IOWA PUBLIC INFORMATION BOARD

MEMBERS

Joan Corbin, Pella (Government Representative, 2024-2028)
E. J. Giovannetti, Urbandale (Public Representative, 2022-2026)
Barry Lindahl, Dubuque (Government Representative, 2024-2028)
Catherine Lucas, Johnston (Government Representative, 2024-2028)
Luke Martz, Ames (Public Representative, 2024-2028)
Joel McCrea, Pleasant Hill (Media Representative, 2022-2026)
Monica McHugh, Zwingle (Public Representative, 2022-2026)
Jackie Schmillen, Urbandale (Media Representative, 2022-2026)
Vacant

STAFF

Charlotte Miller, Executive Director Charissa Flege, Deputy Director Alexander Lee, Agency Counsel

Use the following link to watch the IPIB meeting live:

https://youtube.com/@IowaPublicInformationBoard

Note: If you wish to make public comment to the Board, please send an email to IPIB@iowa.gov prior to the meeting.

Agenda October 16, 2025, 1:00 p.m. Conference Room Jessie Parker Building, East

510 East 12th Street, Des Moines

1:00 PM - IPIB Meeting

- I. Approval of agenda*
- II. Approval of the September 18, 2025 minutes *
- **III. Public Forum** (5-minute limit per speaker)
- IV. Comments from the board chair. (Lucas)
- V. Potential Closed Session under Iowa Code § 21.5(1)(c). To discuss strategy with counsel in matters that are presently in litigation or where litigation is imminent where its disclosure would be likely to prejudice or disadvantage the position of the governmental body in that litigation.
- VI. Cases involving Board Deliberation/Action.* (Miller)
 - a. 25FC:0018 (Tammy Wise Chapter 21- Tama County) 2/10/2025 -Informal Resolution IR Agreed to by Parties
 - b. 25FC:0096 (Kirk Lager Chapter 22- Iowa Department of Corrections) 7/21/2025 -Investigative Report Information Gathering/IR Process
 - c. 25FC:0102 (Nancy Johnson Chapter 22- Polk City Police Department)
 8/13/2025 Investigative Report Information Gathering/IR Process
 - d. 25FC:0115 (David Carney Chapter 22- City of Ankeny, Iowa) 8/27/2025 Investigative Report Draft Order

e. 24FC:0092 (Aubrey Burress - Both- Pleasant Grove township) 10/21/2024 - Contested Case

VII. Consent Agenda *

a. Dismissals

- 1.Dismiss 25FC:0100 (William Hendrikson Chapter 22- Clear Lake Police Department, Cerro Gordo County Jail, Cerro Gordo County Attorney's Office, and Iowa State Patrol) 7/30/2025 Draft Order
- 2.Dismiss 25FC:0133 (Mindy Ponsetto Chapter 22- Iowa United Professionals) 9/15/2025 Draft Order
- 3.Dismiss 25FC:0137 (Charles Nocera Chapter 22- Iowa Department of Management) 9/25/2025 Draft Order
- 4.25FC:0101 (Monte Jacobsen Chapter 22- Grundy County Attorney's Office; Grundy County Sheriff) 8/12/2025 Complaint Opened/Acknowledged

b. Acceptance

- 1.Accept 25FC:0104 (Tim Ferguson Chapter 22- City of Davenport and Davenport Police Department) 8/13/2025 Information Gathering/IR Process
- 2.Accept 25FC:0107 (Christopher Wyant Chapter 21- Mayor, city clerk and 2 council members) 8/14/2025 Complaint Opened/Acknowledged
- 3.Accept 25FC:0112 (Robert Alvarez Chapter 22- University of Iowa) 8/20/2025 Information Gathering/IR Process
- 4.Accept 25FC:0114 (Andrew Smith Chapter 22- Cedar Rapids Police Department) 8/27/2025 Information Gathering/IR Process
- 5.Accept 25FC:0117 (Gary Clear Chapter 21- East Union Community School District Board of Education) 9/2/2025 Information Gathering/IR Process
- 6.Accept 25FC:0119 (Tim Ferguson Chapter 22- City of Davenport custodian) 8/21/2025 Information Gathering/IR Process
- 7.Accept 25FC:0121 (Tim Ferguson Chapter 22- Scott County) 8/26/2025 Information Gathering/IR Process
- 8.Accept 25FC:0122 (Tim Ferguson Chapter 22- Muscatine County) 9/9/2025 Information Gathering/IR Process
- 9.Accept 25FC:0126 (Don McGregor Chapter 22- Kossuth County Board of Supervisors) 9/11/2025 Information Gathering/IR Process Accept
- 10. Accept 25FC:0127 (Vince Johnson Chapter 22 Kossuth County Board of Supervisors and Trustees of Drainage District DD4) 9/11/2025 Information Gathering/IR Process
- 11. Accept 25FC:0128 (Kellen Garfield Chapter 22- Iowa City Community School District) 9/11/2025 Information Gathering/IR
- 12. Accept 25FC:0130 (Kellen Garfield Chapter 22- City of Iowa City) 9/16/2025 Information Gathering/IR Process
- 13. Accept 25FC:0131 (Gregory Armstrong Chapter 21- Hamburg city council.) 9/16/2025 Information Gathering/IR Process
- 14. Accept 25FC:0132 (Melissa Hannover Chapter 21- City of Havelock) 9/16/2025 Information Gathering/IR Process

- 15. Accept 25FC:0135 (Marisa Schneider Chapter 22- Madison County Iowa) 9/22/2025 Information Gathering/IR Process
- 16. Accept 25FC:0139 (Ronald May Chapter 22- Iowa Board of Parole) 9/26/2025 Complaint Opened/Acknowledged
- 17. Accept 25FC:0148 (Gary Clear Chapter 21 East Union Community School District Board of Education) 10/7/2025 Information Gathering/IR Process
- 18. Accept 25FC:0149 (Christopher Wyant Chapter 22 City of Lewis) 9/24/2025 Information Gathering/IR Process
- 19. Accept 25FC:0150 (Vickie Pyevich Chapter 22- Bettendorf Community School District) 10/8/2025 Information Gathering/IR Process

VIII. Matters Withdrawn, No Action Necessary. (Miller)

IX. Pending Complaints. Informational Only (Miller)

- 1.25FC:0022 (Steve St. Clair Chapter 22- The Winneshiek County Board of Supervisors and the City of Ossian. The governmental entities associated with the other government employees/officials listed above were also involved, less directly.) 2/17/2025 Board Acceptance of IR
- 2. 25FC:0027 (Jerry Hamelton Chapter 22- Keokuk Police Department) 3/12/2025 Probable Cause Investigation
- 3. 25FC:0054 (Tim Ferguson Chapter 22- City of Davenport) 5/19/2025 Information Gathering/IR Process
- 4. 25FC:0055 (Justin Cole Chapter 21- Mount Union Benefited Fire District) 5/21/2025 Information Gathering/IR Process
- 5. 25FC:0061 (Dylan Southall Chapter 22- Cedar Falls Utilities Cedar Falls, Iowa) 5/23/2025 Information Gathering/IR Process
- 6. 25FC:0058 (Rachel Doyle Both- City of Rolfe) 5/27/2025 Information Gathering/IR Process
- 7. 25FC:0065 (John Rasmussen Chapter 21- Pottawattamie County Board of Supervisors) 6/3/2025 Information Gathering/IR Process
- 8. 25FC:0069 (Cassie Rochholz Chapter 21- City of Solon) 6/4/2025 Information Gathering/IR Process
- 9. 25FC:0067 (EyesOffCR Chapter 22- City of Cedar Rapids) 6/6/2025 Information Gathering/IR Process
- 10. 25FC:0070-2 (Keith Wieland Chapter 22- Buchanan County, Iowa) 6/10/2025 Information Gathering/IR Process
- 11. 25FC:0070-4 (Keith Wieland Chapter 22- Buchanan County, Iowa) 6/10/2025 Information Gathering/IR Process
- 12. 25FC:0070-1 (Keith Wieland Chapter 22- Buchanan County, Iowa) 6/10/2025 Information Gathering/IR Process
- 13. 25FC:0070-3 (Keith Wieland Chapter 22- Buchanan County, Iowa) 6/10/2025 Information Gathering/IR Process
- 14. 25FC:0073 (Justin Scott Chapter 21- Denver Community School District) 6/12/2025 Information Gathering/IR Process
- 15. 25FC:0072 (Jonathan Uhl Chapter 22- Scott County / Scott County Attorney's Office) 6/13/2025 Information Gathering/IR Process

- 16. 25FC:0074 (Noelle Bolibaugh Chapter 22- Oskaloosa School District) 6/16/2025 Information Gathering/IR Process
- 17. 25FC:0075 (Chris Stevens Chapter 22- City of Swea City IA) 6/17/2025 Information Gathering/IR Process
- 18. 25FC:0076 (Ken Allsup Both- Oskaloosa School Board) 6/17/2025 Information Gathering/IR Process
- 19. 25FC:0079 (Judith Lee Chapter 22- City of Davenport) 6/24/2025 Information Gathering/IR Process
- 20. 25FC:0082 (Tim Ferguson Chapter 22- Davenport Police Lieutenant Dennis Colclasure of the Davenport Police department informed me as well as per the document says I will be provided in writing of the outcome of the investigation. I would like to know any and all information pertaining to the) 6/24/2025 Complaint Opened/Acknowledged
- 21. 25FC:0083 (Amber Turner Chapter 21- Mitchellville City Council and Mayor) 6/30/2025 Information Gathering/IR Process
- 22. 25FC:0088 (Jaicy Skaggs Chapter 22- City of Kellogg) 7/7/2025 Draft Order
- 23. 25FC:0089 (Charlie Comfort Chapter 22- Oskaloosa Community School District) 7/7/2025 Information Gathering/IR Process
- 24. (John Rasmussen Chapter 21- Pottawattamie County Board of Supervisors) 7/9/2025 Information Gathering/IR Process
- 25. 25FC:0092 (Keith Wieland Chapter 21- Buchanan County Solid Waste Commission) 7/9/2025 Information Gathering/IR Process
- 26. 25FC:0091 (Andy Hallman Chapter 22- City of Washington) 7/10/2025 Information Gathering/IR Process
- 27. 25FC:0097 (EyesOffCR Chapter 22- City of Storm Lake) 7/21/2025 Complaint Opened/Acknowledged
- 28. 25FC:0099 (Mount Pleasant Municipal Utilities Chapter 21- Resale Power Group of Iowa) 7/28/2025 Information Gathering/IR Process
- 29. 25FC:0103 (Charlie Comfort Chapter 22- Oskaloosa School District) 8/13/2025 Information Gathering/IR Process
- 30. 25FC:0106 (Bradley Thrasher Chapter 21- City of Le Grand board of adjustments) 8/14/2025 Information Gathering/IR Process
- 31. 25FC:0109 (Jaicy Skaggs Chapter 21- City of Kellogg) 8/18/2025 Information Gathering/IR Process
- 32. 25FC:0111 (Jennifer Benbow Chapter 21- City of Granger City Council) 8/19/2025 Information Gathering/IR Process
- 33. 25FC:0113 (Mariah Oliver Chapter 21- Paullina City Council) 8/22/2025 Information Gathering/IR Process
- 34. 25FC:0115 (David Carney Chapter 22- City of Ankeny, Iowa) 8/27/2025 Investigative Report Draft Order
- 35. 25FC:0118 (Paullina Resident Chapter 21- Paullina City Council) 8/27/2025 Complaint Opened/Acknowledged
- 36. 25FC:0120 (Tim Ferguson Chapter 22- Davenport Police Department & City of Davenport) 8/26/2025 Complaint Opened/Acknowledged
- 37. 25FC:0123 (Jack Elder Chapter 22- City of Lake City, Iowa) 9/9/2025 Complaint Opened/Acknowledged

