on October 28, 2025, the Complainant requested that the Coordinator confirm/certify that the City's response constituted a final certification that the City had conducted a full and complete search for all responsive records, and that no additional responsive materials exist. (See attached, City's Exhibit 23, 10/28/25 Complainant Email to Coordinator.) On October 29, 2025, the Coordinator emailed the Complainant confirming that the City had performed the records search as discussed in previous correspondence and that to the best of her knowledge, all responsive documents had been provided. (See attached, City's Exhibit 24, 10/29/25 Coordinator Email to Complainant.) On October 29, 2025, the Complainant wrote again requesting certification that the City had searched for and provided all responsive records (See attached, City's Exhibit 25, 10/29/25 Complainant Email to Coordinator.) On October 29, 2025, the Coordinator responded, stating that the Complainant had been provided with all documents responsive to his request. (See attached, City's Exhibit 26, 10/29/25 Email to Complainant.) On October 29, 2025, the Complainant emailed again, requesting confirmation that he had received the City's final response to his request under Chapter 22. (See attached, City's Exhibit 27, 10/29/25

Complainant Email to Coordinator.) On October 29, 2025, the Coordinator responded to the Complainants last email of October 29, 2025, answering the Complainant's questions. (See attached, City's Exhibit 28, 10/29/25 Coordinator Email to Complainant.)

On November 14, 2025, the Complainant emailed the Des Moines City Council, the City Manager, and City Attorney Jeffrey D. Lester, stating that there were several material "inconsistencies and omissions" existing within the City's records and procedures relating to the transaction. The Complainant requested that the City conduct an internal administrative review of the sale regarding terms and validity and urged the City to "take corrective action to the extent of nullification or reversal of the sale." (See City's Exhibit 29, 11/14/25 Complainant Email to City Council.) On December 18, 2025, the undersigned emailed the Complainant in response, stating that the records request was handled appropriately and the City considers the matter closed and will not be responding further on the matter. (See City's Exhibit 30, 12/18/25 Norberg Email to Complainant.)

IPIB accepted formal complaint 26FC:0018 for further review, to consider the following allegations. In response to those allegations, the City responds as follows:

- ***The city responded to a public records request by Complainant. They completed a partial production, stating that the remaining records do not exist.*** The City denies the claim that only a partial production of records was provided but agrees that no other documents responsive to the Complainant's request exist.
- ***The city declined to ask the council offices and treasurer for additional records, alleging these offices are not the record holders for said records.*** The Coordinator did contact the City Clerk via telephone call about any documents the City Council may have in reference to Complainant's request and was told that the only documents responsive to the request related to the Council would entail the Roll Calls and Council Communications already provided to the Complainant in response to the request. In addition, the Complainant did not reference any City Treasury documents until this complaint was filed. Therefore, on February 24, 2026, the Coordinator reached out to the Treasury Department to determine if any responsive records exist. (See attachment, City's Exhibit 31, 2/24/26 Coordinator's Email to City Treasury.) On February 24, 2026, the City Treasury Customer Service Representative responded that Treasury records only go back to 8/1/2008, and that she checked with the Deputy Finance Director, who was not aware of any way to pull records that go further back than that date. (See attachment, City's Exhibit 32, 2/24/26 Wolder Email to Coordinator.) On February 25, 2026, the City Treasury Customer Service Representative emailed the Coordinator, stating that the Treasury Department did not have any records responsive to the request. (See attached, City's Exhibit 33, 2/25/26 Wolder Email to Coordinator.)
- ***Complainant alleges this constitutes a violation of Chapter 22.*** There has not been a violation of Iowa Code Chapter 22. When a complaint is found to be without

merit, it must be dismissed in accordance with 497 Iowa Administrative Code 2.1(2)(b).

The City has and continues to be transparent and in compliance with Iowa Code Chapter 22. In this case, the Complainant has been provided with all documents requested that are in the City's possession. In addition to the responsive records provided to the Complainant, the Complainant was offered answers to questions, which are not governed by Chapter 22. At no point did Complainant state specific records he believed were missing from the records produced, other than emails that have been purged (10-year retention policy) and, if they existed at all, cannot be produced as the City has no access to those purged records.

In summary, there has been no violation of Iowa Code Chapter 22. Dismissal is appropriate.

Respectfully submitted,



Megan E. Norberg
Deputy City Attorney

Attached: City's Exhibits 1-33



Re: 1720 Carpenter Ave

From Hankins, Malcolm A. <MAHankins@dmgov.org>

Date Thu 8/17/2023 3:52 PM

To searlb@live.com <searlb@live.com>

Cc Warburton, Joyce M. <JMWarburton@dmgov.org>; Colvig, David J. <DJColvig@dmgov.org>; Hoff, Jim M. <JMHoff@dmgov.org>

Mr. Bowman,

My name is Malcolm Hankins. I am an assistant city manager with the city of Des Moines.

I received your email today and was asked to follow up on behalf of the city manager.

This sounds like something I need to start with our real estate folks on. Is there a date of sale or any other information you can provide?

Thank you,

Malcolm A. Hankins

Get [Outlook for Android](#)

From: Warburton, Joyce M. <JMWarburton@dmgov.org>

Sent: Thursday, August 17, 2023 3:38:03 PM

To: Hankins, Malcolm A. <MAHankins@dmgov.org>

Subject: FW: 1720 Carpenter Ave

From: s b <searlb@live.com>

Sent: Thursday, August 17, 2023 1:34 PM

To: CityManager <citymanager@dmgov.org>

Subject: Re: 1720 Carpenter Ave

CAUTION: This email originated from outside of the organization. Do not click links or open attachments unless you recognize the sender and know the content is safe.

Is this something I need to take to the Des Moines City Council?

Sent from my Verizon, Samsung Galaxy smartphone

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From: s b <searlb@live.com>
Sent: Thursday, August 17, 2023 1:29:02 PM
To: citymanager@dmgov.org <citymanager@dmgov.org>
Subject: Re: 1720 Carpenter Ave

Hello Mr. Sanders,

Following up - who do I need to contact regarding the City of Des Moines sale of the property/driveway located on the west side of 1720 Carpenter Avenue?

Steven Bowman

Sent from my Verizon, Samsung Galaxy smartphone
Get [Outlook for Android](#)

From: s b <searlb@live.com>
Sent: Tuesday, August 8, 2023 12:40:33 PM
To: citymanager@dmgov.org <CityManager@dmgov.org>
Subject: 1720 Carpenter Ave

Greetings City Manager Sanders,

I have been in contact with Steve Beaman regarding the vehicle of my deceased mother. This is not the first interaction with Beaman, in 2019 I was contacted by Beaman regarding vehicles and debris on my property. The vehicles and debris in question belonged to property 1721 Craven/Kenoyer. I asked Beaman what precipitated him contacting me, he hesitated before answering that he was contacted by Craven/Kenoyer. Clearly Beaman is actively working with Craven/Kenoyer to diminish the utility and ownership of my property. Kenoyer wanted my mother's home and the City of Des Moines, through its lack of due diligence has mistakenly allowed him to purchase our property. We have lived at 1720 Carpenter since 1974.

The City of Des Moines allowed the sale of a driveway my mother had paved leading to the house and garage at 1720 Carpenter.

None of the City of Des Moines' documents surrounding the sale mention the paved "driveway" leading to my garage, and the back entrance to the house; furthermore, the sale documents list the area as a random concrete area.

Who do I need to contact regarding the errors by the City of Des Moines to void the property sale? - Please relay to Steve Beaman I will keep the upcoming hearing date. Thank you.

Steven Bowman

Sent from my Verizon, Samsung Galaxy smartphone
Get [Outlook for Android](#)

The Iowa Public Information Board

In re the Matter of: Curtis Bloes, Complainant And Concerning: Sac County Board of Supervisors, Respondent	Case Number: 26FC:0028 Final Report
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On January 27, 2026, Curtis Bloes filed formal complaint 26FC:0028, alleging that the Sac County Board of Supervisors (Board) violated Iowa Code Chapter 21.

The IPIB accepted this complaint at its meeting on March 19, 2026.

Background

On January 27, 2026, the Sac County Board of Supervisors held a regularly scheduled meeting. The tentative agenda posted for this meeting was prepared using a standardized agenda template, with the date and topics to be discussed at the particular meeting added by hand. The printed portions of the agenda included a call to order, approval of previous minutes, approval of the agenda, and a citizen’s forum, followed by five blank lines for potential new business before the Board, a sixth printed new business line labeled “10:30 – ENGINEER,” and additional printed lines at the bottom of the template for “CLAIMS,” “DRAINAGE CLAIMS,” and “REPORTS, DRAINAGE REPAIRS AND OTHER ITEMS THAT DO NOT REQUIRE SPECIFIC TIME.”

The January 27 agenda included only one handwritten item, a wage adjustment for a named county employee. Following discussion of the wage adjustment, the Board proceeded to the “10:30 – ENGINEER” agenda item, under which they discussed bid results for pending county asphalt projects, then adopted Resolution 26-0127 to approve a contract worth \$2,635,891.74.

Applicable Law

“Except as provided in [Iowa Code § 21.4(3)], a governmental body shall give notice of the time, date, and place of each meeting including a reconvened meeting of the governmental body, and the tentative agenda of the meeting, in a manner reasonably calculated to apprise the public of that information.” Iowa Code § 21.4(1)(a).”

Procedure

IPIB Accepted this complaint on March 19, 2026. Upon acceptance, the parties worked toward an informal resolution.

Complainant approved the informal resolution terms on May 12, 2026.

Respondent approved the informal resolution terms on May 12, 2026.

The Informal Resolution Report was submitted to IPIB on June 18, 2026.

All terms of the Informal Resolution have been met. IPIB staff recommend this Final Report be adopted and the complaint be dismissed as resolved.

By the IPIB Deputy Director



Charissa Flege

CERTIFICATE OF MAILING

This document was sent on June 12, 2026, to:

Curtis Bloes, Complainant
Sac County Board of Supervisors, Respondent

The Iowa Public Information Board

In re the Matter of:	Case Number: 26FC:0028
Curtis Bloes, Complainant	Informal Resolution Report
And Concerning:	
Sac County Board of Supervisors, Respondent	

On January 27, 2026, Curtis Bloes filed formal complaint 26FC:0028, alleging that the Sac County Board of Supervisors (Board) violated Iowa Code Chapter 21.

The IPIB accepted this complaint at its meeting on March 19, 2026.

Background

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The January 27 agenda included only one handwritten item, a wage adjustment for a named county employee. Following discussion of the wage adjustment, the Board proceeded to the “10:30 – ENGINEER” agenda item, under which they discussed bid results for pending county asphalt projects, then adopted Resolution 26-0127 to approve a contract worth \$2,635,891.74.

Applicable Law

“Except as provided in [Iowa Code § 21.4(3)], a governmental body shall give notice of the time, date, and place of each meeting including a reconvened meeting of the governmental body, and the tentative agenda of the meeting, in a manner reasonably calculated to apprise the public of that information.” Iowa Code § 21.4(1)(a).”

Analysis

Iowa Code § 21.4(1)(a) provides advance notice requirements for meetings of governmental bodies. Required notice under this provision must include the time, date, place, and tentative agenda for any meeting.

According to the above section, a tentative agenda must be prepared “in a manner reasonably calculated to apprise the public” of matters to be discussed at an upcoming meeting. The Iowa Supreme Court has interpreted this requirement to entail advance notice for *any* item to be discussed at a Chapter 21 meeting, outside of rare cases for “discussion and action on emergency items that are first ascertained at a meeting for which proper notice was given” which cannot “be reasonably deferred to a later meeting.” *KCOB/KLVN, Inc. v. Jasper Cnty. Bd. of Sup’rs*, 473 N.W.2d 171, 174 (1991).

The applicable standard is “whether the notice sufficiently apprised the public and gave full opportunity for public knowledge and participation,” when considering “the public’s knowledge of an issue and actual participation in events in light of the history and background of that issue.” *Id.* at 173. In subsequent decisions, the Court has further clarified that “the adequacy of the notice must be determined on the basis of what the words in the agenda would mean to a typical citizen or member of the press who reads it.” *Barrett v. Lode*, 603 N.W.2d 766, 769 (Iowa 1999).