- 38. 25FC:0124 (Jack Elder Chapter 22- City of Lake City, Iowa) 9/9/2025 Complaint Opened/Acknowledged
- 39. Accept 25FC:0126 (Don McGregor Chapter 22- Kossuth County Board of Supervisors) 9/11/2025 Information Gathering/IR Process
- 40. 25FC:0129 (Robert Stewart Chapter 22- OELWEIN POLICE DEPARTMENT) 9/15/2025 Complaint Opened/Acknowledged
- 41. 25FC:0134 (Richard Francis Chapter 22- Fort Dodge Police Department) 9/20/2025 Information Gathering/IR Process
- 42. 25FC:0136 (Alisha Beers Chapter 22- City council of Pisgah and Clerk Heather) 9/22/2025 Complaint Opened/Acknowledged
- 43. 25FC:0138 (Carlton Beers Chapter 22- CITY COUNCIL OF PISGAH AND TODD NOAH/ADMIN OF PISGAH) 9/24/2025 Complaint Opened/Acknowledged
- 44. 25FC:0140 (Sam McIntire Chapter 21- City of Fontanelle) 9/26/2025 Complaint Opened/Acknowledged
- 45. 25FC:0141 (Eulando Hayes Chapter 22- Black Hawk County Attorney's Office) 9/25/2025 Complaint Opened/Acknowledged
- 46. 25FC:0142 (Eulando Hayes Chapter 22- Waterloo Police Department) 9/25/2025 Complaint Opened/Acknowledged
- 47. 25FC:0143 (Brandon Talsma Chapter 21- Jasper County Conservation) 10/1/2025 Complaint Opened/Acknowledged
- 48. 25FC:0144 (Tony Hamson Chapter 22- Rake City) 9/26/2025 Complaint Opened/Acknowledged
- 49. 25FC:0145 (Jazmin Morrison Both- Pleasantville Public Library) 10/2/2025 Complaint Opened/Acknowledged
- 50. 25FC:0146 (Matthew Rollinger Chapter 22- Iowa Department of Education) 10/2/2025 Complaint Opened/Acknowledged
- 51. 25FC:0147 (Jacquelynn Zugg Chapter 21- City of Centerville) 10/6/2025 Complaint Opened/Acknowledged
- 52. 25FC:0149 (Christopher Wyant Chapter 22- Lewis, IA cass county) 9/23/2025 Complaint Opened/Acknowledged

X. Committee Reports

- a. Training (Lee)
- b. Legislative (Miller)
- **c.** Rules (Miller)

XI. Office status report.

- a. Office Update * (Miller)
- b. Financial/Budget Update (FY25) * (Miller)
- c. Presentations/Trainings (Miller)
- d. District Court Update (Miller)
- XII. Next IPIB Board Meeting will be held on November 20, 2025, at 1:00 p.m.

XIII. Adjourn

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Agenda
October 16, 2025, 1:00 p.m.
Conference Room
Jessie Parker Building, East
510 East 12th Street, Des Moines

1:00 PM - IPIB Meeting

- I. Approval of agenda*
- II. Approval of the September 18, 2025 minutes *
- **III. Public Forum** (5-minute limit per speaker)
- IV. Comments from the board chair. (Lucas)
- V. Potential Closed Session under Iowa Code § 21.5(1)(c). To discuss strategy with counsel in matters that are presently in litigation or where litigation is imminent where its disclosure would be likely to prejudice or disadvantage the position of the governmental body in that litigation.
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IOWA PUBLIC INFORMATION BOARD

DRAFT

September 18, 2025 Unapproved Minutes

The Iowa Public Information Board (IPIB) met on September 18, 2025, for its monthly meeting at 1 p.m. at the offices of the Iowa Public Information Board located at 510 East 12th Street, Des Moines. The following members participated: Joan Corbin (remote), E.J. Giovannetti, Barry Lindahl, Catherine Lucas, Luke Martz, Joel McCrea (joining remote later), and Monica McHugh (remote). Also present were IPIB Executive Director, Charlotte Miller; IPIB Agency Counsel, Alexander Lee. A quorum was declared present by Chair.

On a motion by Lindahl, second by Martz, to approve the agenda. Adopted 6-0.

On a motion by Giovannetti, second by Lindahl, to approve the **August 21, 2025 minutes**. **Adopted 6-0.**

Public Forum. Jaicy Skaggs was present and made public comment. Jayde Hilton was present and introduced as the new administrative assistant for IPIB.

Comments from the board chair. The Board Chair had no comments.

Cases involving Board Deliberation/Action. The Board was briefed on each complaint and acted as follows:

- 1. 24FC:0110-1 (Keegan Jarvis Chapter 21- City of Swan IA) 11/6/2024 -Investigative Report Draft Order: Lee presented on behalf of IPIB staff. The Board discussed the matter. Motion by Giovannetti, second by Lindahl, to adopt staff's recommendation. Approved 6-0.
- 25FC:0012 (Matt Loffer Chapter 22- City of Marengo, Marengo Police
 Department) 2/3/2025 -Informal Resolution IR Agreed to by Parties. Lee presented
 on behalf of IPIB staff. The Board discussed the matter. Motion by Lindahl, second by
 Martz to adopt staff's recommendation. Approved 6-0.
- 3. **25FC:0031** (Michael Chapman Chapter 21- Waterloo Community School District Board of Education) 3/26/2025 -Investigative Report Draft Order. Lee presented on behalf of IPIB staff. The Board discussed the matter. Dustin Zeschke, attorney for Waterloo Communikty School District Board of Education, addressed the Board. Motion by Giovannetti, second by Martz, to adopt staff's recommendation. Record roll call vote:

Joan Corbin - Yes

E. J. Giovannetti - Yes

Barry Lindahl - No

Catherine Lucas - No

Luke Martz - Yes Monica McHugh - Yes

Approved 4-2.

4. **25FC:0040** (Stephanie Erickson - Chapter 21- Indianola City Council) 4/10/2025 - Final Report Completed IR/Final Report. Lee presented on behalf of IPIB staff. The Board discussed the matter. Motion by Giovannetti, second by Martz, to adopt staff's recommendation with staff recommended edit. **Approved 6-0**.

Potential Closed Session under Iowa Code § 21.5(1)(c). To discuss strategy with counsel in matters that are presently in litigation or where litigation is imminent where its disclosure would be likely to prejudice or disadvantage the position of the governmental body in that litigation.

Board discussion occurred. Giovannetti asked counsel if the subject matter was appropriate for closed session. John Lundquist, Attorney General Counsel for the Board, addressed the Board and stated there are issues that need to be discussed with the Board that would disadvantage the position of the IPIB if discussed in open session and indicated that closed session is appropriate. On a motion by Giovannetti and second by Lucas, to enter closed session pursuant to Iowa Code § 21.5(1)(c) to discuss strategy with counsel in matters that are presently in litigation where disclosure would be likely to prejudice or disadvantage the position of the governmental body in that litigation. Roll call vote:

Joan Corbin - Yes
E. J. Giovannetti - Yes
Barry Lindahl - Yes
Catherine Lucas - Yes
Luke Martz - Yes
Monica McHugh - Yes

Approved 6-0.

McCrea joined the call and agreed to enter closed session at 2:28 P.M.

*Martz departed the meeting

Board votes to return from closed session at 3:18 PM.

Consent Agenda.

- **1. Dismissals.** On a motion by Lindahl, second by Giovannetti, to approve the dismissals within the consent agenda. **Approved 6-0.**
- **2. Acceptances**. On a motion by Giovannetti, second by Lindahl, to approve the acceptances within the consent agenda. **Approved 6-0**

Advisory Opinion. Lee provided an update to published 25AO:0011 (Who is required to complete mandatory training on Chapters 21 and 22 under Section 21.12?) On a motion by Lindahl, second by Giovannetti, to approve the updated advisory opinion. **Approved 6-0**

Matters Withdrawn, No Action Necessary.

- 1. 25FC:0105 (Vicky Brenner Chapter 22- Madison County Appointed Auditor) 8/12/2025 Withdrawn Resolved/Withdrawn
- 2. 25FC:0125 (William Highland Chapter 22- Iowa Attorney General) 9/7/2025 -Withdrawn Resolved/Withdrawn

Pending Complaints. Informational Only, No Action or Deliberation.

- 1. 25FC:0018 (Tammy Wise Chapter 21- Tama County) 2/10/2025 Information Gathering/IR Process
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- 34. 25FC:0112 (Robert Alvarez Chapter 22- University of Iowa) 8/20/2025 Complaint Opened/Acknowledged
- 35. 25FC:0119 (Tim Ferguson Public Records Law- City of Davenport custodian) 8/21/2025 Complaint Opened/Acknowledged
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- 42. 25FC:0117 (Gary Clear Open Meetings Law- East Union Community School District Board of Education) 8/27/2025 Complaint Opened/Acknowledged
- 43. 25FC:0122 (Tim Ferguson Chapter 22- Muscatine County recorder@muscatinecountyiowa.gov) 8/30/2025 Complaint Opened/Acknowledged
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- 45. 25FC:0124 (Jack Elder Chapter 22- City of Lake City, Iowa) 9/9/2025 Complaint Opened/Acknowledged
- 46. 25FC:0126 (Don McGregor Chapter 22- Kossuth County Board of Supervisors) 9/11/2025 Complaint Opened/Acknowledged

Contested Case Update. Miller provided a brief update on the contested case.

 a. 24FC:0092 (Aubrey Burress - Both- Pleasant Grove township) 10/21/2024 - Contested Case

HF 706 Training Providers. Miller and Lee provided the Board with an update on approved and pending HF 706 Training Providers.

- 1. Approved.
 - a. Iowa League of Cities
 - b. Iowa Association of Municipal Utilities
 - c. Lynch Dallas, P.C.
- 2. Pending Approval.
 - a. Hopkins & Huebner, P.C
 - b. Broadlawns Medical
 - c. Midwest Assistance Program (MAP)

Committee Reports

- 1. **Training.** Lee provided an update on meetings and work being completed.
- 2. **Legislative**. Miller provided an update on the status of the legislative session and IPIB priorities.
- 3. **Rules.** Miller provided an update on the status of Administrative Rules.

Office status report.

- 1. **Office Update**. Miller addressed the Board and provided an office update.
- 2. **Financial/Budget Update (FY25)**. Miller addressed the Board and provided an update regarding FY25 financials.
- 3. **Presentations/Trainings.** Lee provided an update regarding upcoming trainings
- 4. **District Court Update**. Miller provided that John Lundquist gave a board an update on pending litigation during the closed session.

Next IPIB Board Meeting will be held on October 16, 2025, at 1:00 p.m. Meeting adjourned at 3:52 P.M.

The Iowa Public Information Board

In re the Matter of:	Case Number: 25FC:0018
Tammy Wise, Complainant	Cuse (vulliber: 251 C.0010
	Informal Resolution Report
And Concerning:	
Tama County Board of Supervisors, Respondent	

On February 10, 2025, Tammy Wise filed formal complaint 25FC:0018, alleging that the Tama County Board of Supervisors (Board) violated Iowa Code Chapter 21.

The IPIB accepted this complaint at its meeting on February 20, 2025.

Background

Tama County is a county in Central Iowa, which is governed by a five-member Board of Supervisors. Until February 2025, Tammy Wise was employed as a Human Resources Manager for Tama County.

In early 2025, the Board contracted with Paul Gruefe, a human resources independent contractor, to perform an audit of the county's office of human resources. On February 3, 2025, the Board held a regularly scheduled meeting, which included the agenda item "Possible closed session for discussion and possible action under Iowa Code 21.5.1 (g), 21.5.1 (h), 21.5.1 (i)." During this session, which lasted approximately one hour, the five Supervisors met privately with Greufe and Wise to consider the latter's potential discharge. Following the closed session, the Board returned to open session and voted 3-2 to terminate Wise's employment with Tama County, a decision which was formalized on February 10, 2025.

According to the Board's response and signed affidavits, Wise received prior notice from Greufe on January 31, 2025 that the possible closed session agenda item would be concern her and that it would be her decision whether or not she wanted the discussion to be in private. Wise attended the February 3 session. After approximately an hour spent on other agenda items, the Board entered a brief recess. During this recess, Gruefe allegedly had a one-on-one conversation with Wise outside the meeting room, in which he asked whether she wanted a closed session and Wise stated

something to the effect of "of course I wanted it in closed session, I don't want all of this out in public." The Board then relied on Greufe to enter closed session, with Wise in attendance.

According to Wise's own signed affidavit, Wise never had the opportunity to review Greufe's email prior to the meeting, as it was sent on January 31, a Friday, and the meeting began at 8:30 a.m. on February 3, the following Monday. Wise asserts that she regularly attended meetings and had no prior notice that the closed session item on the agenda would be about her, as she was not named, and the only indication of the closed session's purpose came from the three Code sections cited. The agenda did not mention Wise's name or position, nor did it state that the termination of an employee would be considered. Wise agrees that she spoke with Greufe during the brief recess and that Greufe told her the session would be about her when asked. However, Wise alleges that she was never asked whether she wanted a closed session and never requested one from the Board, either directly or through Greufe.

On February 10, 2025, Wise filed formal complaint 25FC:0018, alleging that the Board violated Chapter 21 by going into closed session under Iowa Code § 21.5(1)(i) without an affirmative request from Wise as the employee whose discharge was being considered.

Pursuant to Iowa Code §§ 23.6(5) and (6), IPIB staff reviewed all audio recordings available for the February 3, 2025 meeting. Based on this review, there is no question that the closed session was held "[t]o evaluate the professional competency of an individual whose . . . discharge [was] being considered" and that the closed session could reasonably be found "necessary to prevent needless and irreparable injury to that individual's reputation." Iowa Code § 21.5(1)(i).

The sole dispute between the parties is whether Wise requested a closed session, which is the subject of directly conflicting affidavits signed by Greufe and Wise. Following mediation, the parties were able to reach an informal resolution intended to prevent similar open meetings issues from arising in future closed sessions.

Applicable Law

"A governmental body may hold a closed session only by affirmative public vote of either twothirds of the members of the body or all of the members present at the meeting. A governmental body may hold a closed session only to the extent a closed session is necessary for any of the following reasons:

i. To evaluate the professional competency of an individual whose appointment, hiring, performance, or discharge is being considered when necessary to prevent needless and irreparable injury to that individual's reputation and that individual requests a closed session." Iowa Code § 21.5(1)(i).

Informal Resolution

All parties acknowledge that the Tama County Board of Supervisors denies any wrongdoing or violations of the law but has agreed to an Informal Resolution for the stated purpose of saving time and taxpayer money. All parties further acknowledge that IPIB has not made any finding of wrongdoing or violation of law against the Board in this case.

Pursuant to Iowa Code § 23.9, IPIB presents the following terms for an informal resolution of this matter:

- 1. This Informal Resolution will be formally approved at a meeting of the Tama County Board of Supervisors, and the following terms shall be read into the record. The Board will include a copy of this Informal Resolution in its meeting minutes and will provide IPIB staff with a copy of the minutes demonstrating approval.
- 2. The Board will develop an official policy for the conduct of closed session meetings held pursuant to Iowa Code § 21.5(1)(i), which shall include a requirement that the Board obtain a request for a closed session from the individual whose professional competency will be evaluated either in writing or during open session in a manner which allows Board members to consider the request and memorialize it in the minutes of the meeting, prior to entering any closed session for this purpose.
- 3. All members of the Tama County Board of Supervisors will complete a training related to open meetings and public records. This training will be arranged by the Board and conducted with IPIB during an open meeting.

The terms of the Informal Resolution will be completed within 60 days of the date of approval of this Informal Resolution by all parties. Upon showing of proof of compliance, the IPIB will dismiss this complaint as successfully resolved.

Tammy Wise approved the Informal Resolution on October 2, 2025.

The Tama County Board of Supervisors approved the Informal Resolution on September 17, 2025.

The IPIB staff recommend the IPIB approve the Informal Resolution Report.

By the IPIB Agency Counsel,

iexander Lee, J.D.

CERTIFICATE OF MAILING

This document was sent on October 10, 2025, to:

Tammy Wise, Complainant Tama County Board of Supervisors, Respondent

The Iowa Public Information Board

In re the Matter of:	Com Novel on 25FC 0006
Kirk Lager, Complainant	Case Number: 25FC:0096
	Investigative Report
And Concerning:	
Iowa Department of Corrections,	
Respondent	

COMES NOW, Charlotte Miller, Executive Director for the Iowa Public Information Board (IPIB), and enters this Investigative Report:

On July 21, 2025, Kirk Lager filed formal complaint 25FC:0096, alleging Iowa Department of Corrections violated Iowa Code Chapter 22.

The IPIB accepted this Complaint on July 30, 2025

Facts

On the morning of June 7, 2025, the City of Fort Dodge, IA was hosting a city celebration for Frontier Days that included a parade, a car show, live music, and other activities. Prior to the commencement of the Frontier Days parade, a "figure 8 car" struck the Residential Correctional Facility located at 311 1st Ave S. in Fort Dodge, IA.

On June 8, 2025, Lager submitted an Open Records Request with the Department. Lager's request was assigned number 25-2152. The nature of Lager's request was for "video footage of the figure 8 car that struck the Residential Correctional Facility in Fort Dodge at 311 1st Avenue South on the morning of June 7th, 2025".

On June 12, 2025, the Department denied the request, citing the need to protect institutional security and the safety of its staff and clients.

On July 21, 2025, Kirk Lager filed a complaint (25FC:0096) against the Iowa Department of Corrections (the "Department"), alleging a violation of Iowa Code Chapter 22. Lager requested a copy of the video footage from the June 7, 2025, incident where a "figure 8 car" struck the

Residential Correctional Facility in Fort Dodge. Lager subsequently filed a formal complaint with IPIB on July 21, 2025 and IPIB accepted the complaint on July 30, 2025.

On August 7, 2025, the Department responded to the formal complaint and asserts that while the video can be a public record under Iowa Code § 22.1(3)(a), it is confidential under Iowa Code § 904.602(10).

On August 21, Lager maintained the position that footage requested is a public record that is not confidential under Iowa Code § 22.2.

Applicable Law

A public record is defined as "all records, documents, tape, or other information stored or preserved in any medium, of or belonging to this state..."

"Every person shall have the right to examine and copy a public record and to publish or otherwise disseminate a public record or the information contained in a public record. Unless otherwise provided for by law, the right to examine a public record shall include the right to examine a public record without charge while the public record is in the physical possession of the custodian of the public record." Iowa Code § 22.2(1).

Analysis

Lager alleges a violation of Iowa Code Chapter 22 occurred based on the denial of access to the security camera footage. A public record is a record that belongs to and is maintained by a government body. As been determined by IPIB in prior decisions, the Department is granted broad authority to govern its internal administration. Iowa Code § 904.602(10) states as follows:

"Regulations, procedures, and policies that govern the internal administration of the department and the district departments, which if released may jeopardize the secure operation of a correctional institution operation or program, are confidential unless otherwise ordered by a court. These records include procedures on inmate movement and control; staffing patterns and regulations; emergency plans; internal investigations; equipment use and security; building plans, operation, and security; security procedures for inmates, staff, and visitors; daily operation records; and contraband and medicine control. These records are exempt from the public inspection requirements in section 17A.3 and section 22.2." (Emphasis added.)

Based on Iowa Code § 904.602(10), the Department has the ability to exempt as confidential any regulations, procedures, and policies related to internal administration, including releasing video footage would reveal confidential operational security details, which may also include the location of security cameras, staff movement patterns, personal identifying information, and other sensitive operational practices.

Based on this analysis, IPIB finds the request for the security footage is a proper request for an existing public record, but the security footage is exempt from disclosure requirements of Iowa Code Chapter 22 pursuant to Iowa Code § 904.602(10).

IPIB Action

The Board may take the following actions upon receipt of a probable cause report:

- a. Redirect the matter for further investigation;
- b. Dismiss the matter for lack of probable cause to believe a violation has occurred;
- c. Make a determination that probable cause exists to believe a violation has occurred, but, as an exercise of administrative discretion, dismiss the matter; or
- d. Make a determination that probable cause exists to believe a violation has occurred, designate a prosecutor and direct the issuance of a statement of charges to initiate a contested case proceeding.

Iowa Admin. Code r. 497-2.2(4).

Recommendation

It is recommended that the Board dismiss the matter for lack of probable cause to believe a violation has occurred. Both parties agree that the footage requested is considered a public record.

By the IPIB Executive Director

Charlotte Miller, J.D.

CERTIFICATE OF MAILING

This document was sent on October 10, 2025, to:

Kirk Lager, Complainent Iowa Department of Corrections, Respondent



Miller, Charlotte <charlotte.miller@iowa.gov>

Order to IPIB for Board Meeting

Kirk Lager <kslager@gmail.com>

Mon, Oct 13, 2025 at 6:17 AM

To: "Miller, Charlotte" <charlotte.miller@iowa.gov>

Cc: Shannon Archer <shannon.archer@iowa.gov>, Paul Cornelius <paul.cornelius@iowa.gov>, Jen Rathje <jen.rathje1@iowa.gov>

Good morning,

At this time, I will not be able to attend the October 16th meeting at 1:00 PM. I would like to have my public comment below read aloud to the Board. If that can not be accommodated, I would like to ask for an extension.

Respectfully, Kirk Lager

Public comment for the Board:

I would like to see the Board further investigate my complaint.

This requested external video presents a unique situation. The location of this particular piece of security equipment is already known - the camera(s) are clearly visible on the exterior of the building as well as on Google Street View and other web applications.

As far as the concern of exposing daily operational procedures, this request is for merely 15 seconds of footage of the public alleyway on the back side of the facility. The only ingress/egress locations in this vicinity are clearly marked 'Emergency Exit - Alarm Will Sound'.

In regards to Iowa Code 904.602(10), I feel it clearly only applies to regulations, procedures, and policies. The verbiage "These records" in the second and third sentence point right back to 'regulations, procedures, and policies'. The unreasonable usage of Iowa Code 904.602(10) in the particular instance restricts my right to examine the public record.

I would encourage DOC to censor / mute / blur out any and all sensitive material identified in the short requested time frame.

Thank you, Kirk Lager

On Fri, Oct 10, 2025 at 12:40 PM Miller, Charlotte <charlotte.miller@iowa.gov> wrote: [Quoted text hidden]



Miller, Charlotte <charlotte.miller@iowa.gov>

Order to IPIB for Board Meeting

Archer, Shannon <shannon.archer@iowa.gov>

Sun, Oct 12, 2025 at 8:45 AM

To: "Miller, Charlotte" <charlotte.miller@iowa.gov>

Cc: kslager@gmail.com, Paul Cornelius <paul.cornelius@iowa.gov>, Jen Rathje <jen.rathje1@iowa.gov>

Dear Ms. Miller,

In lieu of speaking in front of the Board, we submit the following statement on behalf of the Iowa Department of Corrections.

While the lowa Department of Corrections appreciates the public's right to access agency records, the safety and security of its staff and clients is of utmost concern as illustrated in lowa Code section 904.602(10).

As we noted in our response to the Iowa Public Information Board (IPIB), the core issue is whether the video footage requested by Mr. Lager is confidential under Iowa Code § 904.602(10). This section of the Iaw, which governs the Department of Corrections, has two main parts. The first part establishes a general rule: "Regulations, procedures, and policies that govern the internal administration of the department... which if released may jeopardize the secure operation of a correctional institution operation... are confidential unless otherwise ordered by a court." The second part provides a specific, non-exhaustive list of records considered confidential, including "equipment use and security" and "daily operation records." The video footage falls under these categories. Releasing the video would reveal the location of security equipment and expose daily operational procedures, which could compromise the facility's security.

Therefore, the Iowa Department of Corrections respectfully requests the Board dismiss Mr. Lager's action for lack of probable cause as recommended in the Investigative Report.

Thank you,

Shannon Archer General Counsel

Iowa Department of Corrections 510 E. 12th Street, Des Moines, Iowa 50319 Direct Line: (515) 415-0456 shannon.archer@iowa.gov https://doc.iowa.gov



Department of Corrections

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[Quoted text hidden]

The Iowa Public Information Board

In re the Matter of:	Case Number: 25FC:0102
Nancy Johnson, Complainant	Investigative Report
And Concerning:	
Polk City Police Department, Respondent	
<u> </u>	investigative Report

COMES NOW, Alexander Lee, Agency Counsel for the Iowa Public Information Board (IPIB), and enters this Dismissal Order:

On August 11, 2025, Nancy Johnson filed formal complaint 25FC:0102, alleging that the Polk City Police Department (Department) violated Iowa Code Chapter 22.

The IPIB accepted this Complaint on September 18, 2025.

Facts

On August 4, 2025, police were called to the private residence of the complainant, Nancy Johnson, on a noise complaint filed by a neighbor concerning Johnson's dogs. According to the dispatch notes in the police report, another individual on the property spoke with the officer. The officer informed this individual that the neighbor who made the call had a right to the enjoyment of their own property and that there was an ordinance which applied to barking dogs. The officer also served a 14-day notice for registration. The Department then closed the complaint.

On the same date, Johnson filed an Iowa Code Chapter 22 request seeking records of the incident, including body cam footage, dispatch logs, call records, and other written reports or documents from the police investigative file. In response, the Department released the dispatch log and video recorded by a third party, but the body cam footage was withheld. The Department's representative stated that a court subpoena would be required for the release of this portion of the investigative file. It is not clear whether the Department intended to release the records under Iowa Code Chapter 22 or if these records were instead provided based on Johnson's special relationship to the records.