Relying on this judicial precedent, IPIB has identified certain categories of agenda items which may fail to provide sufficient notice, including “catch-all” umbrella phrases and single-word descriptions, which fail to adequately describe actual matters deliberated. *See* 20FC:0128, *Mark Kuhn/Floyd County Board of Supervisors* (finding that “Review/Action coronavirus (COVID-19) issues as applicable” was insufficient when reused over a period of several months to cover all possible county actions related to COVID-19 protection); 18FC:0061, *Lindsey Larrington/Lucas City Council* (finding that single-word agenda topics such as “Parks” or “Streets” were not descriptive enough on their own to apprise the public). Based upon this precedent, IPIB recommended informal resolution to resolve the Complainant's concerns related to Chapter 21 notice.

Informal Resolution

The parties both expressed a desire to remedy any errors through an informal agreement.

Pursuant to Iowa Code §23.9, the parties negotiated and reached an informal resolution.

The parties agreed to the following terms:

1. This Informal Resolution will be formally approved at a meeting of the Sac County Board of Supervisors. The Board will include a copy of this Informal Resolution in its meeting minutes and will provide IPIB staff with a copy of the minutes demonstrating approval.
2. In adopting this Informal Resolution, the Board acknowledges the standard described in the Analysis section as the appropriate legal standard for agenda notice under Iowa Code § 21.4(1)(a) and agrees to follow this standard in providing notice for its future meetings.
3. The Board will formally recertify its action on Resolution 26-0127 during a future open session meeting, with sufficient and timely agenda notice. Fulfillment of this term will not be understood to retroactively void the original resolution or change its effective date.
4. Members of the Sac County Board of Supervisors will complete training on Iowa's open meetings and public records laws. This training will be arranged by the Board and conducted with IPIB staff during an open session meeting.

The terms of the Informal Resolution will be completed within 60 days of the date of approval of this Informal Resolution by all parties. Upon showing of proof of compliance, the IPIB will dismiss this complaint as successfully resolved.

Complainant approved the informal resolution terms on May 12, 2026.

Respondent approved the terms of the informal resolution on May 12, 2026.

The IPIB staff recommend the IPIB approve the Informal Resolution Report.

By the IPIB Deputy Director



Charissa Flege

CERTIFICATE OF MAILING

This document was sent on June 11, 2026, to:

Curtis Bloes, Complainant
Sac County Board of Supervisors, Respondent

The Iowa Public Information Board

In re the Matter of:	Case Number: 26FC:0048
Melissa Duffield, Complainants	Investigative Report
And Concerning:	
City of Robins, Respondent	

COMES NOW, Charissa Flege, Deputy Director for the Iowa Public Information Board (“IPIB”), and enters this Investigative Report:

On February 19, 2026, Melissa Duffield (“Complainant”) filed formal complaint 26FC:0048, alleging that the City of Robins (“Respondent”) violated Iowa Code Chapter 22.

The Iowa Public Information Board accepted this complaint at its meeting on February 19, 2026.

Facts

On November 17, 2025, Complainant submitted a public records request to the Respondent. The request was ten pages long and included twelve categories of requests. All twelve categories of requests were to include records from 2016 to the present date. Complainant also requested a fee estimate in advance and a fee waiver if possible. A copy of the request was provided to IPIB as part of its investigation.

On December 2, 2025, the city clerk responded to Complainant with a spreadsheet breaking down the cost. The table included each staff person or contractor, the number of hours they would spend on the request, multiplied by each person’s individual hourly rate. The total fee estimate was \$5,727.10. The Respondent also explained the use of third-party vendors in the estimate. The email explained that for requested emails that were archived or belonged to former city employee, the city has no internal IT personnel that could complete that portion of the request and would need to contract with their IT vendor for those particular email records. The IT contract charge was for 1 hour of work at their hourly rate of \$140 to complete that portion of the production. The other third party was an engineering firm that was formerly contracted as the city’s engineer. They estimated that the engineering staff would take 8 hours to compile the responsive engineering records at \$225 / hour. The clerk also informed Complainant the city was willing to waive the attorney fees for redaction and review, even though those are permissible

fees. The Respondent informed Complainant rolling production could begin as soon as the fee estimate was paid in full.

The same day Complainant responded in a six-page demand letter, “Let me be unequivocally clear: I categorically reject this exorbitant and unlawful demand. This is not a good-faith cost estimate; it is punitive, retaliatory, and transparently illegal attempt to obstruct an ongoing state and federal investigation into public corruption, civil rights violations, and conflicts of interest within the City of Robins...” The letter further states, “You will provide a revised, itemized cost estimate that complies strictly with Iowa Code §22.3. This estimate must be limited only to the actual direct costs of copying and cannot include any charges for staff time spent searching for or reviewing documents, which are ordinary duties of your office...If you fail to immediately begin rolling production and provide a legally compliant cost estimate within 3 business days, I will consider your action a constructive and definitive denial of my entire request. I will then, without further notice. File an immediate and formal complaint with the Iowa Public Information Board.”

On December 3, 2025, the Respondent followed up and provided a further explanation that the city clerk had already accrued 11 hours beginning to compile the records and further explained why they had to work with the former contracted engineer at his hourly rate. The email also went into how direct and reasonable costs are calculated under Chapter 22.

On December 5, 2025, Respondent emailed the Complainant and informed her per her request on December 2nd that the readily available documents be provided first, the following items would be uploaded to the provided drive: “Building Permit Applications and Building Permits pertaining to Eagle View, 1st Addition; Building Plans for Eagle View, 1st Addition as was available as digital files; Voice recordings of the following meetings: October 8th Planning & Zoning Commission, November 3rd City Council Meeting, November 6th Meeting with City Staff, November 17th City Council Meeting, December 1st City Council Meeting; The City’s cell phone provider is US Cellular and our landline service is provided by Heartland Relay. The requested information regarding bonding of City Officials will be available next week.”

Per an affidavit provided by the city clerk, the clerk received no further communication regarding this public records request until the Respondent was notified of this Complaint. On February 16, 2026, legal counsel received another demand letter from Complainant with substantially similar arguments and responded to that on February 19, 2026, a copy of which was also provided to IPIB.

Complainant also submitted dozens of attachments to IPIB for consideration, including in support of allegations of civil rights violations, criminal obstruction of justice, various federal statute violations, and other matters outside this agency’s limited jurisdiction. The complaint was accepted only for the allegations within the agency’s jurisdiction, namely whether there was a violation of Chapter 22 through an unreasonable fee or constructive denial.

Applicable Law

“Every person shall have the right to examine and copy a public record and to publish or otherwise disseminate a public record or the information contained in a public record. Unless otherwise provided for by law, the right to examine a public record shall include the right to examine a public record without charge while the public record is in the physical possession of the custodian of the public record. The right to copy a public record shall include the right to make photographs or photographic copies while the public record is in the possession of the custodian of the public record. All rights under this section are in addition to the right to obtain a certified copy of a public record under section 622.46.” Iowa Code 22.3(1).

“Although fulfillment of a request for a copy of a public record may be contingent upon receipt of payment of reasonable expenses, the lawful custodian shall make every reasonable effort to provide the public record requested at no cost other than copying costs for a record which takes less than thirty minutes to produce. In the event expenses are necessary, such expenses shall be reasonable and communicated to the requester upon receipt of the request.” Iowa Code § 22.3(1).

“The fee for the copying service as determined by the lawful custodian shall not exceed the actual cost of providing the service. Actual costs shall include only those reasonable expenses directly attributable to supervising the examination of and making and providing copies of public records. Actual costs shall not include charges for ordinary expenses or costs such as employment benefits, depreciation, maintenance, electricity, or insurance associated with the administration of the office of the lawful custodian. Costs for legal services should only be utilized for the redaction or review of legally protected confidential information.” Iowa Code § 22.3(2).

Analysis

The evidence provided to IPIB indicates that the public records request was responded to with a fee estimate for the extensive request in fifteen days. The estimated cost of production is not insignificant; however, in comparison with the breadth of the request, it is not unreasonable under the circumstances. The details provided to both the Complainant and IPIB show that the Respondent carefully calculated the fee estimate to ensure that the time spent and hourly rate was directly tied to the government employee or contractor completing the work and the part of the records production they would be responsible for.

“A reasonable cost for a public records request continues to be determined by the facts and circumstances of retrieving and copying the record. Reasonable fees for retrieving a public record are meant to only offset the cost of retrieving, reviewing, and copying the record.” Iowa Pub. Info. Bd., *What Kind of Fees Can Be Charged for Producing a Records Request?* (June 2, 2023), <https://ipib.iowa.gov/standard/2023-06-02/reasonable-fees>. The Supreme Court has acknowledged that “retrieval fees may in fact hamper access to public documents. However, such

fees may also ensure continuing access to public records through increased funding and deterring excessive or overly broad requests. In any event, weighing these policy interests is for the general assembly. [citation omitted] We hold that in allowing for the recovery of expenses incurred in fulfilling requests for public records, Iowa Code section 22.3(1) authorizes reasonable fees for the time spent by the custodian or its employees in fulfilling the request.” *Teig v. Chavez*, 8 N.W.3d 484, 497 (Iowa 2024).

The fee estimate included a detailed breakdown of how the Respondent calculated each piece of the estimate. The estimate was broken down by the hourly wage of each person that would work on the request and how many hours they estimated their part of the production would take. The Respondent waived all attorney fees associated with the production. Although the city did not include an estimate of the total number of records they would have to retrieve and review, with twelve categories of requests spanning a decade, it’s not difficult to imagine a production in the tens of thousands.

Furthermore, the city specifically provided the requestor a reasonable explanation for their use and related fees for any contracted labor. For the IT contractor, the labor was limited to one hour and would solely be directed at accessing archived electronic communications only. Communications from the Respondent explained that they would use staff (at a lower hourly range) to retrieve the other electronic communications that could be accessed without IT assistance, which is a reasonable explanation. Chapter 22 does not prohibit the government from utilizing third party contractors when the work the contractor is utilized for cannot be accomplished by someone else on their staff. As to the governmental body’s use of the engineer, the government also had a reasonable explanation as to why this work had to be coordinated with the engineering firm – namely that the firm operated as the city engineer and stored city records related to their work that would have to be located and produced in response to the request. In a circumstance where the city *must* cooperate with the contractor that created and stores requested city records, it is reasonable for the city to include the time they have to pay for the contractor to produce the records in the contractor’s possession.

Based on the scope of the request and the detailed fee estimate provided to the Complainant, the fees requested for the retrieval of the records appear to be actual, direct costs and do not appear to be unreasonable. Complainant can pay the estimate and receive the records or may work with the Respondent to revise the scope of her search to reduce the costs.

IPIB Action

The Board may take the following actions upon receipt of an Investigative Report:

- a. Redirect the matter for further investigation;
- b. Dismiss the matter for lack of probable cause to believe a violation has occurred;

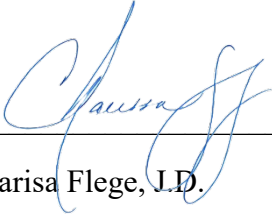
- c. Make a determination that probable cause exists to believe a violation has occurred, but, as an exercise of administrative discretion, dismiss the matter; or
- d. Make a determination that probable cause exists to believe a violation has occurred, designate a prosecutor and direct the issuance of a statement of charges to initiate a contested case proceeding.

Iowa Admin. Code r. 497-2.2(4).

Recommendation

Therefore, because Respondent promptly provided a reasonable fee estimate for the production of all requested public records, no violation of Chapter 22's requirement occurred, and it is recommended the Board dismiss for a lack of probable cause.

By the IPIB Deputy Director,



Charisa Flege, I.D.