On August 11, 2025, Johnson filed formal complaint 25FC:0110, alleging that the Department had violated Iowa Code Chapter 22 by failing to properly justify their decision to withhold portions of the investigative file and because they had not yet released the "date, time, specific location, and

immediate facts and circumstances" of the incident, as information explicitly exempted from the qualified privilege of Iowa Code Section 22.7(5). Johnson also asserted that the *Hawk Eye* balancing test should be applied to favor additional disclosure, given asserted public interest (Johnson noted that the neighbor who made the call is also a member of city council) and the supposedly minimal confidentiality interests present where the incident occurred entirely on Johnson's own property (as she was not concerned about her own privacy).

IPIB accepted this complaint on the limited basis that the Department's records custodian may have applied the incorrect standard to deny access to certain records, as a departmental policy was cited instead of applying Iowa Code Section 22.7(5) or another statutory confidentiality exception.

Upon acceptance, the Department opted to waive protection for the body cam footage, which has now been released to Johnson. Johnson then challenged the decision to withhold the record of the reporting party's phone call with the Department. Johnson questions whether confidentiality should apply to this call, as the caller was a sitting city council member, and disclosure could be required in the interest of government transparency.

Applicable Law

"The following public records shall be kept confidential, unless otherwise ordered by a court, by the lawful custodian of the records, or by another person duly authorized to release such information:

5. Peace officers' investigative reports, privileged records or information specified in section 80G.2, and specific portions of electronic mail and telephone billing records of law enforcement agencies if that information is part of an ongoing investigation, except where disclosure is authorized elsewhere in this Code. However, the date, time, specific location, and immediate facts and circumstances surrounding a crime or incident shall not be kept confidential under this section, except in those unusual circumstances where disclosure would plainly and seriously jeopardize an investigation or pose a clear and present danger to the safety of an individual." Iowa Code § 22.7(5).

Analysis

I. General Disclosures Required by Iowa Code § 22.7(5)

Despite extending a qualified privilege of confidentiality for police investigative files, Iowa Code § 22(5) provides that "the date, time, specific location, and immediate facts and circumstances surrounding a crime or incident shall not be kept confidential," except in unusual circumstances where greater confidentiality is needed to protect the integrity of an investigation or the safety of an individual. Because the complainant has received the written report of the incident *and* relevant body camera footage (based in part on her relationship to the records, rather than Iowa Code

Chapter 22), it appears that the disclosures given have well exceeded the minimum disclosures promised by this portion of Iowa Code § 22.7(5).

The complainant disagrees with IPIB's interpretation of the term "immediate facts and circumstances," arguing that the phrase should be read to include other details, "including officer tone, demeanor, physical actions, and the sequence of events," which are not captured in writing alone. These facts, however, go well beyond the plain meaning of "immediate," which refers instead to fundamental information – the "who, what, when, and where" – rather than the sort of details or analysis which may be developed elsewhere in the investigative file. This narrower interpretation of "immediate facts and circumstances" is supported by the context in which the phrase appears, as part of list limited to basic information only ("date, time, specific location"), which itself is a carve-out to a general rule designed to provide confidentiality. If Iowa Code § 22.7(5)'s disclosure provision was interpreted to include such details as "officer tone" or "demeanor," this would defeat the purpose of the confidentiality rule itself.

For these reasons, the disclosure provision cannot serve as the basis for the release of the additional records sought.

II. The Qualified Privilege of Iowa Code § 22.7(5)

Notwithstanding the aforementioned required disclosures, the complainant also asserts that she may be entitled to the remaining records from the incident based on the *Hawk Eye* balancing test.

In *Mitchell v. City of Cedar Rapids*, the Iowa Supreme Court found that Iowa Code § 22.7(5) created only a qualified privilege of confidentiality for records included in police investigative reports, rather than a categorical exemption. 926 N.W.2d 222, 234 (Iowa 2019) (holding that, despite the Court's ruling in *ACLU Foundation v. Records Custodian*, "the legislature has acquiesced in [the Court's] interpretation of section 22.7(5)" and "*Hawk Eye* remains the controlling precedent for disputes over access to police investigative reports"). In determining whether a report is entitled to confidentiality under Chapter 22, courts use the *Hawk Eye* balancing test, as derived from Iowa Code § 622.11. As the Court held in *Hawk Eye*, "[a]n official claiming the privilege must satisfy a three-part test: (1) a public officer is being examined, (2) the communication [to the officer] was made in official confidence, and (3) the public interest would suffer by disclosure." *Id.* at 232 (quoting *Hawk Eye v. Jackson*, 521 N.W.2d 750, 753 (Iowa 1994)).

Confidentiality determinations often hinge on the last prong, which balances the public interest in disclosure against the potential harm, including considerations like the involvement of confidentiality informants, the presence of named but innocent suspects, and any "hearsay, rumor, or libelous comment" in investigation materials. *Hawk Eye*, 521 N.W.2d at 753; *see also* 23AO:0003, *Confidentiality of Police Investigative Files*. Whether the investigation is ongoing is another important factor, as temporary confidentiality may be necessary to protect the investigative process prior to its conclusion. However, this not the only factor considered, and the Court has

made clear that the "ongoing investigation" language in Iowa Code § 22.7(5) itself does not apply to the confidentiality for investigative reports. *Mitchell*, 926 N.W.2d at 230–31.

In the past, IPIB has interpreted 911 calls and similar communications like witness or victim's reports to be part of a police investigative file and, despite the qualified privilege, these are generally confidential. See 23FC:0026, Sydney Crnkovich/Carroll County Sheriff's Office (finding that the Hawk Eye test favored confidentiality for a 911 call made by an individual reporting a dead body, where the minimal public interest in accessing the call audio in addition to required disclosures was outweighed by the potential harm in disclosure).

The complainant argues that the balancing test should favor disclosure because "[the caller was] a sitting city council member, not an innocent victim or witness." While the council member's status is relevant to Iowa Code § 22.7(18), which provides confidentiality for incoming communications from persons outside of government and has previously been used as an additional basis for confidentiality for reports to law enforcement, is not similarly determinative for Iowa Code § 22.7(5). There is no indication here that the council member's government role was in any way relevant to the incident or the police department's response, and the public interest is minimal for a routine police check-in into a dispute between neighbors over barking dogs.

Because (1) a public officer is being examined when investigative files are sought by a member of the public under Iowa Code Chapter 22, (2) the communication sought was made in official confidence, and (3) the minimal public interest is outweighed by the confidentiality interests of the complainant's neighbor discussing an incident in her capacity as a private citizen, the qualified privilege of Iowa Code § 22.7(5) applies, and the record sought was therefore properly withheld.

IPIB Action

The Board may take the following actions upon receipt of a probable cause report:

- a. Redirect the matter for further investigation;
- b. Dismiss the matter for lack of probable cause to believe a violation has occurred;
- c. Make a determination that probable cause exists to believe a violation has occurred, but, as an exercise of administrative discretion, dismiss the matter; or
- d. Make a determination that probable cause exists to believe a violation has occurred, designate a prosecutor and direct the issuance of a statement of charges to initiate a contested case proceeding.

Iowa Admin. Code r. 497-2.2(4).

Recommendation

Because the *Hawk Eye* balancing test weighs in favor of confidentiality for the disputed phone call record, it is recommended that the Board dismiss for lack of probable cause to believe a violation has occurred.

By the IPIB Agency Counsel,

Alexander Lee, J.D.

CERTIFICATE OF MAILING

This document was sent on October 10, 2025, to:

Nancy Johnson, Complainant Polk City Police Department, Respondent

The Iowa Public Information Board

In re the Matter of:	Case Number: 25FC:0115
David Carney, Complainant	Investigative Report
And Concerning:	
City of Ankeny, Respondent	

COMES NOW, Alexander Lee, Agency Council for the Iowa Public Information Board (IPIB), and enters this Investigative Report:

On August 27, 2025, David Carney filed formal complaint 25FC:0115, alleging that the City of Ankeny (City) violated Iowa Code Chapter 21.

The IPIB accepted this Complaint on September 18, 2025.

Facts

The underlying dispute in this case concerns a private construction company and a residential construction project in the City of Ankeny. Prior to the present case, the complainant, David Carney, submitted multiple reports of alleged sign code violations by this company with the City.

On June 24, 2025, Carney submitted a Chapter 22 request seeking records of the City's enforcement efforts against the company for these alleged violations. Specifically, the request sought the following: (1) "Any correspondence involving [the company's] Signs," (2) "Any correspondence to any city email address or from any city email address from or to [the email address for the company's project representative]," and (3) "Any text messages from any city official or employee to or from [the same project representative]."

The City provided a timely release of records responsive to this request. Amongst these records was a June 2 email sent by the city manager to the city council which summarizes the potential sign code violations. This email included a bullet point in which the city manager stated: "Staff has verbally notified [the company] that we have received these complaints and that their signs are potentially in violation and that they need to bring their sites into compliance with the Code. We provided them the Sign Code sections as well." Carney interpreted this line – "We provided them the Sign Code sections as well." – as possible evidence of additional communications which had

not been provided. On August 5, Carney attempted to clarify this point with the City, but no explanation was provided, and no additional records were released.

On August 27, 2025, Carney filed formal complaint 25FC:0115, alleging the City may have withheld responsive records if the above language referred to a recorded communication sent to the company.

After receiving notice of the complaint, the City conducted an additional records search, which uncovered a previously undisclosed May 20 email sent by the City's Code Enforcement Officer to the company, which memorialized a prior verbal conversation and quoted relevant language from the city sign code. The record was promptly released to Carney.

The City explained that this email had evaded all three search terms in Carney's Chapter 22 request, as the recipient was a different employee than the project representative Carney had identified, and the company's name only appeared in the recipient's email address, where it was spelled without a space between the first and second words of the name (by contrast to the expected spelling the City had used in its keyword search). The City also explained that it was common practice to for enforcement issues to be communicated over the phone, meaning that the lack of permanent record of this type of conversation would not have been flagged as unusual.

Carney has accepted the City's explanation for why the record was overlooked, and there is no allegation that further records may have been improperly withheld.

Analysis

The City asserts that there was no intent to withhold the May 20 email, which would not have appeared for either the keyword- or email address-based searches conducted while locating records responsive to the complainant's request. This good faith explanation is not contested, and it is not unreasonable for the City to have used the normal spelling of the company's name taken from the request as its keyword, without an additional obligation to try alternative spellings unprompted.

In this case, the City apparently responded to the records request in good faith, conducted a reasonable search to identify records responsive to the request, released all other records in a timely manner, and provided the final, overlooked record within five hours of receiving notice from IPIB of the complaint. Under the circumstances, there is no probable cause to find a violation, and the non-disclosure has been remedied.

The complainant reached out separately to thank IPIB for their assistance.

IPIB Action

The Board may take the following actions upon receipt of a probable cause report:

- a. Redirect the matter for further investigation;
- b. Dismiss the matter for lack of probable cause to believe a violation has occurred;
- c. Make a determination that probable cause exists to believe a violation has occurred, but, as an exercise of administrative discretion, dismiss the matter; or
- d. Make a determination that probable cause exists to believe a violation has occurred, designate a prosecutor and direct the issuance of a statement of charges to initiate a contested case proceeding.

Iowa Admin. Code r. 497-2.2(4).

Recommendation

Because the City acted reasonably in responding to the original records request and because the overlooked record has now been properly released, it is recommended that the Board dismiss for lack of probable cause to believe that a violation has occurred.

By the IPIB Agency Counsel,

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CERTIFICATE OF MAILING

This document was sent on October 10, 2025, to:

David Carney, Complainant City of Ankeny, Respondent

The Iowa Public Information Board

In re the Matter of:

Case Number: 25FC:0110

William Hendrikson, Complainant

Dismissal Order

And Concerning:

Iowa State Patrol, Clear Lake Police
Department, Cerro Gordo County Jail,
Cerro Gordo County Attorney's Office,
Respondents

COMES NOW, Alexander Lee, Agency Counsel for the Iowa Public Information Board (IPIB), and enters this Dismissal Order:

On July 29, 2025, William Hendrikson filed formal complaint 25FC:0100, alleging that the Iowa State Patrol, the Clear Lake Police Department, the Cerro Gordo County Jail, and the Cerro Gordo County Attorney's Office (Respondents) violated Iowa Code Chapter 22.

Facts

This case arises from an October 2023 law enforcement incident in Cerro Gordo County, which is also the subject of a pending federal lawsuit.

The complainant, William Hendrikson, alleges that he has sent "numerous lawful and specific public records requests" to the listed Respondents, seeking several categories of public records, including jail incident reports, surveillance footage, internal reports, personnel records, and other documents.

For the portion of the complaint against the Iowa State Patrol, evidence included with the complaint show that Hendrikson submitted an extensive records request to the designated Department of Public Safety (DPS) request coordinator on April 8, 2025. On May 5, the DPS records custodian released records obtained from the State Patrol's database. The same day, Hendrikson acknowledged receipt but questioned the exclusion of certain records related to a particular incident. On May 6, the custodian requested additional information about the incident and offered to search the records a second time. Hendrikson responded that he was suspicious of the need to conduct a second search, suggested that the custodian was being evasive or dishonest, and threatened to "escalate this to the Iowa Public Information Board, the Office of the

Ombudsman, and pursue all available legal remedies." On May 7, the custodian offered a summary of the completed records request, including a brief explanation for confidential records withheld, and clarified why she had offered a second search.

For the portion of the complaint against the Clear Lake Police Department, show that Hendrikson submitted a similarly extensive request to the Clear Lake Police Chief on April 8. The police chief acknowledged the request on April 14, apologizing for the delay and stating that several categories of records sought were either likely to be withheld as confidential or else were not in the Department's possession. Later the same day, Hendrikson challenged the possible refusal and threatened to "escalate this matter to the Iowa Public Information Board." On April 24, the chief provided Hendrikson with an itemized quote for \$1,930.00 for fulfillment of the request. Hendrikson has not paid this fee, which he argues is not reasonable under Iowa Code § 22.3(2).

For the portion of the complaint against the Cerro Gordo County Jail and County Attorney's Office, Hendrikson sent a mass email to several county officials and departments on April 14, which included both a civil rights complaint and a lengthy records request. On April 22, the county attorney responded by informing Hendrikson that the Sheriff's Office was opening a new investigation against him based on the contents of his request email. The county attorney also stated that, "[a]t this time, the documents requested will not be provided," with a citation to Iowa Code § 22.7(5).

On April 28, 2025, after the DCI declined to initiate an investigation, Hendrikson filed a complaint against the Respondents with the Office of Ombudsman, which was expanded in May 2025 to include other concerns involving with the same parties.

On July 29, 2025, Hendrikson filed formal complaint 25FC:0100, asserting several violations of Chapter 22 against each of the Respondents, including unreasonable fees, undue delay, improper withholding of records without legal justification, and failure to take official reports or preserve evidence related to the alleged violations of Hendrikson's civil rights.

Applicable Law

"The [Iowa Public Information Board] shall adopt rules pursuant to chapter 17A providing for the timing, form, content, and means by which any aggrieved person, any taxpayer to or citizen of this state, the attorney general, or any county attorney may file a complaint with the board alleging a violation of chapter 21 or 22. The complaint must be filed within sixty days from the time the alleged violation occurred or the complainant could have become aware of the violation with reasonable diligence." Iowa Code § 23.7(1).

Analysis

Iowa Code § 23.7(1) limits IPIB's ability to consider complaints filed more than sixty days from the time of an alleged violation or, where applicable, the time the complainant could have become

aware of the violation with reasonable diligence. Because this is a categorical statutory restriction on IPIB's authority, a complaint which is not filed within the sixty-day window must be dismissed.

The complaint alleges that the Clear Lake Police Department's quoted fee was unreasonable and in excess of actual costs, in violation of Iowa Code § 22.3(2). The disputed fee estimate was sent on April 24, 96 days before the complaint was filed on July 29, 2025.

The complaint also alleges violations related to unreasonable delay and failure to provide records. The final, conclusory email from the DPS records custodian on behalf of the State Patrol was sent on May 7 (83 days). A similarly conclusory email refusing to provide records was sent on behalf of the Cerro Gordo County respondents on April 22 (98 days). For the Police Department, the allegation that records were improperly withheld is inapplicable because the requested fees were never paid for fulfillment of the request, but any potential unreasonable delay in providing this estimate would have ended on April 24 (94 days).

Finally, the alleged failures to create or preserve public records related to the underlying incident occurred between October 16 and November 14, 2023, a minimum of 623 days before the complaint was filed.

The complainant contests the above analysis on the basis that each allegation constitutes a potential ongoing violation, as each continues to impair his rights under Chapter 22 in the present day. However, the facts presented show that all actions giving rise to the complaint occurred more than sixty days before the complaint was filed. Further, the complainant's statements on April 14 and May 6 that he was considering escalating to an IPIB complaint show that he was aware of IPIB as a potential avenue for addressing his concerns, and his filings with the Office of Ombudsman on multiple issues raised in the present complaint indicate that he perceived these issues to be reportable potential violations at the time.

Because the complaint was not timely filed within the sixty-day window prescribed by Iowa Code § 23.7(1) for any of the allegations, IPIB must dismiss without considering the merits.

Conclusion

Iowa Code § 23.8 requires that a complaint be within the IPIB's jurisdiction, appear legally sufficient, and have merit before the IPIB accepts a complaint. Following a review of the allegations on their face, it is found that this complaint does not meet those requirements.

Because this complaint was filed more than sixty days from the time the alleged violations occurred or the complainant could have become aware of the violations with reasonable diligence, IPIB lacks jurisdiction to consider the complaint on its merits.

IT IS SO ORDERED: Formal complaint 25FC:0100 is dismissed as it is outside IPIB's jurisdiction pursuant to Iowa Code § 23.8(2) and Iowa Administrative Rule 497-2.1(2)(b).

Pursuant to Iowa Administrative Rule 497-2.1(3), the IPIB may "delegate acceptance or dismissal of a complaint to the executive director, subject to review by the board." The IPIB will review this Order on October 16, 2025. Pursuant to IPIB rule 497-2.1(4), the parties will be notified in writing of its decision.

By the IPIB Agency Counsel,

Alexander Lee, J.D.

CERTIFICATE OF MAILING

This document was sent on October 9, 2025, to:

William Hendrikson, Complainant

The Iowa Public Information Board

In re the Matter of:	Case Number: 25FC:0133
Mindy Ponsetto, Complainant	Dismissal Order
And Concerning:	Distilissai Order
Iowa United Professionals, Respondent	

COMES NOW, Alexander Lee, Agency Counsel for the Iowa Public Information Board (IPIB), and enters this Dismissal Order:

On September 15, 2025, Mindy Ponsetto filed formal complaint 25FC:0133, alleging that the Iowa United Professionals (IUP) violated Iowa Code Chapter 22.

Facts

Iowa United Professionals (IUP), or UE Local 893, is a labor union representing public sector employees in the State of Iowa.

The complainant, Mindy Ponsetto, is a current state employee. In July 2025, she submitted a records request to IUP's representative, seeking records related to a specified contract. Ponsetto alleges she has not received the records, despite a delay of over two months. Based on this failure to produce requested records, Ponsetto filed formal complaint 25FC:0133, alleging either improper withholding of records or unreasonable delay.

Applicable Law

"'Government body' means this state, or any county, city, township, school corporation, political subdivision, tax-supported district, nonprofit corporation other than a fair conducting a fair event as provided in chapter 174, whose facilities or indebtedness are supported in whole or in part with property tax revenue and which is licensed to conduct pari-mutuel wagering pursuant to chapter 99D; the governing body of a drainage or levee district as provided in chapter 468, including a board as defined in section 468.3, regardless of how the district is organized; or other entity of this state, or any branch, department, board, bureau, commission, council, committee, official, or officer of any of the foregoing or any employee delegated the responsibility for implementing the requirements of this chapter." Iowa Code § 22.1(1).

25FC:0133 Dismissal Order Page **1** of **3**

"'Lawful custodian' means the government body currently in physical possession of the public record. The custodian of a public record in the physical possession of persons outside a government body is the government body owning that record. The records relating to the investment of public funds are the property of the public body responsible for the public funds." Iowa Code § 22.1(2).

Analysis

Chapter 22 grants the public a right to examine and copy public records of government bodies. Public records, as defined in Iowa Code § 22.1(3)(a), include "all records, documents, tape, or other information, stored or preserved in any medium, of or belonging to [a government body]." Iowa Code § 22.1(3)(b) provides that publics records also include "all records relating to the investment of public funds . . . whether in the custody of the public body responsible for the public funds or a fiduciary or other third party." The responsibility for complying with Chapter 22 belongs to the "lawful custodian" of a record, a term which may refer to (1) "the government body currently in physical possession of the public record," (2) "the government body owning [a] record" which is "in the physical possession of persons outside of a government body," or (3) "the public body responsible for [] public funds," in the case of "records relating to the investment of public funds." Iowa Code § 22.1(2).

The IUP, as a labor union, does not fall under any of the ten statutory definitions of a Chapter 22 government body, despite the fact that the vast majority of its members are public employees. Even if the contract qualifies as a public record pursuant to Iowa Code § 22.1(3)(b) – which is not a question IPIB needs to address in order to resolve this complaint – the lawful custodian of the record would be the body responsible for those funds, not the union. Therefore, Chapter 22 does not provide an avenue for her to request these records from a nongovernment-entity like the IUP.

Conclusion

Iowa Code § 23.8 requires that a complaint be within the IPIB's jurisdiction, appear legally sufficient, and have merit before the IPIB accepts a complaint. Following a review of the allegations on their face, it is found that this complaint does not meet those requirements.

Because the complaint is brought against a labor union, which is neither a government body nor a potential lawful custodian of the record under Chapter 22, the union's failure to provide the requested records is not enforceable under Chapter 22.

IT IS SO ORDERED: Formal complaint 25FC:0137 is dismissed as it is legally insufficient or outside of IPIB's jurisdiction pursuant to Iowa Code § 23.8(2) and Iowa Administrative Rule 497-2.1(2)(b).

Pursuant to Iowa Administrative Rule 497-2.1(3), the IPIB may "delegate acceptance or dismissal of a complaint to the executive director, subject to review by the board." The IPIB will review this Dismissal Order

Page 2 of 3

Order on October 16, 2025. Pursuant to IPIB rule 497-2.1(4), the parties will be notified in writing of its decision.

By the IPIB Agency Counsel,

Alexander Lee, J.D.

CERTIFICATE OF MAILING

This document was sent on October 10, 2025, to:

Mindy Ponsetto, Complainant

The Iowa Public Information Board

In re the Matter of:	Case Number: 25FC:0137
Charles Nocera, Complainant	Dismissal Order
And Concerning:	Disilissai Ordei
Iowa Department of Management, Respondent	

COMES NOW, Alexander Lee, Agency Counsel for the Iowa Public Information Board (IPIB), and enters this Dismissal Order:

On September 18, 2025, Charles Nocera filed formal complaint 25FC:0137, alleging that the Iowa Department of Management (Department) violated Iowa Code Chapter 22.

Facts

On July 27, 2025, the complainant, Charles Nocera, submitted a Chapter 22 request for "a history of ages of Iowa state employees that quit, or took leave, for caregivers [sic] duties." This request, which was made through the State of Iowa's shared records request website, was listed as a "general information request" not specified to any particular department or agency.

On August 14, 2025, Nocera received a response from the Department of Management, which stated: "Employee ages are deemed confidential under Iowa Code Chapter 22. As a result, there are no records responsive to your request." The request was closed the same day, and Nocera filed formal complaint 25FC:0137 in response, alleging that the denial of his request was unlawful.

Nocera has previously filed multiple complaints and inquiries with IPIB, based on similar issues. In 2024, IPIB dismissed 24FC:0020, finding that the Department of Administrative Services was not obligated to comply with Nocera's request for "hire age (hire date minus birth date)" of state employees, as birthdates and ages are considered a type of personal information belonging to confidential personnel records pursuant to Iowa Code § 22.7(11). 24FC:0020, *Charles Nocera/Iowa Department of Administrative Services*. Later in 2024, Nocera asked IPIB to grant him access to state employee databases so that he could research employee ages, but this request was denied on similar grounds. In 2025, IPIB also dismissed 25FC:0093, with a similar holding

that Nocera was not entitled to confidential information related to employees' ages at the time of hiring. 25FC:0093, *Charles Nocera/Iowa Department of Administrative Services*.