CERTIFICATE OF MAILING

This document was sent on June 11, 2026, to:

Melissa Duffield, Complainant

City of Robins, Respondent



Fw: Notice of IPIB Consideration of Case# 26FC:0048 on June 18, 2026

007 Proton <LiveLaughLove007@protonmail.com>

Fri, Jun 12, 2026 at 1:56 PM

To: "charlotte.miller@iowa.gov" <charlotte.miller@iowa.gov>, "keith.wieland@co.buchanan.ia.us" <keith.wieland@co.buchanan.ia.us>

Date: June 12, 2026

Subject: Formal Objection to Deputy Director Flege's Investigative Report – Case No. 26FC:0048

Dear Director Miller,

I am writing to express my profound concern and register a formal objection to the Investigative Report issued today, June 12, 2026, by Deputy Director Charissa Flege in Case Number: 26FC:0048.

The findings detailed in **26FC0048 Duffield Investigative Rpt.pdf** (see below and attached) completely water down my formal complaint. By stripping away the surrounding evidence of bad faith and narrowing the scope exclusively to whether a \$5,727.10 fee estimate is mathematically "acceptable" on its face, the investigator completely whitewashed an ongoing pattern of systemic retaliation and structural obstruction.

How can this be considered an acceptable or thorough investigation under the mandate of the Iowa Public Information Board? The report leaves the following severe Chapter 21 and Chapter 22 violations entirely unaddressed:

1. Completely Ignores Parallel Financial Retaliation (Over \$10,000 Total Financial Penalty)

The investigator completely decoupled the records request from the active campaign to silence me. As formally detailed in my filings, the City of Robins is simultaneously using its legal counsel to hit me with an **additional \$4,420.00 in court sanctions** in Linn County District Court Case No. LACV105239.

- The City explicitly requested these judicial sanctions to penalize me for issuing subpoenas to gather evidence of Chapter 21/22 violations and for filing this very IPIB complaint.
- By ignoring this context, the investigator failed to see that between the \$5,727.10 fee barrier and the \$4,420.00 court sanctions, **I am being targeted for over \$10,147.00 simply for exercising my statutory rights to ask questions.**

2. Failure to Discuss Widespread Chapter 21 & 22 Violations

Deputy Director Flege's report states that my complaint was accepted to determine whether there was an unreasonable fee or constructive denial under Chapter 22. Yet, the report fails to discuss or analyze the other explicit statutory violations that directly caused the constructive denial, including:

- **Constructive Denial Through 147+ Days of Delay:** The City has actively withheld core decision-making records for over 147 days since my November 17, 2025 request, far exceeding the standard timelines outlined in Iowa Code § 22.8(4)(d).
- **Concealment of Core Communications:** The City has enacted a partial, incomplete production, completely withholding all communications involving third parties—such as Skogman Realty/Heather Morris, Vance McKinnon, and Chad Pelley-related entities—without a privilege log or any legal justification.

- **Illegal Open Meetings Conduct:** The investigator completely ignored how the City manipulated the legislative process—including illegally combining three required readings into a single vote, not adequate public notices, and altering official meeting minutes online to remove references to the actual sequence of events—to push through targeted zoning actions etc.

3. Blind Acceptance of Exorbitant Corporate Vendor Rates

The report rubber-stamps the City's inclusion of third-party corporate rates (\$140/hour for an IT vendor and \$225/hour for a former contracted engineering firm) as "actual, direct costs". The investigator completely failed to evaluate whether passing extreme, unvetted private contractor billing directly onto a citizen violates the mandate of Iowa Code § 22.3(1), which requires lawful custodians to make *every reasonable effort* to provide public records at no or minimal cost.

Conclusion and Request for Board Action

If the IPIB accepts this watered-down report, it will establish a dangerous precedent for the state of Iowa: any city will be permitted to lock away incriminating public records forever, simply by outsourcing their records management to high-priced third-party contractors and forcing the citizen to pay the invoice.

As further detailed in **LACV105239**, Where I was hit with a SLAPP Lawsuit represented myself and won after speaking at city council, the district court is actively managing extensions and deadlines related to the ongoing litigation surrounding these hostile municipal actions. The IPIB's independent oversight is the only administrative mechanism left to protect a pro se whistleblower from coordinated retaliation keeping these cities in check from being able to create Financial Stonewalls.

Pursuant to Iowa Administrative Code r. 497-2.2(4)(a), I formally request that you reject the current recommendation to dismiss. I ask that the Board **redirect this matter for a comprehensive investigation** that holds the City of Robins accountable for the **full scope of the 48 counts of violations originally presented**.

IPIB Complaint PDF Attached and link to files

See the link for Evidence Folder:

<https://drive.proton.me/urls/38W99ER23W#zxFoQLUDNzDC>

The IPIB needs to take notice, the Cities in Linn County are working together to obstruct transparency outsourcing all of their data so they can increase price tags to produce. There is also a submitted IPIB complaint against the City of Cedar Rapids.

Respectfully submitted,

Melissa Anne Duffield

Pro Se / Federal SafeSport Whistleblower / ADA Protected

2109 K St. SW, Cedar Rapids, IA 52404 (319) 310-5104 | livelaughlove007@protonmail.com

Sent with [Proton Mail](#) secure email.

----- Forwarded Message -----

From: Flege, Charissa <charissa.flege@iowa.gov>

Date: On Friday, June 12th, 2026 at 11:50 AM

Subject: Notice of IPIB Consideration of Case# 26FC:0048 on June 18, 2026

To: Melissa Duffield <LiveLaughLove007@protonmail.com>, Holly Corkery <HCorkery@lynchdallas.com>

Good afternoon,

The Iowa Public Information Board (IPIB) will review this [Investigative Report](#) for case [26FC:0048](#) at its meeting on [June 18, 2026](#). **The meeting will begin at 1:00 p.m.** The meeting agenda is usually posted to the IPIB website (<https://ipib.iowa.gov/iowa-public-information-board-meetings/2025-board-meetings>) on the afternoon of Tuesday before the meeting (June 16, 2026). Cases are generally considered in order of case number, meaning older cases are heard first.

The IPIB normally allows brief (under five minutes) comments from the parties to a case, though Board members may ask questions for further clarification after both sides have had the opportunity to present. You are under no obligation, but if you wish to speak at the meeting, please reply to this email and indicate your agreement to this statement:

_____ I want to address the Board and respond to any questions Board members may have when the initial processing of this complaint is considered. In the event this complaint proceeds to a contested case, I waive any objection that I might have concerning personal investigation of this complaint by a Board member.

The IPIB meeting will be held in open session, accessible to the public. You may attend in person at the Jessie Parker Building (East) in Des Moines, IA or join us remotely using Google Meet. If you would like to attend remotely, you may log into the following meeting:

Google Meet joining info

Video call link: <https://meet.google.com/ewe-mmsy-hhi>

Or dial: (US) +1 712-318-2666 PIN: 813 715 048#

If you prefer, you may also provide written comments to the Board prior to the meeting, which will be considered alongside the IPIB staff report. If you would like to submit written materials, please forward those to me no later than 10:00 a.m. on Tuesday, [June 16, 2026](#), so they may be included in the meeting packet. Please make sure you copy all parties on the email as well. (*Per Complainant's earlier request, let us know if you need until Thursday morning to submit your statement for the Board & we will do our best to accommodate.)

Sincerely,



Charissa Flege, J.D.

Deputy Director
Iowa Public Information Board (IPIB)
[510 E 12th Street](#)
Jessie M. Parker Building, East
Des Moines, Iowa 50319
(515) 393-7664
charissa.flege@iowa.gov
www.ipib.iowa.gov

**IPIB has been experiencing a substantial increase in the number of complaints the agency is receiving, which has outpaced our current resources. As a result, we anticipate delays in the processing of complaints for the foreseeable future. We appreciate your patience as we manage this unprecedented volume, and we encourage you to reach out to us at any time regarding your case.*

2 attachments

 **26FC0048 Duffield Investigative Rpt.pdf**
300K



IA AMENDED IOWA PUBLIC INFORMATION BOARD ROBINS.pdf
394K

The Iowa Public Information Board

<p>In re the Matter of:</p> <p>Timothy Brown, Complainant</p> <p>And Concerning:</p> <p>Conference Realignment Committee - Iowa High School Athletic Association, Respondent</p>	<p>Case Number: 26FC:0121</p> <p>Investigative Report</p>
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COMES NOW, Charlotte Miller, Executive Director for the Iowa Public Information Board (IPIB), and enters this Dismissal Order:

On April 29, 2026, Timothy Brown (Complainant) filed formal complaint 26FC:0121, alleging the Conference Realignment Committee - Iowa High School Athletic Association (Respondent) violated Iowa Code chapter 21.

Facts

On April 29, 2026, Complainant submitted a complaint to the Iowa Public Information Board alleging that Respondent violated Iowa Code Chapter 21 at its meeting held that same day. Complainant asserted that the committee is subject to the open meetings law by virtue of being established by the Iowa Code, and noted that the published agenda for the April 29 meeting did not include the address of the meeting location, nor did it provide a link for remote public observation. Complainant further noted that agendas for prior meetings held on March 25 and April 22 had included Zoom links for public viewing, and that only one meeting recording had been posted online, making it impossible to review prior discussions after the fact. Complainant also provided a link to a press article from SportsGuysIowa.com indicating that the April 29 meeting had been closed to media.

On May 6, 2026, Complainant followed up with IPIB staff, referencing a prior phone conversation and providing the SportsGuysIowa.com article link as additional evidence that the meeting had been closed to outside observers.

On May 7, 2026 IPIB completed its facial review under Iowa Code §23.8 and accepted the complaint for further investigation. The accepted allegations were failure to comply with Chapter 21 meeting notice requirements under Iowa Code §21.4, specifically the failure to provide

reasonable notice of the time, date, and place of the meeting along with a tentative agenda, and a related concern regarding whether meeting minutes adequately reflected the results of each vote and sufficient information to show how each member voted.

On May 8, 2026, Marty Fonley, Chair of the Conference Realignment Committee, responded on behalf of Respondent. Respondent acknowledged that the agenda originally posted on April 23, 2026 did not include the meeting location. He explained that he had updated the agenda to include the location on the morning of April 28 and had attached revision history to demonstrate this, but that he had not shared the updated version with the IHSAA contact responsible for replacing the original on the website. Respondent acknowledged that the complainant was correct that the published agenda did not include all necessary components and accepted personal responsibility for the inadvertent omission, stating it was not done with any intent to violate open meetings requirements. Respondent noted that the meeting was held at the Ankeny Stadium Meeting Room, a venue selected specifically to accommodate schools, conferences, media, and members of the public, with approximately 40 to 50 people in attendance.

On May 14, 2026, IPIB staff communicated to the parties that the complaint should advance to the informal resolution process under Iowa Code §23.9 and proposed two remedies: that the committee acknowledge at an open meeting that the notice and agenda for the April 29 meeting was insufficient under §21.4, and that the committee reaffirm the votes taken at that meeting at a properly noticed open meeting. Respondent confirmed the same day that the committee would be able to take those corrective steps at an upcoming meeting already scheduled for the following week to address fast-track applications.

On May 15, 2026, Complainant noted he had not received the proposed informal resolution attachment and asked IPIB to clarify whether the vote reaffirmation process would be merely procedural or would require public deliberation before the committee acted. On May 19, 2026, IPIB staff clarified that Chapter 21 does not require a governmental body to permit public comment during a meeting, only that the public be allowed to attend, and that the purpose of the reaffirmation was to ensure the public was given proper notice of the matters being deliberated.

On May 19, 2026, Respondent notified the parties that the committee had met that morning, reaffirmed the votes taken at the April 29 meeting, and acknowledged the open meetings violation that led to the complaint. Complainant was noted to have been in attendance.

On May 21, 2026, Respondent submitted the meeting minutes from the May 19 session to IPIB and asked whether the acknowledgment made at that meeting satisfied the informal resolution requirements, or whether a formal resolution document also needed to be passed at a separate meeting. Respondent noted the committee was not scheduled to meet again until fall and offered to call an additional meeting if needed.

IPIB accepted this case on May 21, 2026, to allow the IPIB staff to focus the parties on a resolution of this matter and to ensure requested records, not deemed confidential pursuant to Iowa Code Chapter 22 or other laws, are provided.

On June 8, 2026, IPIB staff responded that based on Respondent's input, the informal resolution had been amended to remove the requirement that the acknowledgment occur at a committee meeting, given that the committee would not reconvene until fall.

As of June 12, 2026, Complainant has not submitted a signed copy of the informal resolution. IPIB staff decided to present an investigative report, in lieu of a signed informal resolution, due to the compliance of proposed informal resolution terms by the government body.

Applicable Law

“[A] governmental body shall give notice of the time, date, and place of each meeting including a reconvened meeting of the governmental body, and the tentative agenda of the meeting, in a manner reasonably calculated to apprise the public of that information. Reasonable notice shall include advising the news media who have filed a request for notice with the governmental body and posting the notice on a bulletin board or other prominent place which is easily accessible to the public and clearly designated for that purpose at the principal office of the body holding the meeting, or if no such office exists, at the building in which the meeting is to be held.” Iowa Code § 21.4.

Analysis

Iowa Code § 21.4 requires public notice be provided at least 24 hours in advance of an open meeting. This notice is to be physically posted and sent to news organizations that request to receive the notice.

Respondent made an error on the Conference Realignment Committee meeting agenda and notice. The public did not know the location of where the Conference Realignment Committee was to meet. It was an error that was caught by the chairperson on April 28 and remedied on the committee's agenda but was not communicated to the person in charge of the physical posting of Respondent's meeting. Upon discovering the error, Respondent took steps to correct it by holding the same meeting over again on May 19, 2026 and affirming the votes taken at the April 29, 2026 meeting after providing proper notice. The incorrectly noticed meeting was corrected and steps taken to ensure any deliberation and action taken at the meeting was properly noticed.

IPIB Action

The Board may take the following actions upon receipt of a probable cause report:

- a. Redirect the matter for further investigation;
- b. Dismiss the matter for lack of probable cause to believe a violation has occurred;

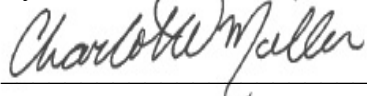
- c. Make a determination that probable cause exists to believe a violation has occurred, but, as an exercise of administrative discretion, dismiss the matter; or
- d. Make a determination that probable cause exists to believe a violation has occurred, designate a prosecutor and direct the issuance of a statement of charges to initiate a contested case proceeding.

Iowa Admin. Code r. 497-2.2(4).

Recommendation

Because Respondent demonstrated that the incorrectly noticed meeting was corrected and steps taken to ensure any deliberation and action taken at the meeting was properly noticed. Therefore, it is recommended the Board make a determination that probable cause exists to believe a violation has occurred, but, as an exercise of administrative discretion, dismiss the matter.

By the IPIB Executive Director:



Charlotte J.M. Miller, J.D.

CERTIFICATE OF MAILING

This document was sent on June 12, 2026, to:

Timothy Brown, Complainant
Conference Realignment Committee - Iowa High School Athletic Association, Respondent
Click or tap here to enter text.

The Iowa Public Information Board

In re the Matter of:

Billy Frazier, Complainant

And Concerning:

Linn County, Respondent

Case Number: 26FC:0097

Dismissal Order

COMES NOW, Charlotte Miller, Executive Director for the Iowa Public Information Board (IPIB), and enters this Dismissal Order:

On April 6, 2026, Billy Frazier (“Complainant”) filed formal complaint 26FC:0097, alleging that the Linn County Sheriff’s Department (“Respondent”) violated Iowa Code Chapter 22.

Facts

In the initial complaint to IPIB, the complainant stated that on May 10, 2025, he submitted an open records request to the Linn County Sheriff’s Department for “all grievance records, legal mail logs (including habeas corpus correspondence), mailroom chain-of-custody documentation, and recorded phone logs.” He also stated that the Respondent responded to his public records request on May 12, 2025 asserting that the “grievance and incident records form 2012 were produced” and that the “legal mail logs and phone logs ‘no longer exist’.” No complaint was filed at that time.

In the IPIB complaint, the Complainant also alleged that on March 20, 2026, “Complainant submitted a renewed request for the same categories of records.” He then asserted that the March 2026 response was inadequate and in violation of Chapter 22 for various reasons.

Email communications provided to IPIB staff substantiated that this accurately summarized the exchanged between the parties. The complaint to IPIB was dated April 6, 2026, nearly a year after the original request was submitted and responded to.

Applicable Law

“The board shall adopt rules pursuant to chapter 17A providing for the timing, form content, and means by which any aggrieved person, any taxpayer to or citizen of this state, the attorney general, or

any county attorney may file a complaint with the board alleging a violation of chapter 21 or 22. The complaint must be filed within sixty days from the time the alleged violation occurred or the complainant could have become aware of the violation with reasonable diligence. All complaints filed with the board shall be public records.” Iowa Code § 23.7.

Analysis

Chapter 22 only delegates enforcement power to this Board when a complaint is lodged within sixty (60) days of a violation or within sixty (60) days of when the complainant reasonably should have been aware of a violation. The complainant sent a letter back to the county attorney on September 3, 2024, within weeks of the county attorney’s denial of the requested records, showing that he had received the decision by the county, knew the records had been denied, and disagreed with it. He mailed his complaint to IPIB 413 days after his letter to the county attorney, well outside the sixty-day filing deadline.

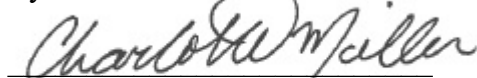
Conclusion

Iowa Code § 23.8 requires that a complaint be within the IPIB’s jurisdiction, appear legally sufficient, and have merit before the IPIB accepts a complaint. Due to the delay in filing, it is found that this complaint does not meet those requirements. IPIB does not have jurisdiction over federal agencies and does not have the authority to adjudicate the complaints related to federal agencies

IT IS SO ORDERED: Formal complaint 26FC:0097 is dismissed as legally insufficient for IPIB to proceed with an investigation pursuant to Iowa Code § 23.8(2) and Iowa Administrative Rule 497-2.1(2)(b).

Pursuant to Iowa Administrative Rule 497-2.1(3), the IPIB may “delegate acceptance or dismissal of a complaint to the executive director, subject to review by the board.” The IPIB will review this Order on February 19, 2026. Pursuant to IPIB rule 497-2.1(4), the parties will be notified in writing of its decision.

By the IPIB Executive Director



Charlotte J.M. Miller, J.D.

CERTIFICATE OF MAILING

This draft document was sent via email on June 12, 2026, to:

Billy Frazier, Complainant

COMPLAINANT'S WRITTEN RESPONSE TO PROPOSED FACIAL DISMISSAL

IPIB Case No. 26FC:0097

I, Billy Dewayne Frazier IV, respectfully submit this written response for consideration by the Iowa Public Information Board prior to the Board's review of the proposed facial dismissal in Case No. 26FC:0097.

I respectfully disagree with the conclusion that my complaint is merely an attempt to revive a prior records dispute from 2025.

The record demonstrates that Linn County itself treated my March 20, 2026 records request as a new request under Iowa Code Chapter 22.

In Major Casey Meyer's written response dated March 30, 2026, Linn County expressly stated:

"Linn County received your March 20, 2026 request for records related to your 2012 incarceration."

Major Meyer further stated:

"Your current request seeks records similar to those requested in May 2025. Linn County has evaluated this as a new request under Iowa Code Chapter 22."

This language is significant.

Linn County did not reject the request as previously answered. Linn County did not refuse to process the request on grounds that it had already been addressed. Instead, Linn County affirmatively reopened the matter, classified the submission as a new Chapter 22 request, conducted what it described as a "reasonable search," and issued a new written determination. Specifically, Linn County represented:

"Linn County has conducted a reasonable search of records systems and locations reasonably likely to contain responsive documents from 2012."

Linn County then provided a new explanation regarding records it claimed could not be located and stated:

"No responsive records were located" for legal mail logs, tracking records, mailroom chain-of-custody documentation, and recorded phone call logs or associated metadata.

The complaint presently before IPIB challenges the adequacy of that 2026 search, the sufficiency of the explanations provided in 2026, and the resulting 2026 denial of records.

The complaint is therefore directed at actions occurring in 2026 rather than solely at conduct occurring in 2025.

Further, after filing the complaint, additional responsive grievance records were produced by Linn County that had not been identified during earlier stages of the records process.

After obtaining my former legal file from

attorney Mark Simons in approximately May 2026, I compared those records against materials subsequently produced by Linn County. Upon further review, it appears that Linn County ultimately produced grievance records corresponding to the categories I had sought. Accordingly, I acknowledge that the grievance-record portion of the dispute may have been substantially resolved through the additional production that occurred after the filing of the complaint.

However, the remaining issues continue to exist. Those issues include:

1. Whether Linn County's search for legal mail records, legal mail tracking records, mailroom chain-of-custody records, and telephone records was adequate;
2. Whether Linn County has provided a sufficient factual explanation regarding the

alleged nonexistence, destruction, disposal, or inability to locate those records;
Whether Linn County fully complied with its obligations under Chapter 22 when responding to the March 2026 request;
Whether the March 2026 request and response constitute a separate Chapter 22 event subject to IPIB review.

I further note that my efforts to obtain these records were continuous and ongoing.

I sought records directly from Linn County.

I corresponded repeatedly with county officials regarding the records.

I requested clarification concerning records retention and disposition practices.

I filed a formal IPIB complaint after concluding that the responses remained incomplete.

I also sought records from federal sources and ultimately obtained historical records from my

former attorney's file, which assisted me in evaluating Linn County's production.

My position is not that IPIB should relitigate a completed 2025 matter.

Rather, my position is that Linn County voluntarily reopened the matter in 2026, treated the submission as a new Chapter 22 request, conducted a new search, issued a new written determination, and thereby created a new Chapter 22 dispute that falls within IPIB's jurisdiction.

For those reasons, I respectfully request that the Board decline to adopt the proposed facial dismissal and instead permit the complaint to proceed for further review.

Respectfully submitted,

Billy Dewayne Frazier IV

Complainant, Pro Se

ADA-Protected and Indigent

COMPLAINANT'S WRITTEN COMMENTS
REGARDING PROPOSED FACIAL DISMISSAL
IPIB Case No. 26FC:0097

To the Iowa Public Information Board:

I respectfully submit these written comments for consideration prior to the Board's review of the proposed facial dismissal in Case No. 26FC:0097.

My position is straightforward.

The proposed dismissal concludes that my complaint is untimely because it concerns a records dispute that allegedly arose in 2025.

However, Linn County itself treated my March 20, 2026 submission as a new public records request under Iowa Code Chapter 22.

In Major Casey Meyer's March 30, 2026 response, Linn County expressly stated:

"Your current request seeks records similar to those requested in May 2025. Linn County has evaluated this as a new request under Iowa Code Chapter 22."

Linn County then conducted what it described as a "reasonable search," reviewed records systems, issued a new written response, and made new determinations regarding the existence and nonexistence of requested records.

My complaint was filed on April 6, 2026, only days after Linn County's March 30, 2026 response.

Accordingly, I respectfully question how a complaint filed within days of a March 2026

response can be considered untimely if Linn County itself treated the matter as a new Chapter 22 request and conducted a new review. Additionally, I participated in the complaint process in good faith after IPIB accepted the filing, requested additional information, obtained responses from the parties, granted extensions, and allowed supplemental submissions.

Throughout that process I reasonably believed the complaint concerned the March 2026 request and response.

I am not asking the Board to revisit every issue from prior years. Rather, I respectfully request that the Board consider whether Linn County's March 2026 search, response, and determination constituted a separate Chapter 22 event subject to review.

For these reasons, I respectfully request that the Board decline to adopt the proposed facial dismissal and allow the complaint to proceed.

Respectfully submitted,

Billy Dewayne Frazier IV

Complainant, Pro Se Indigent ADA-Protected

June 12th 2026

Signed:

A handwritten signature in blue ink, appearing to be 'Billy Dewayne Frazier IV', written over a horizontal line.

The Iowa Public Information Board

In re the Matter of: David Woods, Complainant And Concerning: Muscatine County, Respondent	Case Number: 26FC:0098 Dismissal Order
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COMES NOW, Charlotte Miller, Executive Director for the Iowa Public Information Board (IPIB), and enters this Dismissal Order:

On April 1, 2026, David Woods (Complainant) filed formal complaint 26FC:0098, alleging that Muscatine County (Respondent) violated Iowa Code Chapter 22.