Applicable Law

"The following public records shall be kept confidential, unless otherwise ordered by a court, by the lawful custodian of the records, or by another person duly authorized to release such information:

11. Personal information in confidential personnel records of government bodies relating to identified or identifiable individuals who are officials, officers, or employees of the government bodies. However, the following information relating to such individuals contained in personnel records shall be public records, except as otherwise provided in section 80G.3." Iowa Code § 22.7(11)(a).

Analysis

Iowa Code § 22.7(11) provides confidentiality for "[p]ersonal information in confidential personnel records of government bodies relating to identified or identifiable individuals who are officials, officers, or employees of the government bodies," except for five categories of employee information which are explicitly defined as exceptions to the exemption. Iowa Code § 22.7(11). The Iowa Supreme Court has held that it is a "categorical exemption," with "broadly inclusive language" not subject to rote application of narrow construction rules. *ACLU Foundation of Iowa, Inc. v. Recs. Custodian, Atl. Cmty. Sch. Dist.*, 818 N.W.2d 231, 233 (Iowa 2012).

Both the courts and IPIB have previously held that an employee's age and date of birth are protected as "[p]ersonal information in confidential personnel files," and this information is therefore entitled to confidentiality pursuant to the categorical exemption of Iowa Code § 22.7(11). Clymer v. City of Cedar Rapids, 601 N.W.2d 42, 48 (Iowa 1999) ("we are not convinced that the disclosure of addresses, gender or birth dates advances the general purposes of the open records law"); see also 24FC:0020, Charles Nocera/Iowa Department of Administrative Services ("an employee's birth date is a confidential record as defined by chapter 22"). Even assuming that the requested employee information is compiled in an existing public record, the Department of Management would be under no obligation to release it. For this reason, the complaint is legally insufficient, as confidentiality was properly asserted.

The complainant is advised that this specific type of personnel information will continue to be confidential so long as the relevant law remains unchanged, regardless of which government body is responding or his personal motivations for making the requests.

Conclusion

Iowa Code § 23.8 requires that a complaint be within the IPIB's jurisdiction, appear legally sufficient, and have merit before the IPIB accepts a complaint. Following a review of the allegations on their face, it is found that this complaint does not meet those requirements.

Because the complainant sought information entitled to confidentiality under the personnel records exception of Iowa Code § 22.7(11), there was no potential violation of Chapter 22 when the Department of Management declined to release records.

IT IS SO ORDERED: Formal complaint 25FC:0137 is dismissed as it is legally insufficient pursuant to Iowa Code § 23.8(2) and Iowa Administrative Rule 497-2.1(2)(b).

Pursuant to Iowa Administrative Rule 497-2.1(3), the IPIB may "delegate acceptance or dismissal of a complaint to the executive director, subject to review by the board." The IPIB will review this Order on October 16, 2025. Pursuant to IPIB rule 497-2.1(4), the parties will be notified in writing of its decision.

By the IPIB Agency Counsel,

Alexander Lee, J.D.

CERTIFICATE OF MAILING

This document was sent on October 10, 2025, to:

Charles Nocera, Complainant

The Iowa Public Information Board

In re the Matter of:	Case Number: 25FC:0101
Monte Jacobsen, Complainant	Dismissal Order
And Concerning:	
Grundy County Attorney's Office, Respondent	

COMES NOW, Alexander Lee, Agency Counsel for the Iowa Public Information Board (IPIB), and enters this Dismissal Order:

On August 8, 2025, Monte Jacobsen filed formal complaint 25FC:0101, alleging that the Grundy County Attorney violated Iowa Code Chapter 22.

Facts

On August 7, 2025, the complainant, Monte Jacobsen, submitted a Chapter 22 request to the Grundy County Attorney's Office, seeking email communications and other records related to the prosecution of Jacobsen's son. This request specifically included communications between the County Attorney's Office and the local Sheriff's Department or other law enforcement agencies, internal communications from within the office, any communications with the court or judicial staff which were not part of formal filings or proceedings. In a separate email, Jacobsen also sought records related to a vacation or travel request made for his son, certain communications exchanged with the parole board or the parole officer, and memos or drafts related to sentencing recommendations.

For the first portion of the request, the County Attorney cited Iowa Code § 22.7(4), asserting work product protection for written and electronic communications with law enforcement about the case, as well as various requested memos describing case strategy. The County Attorney asserted that all sentencing recommendations or other communications about the case with the court were made in open court (i.e. there were no improper *ex parte* communications). To Jacobsen's other email, the County Attorney stated that she had not communicated with anyone regarding the vacation or travel request, about "ongoing compliance," or about her office's position on sentencing outside of formal plea negotiations.

This email response claiming no responsive communications for the second request was sent on August 7 at 10:49 AM. Eight minutes later, at 10:57 AM, the County Attorney sent a second email, stating that she had overlooked a brief email chain with the probation officer from June 2024, which was included for Jacobsen's review. In the second email, the County Attorney stated: "The above is the only communication I had regarding [Jacobsen's son] and ongoing compliance."

On August 8, 2025, Jacobsen filed formal complaint 25FC:0101, alleging multiple violations of Chapter 22, including (1) improper withholding of responsive records based on a blanket assertion of work product protection and (2) the inconsistency between the 10:49 AM email, which claimed no responsive records for the other portion of Jacobsen's request, and the 10:57 AM email, which disclosed an email record the County Attorney had previously claimed did not exist.

On August 11, 2025, Jacobsen sent a follow-up request, seeking an explanation from the County Attorney's Office for the "legal and factual basis" for a criminal charge brought against his son, as Jacobsen asserted the charge was not supported by evidence. For this additional complaint, Jacobsen alleged (1) that the charge did not have a proper basis, (2) that the County Attorney's failure to acknowledge the request as of August 13 (two days later) constituted a potential failure to respond, and (3) that the County Attorney's "out-of-office" message, which was allegedly set for a week-long leave of absence, created its own violation because the government body had failed to designate a substitute custodian while the County Attorney was unavailable.

Applicable Law

- "The following public records shall be kept confidential, unless otherwise ordered by a court, by the lawful custodian of the records, or by another person duly authorized to release such information:
- 4. Records which represent and constitute the work product of an attorney, which are related to litigation or claim made by or against a public body." Iowa Code § 22.7(4).
- "Good faith, reasonable delay by a lawful custodian in permitting the examination and copying of a government record is not a violation of this chapter if the purpose of the delay is any of the following:
- c. To determine whether the government record in question is a public record, or confidential record.
- d. To determine whether a confidential record should be available for inspection and copying to the person requesting the right to do so. A reasonable delay for this purpose shall not exceed twenty calendar days and ordinarily should not exceed ten business days." Iowa Code § 22.8(4)(c), (d).
- "The [Iowa Public Information Board] shall have all the following powers and duties:
- 4. Receive complaints alleging violations of chapter 21 or 22, seek resolution of such complaints through informal assistance, formally investigate such complaints, decide after such an investigation whether there is probable cause to believe a violation of chapter 21 or 22 has occurred, and if probable cause has been found prosecute the respondent before the board in a

contested case proceeding conducted according to the provisions of chapter 17A." Iowa Code § 23.6(4).

Analysis

I. Confidentiality of Investigative Files

The primary alleged violation in this complaint is the improper withholding of records based on a blanket assertion of confidentiality. The complainant argues that Iowa Code Section 22.7 exemptions must be applied narrowly and interpreted liberally in favor of disclosure. However, as the Supreme Court has held, "where the legislature has used broadly inclusive language in [an] exemption, [courts] do not mechanically apply the narrow-construction rule." *ACLU Foundation of Iowa, Inc. v. Records Custodian, Atl. Cmty. Sch. Dist.*, 818 N.W.2d 231, 233 (quoting *DeLaMater v. Marion Civil Serv. Comm'n*, 554, N.W.2d 875, 878 (Iowa 1996)). Iowa Code § 22.7(4) offers one such categorical exemption, which broadly exempts from disclosure "[r]ecords which represent and constitute the work product of an attorney, which are related to litigation or claim made by or against a public body." Such communications related to litigation may also be privileged, as described by other chapters but clearly recognized by the courts in the context of public records. *See Horsfield Materials, Inc. v. City of Dyersville*, 834 N.W.2d 444, 450–51, 463 (Iowa 2013).

Most of the complainant's requests are specifically for the type of records which would fall within this protection, as he sought the work product of prosecutors handling a case on behalf of the county, including their opinions, legal theories, and other materials prepared for litigation.

The complainant also argues that the County Attorney failed to provide a sufficiently detailed explanation of how Iowa Code § 22.7(4) or privilege applied to each potentially responsive record or, in the alternative, that redaction was required rather than wholesale denial of the request. However, Iowa courts do not recognize any equivalent requirement under Chapter 22 to the *Vaughn* index required under the federal FOIA, and redaction is only required for records which can be released in part with confidential portions removed.

II. Inconsistencies in Disclosure

Based on the materials submitted with the complaint, it appears that the County Attorney's initial response for one of the disputed categories was to assert that there were "no emails" responsive to the requested category. Eight minutes later, the County Attorney sent a follow-up email, stating that she had forgotten a record, which was promptly released. The complainant argues that this correction is either a violation itself or is evidence that other documents may have been withheld.

Iowa Code Chapter 22 provides a "right to examine and copy a public record." While unreasonable delay may constitute a violation if it interferes with this right, an immediate correction to add an overlooked record eight minutes after an initial response does not. Without further evidence to support the complainant's concern that other documents were improperly withheld, this discrepancy cannot be taken as either a violation in its own right or as evidence of other violations. Indeed, the fact that the County Attorney conducted an extra check and provided the additional

record would tend to indicate good faith compliance with the requirements of Chapter 22, rather than avoidance.

III. Improper Basis for a Criminal Charge

The complainant alleges that the criminal prosecution of his son lacked proper supporting evidence and may have been inconsistent with the requirements set forth in the relevant criminal statute. Even if this is assumed to be true, IPIB statutory jurisdiction is limited to Iowa Code Chapters 21 (open meetings) and 22 (public records). Iowa Code § 23.6(4). It is therefore outside of this agency's jurisdiction to review criminal prosecutions for abuse of discretion.

IV. Unreasonable Delay from Failure to Acknowledge Receipt

The complainant alleges that the County Attorney was potentially in violation of Iowa Code § 22.8 because of her failure to acknowledge his second records request. At the time this complaint was made, the request was two days old. Although acknowledgement of a request is amongst the communication factors identified in *Belin v. Reynolds* for an unreasonable delay inquiry, nothing in the Court's opinion or other precedent suggests that Iowa Code Chapter 22 mandates the sort of immediacy the complainant argues for, even if the first records request in this case was responded to on the same day it was received. 989 N.W.2d 166, 175 (Iowa 2023); *see also* 24AO:0010, *Clarification on the Definition of "Reasonable Delay."*

V. Failure to Designate a Substitute Custodian

Similar to the above, the complainant alleges that the County Attorney had set a week-long out-of-office message at the time of his second request. According to the complainant, this was a potential violation because the government body failed to designate an alternative employee to handle requests made during this time. While Iowa Code § 22.1(2) *does* require that the responsibility for the requirements of Iowa Code Chapter 22 be delegated to particular officials or employees, nothing in Iowa Code Chapter 22 prohibits a brief leave of absence without officially designated cover, so long as it does not otherwise interfere with the lawful custodian's obligations under Iowa Code Chapter 22 (i.e. a month-long vacation may lead to a violation *if* it creates an unreasonable delay).

Conclusion

Iowa Code § 23.8 requires that a complaint be within the IPIB's jurisdiction, appear legally sufficient, and have merit before the IPIB accepts a complaint. Following a review of the allegations on their face, it is found that this complaint does not meet those requirements.

Because confidentiality was properly asserted to deny the bulk of the complainant's records request, and because the remaining concerns are either outside of IPIB's jurisdiction or do not amount to violations of Iowa Code Chapter 22, this complaint should be dismissed on facial review.

IT IS SO ORDERED: Formal complaint 25FC:0110 is dismissed as it is legally insufficient, without merit, or outside of IPIB's jurisdiction pursuant to Iowa Code § 23.8(2) and Iowa Administrative Rule 497-2.1(2)(b).

Pursuant to Iowa Administrative Rule 497-2.1(3), the IPIB may "delegate acceptance or dismissal of a complaint to the executive director, subject to review by the board." The IPIB will review this Order on October 16, 2025. Pursuant to IPIB rule 497-2.1(4), the parties will be notified in writing of its decision.