Facts

Complainant mailed a letter requesting to file a complaint against the Muscatine County Jail. He claimed that he previously requested two incident reports and they had not been produced.

This complaint relates to the same set of facts present in an earlier case, 25FC:0190. That case concerned the same requests made by Complainant of Muscatine County. The complaint in that case was brought on November 20, 2025 and facially dismissed by IPIB on February 19, 2026 because it was filed well outside the sixty-day window for reviewing the allegations.

Applicable Law

“The board shall adopt rules pursuant to chapter 17A providing for the timing, form content, and means by which any aggrieved person, any taxpayer to or citizen of this state, the attorney general, or any county attorney may file a complaint with the board alleging a violation of chapter 21 or 22. The complaint must be filed within sixty days from the time the alleged violation occurred or the complainant could have become aware of the violation with reasonable diligence. All complaints filed with the board shall be public records.” Iowa Code § 23.7.

“Upon receipt of a written complaint alleging a violation of Iowa Code chapter 21 or 22, the board shall either: a. Accept the complaint, following a review of the allegations on their face, having

determined that the complaint is within the board’s jurisdiction, appears legally sufficient, and could have merit; or b. Dismiss the complaint, following a review of the allegations on their face, having determined that the complaint is outside the board’s jurisdiction, appears legally insufficient, is frivolous, is without merit, involves harmless error, or relates to a specific incident that has previously been disposed of on its merits by the board or a court. Iowa Administrative Rule 497-2.1(2).

Analysis

The information before IPIB indicates that this complaint was previously disposed of on February 19th when the complaint was facially dismissed. It was determined IPIB did not have jurisdiction over the allegations because they were made well outside the filing deadline and when a reasonable person would have been made aware of the violation. This matter should be facially dismissed because it was previously disposed of on its merits.

Conclusion

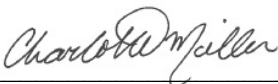
Iowa Code § 23.8 requires that a complaint be within the IPIB’s jurisdiction, appear legally sufficient, and have merit before the IPIB accepts a complaint. Following a review of the allegations on their face, it is found that this complaint does not meet those requirements.

The allegations underlying the complaint have already been disposed of by a Facial Dismissal on February 19, 2026.

IT IS SO ORDERED: Formal complaint 26FC:0098 is dismissed as legally insufficient pursuant to Iowa Code § 23.8(2) and Iowa Administrative Rule 497-2.1(2)(b).

Pursuant to Iowa Administrative Rule 497-2.1(3), the IPIB may “delegate acceptance or dismissal of a complaint to the executive director, subject to review by the board.” The IPIB will review this Order on May 21, 2026. Pursuant to IPIB rule 497-2.1(4), the parties will be notified in writing of its decision.

By the IPIB Executive Director,



Charlotte J.M. Miller, J.D.

CERTIFICATE OF MAILING

This document was sent on June 10, 2026, to:

David Woods, Complainant

The Iowa Public Information Board

In re the Matter of:	Case Number: 26FC:0133
Lynn Flynn, Complainant	Dismissal Order
And Concerning:	
Bettendorf Police Department, Respondent	

COMES NOW, Charlotte Miller, Executive Director for the Iowa Public Information Board (IPIB), and enters this Dismissal Order:

On May 20, 2026, Jeremy Anderson (Complainant) filed formal complaint 26FC:0147, alleging that Bettendorf Police Department violated Iowa Code Chapter 22.

Facts

On April 19, 2026 Complainant received an unsigned City of Montrose letter demanding Complainant's removal of a rooster from their property.

Complainant follow up and confirmed with the City Secretary and the Montrose Municipal Code confirm no ordinance bans roosters or regulates livestock noise.

On May 20, 2026, Complainant filed formal complaint 26FC:0133 with IPIB. Complainant provided the following:

On April 19, I received an unsigned City of Montrose letter demanding I remove a rooster. The City Secretary and the Montrose Municipal Code confirm no ordinance bans roosters or regulates livestock noise. Furthermore, immediate neighbors harbor roosters unmolested.

Because no written ordinance authorizes this action, initiating enforcement represents a policy-making action. Under Iowa Code Chapter 21, the basis of governmental decisions must be public, and final actions must occur in open session.

The City of Montrose violates Chapter 21 by formulating discriminatory property policies in private, un-agendized gatherings, or allowing staff to exercise unauthorized policy-making power outside a noticed public meeting.

I request an investigation into this decision-making process and pursuit of an order to suspend all administrative enforcement actions until the underlying policy is introduced, debated, and voted upon in a legally noticed, open public meeting in compliance with Ch. 21

On June 4, 2026, IPIB acknowledge the formal complaint and proceeded to conduct a facial review determine the allegations.

Applicable Law

Upon receipt of a complaint alleging a violation of chapter 21 or 22, the board shall do either of the following:

1. Determine that, on its face, the complaint is within the board's jurisdiction, appears legally sufficient, and could have merit. In such a case the board shall accept the complaint, and shall notify the parties of that fact in writing.
2. Determine that, on its face, the complaint is outside its jurisdiction, is legally insufficient, is frivolous, is without merit, involves harmless error, or relates to a specific incident that has previously been finally disposed of on its merits by the board or a court. In such a case the board shall decline to accept the complaint. If the board refuses to accept a complaint, the board shall provide the complainant with a written order explaining its reasons for the action.

Iowa Code § 23.8.

Analysis

Iowa Code Chapter 23 is the enabling statute of the IPIB, which mandates that IPIB determine whether a complaint falls within its jurisdiction. Complainant does not make any allegations related to a meeting of a governmental body or a request for public records. Any allegations made by Complainant are unrelated to the jurisdiction of Iowa Code chapters 21 or 22.

Conclusion

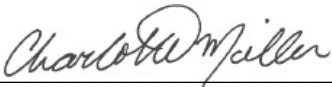
Iowa Code § 23.8 requires that a complaint be within the IPIB's jurisdiction, appear legally sufficient, and have merit before the IPIB accepts a complaint. Following a review of the allegations on their face, it is found that this complaint does not meet those requirements.

Complainant's allegations are unrelated to Iowa Code Chapters 21 and 22.

IT IS SO ORDERED: Formal complaint 26FC:0133 is dismissed as legally insufficient or outside pursuant to Iowa Code § 23.8(2) and Iowa Administrative Rule 497-2.1(2)(b).

Pursuant to Iowa Administrative Rule 497-2.1(3), the IPIB may “delegate acceptance or dismissal of a complaint to the executive director, subject to review by the board.” The IPIB will review this Order on June 18, 2026. Pursuant to IPIB rule 497-2.1(4), the parties will be notified in writing of its decision.

By the IPIB Executive Director



Charlotte J.M. Miller, J.D.

CERTIFICATE OF MAILING

This document was sent on June 12, 2026, to:

Lynn Flynn, Complainant

Consent Agenda Accept Cases

As of 2026-06-12 12:15:18 Pacific Standard Time/PST • Generated by Charlotte Miller

Case Number	Contact Name	Name of Entity Involved	Complaint Type	Description
26FC:0088	Thomas Colnot	Waterloo Police Department	Chapter 22	<p>I respectfully submit that the WPD has violated Iowa Code Chapter 22 in the following respects: <input type="checkbox"/></p> <p><input type="checkbox"/></p> <p>A. The WPD's interpretation of the §22.7(5) carve-out is unreasonably narrow. The WPD claims to have satisfied its obligations under the §22.7(5) carve-out by providing the initial incident report. However, the statutory language is broader than merely the incident report. Section 22.7(5) mandates disclosure of "the date, time, specific location, and immediate facts and circumstances surrounding a crime or incident." The "immediate facts and circumstances" of a homicide necessarily encompass more than the bare fact that a shooting occurred — they include, at minimum, the nature of the injuries, the manner and apparent cause of death, the crime scene description, whether weapons or evidence were recovered at the scene, the number of shots fired, and other factual circumstances known to responding officers. An initial incident report that states only that officers responded to a shooting at</p>
26FC:0096	Jacob Franklin	South Iowa Area Crime Commission (SIACC), South Iowa Area Detention Service Agency (SIADSA)	Chapter 22	<p>I am filing this formal complaint pursuant to Iowa Code Chapters 22 and 23 concerning the South Iowa Area Crime Commission (SIACC) and South Iowa Area Detention Service Agency (SIADSA) for unlawful denial and obstruction of public records access. Complaints must provide specific facts and requested relief, which this filing does. (Iowa Public Information Board).</p> <p>This request arises from significant public concern surrounding the conduct of former employee Mark Young, whose employment and subsequent criminal charge created a substantial public interest need to examine SIACC/SIADSA's administrative oversight, disciplinary decision-making, PREA-related compliance response, supervisory failures, and board-level awareness.</p> <p>The requested records are directly tied to understanding: what SIACC leadership knew, what disciplinary action was taken, whether supervisors failed to act, what PREA-related findings were made, whether operational failures occurred in the facility</p>
26FC:0111	Gustoff Carlson	City of Ames Police Department	Chapter 22	<p>Please accept this email as a formal complaint filed pursuant to Iowa Code Chapter 22 regarding the failure of the City of Ames Police Department to provide prompt access to public records.</p> <p>Attached for your review are the following: Complaint under Iowa Code Chapter 22, Exhibit 1 – Timeline of Request and Responses, Exhibit 2 – Correspondence Google emails This matter is time-sensitive, as I have an upcoming court proceeding, and the requested records are necessary for timely review.</p> <p>I respectfully request expedited consideration due to the time-sensitive nature of this matter.</p> <p>Please confirm receipt of this complaint. I am available to provide any additional information the Board may require.</p> <p>Thank you for your time and consideration.</p>
26FC:0114	Celina Charles	Dubuque Police Department <input type="checkbox"/> DCI <input type="checkbox"/> IA DPS	Chapter 22	<ul style="list-style-type: none"> • Iowa Department of Public Safety / Nicole Schwalbach, Open Records Custodian • Division of Criminal Investigation / Scott Reger, Special Agent in Charge • Dubuque Police Department / Captain Scott Baxter <p>Complaint: On January 4, 2026, an officer-involved shooting occurred in Dubuque, Iowa. I submitted a public records request for body-worn camera footage, dash cam video, and related investigative records.</p> <p>The Iowa Attorney General's review has since concluded that the officer's actions were justified.</p> <p>My request was denied multiple times under Iowa Code § 22.7(5), claiming the materials are confidential peace officers' investigative reports even after the investigation is closed.</p>
26FC:0132	Richard Francis	Dave Anderson Mayor of Manson Iowa. Jessica Hammen Police Chief of Manson Iowa	Chapter 22	<p>This complaint is filed under Iowa Code Chapter 22 regarding the City of Manson's repeated failure to comply with lawful public records requests. On December 2, 2025, and again on April 1, 2026, requests were submitted seeking Police Chief Jessica Hammen's employment contract/application and emails between Chief Hammen and Mayor Dave Anderson concerning city business. The City failed to provide the requested records and instead retained legal counsel to resist disclosure. <input type="checkbox"/></p> <p><input type="checkbox"/></p> <p>Chief Hammen has also made misleading statements regarding records requests, including falsely claiming I requested officer disciplinary records. She further claimed emails are not subject to Chapter 22 protections. The City and its attorney asserted no emails exist but refused to provide evidence supporting that claim. There are additional concerns involving intimidation through alleged cease-and-desist letters and excessive legal barriers intended to discourage citizens from obtaining public information guarantee</p>
26FC:0129	Claire Logsdon	Cedar Rapids Police Department	Chapter 22	<p>Good Afternoon,</p> <p>I am filing this complaint regarding the Cedar Rapids Police Department's repeated use of Iowa Code 22.7(5) to deny access to investigative media and records after cases are closed. I requested media from a closed case, but instead of producing it, the department provided only a basic investigative report with date, time, and minimal incident details, while withholding the media as "confidential investigative material." CRPD appears to apply the Iowa Supreme Court decision on confidential peace officer investigative reports as a blanket exemption rather than conducting a case-by-case review of what is truly confidential after closure. This practice effectively blocks public access to investigative evidence and undermines Iowa's open records laws and public oversight. I respectf</p>

26FC:0137	Mary Clark	Dallas County Sheriff's Office	Chapter 22	<p>This complaint is filed pursuant to Iowa Code Section 23.7, which grants the Iowa Public Information Board (IPIB) jurisdiction to receive and act upon complaints alleging violations of Iowa Code Chapter 22 (Examination of Public Records). Complainant Mary Clark alleges that the Dallas County Sheriff's Office (hereinafter "DCSO"), acting through Records Clerk Rebecca Moser and Detective Neil Vanderlust, engaged in a coordinated, multi-contact pattern of willful misrepresentation and bad faith denial of access to a closed public record in violation of Iowa Code Section 22.2. This pattern is documented across at least four separate communications spanning May 2 through May 6, 2026, and is further compounded by the DCSO's simultaneous selective disclosure of that same records to the Dallas County Prosecutor's Office for use in proceedings adverse to Complainant.</p> <p>Date: May 19, 2026</p>
				<p>I am filing a formal complaint against the City of Runnells City Council for a suspected violation of the Iowa Open Meetings Law.</p> <p>On May 18, 2026, the City of Runnells had a posted agenda for a City Council Work Session scheduled for 6:00 P.M. at City Hall.</p> <p>The agenda listed only one item:</p> <p>"1. City Council Worksession"</p> <p>No additional detail or description of the topics to be discussed was provided.</p>
26FC:0134	JoAnn Bohn	Runnells City Council	Chapter 21	<p>The agenda also reflects that there are currently two vacancies on the council but does not indicate whether those vacancies or any other specific matters of public business would be discussed.</p>
				<p>Public Body: Ames Community School District</p> <p>Respondents: Ames Community School District</p> <p>Attachments: Email correspondence and written communications exchanged between myself and Ames Community School District officials are attached and incorporated by reference.</p> <p>Records Requested</p> <p>I requested access to a video recording maintained by the Ames Community School District depicting a school incident in which my minor son is directly and clearly involved. The district relied on this video as evidence in a Title IX investigation and in related disciplinary determinations concerning my son</p>
26FC:0136	Kira Werstein	Ames Public School District	Chapter 22	
				<p>I submitted a timely FOIA request to IDPS on April 24, 2026 and did not receive any response. On May 14th, I contacted IDPS Public information office and reached Colleen Powell. Her initial response was that my request had been flagged as a phishing attempt and when I replied that is absurd as there is 1) no url link and 2) no attachment and no request for any credentials she said that she would handle it as a phishing attempt and respond to my request immediately if it was not. I asked her to contact me promptly if there was any further issue with my FOIA request email and that the requested information was needed promptly.</p> <p>I contacted Powell right on the morning of May 19th and Powell advised me that they were working on my FOIA request and would have it to me by the end of business that day.</p> <p>On may 20th, Colleen Powell informed via email that she would not respond because I have a pending case (traffic violation). Chapter 22 FOIA requests are not disallowed while pending.</p>
26FC:0139	Dan McReavy	Iowa Department of Public Safety, Public Information Officer	Chapter 22	
				<p>I would like to file another complaint regarding the response to records request between city clerk and then mayor Scott Linden. I'm sure you recognized the email that the city is claiming was from the clerk to Scott. It is almost word for word the response that the clerk and attorney sent to you on December 18, 25. It is not complete because there is no two way communication between the clerk and Scott it's just a paragraph typed from the clerk. The city has had almost 6 months to delete and edit any real documents because of your decision to not act. This is a perfect example of the corruption the city has been displaying. I have been in contact with previous mayor Scott linden and I believe he would be willing to talk to you as well to shed more light on this violation of rights.</p>
26FC:0126	Michael Benson	City of Merville	Chapter 22	
				<p>Colter Wright, board member, has not completed the state required training for the Chapter 21/22 Meeting Policies. The new board members started their service in January. He had 90 days to complete, he did not. He also had 60 days to remedy, he did not. County Supervisors are aware he has not completed the required training, he has also not attended a meeting in the last 5 months. □</p> <p>I have spoken with the County Attorney on this issue. Advised I could file a complaint. Also advised on the state law.</p>
26FC:0142	Samantha Edgerton	Clarke County Board of Public Health	Both	

26FC:0145	Kelly Goodwin-Ack	Linn County Board of Supervisors	Both	<p>I made a request on 4/19/26 by email to the generic email for the Linn County Board of Supervisors for some information regarding closed sessions. In general, I asked about the authority to enter closed session, why (in general terms) the information necessitated going into closed session for a list of meeting dates, why there is no video of the Board of Supervisors meeting on 4/8/26, and why records were missing entirely for another date. I reminded them of my email in person on 4/22/26. I had not heard anything by almost 2 weeks from the date of my email, not even an acknowledgment that it was received. Senator Art Staed contacted Linn County about my request on 5/1/26. Later that day I received an email from Darrin Gage acknowledging my request and stating that they expected to respond "next week." No further response has been received to date despite additional follow up emails which have included the Linn County supervisors' individual emails and the county attorney email.</p>
26FC:0147	Jeremy Anderson	City of Bettendorf / Bettendorf Police Department, 1609 State Street, Bettendorf, IA 52722.	Chapter 22	<p>NATURE OF COMPLAINT <input type="checkbox"/></p> <p>Violation of Iowa Code Chapter 22: an improper fee structure for routine public records production, and the misapplication of IPIB Advisory Opinion 21AO:0006 as authority for that fee. <input type="checkbox"/></p> <p><input type="checkbox"/></p> <p>STATEMENT OF FACTS <input type="checkbox"/></p> <p><input type="checkbox"/></p> <p>1. I submitted public records requests to the Bettendorf Police Department on April 11, 12, and 13, 2026. <input type="checkbox"/></p> <p><input type="checkbox"/></p> <p>2. On April 15, 2026, Lt. Brian Crouch responded with a fee estimate of \$205. The City has since characterized that amount as comprising \$10 for the Incident/Field Report, \$20 for body-worn camera footage, and \$175 for 3.5 hours of "supervisor time" at \$50/hour. <input type="checkbox"/></p> <p><input type="checkbox"/></p> <p>3. Lt. Crouch cited IPIB Advisory Opinion 21AO:0006 as authority for the fee. That opinion addresses fees for special meetings under Iowa Code §22.1(3). I did not request a special meeting, or any meeting. The opinion does not address routine records production and does not authorize this fee. <input type="checkbox"/></p> <p><input type="checkbox"/></p> <p>4. On June 2, 2026, the City (through Jeff Reiter) responded to my complaint. The City did not d</p>
26FC:0148	Kristin Steele	City Council of Runnells, Iowa	Chapter 21	<p>I am submitting this complaint regarding a potential violation of Iowa Open Meetings Law by the City Council of Runnells, Iowa, during a work session meeting held on May 18, 2026. <input type="checkbox"/></p> <p>The agenda posted for the meeting listed only "Work Session" and did not identify any specific discussion topics, agenda items, policies, personnel matters, or financial matters to be addressed. Members of the public reviewing the agenda would have had no reasonable way to know what governmental business would be discussed during the meeting. <input type="checkbox"/></p> <p>Despite the lack of detail provided to the public, the council discussed numerous substantive city matters over the course of approximately one and a half hours. <input type="checkbox"/></p> <p><input type="checkbox"/></p> <p>Topics discussed during the meeting included, but were not limited to: <input type="checkbox"/></p> <p><input type="checkbox"/></p> <p>Budget amendment matters <input type="checkbox"/></p> <p><input type="checkbox"/></p> <p>Policies regarding recordings and cameras at meetings <input type="checkbox"/></p> <p><input type="checkbox"/></p> <p>Mayor Pro Tem discussions <input type="checkbox"/></p> <p><input type="checkbox"/></p> <p>Official city email usage and related policies <input type="checkbox"/></p> <p><input type="checkbox"/></p> <p>Future agenda items <input type="checkbox"/></p> <p><input type="checkbox"/></p> <p>Billings and payable matters <input type="checkbox"/></p> <p><input type="checkbox"/></p> <p>City Clerk neg</p>
26FC:0140	Tiffany Seward	City of Clinton	Both	<p>Re: Formal Complaint — Iowa Code Chapter 21 (Open Meetings) and Iowa Code Chapter 22 (Open Records) Violations — City of Clinton, Iowa — Project Saturday River <input type="checkbox"/></p> <p><input type="checkbox"/></p> <p><input type="checkbox"/></p> <p>Dear Members of the Iowa Public Information Board: <input type="checkbox"/></p> <p><input type="checkbox"/></p> <p>My name is Dr. Tiffany Seward. I am a resident of Branden Hills, Clinton, Iowa, and I am writing to file a formal complaint against the City of Clinton, Iowa, regarding multiple apparent violations of Iowa Code Chapters 21 and 22 in connection with a proposed hyperscale data center development known internally as "Project Saturday River" (QTS Data Centers / Blackstone, with servers pre-leased to Amazon). <input type="checkbox"/></p> <p><input type="checkbox"/></p> <p><input type="checkbox"/></p> <p><input type="checkbox"/></p> <p>I submit this complaint in good faith based on documentary evidence obtained through public records requests and direct observation. I am not an attorney. I am a concerned citizen who believes the people of Clinton have been deliberately denied their legal right to participate in decisions that will permanently alter their community's water supply, infrastru</p>
26FC:0125	Justin Crawford	City of Shellsburg	Chapter 22	<p>Complainant alleges the city of Shellsburg has resisted responding to Chapter 22 requests to a level that meets constructive denial, including delays in responding to requests and publicly directing the requestor not to file any further chapter 22 requests.</p>

26FC:0131	Summer Schooler	City of Windsor Heights	Chapter 22	<p>Complainant alleges that Respondent's handling of the February 23, 2026 request violates Iowa Code Chapter 22 and warrants relief under Iowa Code Chapter 23 for the following reasons: <input type="checkbox"/></p> <p><input type="checkbox"/></p> <p><input type="checkbox"/></p> <p><input type="checkbox"/></p> <p>A. Failure to provide access to public records or a lawful Chapter 22 response. Iowa Code § 22.2(1) provides that every person has the right to examine and copy a public record. Iowa Code §§ 22.3 and 22.4 contemplate that written public records requests will be fulfilled by the lawful custodian or the custodian's authorized designee, with reasonable expenses communicated to the requester when applicable. Respondent has not produced records, identified responsive records, provided a fee estimate or production timeline, stated that no responsive records exist in the relevant City offices, or otherwise provided a substantive Chapter 22 response. <input type="checkbox"/></p> <p><input type="checkbox"/></p> <p><input type="checkbox"/></p> <p><input type="checkbox"/></p> <p>B. Internal referral did not satisfy Respondent's obligations for City records. Respondent's April 23, 2026 email confirmed receipt of the request an</p>
26FC:0128	Tami Curry	City of Runnells	Chapter 22	<p>In regards to the statement from attorney below, I have witnesses who would provide written statements proving that the council member's recording device has been sitting out in the last few meetings. I also have photographic evidence. <input type="checkbox"/></p> <p><input type="checkbox"/></p> <p>This needs to be addressed as this is a city council member recording a public meeting and since she is on council it should be considered public record. <input type="checkbox"/></p> <p><input type="checkbox"/></p> <p>Using the excuse that it was her personal device and the attorney is aware as well it is another issue that they do not have policy's/procedures regarding recording a public meeting. <input type="checkbox"/></p> <p><input type="checkbox"/></p> <p>I would like to see IPIB question the attorneys response as it is not sufficient enough when I have asked for public record that WAS recorded and it is not. It being provided.</p>
Total	Count	19		



Miller, Charlotte <charlotte.miller@iowa.gov>

25FC:0075 Status Update

Chris Stevens <chris.stevens@nuwarriors.org>
To: "Miller, Charlotte" <charlotte.miller@iowa.gov>

Wed, May 20, 2026 at 7:24 PM

I am fine with redrawing now that they have changed their ordinance

Chris Stevens
North Union Industrial Technology Instructor
[Quoted text hidden]



Miller, Charlotte <charlotte.miller@iowa.gov>

Iowa Public Information Board Complaint 26FC:0020 Acceptance

Betty Smith <grannysapples49@yahoo.com>

Wed, May 20, 2026 at 12:51 PM

To: "Miller, Charlotte" <charlotte.miller@iowa.gov>

Cc: board@dmcounty.com, caryj@dmcounty.com, broekert@dmcounty.com, mccampbells@dmcounty.com, office@dmroads.org, dotys@dmcounty.com, carterb@dmcounty.com

Ms. Miller,

With your conclusion I am willing to withdraw complaint 26FC:000 so this will not need to go any farther. Thank you for helping and researching and sharing your findings.