By the IPIB Agency Counsel,

Alexander Lee, J.D.

CERTIFICATE OF MAILING

This document was sent on October 10, 2025, to:

Monte Jacobsen, Complainant

					Doord
					Board Meeting
IPIB Case Number	Contact Name	Name of Entity Involved	Complaint Type	Description	Consent
11 12 030		Name of Links,	Company	I do not believe all the emails and information was provides as none of my emails to Jeff Bladel and Dennis Colclasure was included or possible ones between	,1
				themselves attached to my name or any alias they may use.	
				Your Public Records Request to the City of Davenport, Iowa for "Requesting all emails of anyone involved in response concerning this complaint that is	
				attached. Jeff Bladel, Dennis Colclasure, City Attorneys and anyone else involved in this complaint March 2025 - Present twin5303L@gmail.com emails	
				associated with the attached complaint and response of all departments." is now complete. Please log in to your JustFOIA account, or use the request details	ٔ ا
				below to view the results.	
				https://davenportia.justfoia.com/publicportal/home/track	
				Danisat Dataila.	
				Request Details:	
				Request Number: PRR-237-2025	'
				Security Key: 06D94EE8	'
		City of Davenport and Davenport		Thank you,	
25FC:0104	Tim Ferguson	·	Chapter 22	City of Davenport	Accept
2550 2407	Cl. I to the a Microsoft	Mayor, city clerk and 2 council	01	They changed time of open council meeting 24hrs prior to original time, did not fulfill posting change in time to public correctly, did not mention reason for	
25FC:0107	Christopher Wyant	members	Chapter 21	change in minutes of meeting. Did not have information posted on venue of meeting (community center).	Accept
				On July 3, 2025, I submitted a public records request to the University of Iowa for emails sent or received by Prof. Emeritus John Finamore through his official	'
				Ulowa account, which he actively uses for academic roles representing the university. On July 17, the Public Records Officer denied access, claiming that	
				Finamore's emeritus status excluded these records from disclosure. This rationale contradicts lowa Code §22.1(3), which defines public records by content and	od
				relation to public business, not by employment status. On July 20, I filed a formal appeal to the General Counsel with clear evidence of his ongoing public-facin	
				university work during the requested timeframe. No response was provided, and my follow-up requesting compliance has been ignored to date. The denial and	-
25FC:0112	Robert Alvarez	University of Iowa	Chapter 22	silence together violate both the letter and spirit of Chapter 22, undermining transparency, accountability, and the public's right to access government records	
231 0.0112	Nobel C / II val C2	Office Step Of Total	Chapte. 22	Requested on July 11, 2025	3. / teepe
				Requesting any and all emails/communications of any city officials and Davenport police between Jason O'Rourke and Jenny L Juehring. For the time April 1,	
				2024 - Present. To help with the search please provide the number of emails that may be available if the volume is great and screen of what is availed. All these	.se
				FIOA between the law firm be limited to April 1, 2024 - Present. These are the emails to be searched against. Email: jorourke@l-wlaw.com Email: jjuehring@l-	-
25FC:0119	Tim Ferguson	City of Davenport custodian	Chapter 22	wlaw.com	Accept
				No kesponse yet or attempt to answer.	
				All records pertaining to any individual named "Kelly Cunningham" — including but not limited to emails, memoranda, reports, investigative files, court filings,	
				and internal communications.	/
				and internal communications.	
				All records pertaining to any individual named "Marc Wyers" — including but not limited to emails, memoranda, reports, investigative files, court filings, and	
				internal communications.	
				All communications between James Berry (or any representative of the Muscatine County Attorney's Office/Prosecution Office) and any other parties —	
				including emails, letters, text messages, meeting notes, or other correspondence.	
				For each of the above, please include:	
				Records regardless of format (electronic, paper, audio, video).	
				Any attachments, enclosures, or referenced materials.	
25FC:0121	Tim Ferguson	Scott County	Chapter 22	Records created, sent, or received from July 1, 2025 to the Present	Accept
	The second second		Townspiece ==		

				I, Andrew Smith of Midwest Safety LLC (361 SW Dr #740, Jonesboro, AR 72401), submit this written, signed, and dated complaint within 60 days of denial, as required by IPIB procedures. The denials at issue were issued by Sherri Hawkins, Records Supervisor, Cedar Rapids Police Department. This complaint identifies the involved parties, describes specific facts, and states the action requested.	
				On August 14, 2025, I filed a records request with the Cedar Rapids Police Department under Iowa Code Chapter 22 regarding the February 19, 2025 officer-involved shooting and 11-hour standoff involving Christopher Kern. That request was logged as Reference # R004104-081425. The department responded:	
25FC:0114	Andrew Smith	Cedar Rapids Police Department	Chapter 22	"The Cedar Rapids Police Department has reviewed its files and has located responsive records to your request. Some of the records have been redacted per public records law. Please log in to the Records Request Center at the following link to retrieve the Public Release Incident Report which will	Accept
		East Union Community School		Board meeting was scheduled for Aug. 18, 2025. No agenda was posted on the website, or at the school. On the morning of Aug 18th Kristie requested the agenda, link for the agenda was sent. An hour later an email was sent to Kristie stating the meeting would be changed to Aug 25, 2025 after she reminded Superintendent of open meeting laws. At the Aug 25 meeting there was #8 agenda item, that involved the recommendation by Superintendent Keuhl to hire Ben Clear. At that time every member of the board sat in silence. There was no discussion or motion. If there was no formal discussion and no motion at all that seems indicative that there was prior discussion to this meeting that occurred outside of the board meeting. It seems weird that there was not any discussion unless it was discussed prior. On 8-27-25 Olivia Eckels Peters, daughter of board member Carol Eckles, posted on the school social media page	
25FC:0117	Gary Clear	District Board of Education	Chapter 21	proper steps were not taken for hiring. Did Eckels discuss hire with Peter No response to my FIOA request on August 18, 2025 at 5:31PM concerning Jim Barry's communication in reference to Kelly Cunningham's Office and other members of their office. Communications re: the Ferguson case	Accept
				All forms of communication (including emails and their attachments, letters, text/SMS/iMessage, encrypted/OTT messages, and any logged phone communications) to or from Muscatine County Attorney Jim Barry and any of the following: Scott County Attorney Marc Wyers Scott County Attorney Kelly Cunningham County-issued phone records for Mr. Barry For any county-issued mobile device/number assigned to Mr. Barry, provide:	
2550:0422	Tim Farman	Muscatine County recorder@muscatinecountyiowa.		Call detail records showing date/time, to/from numbers, and duration for calls with Kelly Cunningham or Marc Wyers (no audio/content). Text/SMS/MMS metadata logs (date/time, to/from numbers) for messages with Kelly Cunningham or Marc Wyers (no message content). If the County retains mobile device logs via an MDM or carrier portal, a filtered export cove	Accord
25FC:0122	Tim Ferguson	gov	Chapter 22	[transcribed from letter:]	Accept
				On June 30, 2025, I sent you a complaint letter and petition regarding Drain 4 Open Ditch FEMA repair project. This petition had been presented on May 20, 2025 to the Kossuth County Board of Supervisors and had received no response. On July 21, 2025, another request for information was presented to the Kossuth County Auditor. We received no response to this request.	
25FC:0126	Don McGregor	Kossuth County Board of Supervisors	Chapter 22	On August 26, 2025, a public drainage hearing was held by the Kossuth County Supervisors. The supervisors provided no information to the landowners in attendance with regard to our requests. In addition, the Kossuth County Board Chairman, Carter Nath, stated that the board was not required, by law, to provide the name of the individual that prepared the handout information used in the Drainage District No. 4 informational meeting held on August 6, 2024. It has been identified that Supervisor Kyle Stecker is the contact person for FEMA documents for the county related to the DD4 project an	Accept
				I requested information on FEMA reports also invoices and work orders. I have requested from a supervisor for the spreadsheet that he used to determine a \$700,000 assessment in which he is not provided it yet. Also, I have asked for the individuals names that worked on the spreadsheet which made the determination of the assessment of landowners. The FEMA documents that I am requesting are the denied DI's, work orders and invoices associated with them. Also, if those invoices have been paid, and if so,	
25FC:0127	Vince Johnson	Kossuth County board of supervisors and trustees of Drainage district DD4	Chapter 22	where the funds came from. There is a board member that is even holding this information from the other supervisors. And they have repeatedly requested the same information from him.	Accept
		Iowa City Community School			

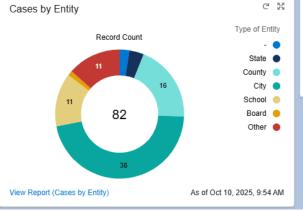
				09/12.I received an email from Susan Dulek denying access to requested records under Iowa Code Section 22.5(7), claiming the records were part of a peace	
				officer's investigative file. However, this justification appears to be invalid. Det. Gabe Cook of the Iowa City P.D personally informed me—during a recorded in-	
				person conversation—that there is no criminal investigation open and that the matter was considered administrative and non-criminal. The conversation was	
				recorded on video, with a visible camera directed at my face throughout the interaction. If any claim is later made contradicting what was said in that recorded	
				exchange, it may constitute a misrepresentation or even a violation of law. Therefore, invoking Section 22.5(7) to withhold access to public records appears	
				unfounded and potentially in bad faith. I respectfully request that the lowa Public Information Board review this denial and evaluate whether the exemption	
5FC:0130	Kellen Garfield	City of Iowa City	Chapter 22	was misapplied or used to improperly withhold public information	Accor
5FC:0130	Kelleli Garilelu	City of Iowa City	Chapter 22		Accep
				There was a city council meeting on September 8 2025. The notice of the public meeting was not posted in its normal spot on the city hall door instead it was	
				posted on the inside door of the drug store in town and was not posted till the day of the meeting. Since the drug store is closed on the weekends no one in	
5FC:0131	Gregory Armstrong	Hamburg city council.	Chapter 21	the town knew when the meeting was and the notice was not visible due to the reflective film on the outside door.	Accep
				On multiple occasions Mayor Murray made decisions that would cost the city thousands of dollars without the benefit of a meeting or informing the public or	
				even all members of council. Such as taking the contract for road work with council approval. It was approved after the fact, same with paying hundreds for	
				tree removal, council said they would table till next meeting, Murray went ahead, and did it because he said he called three members of council. I know which	
				council because the others two knew nothing about it. I know that Joe Smith stated that he did NOT know that other council was not informed. He also	
				authorized a company to come in for 175 per hour to clean up by doing the same thing. There are also text strings that he sent in a group message and just	
				changed to a different message when I informed him, he was violating open meeting laws. The first two in other persons are former clerks and were there	
5FC:0132	Melissa Hannover	City of Havelock	Chapter 21	when they were informed they were breaking the rule.	Accep
			·	I submitted an open records request@ 3:39 PM on July 23, 2025 to Stephen Swanson seeking copies of emails between elected officials. 10 days and no	
				response, I sent a second request on Sept 5@ 6:04. There was no reply or acknowledgement from Mr. Swanson. On Aug 18 @9:28 AM a 3rd email was sent	
				asking for the status of my request. Mr. Swanson responded @ 9:31 indicating he had not received the information from the county IT provider. Sept 4	
				@11:02AM I sent a follow up email indicating that my request was outstanding for 28 days. Mr. Swanson responded @11:08 stating "I believe most of what	
				you want is available on the Madison Report" (YouTube channel) Sept 17 @ 3:57 I sent another follow up email. The response at 3:59 was that he was still	
				waiting on the IT provider.	
				It has been 60 days since my original request. At no time has Mr. Swanson claimed the requested information to be attorney/client privileged.	
5FC:0135	Marisa Schneider	Madison County lows	Chapter 22		٨٥٥٥١
5FC.0133	iviarisa scrineraer	Madison County Iowa	Chapter 22	I am requesting your assistance to expedite my open records request.	Acce
				2nd attempt to aquire public records, 1st was verbal request and was told by city attorney i had to rewrite request and give him directly. 2nd attempt was	
5FC:0149	Christonher Wyant	Lewis, IA cass county	Chapter 22	mailed in with typed out request was received the 5th of September. Called clerk and was told could not release til okay came from attorney.	Acce
31 0.0143	Christopher wyant	Lewis, in cass country	Chapter 22	An agenda was not posted for the general public for the East Union School board meeting held on Sept 22, 2025- it was not posted within 24 hours on a door	Accc
				the public can access. The public does not have access to the school. Doors are locked and you have to be buzzed in. Posting on the outside door would meet	
				the open meetings requirement to post an agenda. This concern has occurred before. At the board meeting on Aug 25, 2025 a community member spoke	
				during the public comment section of the board meeting, about the need to post an agenda not just on a website, often the access to the google doc is	
		Fact Union Community Colonel		restricted. Posting the agenda in a prominent place the public has access to needs to happen. On Aug 25 a rescheduled meeting occurred, it was originally to	
		East Union Community School		be Aug 18. Kristie Nixon emailed the Superintendent on Aug 18 that the agenda was not posted on the website or door and sited Iowa code 21.4 in the email.	
25FC:0148	Gary Clear	District Board of Education	Chapter 21	It is common practice for the agenda to not be posted for public access.	Acce
				On August 13, 2025, I made a lawful written request for records from the Iowa Board of Parole pursuant to the Iowa Open Records Act, Iowa Code § 22.4(2)	
				and the Iowa Administrative Code 205-5.3(3) and 205-5.10(1). I have attached that written request hereto.	
				As of the date of this complaint, the Iowa Board of Parole has not responded to this request in any form.	
				Complainant is asking that the Iowa Public Information Board informally assist in getting the Respondent to comply with, or adjudicate the Respondent to be in	
5FC:0139	Ronald May	Iowa Board of Parole	Chapter 22	violation of the Iowa Open Records Act, and compel the Iowa Board of Parole to comply with Complainant's lawful request.	Acce
				Attached please find a formal complaint regarding the Bettendorf Community School District's failure to respond to my Freedom of Information Act (FOIA)	
				request, submitted on (date you submitted). As outlined in the complaint, the district has not complied with the requirements of Iowa Code Chapter 22, which mandates a timely response to such requests.	
				My request was initiated on Aug 25, 2025.	
				On Sept 12, 2025, I emailed the district since I had not received my information.	
				On Sept 16, 2025, they responded that they were "still working on it."	
				Thus, I respectfully request that IPIB review this matter and provide appropriate guidance and enforcement to ensure compliance with open records law.	
				Please confirm receipt of this complaint at your earliest convenience.	
		L			
		Bettendorf Community School			