Sincerely,

B. Smith

[Quoted text hidden]



Miller, Charlotte <charlotte.miller@iowa.gov>

26FC:0043 open complaint by Judith Lee against Davenport: Lane and Waterman invoices

1 message

Judith Lee <jleeeeps@gmail.com>

Tue, May 26, 2026 at 3:06 PM

To: "IPIB, IPIB" <IPIB@iowa.gov>, Charlotte Miller <charlotte.miller@iowa.gov>

Cc: Judith Lee <jleeeeps@gmail.com>, "Lee, Alexander" <alexander.lee@iowa.gov>

Ms. Miller, IPIB,

I respectfully withdraw this complaint before the IPIB - 26F:0043 - in favor of litigation. Please confirm.

Also, has Corporation Counsel Huff responded to Mr. Lee's request for communication regarding my complaint 26FC:0035, opened on 2/6/26 as Case file 00010225 and amended on 2/28/2026? I have not received any notice of such a response from Mr. Huff since Mr. Lee sent a reminder email to him.

Thank you,

Judith Lee
Davenport, IA
563-505-4997

Re: FW: Accepting Complaint for Investigation - Case # 26FC:0054

1 message

Jett, Tyler <TJett@registermedia.com>
To: "Flege, Charissa" <charissa.flege@iowa.gov>
Cc: Meghan Gavin <Meghan.Gavin@polkcountyiowa.gov>

Mon, Jun 1, 2026 at 4:44 PM

Hi. Sorry. I was out of town. Yes, please withdraw my complaint.

From: Flege, Charissa <charissa.flege@iowa.gov>
Sent: Monday, June 1, 2026 4:40 PM
To: Jett, Tyler <TJett@registermedia.com>
Cc: Meghan Gavin <Meghan.Gavin@polkcountyiowa.gov>
Subject: Re: FW: Accepting Complaint for Investigation - Case # 26FC:0054

Mr. Jett,

Just following up again to confirm your email was intended as a withdrawal.

Charissa Flege



**IPIB has been experiencing a substantial increase in the number of complaints the agency is receiving, which has outpaced our current resources. As a result, we anticipate delays in the processing of complaints for the foreseeable future. We appreciate your patience as we manage this unprecedented volume, and we encourage you to reach out to us at any time regarding your case.*

On Thu, May 28, 2026 at 12:10 PM Flege, Charissa <charissa.flege@iowa.gov> wrote:

Mr. Jett,

Are you willing to withdraw your complaint then?

Charissa Flege



**IPIB has been experiencing a substantial increase in the number of complaints the agency is receiving, which has outpaced our current resources. As a result, we anticipate delays in the processing of complaints for the foreseeable future. We appreciate your patience as we manage this unprecedented volume, and we encourage you to reach out to us at any time regarding your case.*

On Wed, May 27, 2026 at 3:09 PM Jett, Tyler <TJett@registermedia.com> wrote:

Thanks, Chaiisa. This matter was resolved.

RE: IPIB Complaint - Case #26FC:0056

1 message

WeThePeople CitizensActionGroup <wethepeopleCAG@outlook.com>

Tue, Jun 16, 2026 at 8:50 AM

To: Jason Fraser <jfraser@centerville-ia.org>, "Flege, Charissa" <charissa.flege@iowa.gov>

Cc: "brent@hinderslaw.com" <brent@hinderslaw.com>, "Eric@hinderslaw.com" <Eric@hinderslaw.com>

Dear Ms. Flege,

Thank you for your assistance with this matter.

I observed the City's public acknowledgment made during the June 15, 2026, City Council meeting regarding the February 2, 2026, agenda citation error.

As previously indicated, I consider the City's public acknowledgment to provide appropriate accountability for the technical violation. Accordingly, I am willing to withdraw Complaint #26FC:0056 as it has been resolved through the informal resolution process.

Thank you to the IPIB staff for your review and assistance. Thank you for your efforts and assistance in promoting continued transparency.

Sincerely,

Jacquelynn "Jackie" Zugg



Formal Complaint 26FC:0135

Ryan Prahm <RPrahm@pughhagan.com>
To: Charlotte Miller <charlotte.miller@iowa.gov>
Cc: Karah Hemann <khemann@pughhagan.com>

Thu, Jun 11, 2026 at 2:58 PM

Charlotte,
This matter has been resolved. Thank you.
Ryan J. Prahm
Sent from my iPhone

On Jun 11, 2026, at 2:53 PM, Miller, Charlotte <charlotte.miller@iowa.gov> wrote:

CAUTION: This email originated from outside of the firm. Do not click links, open attachments or share confidential information unless you recognize the sender and know the content is safe.

Excuse me, the case number assigned to this matter is actually 26FC:0130.

On Thu, Jun 11, 2026 at 2:52 PM Miller, Charlotte <charlotte.miller@iowa.gov> wrote:

Good Afternoon,

The Iowa Public Information Board is in receipt of the formal complaint that you have filed.

The complaint has been assigned the following number: 26FC:0135.

Upon receipt of any formal complaint, IPIB conducts a facial review of the allegations presented to determine whether the complaint should be accepted or dismissed. If the facts provided present a potential violation within IPIB's statutory jurisdiction over Chapter 21 and 22, we will accept the complaint for further review. If your complaint does not allege a potential violation, we will dismiss the complaint. We will advise you regarding our acceptance or dismissal decision and next steps after we have completed this review.

If you have any questions or additional information to provide, please feel free to contact our office.

Best regards,
Charlotte Miller



Charlotte Miller, JD
Executive Director
Iowa Public Information Board (IPIB)
[510 E 12th Street](#)
Jessie M. Parker Building, East
Des Moines, Iowa 50319
(515) 393-8339
charlotte.miller@iowa.gov
www.ipib.iowa.gov

Department 592
Iowa Public Information Board

To: Charlotte Miller
 cc: Mirela Jusic, Jennifer Caldwell

From: Marty Musser

Date: June 5, 2026

Re: **FY 2026 FINANCIAL ANALYSIS**
Period 11 - May 2026

Unit	Current Cash Balance	Projected FYE Cash Balance	CB - Iowa Advantage	Difference
0P22 - General Fund	342,027.92	91,805.03		
P22T - Training and Technology	0.00	0.00		
Totals	\$ 342,027.92	\$ 91,805.03	\$ 342,027.92	\$ (0.00)

Areas to Monitor:

RED:

YELLOW:

GREEN:

Outstanding issues that may affect the financial statements

Questions and review of financials:

Accounting conventions:

Financial statements that have been prepared are on Cash basis.
 For Fiscal 2026, September and March are "3 Payroll" months.
 Budget or forecast updates will be discussed during the monthly financial review meetings and will be included in the next months financials.

Obj/Rev Class	Obj/Rev Class Name	JULY	AUG	SEPT	OCT	NOV	DEC	JAN	FEB	MAR	APR	MAY	JUNE	HO13	HO14	HO15	YTD	End of Year Forecast	Annual Budget	Percent of Budget	Percent of Budget	
		Actual	Actual	Actual	Actual	Actual	Actual	Actual	Actual	Actual	Actual	Actual	Actual	Forecast	Forecast	Forecast	Forecast	Actual	(C=A+B)	(D)	To Date	Forecasted EOY
Appropriation		467,227																		467,227		
Revenue Collected																						
401	Fees	-	-	-	45	-	-	71	-	-	-	-	-	-	-	-	116	116	-	0%	0%	
Total Revenue Collected:		-	-	-	45	-	-	71	-	-	-	-	-	-	-	-	116	116	467,227	0%	0%	
Expenditures																						
101	Personal Services	15,883	19,083	25,865	23,061	26,676	26,578	26,569	26,710	41,892	27,376	20,354	20,405	12,613	-	-	280,048	313,066	329,979	85%	95%	
202	In State Travel	186	-	17	122	91	67	273	170	146	-	169	-	326	-	-	1,241	1,566	3,487	36%	45%	
301	Office Supplies	-	33	240	-	273	360	120	435	1,599	(705)	120	150	651	-	-	2,475	3,277	2,000	124%	164%	
309	Printing & Binding	-	-	-	-	-	-	-	1	-	-	-	-	-	-	-	1	1	100	1%	1%	
313	Postage	-	14	-	6	3	10	3	7	12	5	1	7	1	-	-	62	70	75	83%	93%	
401	Communications	-	-	115	-	489	-	308	154	154	-	154	308	154	-	-	1,374	1,836	2,240	61%	82%	
406	Outside Services	-	-	-	-	-	-	-	-	-	-	340	-	-	-	-	340	340	100,800	0%	0%	
414	Reimbursements To Other Agency	-	2,150	2,551	2,986	2,013	1,875	2,045	2,022	2,435	2,433	2,388	2,500	2,457	-	-	22,897	27,853	17,734	129%	157%	
416	ITD Reimbursements	-	2,247	2,410	(78)	10,850	(5,736)	343	1,269	343	450	(197,473)	205,068	344	-	-	(185,376)	20,037	7,371	-2515%	272%	
418	IT Outside Services	-	-	154	77	154	154	154	175	154	154	154	154	154	-	-	1,329	1,637	2,341	57%	70%	
434	Gov Transfer Other Agencies	-	-	-	-	-	-	99	-	-	-	-	-	-	-	-	99	99	-	0%	0%	
510	IT Equipment & Software	-	-	-	-	-	-	-	-	-	-	-	-	4,932	-	-	4,932	-	-	0%	0%	
701	Licenses	-	-	-	-	-	-	-	-	-	825	-	-	-	-	-	825	825	1,100	75%	75%	
Total Expenditures:		16,069	23,527	31,352	26,173	40,550	23,308	29,914	30,943	46,734	30,537	(173,792)	228,591	21,632	-	-	125,315	375,538	467,227	27%	80%	
Current Month Operations		451,158	(23,527)	(31,352)	(26,173)	(40,550)	(23,308)	(29,914)	(30,943)	(46,734)	(30,537)	173,792	(228,591)	(21,632)	-	-						
Cash Balance		451,158	427,631	396,279	370,151	329,601	306,293	276,450	245,507	198,773	168,236	342,028	113,437	91,805	91,805	91,805						

Footnotes:
 Unit should be managed to \$0 at year end.

Revenues
 401 - Charged fees for large records requests.

Expenditures
 101 - Months of September and March have 3 payroll warrants written. Alex Lee's last day is May 7th, position will be filled starting June 19th
 202 - Costs include monthly board member cost traveling for meetings, misc training costs, and car rentals for staff to travel to training.
 301 - Costs include West Publishing Corporation for \$120/month, Ricoh Quarterly billings estimated at \$30/month and misc office supplies. March included copy machine toner and supplies from Staples and annual law licenses that were moved to 701 in April.
 313 - Costs include postage charges.
 401 - Verizon cell phone expenses.
 406 - May is for Language Training interpreter.
 414 - Monthly costs are located on eDAS tab - approx. \$2,200 including Finance support costs which will vary each month.
 416 - Monthly costs are located on eDAS tab - approx. \$350 and can vary each month depending on usage for storage. May includes eDAS correction from October billing that was manually corrected. Manual correction will be reversed in June. June includes reversal of manual correction made in November to correct eDAS error, \$5,979 for system improvements by Carahsoft and quarterly OCIO charges of \$926.
 418 - Insight bill for current employees.
 510 - H013 is Laptops and monitors for new hires.
 701 - April is for annual law license renewal of \$275 per employee.

FTE's:

Name/Employee Number	WD EI	Job Class	Budgeted	Filled	Original Budget \$	Updated Budget
Charlotte Miller 80071	115682	09617 - Executive Director	1.0	1.0		
Charissa Flege 105703	115690	90644 - Attorney II	1.0	1.0		
* JT Harris (Alexander Lee) 102526	115691	90643 - Attorney I	1.0	1.0		
Jayde Hilton 95304	151623	70006 - Temporary Worker	0.0	0.2		
<i>E.J. Giovannetti - Urbandale</i> N/A	115683	14000 - Board Member - Public Rep.				
<i>Joel McCrea, Pleasant Hill</i> N/A	115684	14000 - Board Member - Media Rep.				
<i>Jackie Schmillen, Urbandale</i> N/A	115685	14000 - Board Member - Media Rep.				
<i>Luke Martz(per diem), Ames</i> 94509	115686	14000 - Board Member - Public Rep.				
<i>Joan Corbin(mileage), Pella</i> 81714	115687	14000 - Board Member - Government Rep.				\$ 54
<i>Monica McHugh, Zwingle</i> 75146	115688	14000 - Board Member - Public Rep.				
<i>Barry Lindahl, Dubuque</i> 83315	115689	14000 - Board Member - Government Rep.				
<i>Vacant</i>	141688	14000 - Board Member				
Total Funded Positions			3.00		\$ 329,979	\$ 313,066
Total Filled Positions				3.20		

* JT starts on June 19th

Fund: 0001 General Fund
 Unit: P22T
 Sub Unit: Blank
 Approp: P22
 FY2026
 Iowa Public Information Board

EDas Customer Number: 1882
 Percent of Year Complete: 91.67%

Forecast
 Actual

Obj/Rev Class	Obj/Rev Class Name	JULY	AUG	SEPT	OCT	NOV	DEC	JAN	FEB	MAR	APR	MAY	JUNE	HO13	HO14	HO15	YTD	End of Year Forecast (C=A+B)	Annual Budget (D)	Percent of Budget To Date	Percent of Budget Forecasted EOY
		Actual	Actual	Actual	Actual	Actual	Actual	Actual	Actual	Actual	Actual	Actual	Forecast	Forecast	Forecast	Forecast	Actual				
	BBF (T&T)	6,080																			
Expenditures																					
401	Communications	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	0%	0%
406	Outside Services	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	0%	0%
416	ITD Reimbursements	-	-	-	-	-	6,080	-	-	-	-	-	-	-	-	-	6,080	6,080	-	0%	0%
503	Equipment-Non Inventory	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	0%	0%
Total Expenditures:		-	-	-	-	-	6,080	-	-	-	-	-	-	-	-	-	6,080	6,080	-	#DIV/0!	#DIV/0!
Current Month Operations		6,080	-	-	-	-	(6,080)	-	-	-	-	-	-	-	-	-					
Cash Balance		6,080	6,080	6,080	6,080	6,080	-	-	-	-	-	-	-	-	-	-					

Footnotes:

Expenditures

416 - Carahsoft - Salesforce licenses

Spent FY26	6,079.94
Obligated FY26	-
Revert FY26	-
	<u>6,079.94</u>

Board Dashboard

Dashboard for Board Meetings

As of Jun 12, 2026, 12:16 PM: Viewing as Charlotte Miller

Active Cases Report

142

[View Report \(Active Cases\)](#) As of Jun 12, 2026, 12:16 PM

New complaints &/or question last 30 day



[View Report \(New complaints &/or question last 30 day\)](#) As of Jun 12, 2026, 12:16 PM

Active

7

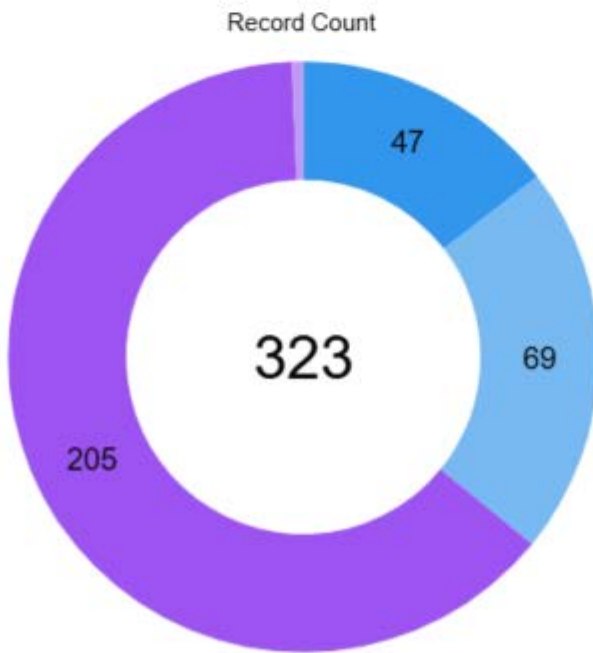
As of Jun 12, 2026, 12:16 PM

Active

4

As of Jun 12, 2026, 12:16 PM

Broad Type (Filed in Current Year)



Complaint Type

Both

Chapter 21

Chapter 22

Other

[View Report \(Broad Type \(Cases Filed in Current Year\)\)](#)

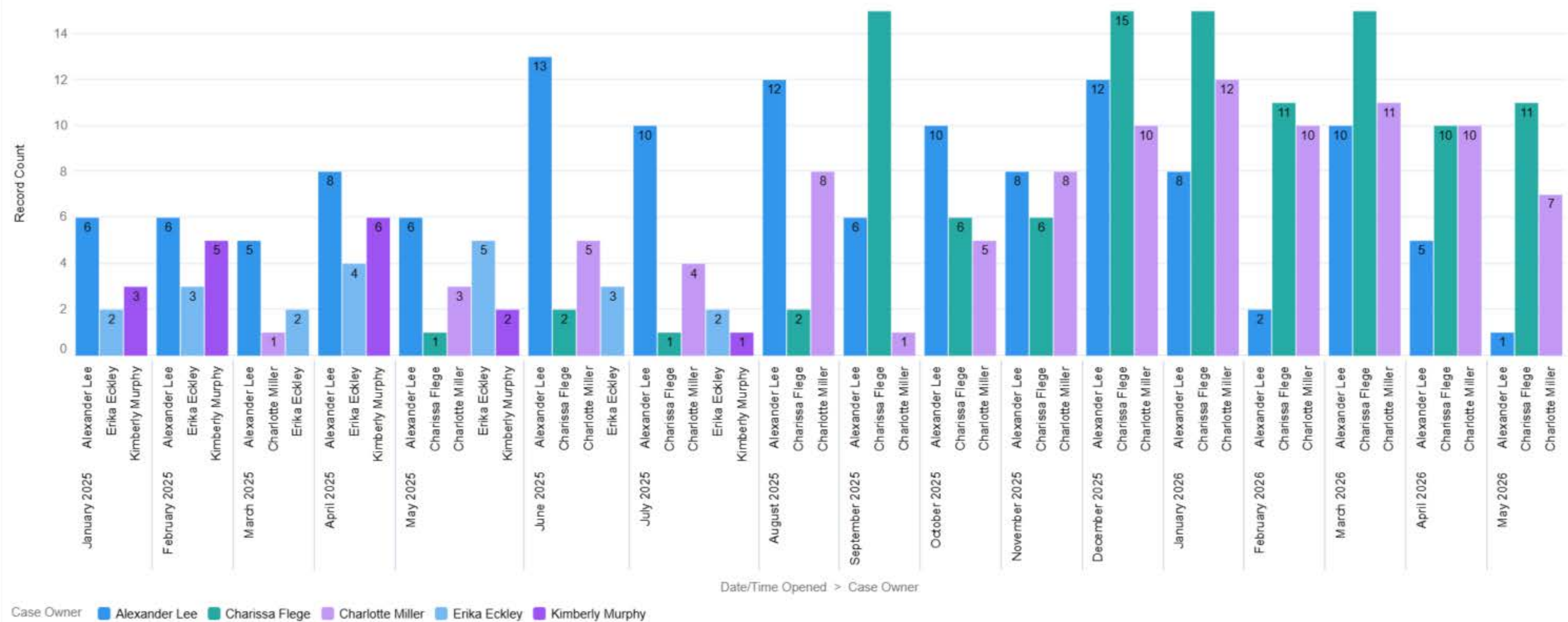
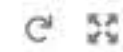
As of Jun 12, 2026, 12:16 PM

Dashboard

Timelines for Board Meetings

As of Jun 12, 2026, 12:15 PM - Viewing as Charlotte Miller

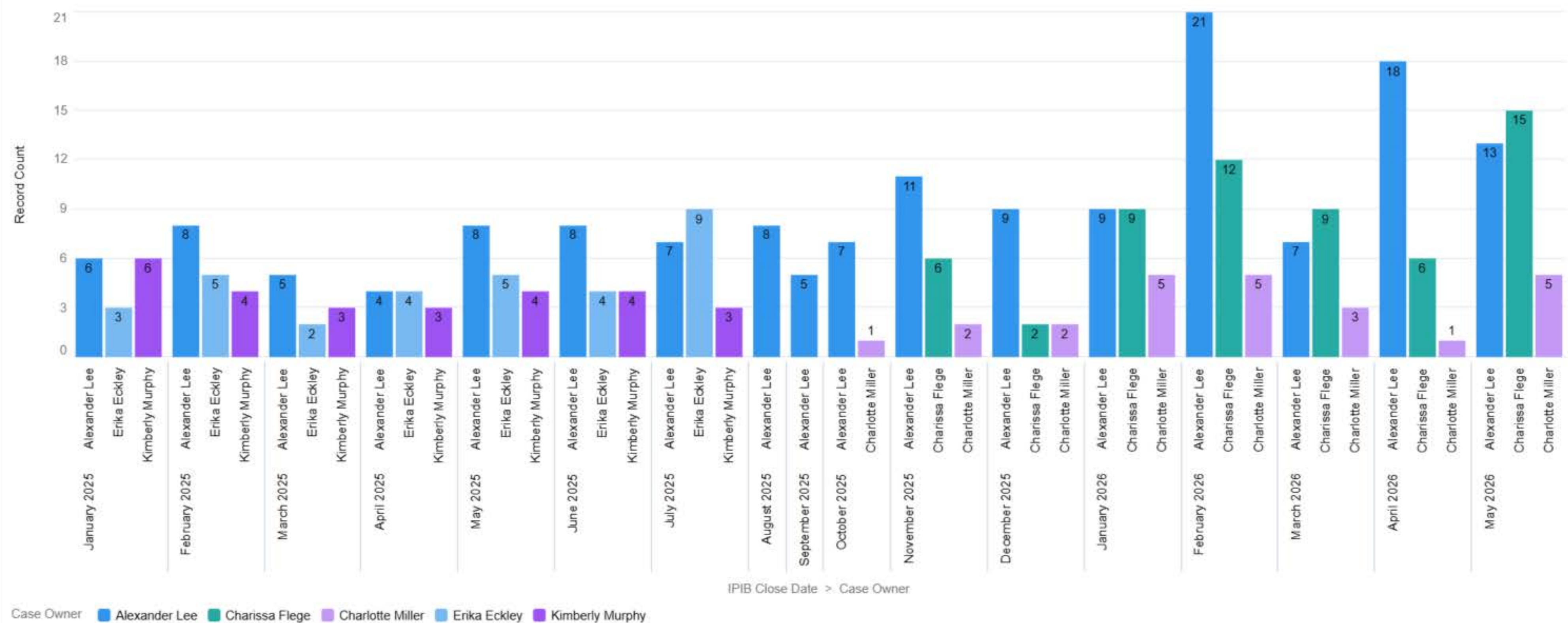
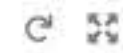
Case Opening Timeline (IPIB Version)



[View Report \(Case Opening Timeline \(IPIB Version\)\)](#)

As of Jun 12, 2026, 12:15 PM

Case Closure Timeline (IPIB Version)



[View Report \(Case Closure Timeline \(IPIB Version\)\)](#)

As of Jun 12, 2026, 12:15 PM