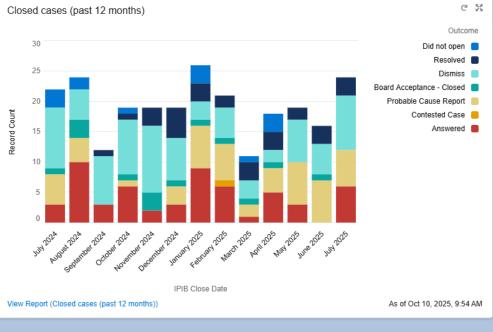


As of Oct 10, 2025, 9:54 AM- Viewing as Erika Eckley



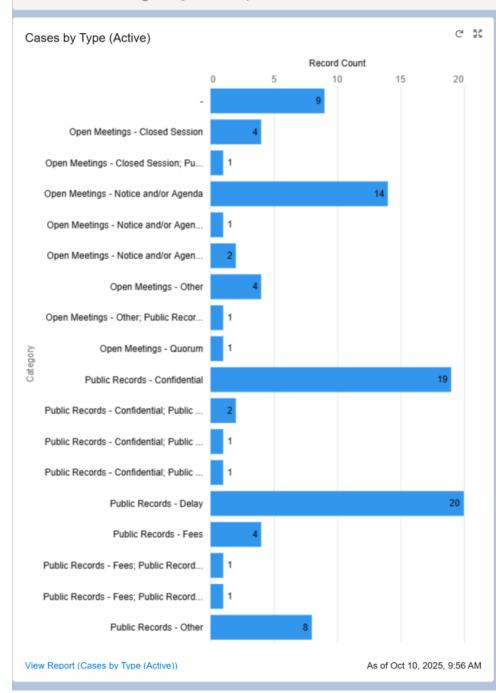


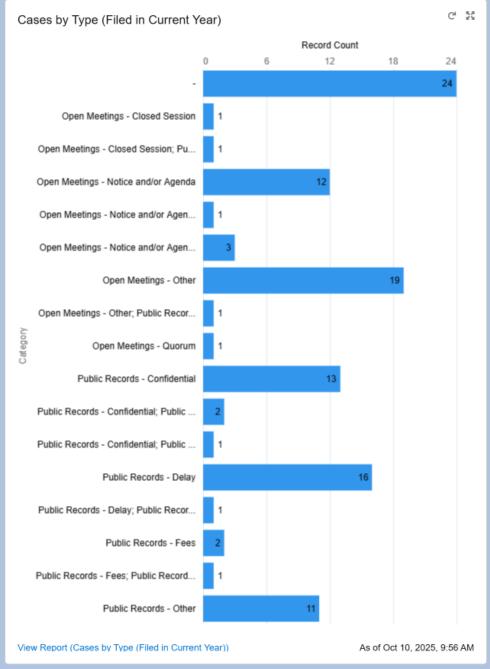






As of Oct 10, 2025, 9:56 AM-1 Viewing as Erika Eckley





Department 592

Iowa Public Information Board

To: Charlotte Miller cc: Mirela Jusic

From: Jennifer Caldwell

Re: FY 2026 FINANCIAL ANALYSIS

October 6, 2025

Period 3 - September 2025

Unit	rent Cash Balance	Projected FYE Balance		CB - lov	va Advantage	Differer	ice
0P22 - General Fund	396,278.73	1:	2,327.90				
P22T - Training and Technology	6,079.94	(6,079.94				
Totals	\$ 402,358.67	\$ 18	8,407.84	\$	402,358.67	\$	-

Areas to Monitor:

	-	
3		 9
III AV	_	8

Date:

YELLOW:

GREEN:

Outstanding issues that may affect the financial statements

Questions and review of financials:

Accounting conventions:

Financial statements that have been prepared are on Cash basis.

For Fiscal 2026, September and March are "3 Payroll" months.

Budget or forecast updates will be discussed during the monthly financial review meetings and will be included in the next months financials.

EDas Customer Number: 1882 Unit P22T FY2026 **Sub Unit** Blank Percent of Year Complete 25.00% Iowa Public Information Board Approp: P22 Obj/Rev Class End of Year Annual Percent of Percent of Budget Forecasted Obj/Rev Class Name AUG OCT NOV DEC JAN MAR APR MAY JUNE HO13 HO14 HO15 YTD JULY SEPT FEB Forecast Budget Budget Actual (D) EOY Actual Forecast Forecast Forecast Forecast Forecast Forecast Forecast Forecast Forecast (C=A+B) To Date Appropriation Deappropriation BBF (T&T) 6,080 Expenditures 0% 0% 401 Communications 0% 0% 0% 0% 406 **Outside Services** 416 ITD Reimbursements 503 Equipm

Total Expenditures: **Equipment-Non Inventory** 0% #DIV/0! #DIV/0! 6,080 **Current Month Operations**

6,080

6,080

6,080

6,080

6,080

Footnotes:

Expenditures

Cash Balance

Fund:

0001

General Fund

6,080

6,080

6,080

6,080

6,080

6,080

T&T amounts have not been given for FY26.

Spent FY26 Obligated FY26 Revert FY26 6,079.94
6,079.94

6,080

6,080

6,080

6,080

Sub Unit FY2026 Blank Percent of Year Complete P22 Iowa Public Information Board Approp: Obj/Rev End of Year Annual Percent of Class Obj/Rev Class Name JULY AUG SEPT OCT NOV DEC JAN FEB MAR MAY JUNE HO13 HO14 HO15 YTD Forecast Budget Budget Budget Forecasted Actual Forecast (C=A+B) (D) To Date EOY Appropriation 467,227 467,227 **Revenue Collected** 0% **Total Revenue Collected:** 45 467,227 0% Revenue Collected Expenditures 15.883 19.083 40.793 27.195 27.195 11.238 100% 101 Personal Services 25.865 27.195 27.195 27.195 27.195 27.195 27.195 60.831 330.421 329.979 18% 202 122 247 In State Travel 186 928 396 326 675 203 3.120 3.487 6% 89% 301 Office Supplies 240 270 120 120 150 120 120 150 120 120 150 273 1,713 2,000 309 Printing & Binding 61 0% 61% 19% 5% 0% 313 Postage 103% 401 406 Communications 115 187 187 187 187 187 187 115 2,141 2,240 Outside Services 8,400 8,400 8,400 8,400 8,400 8,400 8,400 8,400 8,400 8,400 84,000 100,800 83% 414 2.150 2.551 1.478 1.478 1.478 1.478 1.478 1.478 1.478 1.478 1.478 1.478 4.701 19,479 27% 110% Reimbursements To Other Agency 17.734 2,247 2,410 294 1,220 294 1,220 294 294 1,220 294 4,656 10,375 7,371 63% 141% ITD Reimbursements 294 IT Outside Services 501 195 195 195 195 195 195 195 195 195 154 2,411 2,341 7% 103% 1,100 1,100 1,100 0% 100% Licenses Total Expenditures: 16.069 23,527 31,352 38.490 38,983 38.099 38.833 40,296 51.798 38,152 39,476 37,875 21.948 70.948 454,899 467,227

(51.798)

149,779

(38.152)

111,627

(39.476)

72,151

(37.875)

34,276

(21.948)

12,328

12,328

Cash Balance

Fund:

Unit

0001

0P22

Unit should be managed to \$0 at year end.

Current Month Operations

Revenues

401 - Charged fees for large records requests.

Expenditures

101 - Months of September and March have 3 payroll warrants written.

General Fund

Temporary worker started September 2025 and Attorney 2 started 9/23 with first check posting in October.

451.158

451,158

202 - Costs include monthly board member cost traveling for meetings, misc training costs, and car rentals for staff to travel to training. Travel is being planned with new Director. Forecasts reflect FY25 actuals.

(23.527)

427,631

(31.352)

396,279

(38.490)

357,788

(38.983)

318,806

(38.099)

(38.833)

241.874

(40.296)

201,578

- July includes Monica McHugh special meeting costs and September reflects Alexander's travel for training costs.
- 301 Costs include West Publishing Corporation for \$120/month, Ricoh Quarterly billings estimated at \$30/month and misc office supplies. September and October reflect catchup on billings for West Publishing.
- 309 November forecast is for B&W General Copy October packet for Board.
- February forecast is for share of 1099/W2 printing costs.
- 313 Costs include postage charges averaging around \$6.25 per month.
- 401 Invoice was going to wrong location. October reflects catch up from July and August billings.
- 406 Forecasted amounts are for hiring of contractor to implement mandatory training per approp language.
- 414 Monthly costs are located on eDAS tab \$1,574 including Finance support costs which will vary each month.
- 416 Monthly costs are located on eDAS tab \$350 and can vary each month depending on usage for storage. August, November, February, and May includes quarterly OCIO charges. September includes annual google emails.
- 418 Insight bill for \$195.12 per month for current 3 employees.
 - October includes catchup on billings.
- 701 Forecasted amount is for annual law license renewal of \$275 per employee. This is based on FY25 actuals.

FTE's:						C	Original	U	pdated
Name/Employee Number		WD EI	Job Class	Budgeted	Filled	В	udget \$	В	Budget
Charlotte Miller	80071	115682	09617 - Executive Director	1.0	1.0	\$	124,527	\$	127,15
Charissa Flege	105703	115690	90644 - Attorney II	1.0	1.0	\$	116,037	\$	107,17
Alexander Lee	102526	115691	90643 - Attorney I	1.0	1.0	\$	89,415	\$	89,43
Jayde Hilton	95304	151623	70006 - Temporary Worker	0.0	0.2	\$	-	\$	6,59
E.J. Giovannetti - Urbandale	N/A	115683	14000 - Board Member - Public Rep.						
Joel McCrea, Pleasant Hill	N/A	115684	14000 - Board Member - Media Rep.						
Jackie Schmillen, Urbandale	N/A	115685	14000 - Board Member - Media Rep.						
Luke Martz(per diem), Ames	94509	115686	14000 - Board Member - Public Rep.						
Joan Corbin(mileage), Pella	81714	115687	14000 - Board Member - Government Rep.						
Monica McHugh, Zwingle	75146	115688	14000 - Board Member - Public Rep.						
Barry Lindahl, Dubuque	83315	115689	14000 - Board Member - Government Rep.						
Vacant		141688	14000 - Board Member						
			Total Funded Positions	3.00		\$	329,979	\$	330,36

12,328

Total Filled Positions 3.20

EDas Customer Number: